Oldham Borough Council



Council Meeting
Wednesday 20 March 2019

OLDHAM BOROUGH COUNCIL

**To: ALL MEMBERS OF OLDHAM BOROUGH COUNCIL,
CIVIC CENTRE, OLDHAM**

Tuesday, 12 March 2019

You are hereby summoned to attend a meeting of the Council which will be held on Wednesday 20 March 2019 at 6.00 pm in the Council Chamber, Civic Centre, for the following purposes:

1 Civic Appreciation Award

Open Council

2 Questions to Cabinet Members from the public and Councillors on ward or district issues

(15 minutes for public questions and 25 minutes for Councillor questions)

Formal Council

3 To receive apologies for absence

4 To order that the Minutes of the meeting of the Council held on 12th December 2018 and 27th February 2019 be signed as a correct record (Pages 1 - 62)

5 To receive declarations of interest in any matter to be determined at the meeting

6 To deal with matters which the Mayor considers to be urgent business

7 To receive communications relating to the business of the Council

8 To receive and note petitions received relating to the business of the Council (Pages 63 - 64)

(time limit 20 minutes)

9 Outstanding Business from the previous meeting

(*time limit 15 minutes).*

Councillor Roberts to MOVE and Councillor Chadderton to SECOND:
In 2018 Oldham has celebrated the centenary of women's parliamentary suffrage and the 90th anniversary of universal adult suffrage.
This Council welcomes the installation of Annie Kenney's statue in Parliament Square and the unveiling on the 14th December 2018, the anniversary of the first general election when women could stand as candidates and vote.
This Council recognises that the struggle for equality and the right to vote was long and hard fought. We reaffirm our commitment to commemorating the Peterloo Massacre of

16th August 1819 as a significant contribution to the struggle.
This Council resolves to

1. Thank everyone who has contributed to commemorative and celebratory activities, events and everyone who has helped to raise the money to pay for Annie Kenney's statue
2. To invite Oldham residents and community organisations to join with the Council in commemorating Peterloo and the fight for equal rights

10 Youth Council

(time limit 20 minutes)

There is no Youth Council Business.

11 Leader and Cabinet Question Time

(time limit 30 minutes – maximum of 2 minutes per question and 2 minutes per response)

12 To note the Minutes of the meetings of the Cabinet held on the undermentioned dates, including the attached list of urgent key decisions taken since the last meeting of the Council, and to receive any questions or observations on any items within the Minutes from Members of the Council who are not Members of the Cabinet, and receive responses from Cabinet Members (Pages 65 - 100)

(time limit 20 minutes):-

a) 19th November 2018
b) 17th December 2018
c) 28th January 2019
d) 25th February 2019

13 Notice of Administration Business

(time limit 30 minutes)

Motion 1
Councillor P Jacques to MOVE and Councillor M Ali to SECOND:
This council notes the strong link between child poverty, educational performance and earnings in adult life. A rounded, high quality education, inside and outside the classroom, that equips young people with the tools to lead fulfilling and productive lives should be the expectation for all Oldham residents.
As a borough we already have plenty to be proud of, including four out of five Oldham children attending a good or outstanding school, Oldham College's recent good rating from Ofsted, at Key Stages 1 and 2 across reading, writing and maths, and at Key Stage 5, with the percentage of Oldham students achieving grades A*-C now within 1% of national averages.
There is still a lot to do, however, particularly in early years and at Key Stage 4. This work is made difficult by the fragmented nature of our education system, but this

council remains committed to supporting all our young people, whether they attend a maintained school, academy or free school.
This council resolves to:

1. Continue investing in capacity building at good and outstanding schools, so that more of our young people can attend the school of their choice
2. Work with partner organisations and parents to ensure all children arrive on their first day at school ready to learn
3. Continue to support schools to work together and share best practice, learning from one another for the benefit of all our young people
4. Expand work to tackle holiday hunger and create breakfast clubs in schools across the borough
5. Submit evidence to the forthcoming Housing, Communities and Local Government Committee inquiry into local government finance, highlighting the impact of funding cuts on services and restrictions this places on the council's ability to support our schools and tackle the concerning levels of child poverty in the borough

Motion 2

Councillor Ur-Rehman to MOVE and Councillor Williams to SECOND:
This council notes with concern the growing threat to our communities and particularly our young people from violent crime. Since March 2010 in Oldham, recorded violence with injury has increased by 64% and possession of weapons has increased by 124%, while violence without injury has increased by 441%. Some of this may be due to changes to reporting methods, but it is increasingly difficult to accept the Conservative government's argument that there is no correlation with police cuts that have seen 21,000 officers removed from service.
The New Economics Foundation have recently estimated that austerity has cost the UK economy £100 billion in lost economic growth. In this context, the government is asking residents of Greater Manchester to pay twice for their police force. The council condemns the government's agenda, passing the burden of police funding to local taxpayers via the police precept.
Whilst the decision of the Deputy Mayor to use the police precept goes some way to reversing Tory cuts, through the recruitment of at least 320 additional police officers and the introduction of more officers instead of PCSOs on the bus and tram network, it should not be necessary.
This council resolves to:

1. Request that the Chief Executive write to Nick Hurd MP, Minister of State for Policing and the Fire Service, highlighting the concerning rise in violent crime in Oldham and the need for fairer funding that reflects local need
2. Build stronger relationships between councillors, communities and the police by developing new district working methods
3. Work in and with communities to build understanding of the causes of and solutions to violent crime, taking a holistic approach similar to that which has seen success in Scotland

14 Notice of Opposition Business

(time limit 30 minutes)

Motion 1 – Tackling Dog Fouling and Nuisance

Councillor C Gloster to MOVE and Councillor Murphy to SECOND:

This Council notes that:

- Though most dog owners are law-abiding, a small number of irresponsible owners still fail to clean up after their dogs or control them in public places
- The law requires owners to clean up after their dogs in public places, to keep control of their pets, and to ensure their animal is micro-chipped and displays a dog collar with the name and address of the owner
- Under powers granted to the Council under the Anti-Social Behaviour, Crime and Policing Act 2014, this Council introduced a borough-wide Public Space Protection Order to replace five existing Dog Control Orders

In October 2014, following the adoption of a motion by Council, the Overview and Scrutiny Board looked at additional measures to combat dog fouling and nuisance; however, none were adopted.

Council recognises that, with the passage of time, new innovative practices and the greater use of technology have in other local authorities had a proven impact in addressing these issues.

This Council wishing to more effectively prevent dog fouling and nuisance in this borough resolves to:

- Apply the maximum on-the-spot fixed penalty applicable under the law (currently £100) where offences occur within areas covered by the Public Space Protection Order
- Ask the Overview and Scrutiny Board to:
- Re-examine current examples of best practice, and the powers granted to it in recent legislation, to determine which can, and should, be adopted in this borough;
- Confer with The Dogs Trust to establish the ways in which the Council might work in partnership with them to address dog fouling, promote micro-chipping, or otherwise improve animal welfare;

And then bring a report back on this matter to Council at the earliest opportunity.

Motion 2 – Tackling Speeding

Councillor Harkness to MOVE and Councillor H Gloster to SECOND:

Council notes that speeding continues to be a factor in road collisions and that a pedestrian is four times more likely to die if they are hit by a vehicle travelling at forty miles per hours than they are at 30mph.

It is therefore imperative that Council working with the Police and residents seek to reduce excessive vehicular speeds in this borough, especially outside schools, on minor residential roads and in rural areas.

Council believes that we should work with our residents' groups to deter and catch offenders and that we should employ mobile technology in order to do so.

Council therefore resolves to ask the Overview and Scrutiny Board to:

- Identify, with the assistance of District Executives, local police and the Council's highways officers, locations not currently equipped with a speed camera which might benefit from one for consideration by the Drive Safe Greater Manchester

Casualty Reduction Partnership.

- Explore the availability of funding to purchase and deploy mobile speed cameras to catch offenders, change driver behaviour and improve road safety.
- Investigate how the Council and the police can work with community and residents' groups to establish Community Speed Watch schemes and Community Concern speed enforcement sites in the Borough
- Explore the merits of establishing 'bus gates' at suitable sites outside schools and look at establishing a pilot project. ('Bus gates' limit vehicular through traffic outside schools to cycles and local buses at the start and end of the school day, with a fixed penalty for transgressors.)

<u>Motion 3 – Pensions Scheme Divestment from Fracking and Fossil Fuels</u>
Councillor Heffernan to MOVE and Councillor Sykes to SECOND:
Council notes that:

- Given the adverse impact of fracking, the Greater Manchester Combined Authority has recently agreed to put planning measures in place for a 'presumption' against fracking operations in Greater Manchester.
- Despite this, the Greater Manchester Pension Fund, as the largest in the country, has over £1.2 billion invested in coal, oil and gas companies, including over £150,000 invested with companies engaged in fracking operations in neighbouring Lancashire

Council therefore resolves to request the Chief Executive write to the Chief Executive of the Greater Manchester Pension Scheme and the Mayor of Greater Manchester asking them to review this position, and to take action to resolve this dilemma.

15 a To note the Minutes of the following Joint Authority meetings and the relevant spokespersons to respond to questions from Members (Pages 101 - 238)

(time limit 8 minutes):-

Police and Crime Panel	29th November 2018
Greater Manchester Combined Authority	30th November 2018 14th December 2018 25th January 2019 15th February 2019
GMCA and AGMA Executive Board	11th January 2019
Association of Greater Manchester Authorities (AGMA)	27th July 2018
Greater Manchester Health and Care Board	9th November 2018 25th January 2019
Transport for Greater Manchester	9th November 2018 10th January 2019
National Park Authority	7th December 2018 1st February 2019
Greater Manchester Combined Authority Waste and Recycling Committee	24th January 2019

15b To note the Minutes of the following Partnership meetings and the relevant spokespersons to respond to questions from Members (Pages 239 - 254)

(time limit 7 minutes)

Oldham Leadership Board	15th November 2018
Health and Wellbeing Board	13th November 2018
MioCare Board	12th November 2018

16 Welfare Reform Update (Pages 255 - 266)

17 Update on Actions from Council (Pages 267 - 302)

18 Statement of Community Involvement (Pages 303 - 372)

NOTE: The meeting of the Council will conclude 3 hours and 30 minutes after the commencement of the meeting.



Carolyn Wilkins
Chief Executive

PROCEDURE FOR NOTICE OF MOTIONS
NO AMENDMENT

MOTION – Mover of the Motion to MOVE

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MOTION – Seconder of the Motion to SECOND – May reserve right to speak

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DEBATE ON THE MOTION: Include Timings

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MOVER of Motion – Right of Reply

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VOTE – For/Against/Abstain

↓

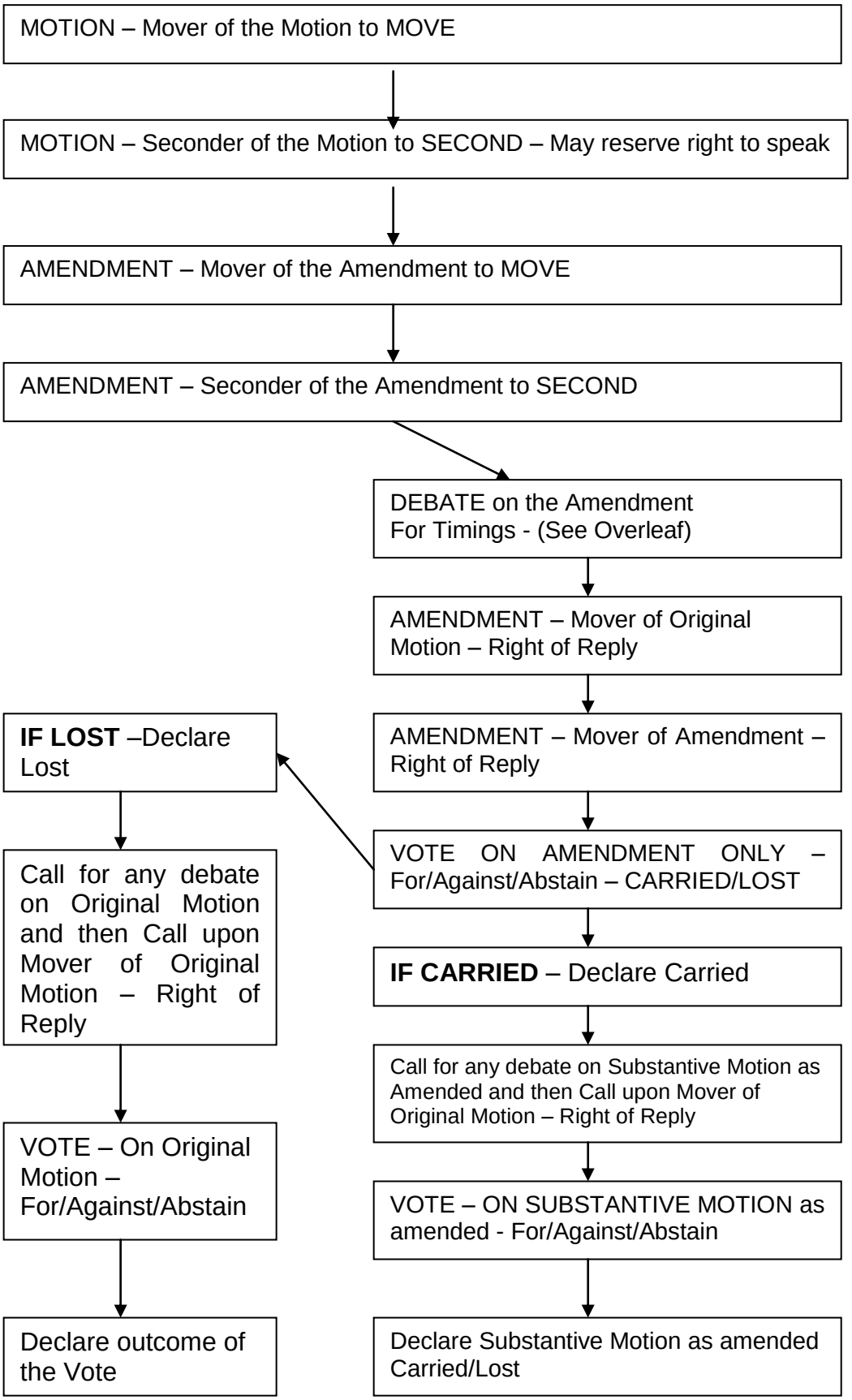
Declare outcome of the VOTE

RULE ON TIMINGS

(a) No Member shall speak longer than four minutes on any **Motion or Amendment**, or by way of question, observation or reply, unless by consent of the Members of the Council present, he/she is allowed an extension, in which case only one extension of 30 seconds shall be allowed.

(b) A Member replying to more than question will have up to six minutes to reply to each question with an extension of 30 seconds

WITH AMENDMENT



COUNCIL
12/12/2018 at 6.00 pm

Present: The Mayor – Councillor Iqbal (Chair)

Councillors Ahmad, Akhtar, A. Alexander, Ali, Azad, Ball, M Bashforth, S Bashforth, Briggs, Brownridge, Byrne, Chadderton, Chauhan, Cosgrove, Curley, Davis, Dean, Fielding, Garry, C. Gloster, H. Gloster, Goodwin, Harkness, Harrison, Heffernan, Hewitt, Hudson, F Hussain, Jabbar, Jacques, Jacques, Judd, Leach, Malik, McLaren, Moores, Murphy, Mushtaq, Phythian, Price, Qumer, Roberts, Shah, Sheldon, Shuttleworth, Stretton, Sykes, Taylor, Toor, Ur-Rehman, Williamson and Williams

1 **QUESTIONS TO CABINET MEMBERS FROM THE PUBLIC AND COUNCILLORS ON WARD OR DISTRICT ISSUES**

The Mayor advised the meeting that the first item on the agenda was Public Question Time. The questions had been received from members of the public and would be taken in the order in which they had been received. Council was advised that if the questioner was not present, then the question would be read out by the Mayor.

The following questions had been submitted:

1. Question received from Judith Maughan via email:

   "Why is it that council services are on line and encourage to do on line, I cannot Pay for a application for a blue badge by cash or debit card only by cheque please email me back with a reply. Thanking you."

   Councillor Chauhan, Cabinet Member for Health and Social Care responded that the issue had been recognised and that residents would be able to pay for a Blue Badge online or by telephone soon. The Blue Badge service had moved to Access Oldham and the service would be available for five days instead of two days. Access Oldham was closer to the bus station and parking.

2. Question received from Syed Maruf Ali via Twitter:

   "Oversubscription criteria is when a school receives more applications than there are places available (published admissions number, or PAN), the oversubscription criteria is used. Every school has an oversubscription criteria and it dictates the order in which places are allocated. Many existing faith schools have complex policies for allocating school places when oversubscribed, which critics say advantage more affluent parents over families from working-class backgrounds. A report from the social

mobility charity Sutton Trust in March last year suggested faith schools were among the most "Social selective" of top state schools in the country. More than three times as selective as non-faith schools, and make up 33.4% of the list. Converter academies admit the lowest rate of disadvantaged pupils of the main school types, and comprise 63% of the top schools, compared to just 40% of all secondary's. We the residents of Coppice/Primrose Bank believe that many School in Oldham discriminate pupils from Town Centre Base using the oversubscription criterial especially the Faith School. I would like to know if the cabinet members have seen the oversubscription criteria for Cranmer Education Trust or have a copy of the over-subscription criteria? Has there been a discussion with Cranmer Education Trust about their over-subscription criteria and has this been shared with the Town centre base Cllrs? What criteria will Cranmer Trust use for example if they receive 300 pupils applying under faith base criteria and 300 pupils applying from 3 geographical zones?"

Councillor P. Jacques, Cabinet Member for Education and Culture responded that the over-subscription criteria for the proposed new secondary school had not yet been set as the school had yet to be approved. The over-subscription criteria would be addressed during the pre-opening phase should the school be approved. The over-subscription criteria would be subject to further consultation. School admissions proposals would be reviewed by the School Adjudicator as the Department for Education (DfE) would want assurances that the school was inclusive and addressed deprivation. It was the Council's and the Trust's clear expectation that the school would be multi-cultural and inclusive. Further details about the proposed school could be found on the trust's website at https://cranmereducationtrust.com/new-school/

3. Question received from Mr. Stephen Kenyon via letter:

"At a recent Oldham Council meeting, Sean Fielding, the Leader of Oldham Council, stated that YouTube footage was only edited when the Mayor of Oldham adjourned the meeting. On the very same meeting, however, the camera was switched off and the sound was edited because I had questioned the integrity and honestly of Oldham Council and its Councillor's. Are Oldham Council in breach of their code of practice for hiding and/or editing the truth? Transparency and Openness should be the fundamental principle of everything that Local Governments and Local Government Bodies do."

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that what happened that evening was, that in accordance with the rules of Open Council, Mr. Kenyon had pre-submitted a written question about Subject Access Reports. In

accordance with the rules Mr. Kenyon was invited to the microphone to read the question as submitted, which he did. Councillor Fielding responded. Immediately after that, and not for first time, Mr. Kenyon broke the rules of Open Council by attempting to ask follow-up questions and shout out points that had not been submitted as questions. Despite the Mayor's objections and instructions, in his capacity as chair of the meeting, the Mayor asked Mr. Kenyon to come to order. Mr. Kenyon persisted in shouting from the dais, including allegations about a council member which could all be clearly heard on the video. This webstream is run by a third party for the Council. Mr. Kenyon said the sound was edited. It was not. It appeared that by appealing across the back of the stage to Mr. Kenyon with his microphone turned off – the words of the Mayor subsequently became very quiet on the clip. However, if the clip was played through a bigger speaker, such as a TV set, what happened could clearly be heard. Only the Mayor spoke at the time where the audio was quieter – which lasted about 20 seconds – and the Mayor simply stated that there was a time limit for questions and that all questioners, in accordance with the rules, should stick to the text of the question which had been originally submitted and that the Mayor needed to move on with the next public question. There was no editing of the audio – otherwise it would have been silent. Nor was the camera switched off as implied. At that point in time the camera operator simply moved to look towards the mace at the front of the stage. The picture coverage was clearly still live as councillors' heads could be seen moving and looking towards where Mr. Kenyon stood and remonstrated from. The camera operator was not instructed to do this, but probably did so because they felt that an adjournment of the meeting might be imminent – something Mr. Kenyon's behaviour had caused in the past. In short, there was no cover-up, no video or audio editing and no conspiracy. If the questioner stuck to the fair spirit of the rules of Open Council – asked the question that had been submitted – then there would not have been a problem. Open Council was a transparent and democratic forum, and that was based on respect – something which Mr. Kenyon was reminded of again.

4. Question received from Warren Bates via email:

"Members of the public in Failsworth are very concerned and have continually requested a "Detailed Itemised Public Spend" on the following.
(1) Cllr Elaine Gary £750 "entertainment at mayors Irish night"?
(2) "Failsworth Festive Feast" Wednesday Dec 13th 2017.?
Furthermore in order to avoid this Public Question to-night.

I wrote to Cllr Barbara Brownridge regarding this "Detailed Itemised Spend" request of this public money "cabinet member for cooperatives and neighbourhoods". Possibly seen by her but received no response whatsoever. Because of the continued lack of detailed information regarding the " itemised public spend". I wrote to the borough solicitor about the concerns by the public of Failsworth and I have been promised an "internal review". As leader of the council in the interest of transparency will you publically confirm this please."

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise highlighted the link to the meetings and agendas page on the Council's website, and the link to the Failsworth and Hollinwood District Executive budget report at the meeting held on 15th March 2018 which provided itemised spend. The meeting was held in public and the report could be accessed at any time. Councillor Garry did donate money to the Mayor's Appeal Irish Night and former Councillor Bates had contributed to the Failsworth Feast. The total donated by Councillor Garry was £670 and the event held on 16 March 2018 raised £875 for the Mayor's Appeal Fund 2018/19. The Failsworth Festive Feast was a concept devised by a former Councillor for vulnerable people to celebrate Christmas. This was a ticketed event bought in advance. Funding was secured by the former Councillor Miss Brock and from former Councillor for Failsworth West – Mr. Bates. Miss Brock advised the District Team what materials were required to make the event a success. Former Councillor Bates had been briefed on how the funding was being used as he was a frequent visitor to the office, had several conversations with Miss Brock and attended the event which he had supported. The Failsworth and Hollinwood budget report on 15th March 2018 stated that former Councillor Bates had allocated £500 to the Failsworth Festive Feast – contribution towards equipment and decorations. At no point had former Councillor Bates contacted the District Team since funding was secured in November 2017 asking for further details.

5. Question received from Louise McCallum via email:

"Please can the following question be put forward to highways or whoever is responsible for traffic management? Ashton road Oldham from Crofton street to the centre of Oldham is completely congested all the time, impassable at rush hour. The bus lane from Copsterhill Road to Oldham needs suspending to allow the traffic to flow properly. I have sat in traffic from Crofton street to king street roundabout for forty minutes for the past two evenings, it should be a 5 minute journey, maximum. The bus lane is a complete waste of time as this is what is causing the congestion and the buses are stuck in it until they can get past Copsterhill Road and

into the bus lane. This needs urgent reviewing as it is causing unnecessary congestion and delays."

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that the traffic congestion currently experienced by road users, particularly during morning and afternoon peak periods, was mostly as result of the essential roadworks taking place on adjacent routes towards and around the Town Centre, in particular, King's Road which had been closed since 5th December and was due to open on Friday, 14th a few days ahead of schedule following the completion of urgent carriageway repairs, Oldham Way which had lane restrictions and slip road closures had been in place along this route since Spring earlier this year to be able to carry out vital repairs to the bridge structure. This work had now been completed and the associated traffic management diversion measures had been removed earlier this week. Once the traffic patterns had settled down back to normal levels in the coming days, the congestion issues along the route would be reviewed by Highway Engineers.

At this point in the meeting, the Mayor advised that the time limit for this item had expired. During the proceedings, the Mayor was constantly interrupted by a member of the public and a disturbance occurred. The Mayor as Chair of the meeting gave repeated warnings. The meeting was adjourned at 18.25 and reconvened at 18.50.

The Mayor reminded Members that the Council had previously agreed that questions would be taken in an order which reflected the political balance of the Council. The following questions were submitted by Councillors on Ward or District matters:

1. Councillor Harrison asked the following question:

"Some time ago, there was a public consultation on Alt Estate about a proposed new housing development on the vacant land on Cherry Avenue. Can the Cabinet Member for Housing tell me the outcome of the consultation and if there are any plans to start building on this site?"

Councillor Roberts, Cabinet Member for Housing, responded that First Choice Homes Oldham had held a consultation event at the Alt community café to gauge local resident's opinion on the re-development sites at Cherry Avenue. Plans were presented that included a range of houses and bungalows intended for affordable rent. Residents who had attended and submitted postal responses were very supportive. At the moment, the development proposals for the Cherry Avenue site were being reviewed alongside wider strategic aims for the area and to consider feedback, particularly on property

types gathered at the consultation event. First Choice would provide a further update to residents in due course.

2. Councillor Stretton asked the following question:

"I am concerned about the effect that noise from the United Utilities works at the Hathershaw School Playing field site is having on residents in the Garden Suburb area of my ward. Please may I be advised as to the agreed hours of working during the works and also the expected end date for these works."

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services confirmed that the contractors working for United Utilities on this essential piece of infrastructure had notified the Environmental Health Team of their intentions. It was agreed with the contractors that their hours of operation would be limited to the following: Monday to Friday – 8.00 a.m. to 6.00 p.m.; Saturday - 9.00 a.m. to 2.00 p.m. only for works needed outside of a normal working week; and not work on a Sunday or Bank Holidays. Environmental Health had only received one complaint since the works had started in June 2018. The expected date for completion of the works was late December 2019.

3. Councillor Goodwin asked the following question:

"It's welcome to see the transformation of the alleyway to the rear of properties in my ward on Turf Lane, Long Lane and Chestnut Street by the residents of those properties who were able to gain funding to commence this project. Could the relevant cabinet member advise how it is possible for other groups of residents to apply for funding for similar projects?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that the work undertaken by the residents of Turf Lane, Long Lane and Chestnut Street was an excellent example of a co-operative borough. Action Together provided practical support services to voluntary sector organisations and community groups within Oldham and could identify and signpost to funding opportunities. Action Together could be contacted on 0161 633 6222. The service was open Monday to Friday, between 9.00 a.m. and 5.00 p.m. Residents could also contact their District Team who might be able to provide details of any additional funding opportunities which become available. Contract details for each District Team could be found on the Council's website.

4. Councillor C. Gloster asked the following question:

"Shaw town centre businesses are currently experiencing a crime wave in that numerous premises have either been broken into or suffered an attempt, some on repeat occasions. Shaw and Crompton Councillors have called police to a meeting of the Community Forum to be told CCTV would be helpful. Traders who are also victims of crime have fed back to us that although the Greater Manchester Police are aware of their crime, they have CCTV evidence available, it is not being collected and the crimes are not being further investigated due to the lack of threat, harm or risk. Does this mean that theft and burglary is no longer a priority for the Police across Shaw and Crompton?"

Councillor Ur-Rehman, Cabinet Member for Policing and Community Safety responded that Greater Manchester Police had led in the preparation of a plan for reducing burglaries in Shaw. As part of this plan, two weeks ago the police had established a dedicated team to investigate repeat offences of serious acquisitive crime (including burglaries and robberies). A briefing session would be arranged for ward councillors by the Neighbourhood Policing Team.

5. Councillor Garry asked the following question:

"Failsworth Councillors were recently joined by a huge number of local volunteers to take part in the fourth "Big Failsworth Clean Up" event. Over the four events we collected dozens of bags of rubbish that may otherwise have still been on our streets around Ash Street, Old Road, Minor Street, Wesley Street and Oldham Road. It's disappointing that people drop litter but fantastic that there are local people who genuinely care about our town and want to get involved and be a part in making it a better place. Does the cabinet member agree that community activity like this complements the £600,000 recently invested in street cleaning by the Council and will the cabinet member offer their thanks to the local volunteers on behalf of the Council?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services agreed that communities working to improve their areas was fundamental to any long-term improvement. People coming out to clean an area helped to dispel the myth that all cleaning was the Council's responsibility and, supported by active enforcement, shamed many residents into not throwing waste into public areas, hoping that someone else would clear up after them. The work of a number of active community groups was really starting to show what a difference could be made when people took pride in their areas. The Cabinet Member was proud of the various community groups who led by example and was a good example of a co-operative borough.

6. Councillor Dean asked the following question:

"The Clarksfield community are delighted at the Council's decision to invest over £4 million in remodelling Clarksfield Primary School and welcome the new management arrangements lead by Oasis Academy. The parents and pupils are determined to work with staff at the school to bring improvements and upgrade the school rating to outstanding. The addition of an extra intake of pupils will give more local children an opportunity to attend their local school. Could the Cabinet member give me a timeline for the building works, the date the school management changes will happen, and when the addition intake of pupils will take place."

Councillor P. Jacques, Cabinet Member for Education and Culture responded that on condition that the school converted to academy status in January 2019, it was anticipated that the 1 form entry (FE) expansion would be completed in time for additional places in September 2019. The school was on track to convert in January 2019. Oasis had held a meeting on 27 November 2018 with an invitation that was open to all interested parties who wanted to know more about the Trust and its plan for the school. The Cabinet Member commented on bringing the community together for the school to be much improved.

7. Councillor Brownridge asked the following question:

"Chadderton Wellbeing Centre is a PFI building accommodating leisure facilities, Chadderton Library and The Chadderton District Team. The library also contains a café facility which has stood empty for some 2 years. Many residents have expressed concern that the only refreshments available are from vending machines which, given the focus on the council's ambition to promote physical and mental health and wellbeing, are not a healthy option. It would be much appreciated if the Leader and Cabinet Member responsible could arrange a meeting with Community First (who own the café) with a view to discussing how the café might be brought back in to use. This would help to promote other council initiatives, for example, extending social inclusion, promoting cohesion and reducing isolation. Community First should recognise that they have a responsibility to the wider community and can help by introducing some element of social value into their daily operations instead of simply viewing the Wellbeing Centre as a means of increasing their profits (and shareholders dividends). Any support from the Leader and the Cabinet Member would be very welcome."

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that the

wellbeing centre was an excellent centre and as a user it was a shame to pass what had been an excellent café in the past. The café was not owned by the Council but by Community First. Representations had been made and the Council were aware of an interest. The Council would keep in contact with regular dialogue in the case the situation changed.

8. Councillor Harkness asked the following question:

"Following suggestions from this Administration to "come and talk to us" and "give us your suggestions" I wrote to the Deputy Leader on 2nd October about speeding and put forward some practical steps the Council could take to which I am awaiting a response. Many councillors have raised issues about speeding in their wards and residents in my ward are concerned about speeding. In Saddleworth, Derek Heffernan and myself have arranged for a number of surveys across some of the Saddleworth villages and it is clear in a number of places there is a problem. My suggestions are:

1. We purchase and deploy mobile speed cameras to catch offenders. Such a measure will, I believe, pay for myself very quickly and will help change driver behaviour and improve road safety
2. That we look to work with community and residents' group to establish Community Speed Watch schemes in the Borough
3. Other local authorities are introducing 'bus gates' outside schools to limit vehicular through traffic to cycles and local buses at the start and end of the school day, with a fixed penalty for transgressors. This would reduce the likelihood of other traffic speeding past schools when pupils are entering or exiting schools.
4. Increase Community Concern speed enforcement sites

I would appreciate comment from the cabinet member about how this Administration might work with local elected members to take these suggestions forward in Saddleworth and in other areas of Oldham affected by speeding?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that under the current national policing regulations, Drivesafe (who are the region's Safety Camera Partnership) was the only enforcing body in Greater Manchester that could issue Fixed Penalty Notices to speeding motorists. Any monies that were generated by the subsequent fines went directly to the Government's consolidated Treasury Fund. The Mayor of Greater Manchester was keen to develop such initiatives in Greater Manchester in association with Drivesafe. For any potential location, the Police must lead, organise and manage any approved site, staffed by appropriately

trained operatives. Highways Engineers would be pleased to assist in this process with Drivesafe. In Oldham, road safety was taken very seriously, particularly around schools where an evidence based, data led strategy was used to best direct limited budgets which allowed the introduction of bespoke safety measures that achieved the greatest benefits which such problems existed. Currently a range of innovative walking and cycling solutions were being considered as part of the Manchester Mayor's Fund. Highways Engineers would be pleased to work with the elected member to identify the most appropriate solution where some form of road safety intervention had been identified. The Mayor of Greater Manchester was keen to increase Community Concern speed enforcement sites across the region. Unity Partnership would be pleased to assist in this process with Drivesafe.

9. Councillor Harrison asked the following question:

"Boston House in Hathershaw is a former respite care home and later a New Bridge School Annex. Since New Bridge moved out, it has remained empty and has fallen into unsightly dereliction and has become a magnet for many types of anti-social behaviour. Can the appropriate cabinet member tell me if there are any plans for this building and can steps be taken to tidy up the exterior and grounds?"

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that the Council had sold this premises on 10th October 2017 to Mr. Amjad Hussain and therefore was not in control of the premises. The Council's Planning Department had visited the premises and found that the building itself was in a reasonable condition with all doors and windows boarded up and gates padlocked. The hedges needed trimming, but the building had not deteriorated to such a condition that a S.215 notice would have been sought and justified in this case. Nevertheless, the owner had been sent a letter pointing out that some complaints had been received about the state of the property and asked for the owner's comments and actions. To date, no response had been received. This would be followed up.

10. Councillor S. Bashforth asked the following question:

"We are seeing many of our pubs close down and become empty or lost to other uses. There are many reasons for pubs to close and we fully appreciate this but when what is a successful and well used establishment is looking to change its use the community can apply that establishment to be listed as an Asset of Community Value. In Heyside residents and the local ward members wish to apply for such an order, will the cabinet member

responsible arrange of officer support so the order can be quickly and successfully applied for?"

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise responded that the value pubs could add to a community could be undervalued. Consumption of 2 or 3 pints with friends was preferable as it allowed for social interaction instead of buying it at a local store. The Localism Act 2011 allowed local groups within a community the right to nominate a building or an area of land as an 'Asset of Community Value'. The Council, as it has done previously, would work with any local groups who were interested in submitting a nomination as an Asset of Community Value. Any nomination would then be considered for approval in line with the requirements and criteria outlined in the Localism Act 2011. The Council was also required to keep a register of the successful nominations for assets of community value as well as keeping a list of any unsuccessful nominations the Council had received. The information, along with further guidance, was available online on the Council's website. The Leader gave a personal commitment to provide the support needed to progress the matter.

11. Councillor Akhtar asked the following question:

"In June, I asked a question about repairing potholes on Werneth Hall Rd and Napier St East/West and was reassured that the necessary work will be carried out with a month. However, several months on, partial work has been carried out and there are still numerous potholes on Werneth Hall Road and Napier St, East, the depth of the remaining potholes is similar to those that have been repaired. Could the Cabinet member responsible please inform the Council when the remaining potholes will be repaired?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that inspections had been carried out on Werneth Hall Road and Napier Street East and West which had resulted in actionable potholes being appropriately identified in all locations. There were still some outstanding repairs from previous inspections pending which were to be completed at both Werneth Hall Road and Napier Street East. These were currently being programmed in the system and would be actioned shortly. Further inspections were due to take place at Werneth Hall Road, Napier Street West and Napier Street East on 18 December 2018.

12. Councillor Sheldon asked a question related to the Royal George crossroads and Manchester Road. There were different views as to how to tackle the notorious junction which included the installation of a mini-roundabout and

reducing the speed limit from 40 mph to 30 mph. Councillor Sheldon asked if there were any plans to improve the safety of the junction?

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that she would look into the issue concerned and meet with officers.

13. Councillor Briggs asked the following question:

"Would the Cabinet member responsible for transport join me in supporting residents to overturn the decision to withdraw the 74 bus service in the evenings and weekends to and from Woodhouses. This leaves the old and most vulnerable, cut off from friends and family, or having to walk almost a mile to the nearest bus stop. We talk about social isolation but appear to have little control over bus companies who make arbitrary decisions without acknowledging their actions severely reduce opportunities to socialise with others or make essential trips to hospitals and other necessary appointments."

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that TfGM had been contacted about the changes to the 74 service and had explained that the changes had been made as a result of changes that Stagecoach were making to the 76 service from last October by way of additional evening and Sunday journeys which catered for the majority of passengers on the 76 route. When TfGM reviewed the sections of the 76 route that would not be served by these new journeys, very low passenger usage was found on the Woodhouses section – 0.53 passengers per trip and TfGM were unable to justify maintaining provision at that time. TfGM would be asked to review the decision. In the meantime, TfGM were exploring options on behalf of GMCA that would allow for greater control of routes, frequencies, timetables, fares and quality standards for all buses across the Greater Manchester network. This had come about as a result of the Bus Services Act 2017, which gave Mayoral authorities like Greater Manchester powers to improve bus services by reforming the current bus market. If the GM Mayor did decide to take up bus franchising powers, it would be some time before any changes were seen on the ground, so in the meantime, TfGM was looking at how bus services could operate more effectively under existing operator arrangements. Discussions were taken place with TfGM on how members could get involved in this piece of work.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.

RESOLVED that the questions and responses provided be noted.

NOTE: Councillor Byrne left the meeting during this item.

2 **TO RECEIVE APOLOGIES FOR ABSENCE**

Apologies were received from Councillors G. Alexander, Haque, A. Hussain, Larkin, Rehman, Salamat and Turner.

3 **TO ORDER THAT THE MINUTES OF THE MEETING OF THE COUNCIL HELD ON 7TH NOVEMBER 2018 BE SIGNED AS A CORRECT RECORD**

RESOLVED that the minutes of the Council meeting held on 11th November 2018 be approved as a correct record.

4 **TO RECEIVE DECLARATIONS OF INTEREST IN ANY MATTER TO BE DETERMINED AT THE MEETING**

In accordance with the Code of Conduct, elected members declared the following interests:

Councillor M. Bashforth declared a personal interest in Item 14a by virtue of her appointment to the MioCare Board.
Councillor Chauhan declared a personal interest in Item 14a by virtue of his appointment to the MioCare Board.
Councillor F. Hussain declared a personal interest in Item 14a by virtue of his appointment to the MioCare Board.
Councillor Heffernan declared a personal interest in Item 14a by virtue of his appointment to the MioCare Board.
Councillor Garry declared a pecuniary interest in Item 14b by virtue of her husband's employment by Greater Manchester Police.
Councillor C. Gloster declared a pecuniary interest in Item 14b by virtue of his employment by Greater Manchester Police.
Councillor H. Gloster declared a pecuniary interest in Item 14b by virtue of her husband's employment by Greater Manchester Police.
Councillor Roberts declared a personal interest in Item 19 by virtue of her appointment to the Positive Steps Board.
Councillor P. Jacques declared a personal interest in Item 19 by virtue of his appointment to the Positive Steps Board.
Councillor Ali declared a personal interest in Item 19 by virtue of his appointment to the Positive Steps Board.
Councillor Malik declared a personal interest in Item 19 by virtue of his appointment to the Positive Steps Board.

5 **TO DEAL WITH MATTERS WHICH THE MAYOR CONSIDERS TO BE URGENT BUSINESS**

There were no items of urgent business.

6 **TO RECEIVE COMMUNICATIONS RELATING TO THE BUSINESS OF THE COUNCIL**

There were no communications for Council.

7 **TO RECEIVE AND NOTE PETITIONS RECEIVED RELATING TO THE BUSINESS OF THE COUNCIL**

The Mayor advised that four petitions had been received for noting by Council:

People and Place

Reference 2018-17: Petition entitled "Greenfield by Name; Greenfield by Nature", Objections to Planning Application PA/342222/18 – Land to Rear of 29 – 51 Shaw Hall Bank Road and 5 – 23 Shaw Hall Close, Greenfield, Saddleworth, OL8 7LD (Saddleworth South Ward) received on 29 October 2018 with 665 signatures.

Reference 2018-19: Petition requesting Traffic Calming Procedures on Keb Lane (Medlock Vale Ward) received on 15 November 2018 with 99 signatures.

Reference 2018-21: Petition for Street Lighting and Tackle Anti-Social Behaviour behind Garforth Street (Coldhurst Ward) received on 3 December 2018 with 51 signatures.

Corporate and Commercial

Reference 2018-20: Petition related to Welfare Rights, Benefits and Adult Social Care (Borough Wide), received on 26 November 2018 with 251 signatures.

RESOLVED that the petitions received since the last meeting of the Council be noted.

8 **OUTSTANDING BUSINESS FROM THE PREVIOUS MEETING**

Air Quality

Councillor Shah MOVED and Councillor Jabbar SECONDED the following MOTION:

"This Council notes that air quality remains a significant issue affecting the life quality of the residents of Oldham, with levels of nitrogen dioxide (NO2) driven up primarily by road transport. Local modelling has identified a number of stretches of road in the borough where NO2 levels are expected to exceed legal limits beyond 2020, mainly on major roads near our town centres.

Air pollution recognises no boundaries, so a response is needed from individuals, from local governments and from national government. This council notes the important work ongoing across Greater Manchester to campaign for clean air, and welcomes the commitment of the Combined Authority to hit World Health Organisation targets for air quality by 2030 as part of being a WHO Breathelife City. Greater Manchester councils have also pledged to be 100% fossil fuel free by 2050.

Given the scale of the challenge, this council notes with concern that national government has recently removed grants to encourage the take up of electric vehicles, and acknowledges the criticism of this decision by the Business, Energy and Industrial Strategy Select Committee.

This council resolves:

1) To work closely with the GMCA to deliver the Clean Air Plan, and to continue to promote the GM Clean Air campaign to encourage residents to think about how they can do their bit to reduce air pollution.
2) To ask the Chief Executive to seek immediate clarification from the Secretary of State on how national government will support Oldham's ambitions to improve air quality, particularly given recent decisions to cut grants for electric vehicles.
3) To seek new opportunities to further establish Oldham as the region's greenest borough and improve the life chances of residents and particularly young people beyond the Clean Air Plan, including:
    a. Reducing air pollution cause by vehicle use around schools at the start and end of the school day.
    b. Incentivising the use of electric vehicles through improved access to charging points and other preferential schemes, preparing the borough for a future where 3 million charging points will be needed nationally by 2040.
    c. Growing trees in key sites in the borough to dampen pollution effects and make more liveable places."

AMENDMENT

Councillor C. Gloster MOVED and Councillor Sykes SECONDED the following AMENDMENT:

Amend resolution Point 3a) by adding at the end 'and at play areas, care homes and medical facilities by:

- Looking to Introduce pilot schemes such as enforceable 'no-idling' zones, street closure orders or 'gates' outside schools and children's play areas in the Borough.
- Working with our NHS partners, to look at extending 'no-idling' zones outside Medical Centres, care homes and in hospital 'pick up' areas.'
- Discouraging, through our licensing powers, idling by taxis and private hire vehicles, using enforcement powers when necessary.
- Requiring drivers of Council operated vehicles not to idle, and ask the same of our public sector partners and our public transport providers with respect to their own vehicles.
- Conducting an information campaign to influence driver behaviour by urging motorists to turn off their engines if they think they are not going to move for around two minutes and asking them not to manually override 'stop-start' systems.'

Amend resolution Point 3b) by adding at the end 'by:

- Hosting on its website:

    - Information about the grants made available by the Government to the public and to businesses through the Office for Low Emission Vehicles for the installation of electric vehicle charging points on its website
    - Information about approved installers engaged in this work
    - An online register of electric vehicle charging points that are publically accessible
- Developing proposals to bid for grants from the:
    - Workplace Charging Scheme to install charge points in Council buildings to encourage a greater use of electric or hybrid vehicles by its staff
    - On-Street Residential Charging Scheme to install, in conjunction with our PFI contractor, charge points in street lighting columns, where appropriate, in instances where there is current on-street parking provision
    - Taxi Infrastructure Scheme to provide charging points at taxi ranks
- Working to install public charging points in each of the districts, focusing on public car parks
- Encouraging local taxi drivers to move to hybrid or electric vehicles
- Looking to replace, at the end of their operational life, Council vehicles with new hybrid or electric vehicles
- Encouraging the establishment of Electric Car Clubs across the Borough
- Establishing principles for use in procurement to encourage use of electric or low emission vehicles by contractors
- Reviewing our planning conditions to pre-empt anticipated Government legislation in requiring new housing developments and businesses to install electric vehicle charging points
- Exploring the possibility of Oldham being a location for a battery storage facility and charging hub as part of the nationwide network, given the borough's proximity to the motorway network'

Add resolution Point 3d) 'To look at the practicalities of installing a network of air pollution monitors across the borough, and of introducing mobile monitors to test outside schools and outside care homes and in play areas.'
Add a resolution Point 4) 'To ask the responsible Cabinet Member to provide a written annual report to full Council on progress made.'

Motion as Amended to read:
"This council notes that air quality remains a significant issue affecting the life quality of the residents of Oldham, with levels of nitrogen dioxide (NO_2) driven up primarily by road transport.
Local modelling has identified a number of stretches of road in the borough where NO_2 levels are expected to exceed legal limits beyond 2020, mainly on major roads near our town centres.
Air pollution recognises no boundaries, so a response is needed from individuals, from local governments and from national government. This council notes the important work ongoing across Greater Manchester to campaign for clean air, and welcomes the commitment of the Combined Authority to hit

World Health Organisation targets for air quality by 2030 as part of being a WHO BreatheLife City. Greater Manchester councils have also pledged to be 100% fossil fuel free by 2050.
Given the scale of the challenge, this council notes with concern that national government has recently removed grants to encourage the take up of electric vehicles, and acknowledges the criticism of this decision by the Business, Energy and Industrial Strategy Select Committee.
This council resolves:

1) To work closely with the GMCA to deliver the Clean Air Plan, and to continue to promote the GM Clean Air campaign to encourage residents to think about how they can do their bit to reduce air pollution.
2) To ask the Chief Executive to seek immediate clarification from the Secretary of State on how national government will support Oldham's ambitions to improve air quality, particularly given recent decisions to cut grants for electric vehicles.
3) To seek new opportunities to further establish Oldham as the region's greenest borough and improve the life chances of residents and particularly young people beyond the Clean Air Plan, including:
    a) Reducing air pollution caused by vehicle use around schools at the start and end of the school day and at play areas, care homes and medical facilities by:
        - Looking to Introduce pilot schemes such as enforceable 'no-idling' zones, street closure orders or 'gates' outside schools and children's play areas in the Borough.
        - Working with our NHS partners, to look at extending 'no-idling' zones outside Medical Centres, care homes and in hospital 'pick up' areas.'
        - Discouraging, through our licensing powers, idling by taxis and private hire vehicles, using enforcement powers when necessary.
        - Requiring drivers of Council operated vehicles not to idle, and ask the same of our public sector partners and our public transport providers with respect to their own vehicles.
        - Conducting an information campaign to influence driver behaviour by urging motorists to turn off their engines if they think they are not going to move for around two minutes and asking them not to manually override 'stop-start' systems.'
    b) Incentivising the use of electric vehicles through improved access to charging points and other preferential schemes, preparing the borough for a future where 3 million charging points will be needed nationally by 2040 by:
        - Hosting on its website:

- Information about the grants made available by the Government to the public and to businesses through the Office for Low Emission Vehicles for the installation of electric vehicle charging points on its website
- Information about approved installers engaged in this work
- An online register of electric vehicle charging points that are publically accessible

- Developing proposals to bid for grants from the:
  - Workplace Charging Scheme to install charge points in Council buildings to encourage a greater use of electric or hybrid vehicles by its staff
  - On-Street Residential Charging Scheme to install, in conjunction with our PFI contractor, charge points in street lighting columns, where appropriate, in instances where there is current on-street parking provision
  - Taxi Infrastructure Scheme to provide charging points at taxi ranks
- Working to install public charging points in each of the districts, focusing on public car parks
- Encouraging local taxi drivers to move to hybrid or electric vehicles
- Looking to replace, at the end of their operational life, Council vehicles with new hybrid or electric vehicles
- Encouraging the establishment of Electric Car Clubs across the Borough
- Establishing principles for use in procurement to encourage use of electric or low emission vehicles by contractors
- Reviewing our planning conditions to pre-empt anticipated Government legislation in requiring new housing developments and businesses to install electric vehicle charging points
- Exploring the possibility of Oldham being a location for a battery storage facility and charging hub as part of the nationwide network, given the borough's proximity to the motorway network

c) Growing trees in key sites in the borough to dampen pollution effects and make more liveable places.

d) To look at the practicalities of installing a network of air pollution monitors across the borough, and of introducing mobile monitors to test outside schools and outside care homes and in play areas.

4) To ask the responsible Cabinet Member to provide a written annual report to full Council on progress made."

Councillor Shah exercised her right of reply.
Councillor C. Gloster exercised his right of reply.

A vote was then taken on the AMENDMENT.

On being put to the vote, 7 votes were cast in FAVOUR of the AMENDMENT and 45 votes were cast AGAINST with 0 ABSTENTIONS. The AMENDMENT was therefore LOST.

Councillor Shah did not exercise her right of reply.

On being put to the vote, the ORIGINAL MOTION was CARRIED UNANIMOUSLY.

RESOLVED that:

1. The Council work closely with the GMCA to deliver the Clean Air Plan and to continue to promote the GM Clean Air campaign to encourage residents to think about how they could do their bit to reduce air pollution.
2. The Chief Executive be asked to seek immediate clarification from the Secretary of State on how national government would support Oldham's ambitions to improve air quality, particularly given recent decisions to cut grants for electric vehicles.
3. To seek new opportunities to further establish Oldham as the region's greenest borough and improve the life chances of residents and particularly young people beyond the Clean Air Plan, including:
   a) Reducing air pollution caused by vehicle use around schools at the start and end of the school day.
   b) Incentivising the use of electric vehicles through improved access to charging points and other preferential schemes, preparing the borough for a future where 3 million charging points will be needed nationally by 2040.
   c) Growing trees in key sites in the borough to dampen pollution effects and make more liveable places.

9 **YOUTH COUNCIL**

There were no items submitted by the Youth Council.

10 **LEADER AND CABINET QUESTION TIME**

The Leader of the Main Opposition, Councillor Sykes, raised the following two questions:

Question 1: Who decides on the GMSF Plan?

"My first question to the Leader tonight returns to a subject that I asked him about in September – who will be responsible for taking the decision in this Council whether to adopt the final proposals for the Greater Manchester Spatial Framework. I make no apology for asking this question again as circumstances seem to have changed on this issue since we last spoke in this Chamber about it. On 1 October 2018, the Mayor of Greater Manchester and the ten Council leaders who are the Greater Manchester Combined Authority issued a media release which stated categorically that:

‘Leaders also commit to ensuring that the formal draft plan is put before each Council to ensure real democratic debate and scrutiny. The draft Greater Manchester Spatial Framework must be approved by each and every local council next summer. The Mayor and Leaders have today made clear that regardless of the requirements, they are committed to ensuring that the formal draft Plan is put before each Council to ensure real democratic engagement, debate and scrutiny. Local ward councillors will have their say on this plan. Throughout this process we have always committed to taking the GMSF through local councils.’
On 30 November 2018, the Greater Manchester Combined Authority issued a further statement which stated categorically: ‘Before we go out for a second time (in the summer of 2019) the revised Greater Manchester Spatial Framework will be taken to all the local authorities and councils within the city-region for discussion, debate and ultimately sign-off.’
As I read these two statements, they would appear to imply that all Greater Manchester local authority leaders, including yourself, have agreed to bring the draft GMSF plan before a full meeting of their Council for scrutiny and debate and for ward members to vote on whether their local Council chooses to adopt the plan? This appears to be contrary to the one you outlined in your response to my question on the matter at the September meeting of full Council. Here you indicated that you as Leader would make the final decision. Please can I ask the Leader to clarify the current position as he sees it?”

Councillor Fielding, Leader of the Council, advised the meeting he stood by his response to that question when it was previously asked at a previous Council meeting. It was not intended to bring the Greater Manchester Spatial Framework (GMSF) prior to consultation to this meeting as the consultation needed to be undertaken. It had been delayed too many times. People were getting frustrated at the number of times GMSF had been delayed given that it was such a significant strategic plan that affected so many residents across the borough. What was the case and had not changed was that the deposit version of the plan would be coming forward for consultation and voting on by members of the Chamber and in all other Council Chambers across Greater Manchester. Councillors would have the opportunity to debate GMSF and for it to be considered by all elected members next summer before the plan was deposited with the Government.

Question 2: Coping with Brexit

“For my second question to the Leader tonight I would like to turn to Brexit, more specifically the serious threat a No-Deal Brexit will pose. The last Council presented a report which stated that: ‘It is looking increasingly likely that a ‘no-deal’ Brexit is the most likely outcome…’ This would result in a downturn in economic productivity and growth in our region as the EU accounts for almost sixty percent of our export market. The cost of imported raw materials and components are already increasing, in part because of the falling value of the pound. This will also impact on employment and on wage rates which

will be devastating as Oldham working families are already amongst the poorest in the UK. But this is not the worst of it. Former Brexit Secretary Dominic Raab admitted the Government was preparing to stockpile food. Health Secretary Matthew Hancock admitted discussions on building up NHS reserves of vaccinations, blood products and medical supplies had been held. But it is impossible to stockpile advance supplies of fresh food, as by their nature they are perishable, and many patients rely on medicines with a short shelf-life. Essentials will therefore have to be flown into the UK at great expense, while stuff rots at our ports which become gigantic truck parks with no drivers to drive them. I say flown, but this is of course assumes that the Government can obtain the necessary export permits, complete the necessary new bureaucracy and obtain the flight-certified aircraft to do the job. Frankly this sounds like a scenario akin to the Berlin Airlift of 1948 rather than Great Britain in 2018. Seventy years ago, the Western allies had to overcome the Communist Soviet military blockade of that city to prevail. Here common-sense has yet to prevail. Here common-sense has yet to prevail against the bigotry, narrow-mindedness of Little Englanders and the swivel eyed loons determined to break faith with our European neighbours. This is frightening stuff, made more so in a borough where we already have so many poor citizens reliant on emergency Food Bank supplies, a great many with chronic and long-term health conditions. I am sorry to say that this is not the script of a post-Apocalyptic movie this is just weeks away. The people in charge of this mess and our country; in the middle of the most important constitutional change since Henry VIII or Oliver Cromwell; now decide to have a leadership contest and oust the Prime Minister. They have done more to damage our reputation in the world; and the Union that is the United Kingdom; at a single stroke than any event in modern history. Words fail me. Firstly please, could the leader tell us what is being done by this Council, in conjunction with our partners in the Greater Manchester Combined Authority, to plan measures to mitigate for a possible No-deal Brexit? Secondly, would he be willing to join with me in sending a joint letter to the three Members of Parliament who represent our Borough asking them to support a second people's referendum, with the option on the ballot paper to remain in the European Union and retain the many benefits accruing from membership, before any move by this Government to take our nation over the abyss into Brexit?"

Councillor Fielding, Leader of the Council, responded that since the referendum had taken place, all there was, was uncertainty. There was uncertainty on anything related to Brexit. The Leader responded that the only certainty was the nation in this situation was going to face national humiliation. The Leader referenced three possible outcomes.

1. With the Prime Minister's deal or whatever had been cobbled together after having run off to Brussels, the UK effectively remained in the EU but relinquished a seat at the table to determine the rule to be governed by which the people so objected to and were vocal in saying that they disagreed and led them to vote for Brexit.

2. The second option was to be faced with national humiliation of no deal which Councillor Sykes had raised. National humiliation was faced from the economic calamity that would come from no deal. Planes would not be able to fly, inflation out of control with jobs going offshore, particularly from an already decimated manufacturing industry which would be a disaster and humiliating for the country.
3. The third option was to drop it all, forget it, call a second referendum and it could go the other way or drop it without a second referendum but that would be humiliating. Two years would have been spent negotiating, economic growth would have been lost and the relationship with our partners in Europe lost.

Councillor Hudson, Leader of the Conservative Group, expressed concern related to the continued withdrawal of funding from the Revenue Settlement Grant to Saddleworth Parish Council. Councillor Hudson had received a letter from the Secretary of State with the explanation that it was for the billing authority to pass down an appropriate level of funding. Oldham Council had withdrawn £16,000, with a further £23,490 to be withdrawn and £10,000 in 2019/20 which could result in losses in jobs and to the community. Would the Leader reconsider the continued withdrawal of council funds which supported the parish council?

Councillor Fielding, Leader of the Council responded that he had concerns about the revenue support which had been withdrawn from Oldham Council which had lost £208 million and affected the services to the elderly and vulnerable, children and other vital services. The Leader suggested lobbying the Conservative party to reinstate funds taken from the Council.

The Mayor reminded the meeting that the Council had agreed that, following the Leaders' allocated questions, questions would be taken in an order which reflected the political balance of the Council.

1. Councillor Ali asked the following question:

   "The Cabinet Member for Employment & Skills will be aware that young people in Oldham from lower income backgrounds are less likely to have access to the networks of advice, information and work experience to enable them to turn aspiration into reality. It is very hard to aim for an opportunity that you know does not exist. Research has shown that even when people from disadvantage areas succeed in education, they achieve poorer career outcomes than their more affluent peers with the same qualifications. I have seen young people from my ward and neighbouring ones; often graduates with fantastic CV's yet struggle to secure employment; or in the case where they do, it is at minimum wage. I know that no one idea or lever can resolve this issue, however, we need to do our bit as a council to ensure everyone can build a rewarding career and provide opportunities for

all who want to retrain and upskill. I would like to know what additional networks, advice, information and work experience opportunities can be made available for our young people and adults other than the basics provided by schools and colleges."

Councillor Mushtaq, Cabinet Member for Employment and Skills responded that social mobility was key issue for Oldham's communities. It was a complex area for which there was no single solution. The Social Mobility Commission had published 5 annual reports which consistently pronounced the lack of progress made by the Government in improving social mobility. The key issue was being the lack of progress out of low wage employment as well as poor educational attainment the development of zero hour contracts. The Social Mobility Commissions Great Escape report found that just 1 in 6 low-paid workers (17%) managed to permanent escape from low pay in the last decade. A key aspect to address social mobility was to improve access to business sectors outside of a potentially limited circle of friends and family. What the Council had done to support social mobility was the Get Oldham Working Programme which had filled over 7,550 opportunities since May 2013. The Council launched the Career Advancement Service in 2016 as an extension of the Get Oldham Working to improve social mobility. This provided individualised support, offered mentoring, further learning pathways, confidence building, etc. To date 423 residents had engaged with the average citizen earning over £6K per annum after being on the programme. The team had been instructed to do some targeted work in communities which included Glodwick, Coldhurst and Shaw targeting those from lower income households. In addition, there was support for young people in school and colleges. Careers Education was a statutory duty for schools to provide careers education, information advice and guidance (IAG) for all students. As from September 2018, all schools had a named careers lead to drive the agenda in schools. Through the Opportunity Area Programme, the Council supported social mobility through the work of the Careers and Enterprise Company (CEC) – working with all secondary schools in Oldham, each had a CEC advisor who worked with leadership on careers strategy, advisors were professionals from different employment sectors who supported schools to address any gaps in their Careers Education offer (as per Gatsby Benchmarks). Bridge GM aimed to close the gap between boardroom and class room. It brought employers into schools, offered mentoring support to increase individual access to the right networks which was kay to breakdown down access to network barriers. The Council was committed to reviewing how it could develop the co-ordination and identification of appropriate quality work experience placements for school and college students and adults,

using the public and private sector networks which would support citizens to engage with new networks.

2. Councillor Akhtar asked the following question:

"I welcome the Council's decision to create extra school places at Crompton High school. As you will know, Crompton High school is a Church of England school and thus priority will be given to pupils of this particular faith. Could the cabinet member inform the Council if any changes have been made to the admissions criteria for Crompton High and if so will they benefit the pupils from high demand neighbourhoods. If no changes have been made to the admissions policy then why not?"

Councillor Jacques, Cabinet Member for Education and Culture responded that the Admissions Policy for Crompton House would be considered and reviewed at the school's Governing Body meeting in January. The local authority would feed into that process. More information would be available once that process had been finalised.

3. Councillor Shuttleworth asked the following question:

"Hollinwood tram stop has a park and ride facility, and in recent months for those arriving just after 9.30 can have difficulty in finding a parking bay. From personal experience I have managed to occupy the last available one while on other occasions, none at all and I have not been in a position to use the service. Obviously I would not be the only one in this situation. It has even got to the stage where vehicles are being parked immediately outside the car park. TfGM do of course have a parking restriction at their tram stops, with parking being limited only to those using their service. While it is to be welcomed that so many residents appear to be using public transport may I request that the appropriate Cabinet Member seeks clarification from TfGM on the following points:

- how many parking bays are that at the Hollinwood stop?
- what is the midweek daily average number of tickets sold for travel in both directions between the hours of 7.30a.m - 9.30a.m?
- what action do TfGM take to ensure that the disabled bay facility is used only by those displaying a blue badge?

and finally, what action do TfGM take to ensure that those using the car park are in fact using it in accordance with their rules and regulations?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services responded that TfGM had been contacted and provided the

information requested. There were 190 bays in total at Hollinwood which included 12 blue badge spaces. The midweek daily average number of tickets sold for travel in both directions between the hours of 7.30 and 9.30 a.m. was around 100 (figure accounted for 94% of tickets sold as it excluded purchased tickets for travel at anytime. In terms of parking enforcement the contractual warning signs through the site stated – 'A Parking Charge will be issued when parking in a disabled bay without clearly displaying a valid disabled badge'. The signage also included a pictogram of a wheelchair and stated 'Only vehicles displaying a current Valid Disabled badge may park in these Disabled Bays'. The operatives visited the site on a daily basis and checked all vehicles parking within a Disabled Bay were displaying a valid blue badge. Any vehicle which did not display a valid blue badge would receive a Parking Charge Notice (PCN). The signage also states that the car park is for the use of Metrolink Passengers only and that 'If you park on this land contravening the above parking restrictions you are agreeing to pay a parking charge to the sum of £100.00'. TfGM acknowledged that it was difficult to enforce the condition of 'non Metrolink users' as they operated free park and ride facilities network wide which were all inspected on a daily basis. Whilst the operatives were on site, proof of tickets would be sought and the necessary fines issued if there was a breach. TfGM also carried out random inspections whereby teams were posted to car parks and would challenge people heading away from the tram stop. They were looking to introduce barriers to car parks in the future once the smart ticketing system had evolved there was no timescale for this at present.

4. Councillor H. Gloster asked the following question:

"One of the first issues I encountered after election was dog fouling. I was asked for signs in May and was advised that they were on order. I have chased the signs on pretty much a fortnightly basis. I was told in November that the signs had arrived but I was also told that the fixtures for them had not. Can the Cabinet Member clarify why the signs are manufactured on Mars and the fixings on Venus and which space shuttle will be delivering them as we are still waiting for them on site?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services confirmed that the signs were ready for installation. Officer had to redesign the signs due to legislative changes and then unfortunately the wrong fixing brackets were delivered with the newly designed signs. The correct fixings had now been received and so were ready for installation. An officer has been asked to liaise with members regarding the location.

5. Councillor Garry asked the following question:

"How many freedom of information requests have been submitted this year to the Council, and what is the approximate cost to the tax payer for each request?"

Councillor Jabbar, Deputy Leader of the Council and Cabinet Member for Finance and Corporate Resources responded that the Council had received 1,428 freedom of information requests to date in 2018 and had managed 13 appeals. The requests varied quite significantly in complexity and the time needed to prepare a response. Response times varied from a few minutes to many hours where requests were more complicated. The Council did not record the time taken to prepare individual FOI responses or consideration of appeals. The law required the Council to answer FOI requests that could take up to 18 hours to complete. An average cost of £25 per hour to determine a response to a request had been assumed to date which resulted in a maximum cost of £450 per FOI. However, this came with a caveat because of the wide range of and complexity of FOI request and therefore did not give a full picture of the range of costs by request type.

6. Councillor Davis asked the following question:

"Could the member responsible for housing give an update on the Burnham bed initiative for rough sleepers? I work very closely with various departments council voluntary and the housing sector on this and after some teething issues there seems to be significant progress being made and can I personally thank all because there are a lot of people in Oldham with somewhere warm to sleep and have a wash."

Councillor Roberts, Cabinet Member for Housing responded that since the launch on 1st November, 'A Bed for Every Night' has accommodated 30 people who were either sleeping rough, or at risk of doing so, in Oldham. A dedicated night shelter run by DePaul, which could accommodate up to 10 men, had been set up at Oldham Fire Station providing a bed, food and hot shower. The opening of this facility had been delayed by a few days whilst health and safety checks were carried out, but it was now fully operational and being well used with approximately 9 men sleeping there each night. A local housing provider, Yale Housing, were also opening up their town centre office as a hub people accessing the shelter could use during the day. For female rough sleepers, provision was made available in existing supported housing schemes and for couples, bed and breakfast accommodation was being provided. Feedback about the night shelter and the support offered had been positive and it was report that 10 people had already been successfully supported to move out of ABEN into more previous accommodation.

7. Councillor Heffernan asked the following question:

"Taxi and private hire drivers convicted of serious offences could be banned across Yorkshire, under proposals that could see Bradford**,** Calderdale**,** Leeds**,** Kirklees**,** Wakefield and York Councils agree a common legal position. Does the relevant Cabinet Member feel that this is a good idea in Greater Manchester and, if so, would this Council be prepared to lead on this proposal with other GM local authorities and the GM Mayor's Office?"

Councillor Shah, Deputy Leader of the Council and Cabinet Member for Neighbourhood Services noted the work that Yorkshire Authorities were doing and commended their proposals. Oldham already had a robust policy and Licensing Members regularly refused applications for licences from applicants with convictions. The Council's Licensing Manager chairs the Greater Manchester Licensing Network which was embarking on a project early next year to unify its approach to a policy on convictions. It was hoped that this piece of work would strengthen the Greater Manchester position and that all members would endorse the work when it was published next year.

At this point in the meeting, the Mayor advised that the time limit for this item had expired.

RESOLVED that the questions and responses provided be noted.

11 **TO NOTE THE MINUTES OF THE MEETINGS OF THE CABINET HELD ON THE UNDERMENTIONED DATES, INCLUDING THE ATTACHED LIST OF URGENT KEY DECISIONS TAKEN SINCE THE LAST MEETING OF THE COUNCIL, AND TO RECEIVE ANY QUESTIONS OR OBSERVATIONS ON ANY ITEMS WITHIN THE MINUTES FROM MEMBERS OF THE COUNCIL WHO ARE NOT MEMBERS OF THE CABINET, AND RECEIVE RESPONSES FROM CABINET MEMBERS**

The minutes of the Cabinet meeting held on 22nd October 2018 were submitted.

There were no questions or observations.

RESOLVED that the minutes of the Cabinet meeting held on 22nd October 2018 be noted.

12 **NOTICE OF ADMINISTRATION BUSINESS**

Motion 1 – Universal Credit

Councillor Jabbar MOVED and Councillor Judd SECONDED the following MOTION:

"This council notes with great concern the recent reports from the United Nations on extreme poverty and human rights in the UK, and from the Equality and Human Rights Commission on the unequal (and possibly illegal) impact of government cuts. The UN highlighted a number of issues that we as Oldhamers know through experience, including that:

- 'Local authorities … which perform vital roles in providing a real social safety net have been gutted by a series of government policies'
- 'As a result of changes to taxes, benefits and public spending from 2010 through 2020, Black and Asian households in the lowest fifth of incomes will experience the largest average drop in living standards, about 20%'
- 'Another 1.5 million more children will fall into poverty between 2010 and 2021/22 as a result of the changes to benefits and taxes, a 10% increase.'
- 'The experience of the United Kingdom, especially since 2010, underscores the conclusion that poverty is a political choice.'

Universal Credit, introduced by the Coalition Government, is at the heart of the misery inflicted upon so many of our communities. While the government stoically insists on a punitive five week wait time before receiving any benefits, the Peabody Trust estimates that more than 100,000 children are a risk in households struggling with this wait over Christmas. The government's solution – advance loans for those able to prove they can't afford to eat – only serves to extend the hardship with one in three claimants losing up to 40% of their monthly income to repay these debts.

Government welfare reform policy has increased the overall level of deprivation in Oldham and resulted in 40.66% of our children living in poverty.

The latest Secretary of State for Work and Pensions, and fifth in a little over two years, has acknowledged the 'real problems' with Universal Credit and promised a root-and-branch review.

To this end, this council resolves to instruct the Chief Executive to write to the Rt Hon Amber Rudd MP, Secretary of State for Work and Pensions, inviting her to:

1. Visit Oldham as part of her review, to learn from councillors, officers and residents about the effects of her government's policies since the borough became a pathfinder for Universal Credit in 2013.
2. Eliminate the five week delay in receiving benefits, as recommended by the UN, or at least reduce it to two weeks, as recommended by the Peabody Trust.
3. Review the effectiveness of the 'digital by default' approach to managing and maintaining Universal Credit claims for vulnerable residents.
4. End on-going austerity measures such as the benefit freeze to working age benefits which are set to continue until 2020

Councillor Harkness spoke in support of the Motion.
Councillor Sykes spoke in support of the Motion.
Councillor Ball spoke in support of the Motion.
Councillor P. Jacques spoke in support of the Motion.
Councillor Ahmad spoke in support of the Motion.

Councillor Jabbar exercised his right of reply.

On being put to the vote, 48 votes were cast in FAVOUR of the MOTION and 0 votes were cast AGAINST with 3 ABSTENTIONS. The MOTION was therefore CARRIED.

RESOLVED that the Chief Executive be instructed to write to the Rt. Hon. Amber Rudd MP, Secretary of State for Work and Pensions, inviting her to:

1. Visit Oldham as part of her review, to learn from councillors, officers and residents about the effects of her government's policies since the borough became a pathfinder for Universal Credit in 2013.
2. Eliminate the five week delay in receiving benefits, as recommended by the UN, or at least reduce it to two weeks, as recommended by the Peabody Trust.
3. Review the effectiveness of the 'digital by default' approach to managing and maintaining Universal Credit claims for vulnerable residents.
4. End on-going austerity measures such as the benefit freeze to working age benefits which are set to continue until 2020.

Motion 2 – Gender Based Violence

Councillor Ur-Rehman MOVED and Councillor Stretton SECONDED the following MOTION:

"This council notes that Monday 10th December was Human Rights Day, marking the end of an international 16 days of activism against gender-based violence. The campaign aims to shine a light on the scale of gender-based violence that continues to blight our society.
Gender-based violence remains an issue of fundamental importance affecting Oldham residents, with signs that the challenge is growing. Across Greater Manchester, reported sexual offences increased by 44% between 2016 and 2017 to over 9,000, and 27 women were murdered by their partners. Over 6,000 incidents of domestic violence and abuse are reported to the police each year in Oldham alone.
In addition to action taken by the police to prosecute offenders, there are a range of services concerned with supporting survivors and addressing the behaviour of perpetrators including:

- Referral to the Multi-Agency Safeguarding Hub to assess the support needs of survivors and their families;
- Refuge provision to provide emergency accommodation and support;

- Four Independent Domestic Violence Advisers (IDVAs), working with survivors and a Greater Manchester team of three specialist IDVAs, based in Oldham, who support survivors of so-called 'honour-based' violence – such as forced marriage and female genital mutilation
- The REFRAME programme to challenge the behaviour of perpetrators of domestic violence;
- Work of voluntary and community groups such as Inspire Women Oldham which involve survivors of violence and abuse.

This council resolves to:

1. Produce a comprehensive action plan with its partners to marshal the resources and influence of Oldham Council and the community to tackle gender-based violence in the borough, working towards a White Ribbon Award.
2. Commit to raising awareness of the scale of gender-based violence, and the resources and services available to residents.
3. Expand our work with community groups and those with experience of gender-based violence, putting them at the heart of solutions, in line with this year's 16 days of activism theme, #HearMeToo."

At this point in the meeting, the Mayor advised that the time limit for this item had expired.

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that:

1. A comprehensive action plan be produced by the Council and its partners to marshal the resources and influence of Oldham Council and the community to tackle gender-based violence in the borough, working towards a White Ribbon Award.
2. To commit to raising awareness of the scale of gender-based violence, and the resources and services available to residents.
3. The work with community groups and those with experience of gender-based violence be expanded putting them at the heart of solutions, in line with this year's 16 days of activism them, #HearMeToo.

<u>Motion 3 – Suffrage and Peterloo</u>

The Mayor informed the meeting that the time limit for this item had expired and Councillor Roberts as Mover of the Motion and Councillor Chadderton as Seconder of the Motion requested the following motion be rolled over for discussion at the next Council meeting.

"In 2018 Oldham has celebrated the centenary of women's parliamentary suffrage and the 90th anniversary of universal adult suffrage.

This Council welcomes the installation of Annie Kenney's statue in Parliament Square and the unveiling on the 14th December 2018, the anniversary of the first general election when women could stand as candidates and vote.
This Council recognises that the struggle for equality and the right to vote was long and hard fought. We reaffirm our commitment to commemorating the Peterloo Massacre of 16th August 1819 as a significant contribution to the struggle.
This Council resolves to:

1. Thank everyone who has contributed to commemorative and celebratory activities, events and everyone who has helped to raise the money to pay for Annie Kenney's statue.
2. To invite Oldham residents and community organisations to join with the Council in commemorating Peterloo and the fight for equal rights."

RESOLVED that the Motion be rolled over to the Council meeting to be held on 20th March 2019.

13 **NOTICE OF OPPOSITION BUSINESS**

Motion 1 – Improving Public Safety in Oldham's Night time Economy

Councillor H. Gloster MOVED and Councillor Sykes SECONDED the following MOTION:

"Council notes that:

- In Bradford and Manchester local businesses and community groups have joined with local colleges and universities to establish Student Safe Spots/Zones; these are premises self-identifying as havens for students who are being followed,or are feeling vulnerable and unwell. Staff at these venues offer assistance in booking taxis home; in contacting the emergency services if their assistance is required; or offer a temporary safe haven until a problem has passed. Venues signed up to the scheme receive a sticker to place prominently to advertise their involvement and a list and map of venues is published on line for students to access.
- In Bradford, there also exists an agreement with local taxi businesses that students without money but presenting with a valid student ID badge will be offered carriage and the bill is then sent to the student for payment, via the relevant college and university authorities.
- The 'Ask for Angela' scheme is operated nationwide in many pubs and clubs. If a member of the public who feels vulnerable and threatened 'Asks for Angela' of the on-premises staff, they know to take that person to a safer location and offer them assistance, such as calling a taxi, contacting friends or in certain circumstances ringing the police. Premises promoting the scheme display posters, which are usually placed in the toilets of those establishments to be discreet.

Council believes that establishing such schemes in our borough would help safeguard vulnerable people in our Borough, especially students and women enjoying our night time economy, and would complement the excellent work being done by the Oldham Street Angels.
Council therefore resolves to ask the Overview and Scrutiny Board to examine in conjunction with relevant partners, including the Oldham College, Oldham Sixth Form College, University Campus Oldham, schools with post-16 provision, licensed premises and public and private hire taxi businesses, the practicality of establishing such schemes as soon as possible in our town and district centres."

Councillor Iqbal spoke in support of the Motion.
Councillor Shah spoke in support of the Motion.
Councillor Chauhan spoke in support of the Motion.
Councillor Shuttleworth spoke in support of the Motion.
Councillor McLaren spoke in support of the Motion.
Councillor Williamson spoke in support of the Motion.

Members recorded their thanks for the work of the Street Angels.

Councillor H. Gloster did not exercise her right of reply.

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that the Overview and Scrutiny Board be asked to examine in conjunction with relevant partners, including the Oldham College, Oldham Sixth Form College, University Campus Oldham, schools with post-16 provision, licensed premises and public and private hire taxi businesses, the practicality of establishing such schemes as soon as possible in our town and district centres.

<u>Motion 2 – Changes to the Planning System to Fast-track Fracking:</u>

Councillor Murphy MOVED and Councillor Heffernan SECONDED the following motion:

"Council notes:

- With concern that the government is proposing two major changes to the planning system as it applies to shale gas extraction (or fracking) by:
  - Granting automatic planning permission for exploratory drilling prior to fracking, using 'permitted' development rules. This would remove the need for companies to submit a planning application and so also reduce local democratic scrutiny.
  - Including shale gas production projects in the Nationally Significant Infrastructure Projects regime. This would take decision-making powers on shale gas

production away from local councils and hand it to central government.

- That wherever fracking has been proposed, it has been opposed by the public and local authorities because of the real fears about noise, traffic, air pollution, the impact on the countryside, and the effects on climate change.
- That the Cardiff Business School has produced a report that reveals that to replace 50% of the UK's projected future gas imports for 2021 – 2035 would in the most likely scenario require around 6100 fracking wells to be built on well pads that could cover the area of 4900 football pitches. This would require the equivalent of drilling and fracking one well every day for fifteen years.

Council believes that:

- The Government's proposals completely contradict the principles of localism and set a dangerous precedent for planning authorities in denying them the right to determine certain types of planning applications locally and in denying members of the public and communities their say during the planning process.
- 'Permitted Development' – the category of planning that the government wants to move shale gas exploration drilling into – which was designed for developments with a low environmental impact and is an inappropriate category for drilling which has such wide-reaching implications for local communities and climate change.
- Bringing fracking applications under the Nationally Significant Infrastructure Projects regime will be harmful to local communities.
- Local authorities and local people are best placed to continue to make decisions throughout the planning process on matters that affect their locality, including fracking.

Council therefore resolves to ask the Chief Executive to:

- Write to the relevant government ministers outlining this Council's objections to the proposed changes and requesting that fracking applications, or indeed on any other planning matter relating to our locality and its people, be determined locally.
- Copy in our three local Members of Parliament and the Mayor of Greater Manchester and ask for their support on this issue."

Councillor Roberts spoke in support of the Motion.
Councillor S. Bashforth spoke in support of the Motion.
Councillor Sykes spoke in support of the Motion.

Councillor Murphy exercised his right of reply.

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that the Chief Executive be asked to:

1. Write to the relevant government ministers outlining this Council's objections to the proposed changes and requesting that fracking applications, or indeed on any other planning matter relating to our locality and its people, be determined locally.
2. Copy in the three local Members of Parliament and the Mayor of Greater Manchester and ask for their support on this issue.

Motion 3 – Sustainable Public Health Funding

Councillor C. Gloster MOVED and Councillor Harkness SECONDED the following MOTION:

"Council notes that:

- Around four in ten cancers are preventable, largely through avoidable risk factors, such as stopping smoking, keeping a healthy weight and cutting back on alcohol. Smoking accounts for 80,000 early deaths every year and remains the largest preventable cause of cancer in the world. Additionally, obesity and alcohol account for 30,000 and 7,000 early deaths each year respectively. All three increase the risk of: cancer, diabetes, lung and heart conditions poor mental health and create a subsequent burden on health and social care.
- The public health grant funds vital services and functions largely delivered by local authorities to prevent ill health and reduce the burden placed upon the NHS and local authorities; for example, social care for smoking-related illnesses is estimated to cost local authorities £760 million per annum.
- In 2018/19 and 2019/20 every local authority will have less to spend on public health than the year before.
- The Government is looking to phase out the Public Health Grant by 2020/21 and to replace this with funding via business rates retention.

Council believes that:

- The impact of cuts to public health on our communities is becoming difficult to ignore.
- It is vital that local authorities have enough funding to deliver the functions and services they need to provide. Deprived areas, like Oldham, suffer the worst health outcomes, so it is also vital that areas with the greatest need receive sufficient funding to meet their local challenges.
- Taking funds away from prevention is a false economy. Without proper investment in public health services, people suffer, demand on local health services increases and the economy suffers. Poor public health cost local businesses heavily through sick days and lost productivity.
- We must restore public health funding or our health and care system will remain locked in a 'treatment' approach,

which is neither economically viable nor protects the health of residents.

Council resolves to:

- Continue to support and fund public health initiatives to the best of our abilities – to prevent ill-health, reduce inequalities and support a health and social care system that is fit for the future.
- Ask the Chief Executive to:
    - Cancer Research UK setting out this Council's support for their call for increased and sustainable public health funding.
    - The Secretary of State for Health calling on the Government to deliver increased investment in public health and to support a sustainable health and social care system by taking a 'prevention first' approach."

Councillor Chauhan spoke in support of the Motion.

Councillor C. Gloster did not exercise his right of reply.

On being put to the vote, the MOTION was CARRIED UNANIMOUSLY.

RESOLVED that:

1. The Council continue to support and fund public health initiatives to the best of its abilities to prevent ill-health, reduce inequalities and support a health and social care system that was fit for the future.
2. The Chief Executive be asked to write to:
    a. Cancer Research UK setting out this Council's support for their call for increased and sustainable public health funding.
    b. The Secretary of State for Health calling on the Government to deliver increased investment in public health and to support a sustainable health and social care system by taking a 'prevention first' approach.

14a To note the Minutes of the following Partnership meetings and the relevant spokespersons to respond to questions from Members

The minutes of the following Partnership meetings were submitted as follows:

MioCare Board	17th September 2018
Health and Wellbeing Board	25th September 2018

There were no questions or observations on the Partnership minutes.

RESOLVED that the minutes of the Partnership minutes as detailed in the report be noted.

14b To note the Minutes of the following Joint Authority meetings and the relevant spokespersons to respond to questions from Members

The minutes of the following Joint Authorities meetings were submitted as follows:

Greater Manchester Combined Authority Waste And Recycling Committee	13th September 2018
Police and Crime Panel	30th October 2018
Greater Manchester Combined Authority	26th October 2018
National Park Authority	5th October 2018
Transport for Greater Manchester	14th September 2018
Greater Manchester Health and Care Board	14th September 2018

There were no questions on the Joint Authorities minutes.

Members raised the following observations:

Councillor H. Gloster – GMCA Waste and Recycling Committee, 13th September 2018, Item WRC 18/24 – Plastic Free GM. Councillor H. Gloster raised the GMCA requirements and that the local authorities knew their communities better in order to reduce plastics and found it difficult that 'one size fits all' would be successful.

Councillor Hewitt, Greater Manchester Waste and Recycling Committee Representative, responded that GMWDA worked with local authorities and did not dictate but overseen. The local authority was charged with recycling.

Councillor Sheldon, GMCA, 26th October 2018, Item 219/18 – Northern and Transpennine Express Rail Performance Update. Councillor Sheldon raised that the Leader of Tameside Council had raised the poor service. Councillor Sheldon expressed disappointment that the Leader had not mentioned that poor service at Greenfield with ongoing poor service and disruption caused daily. Councillor Sheldon asked that Greenfield not be forgotten as public transport should be promoted.

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise assured that Greenfield Rail Station was not forgotten and the issue raised a number of times including the Leader's first GMCA meeting In June. The issue of Greenfield Station was lobbied regularly and the Leader would ensure that it was raised at the next meeting.

Councillor Sykes, Police and Crime Panel, 30th October 2018. Councillor Sykes raised the issues that were discussed on the agenda and raised that no issues such as those raised at Council were on the agenda and asked if this was just a 'blip' and raised the shortage of uniformed officers and other work to be done.

Councillor Williams, Police and Crime Panel representative raised

the precept for police expenditure. The Steering Group addressed most of the 'nitty gritty' work. The Panel's responsibility was to ensure that the Deputy Mayor did what she was supposed to do.

Councillor Sykes, GMCA, 26th October 2018, Item 222/18 – Devolution of the Adult Education Budget. Councillor Sykes raised the issue of the allocation of the funding provision. Adult Education was to provide better life chances. The total spend could have been used in Oldham alone for essential skills needed to allow an unqualified workforce access to better jobs.

Councillor Fielding, Leader of the Council and Cabinet Member for Economy and Enterprise highlighted the principle of devolution and agreed with the observation related to funding.

RESOLVED that:

1. The minutes of the Partnership minutes as detailed in the report be noted.
2. The observations and responses provided be noted.

15 **UPDATE ON ACTIONS FROM COUNCIL**

Consideration was given to a report of the Director of Legal Services which informed members of actions that had been taken following previous Council meetings and provided feedback on other issues raised at the meeting.

RESOLVED that the update on Actions from Council be noted.

16 **FAILSWORTH EAST BY-ELECTION RESULT AND POLITICAL BALANCE UPDATE**

Consideration was given to a report of the Director of Legal Services which detailed the results of the recent Failsworth East By-Election and notification that one Borough Councillor was no longer a member of the Labour Group. A review had been undertaken and changes made to committee members related to political groups.

RESOLVED that:

1. The result of the Failsworth East By-election held on 29th November 2018 be noted.
2. The new composition of the political groups as outlined in the report be noted.
3. The following Committee changes be agreed:
   - The two vacancies on Licensing be filled by Councillor Harrison and Councillor Haque
   - The vacancy on the Charitable Trust be filled by Councillor E. Jacques
   - Councillor Malik step down as a member of the O&S Performance and Value for Money Select Committee
   - Councillor Azad step down as an Independent Member on Audit

- Councillor Azad be appointed as an Independent Member of O&S Performance and Value for Money Select Committee
- Councillor Rehman be appointed as an Independent Member on the Audit Committee.

4. The following substitutes be agreed:
   - Councillor Davis on Audit Committee
   - Councillor E. Jacques on Overview and Scrutiny Board.

17 **BREXIT UPDATE**

Council gave consideration to an update on the potential implications of the 'leave' result for Oldham and Greater Manchester. The report provided an update on the latest GMCA Brexit Monitor report dated 30th November 2018. The report referenced the latest analysis, key aspects of the Withdrawal Agreement which included the financial settlement, citizen rights, transition period and the Northern Ireland protocol. The Brexit Monitor also examined the impact of Brexit on the economic function. It was reported that the Gross Domestic Product had grown to 0.6% between Q2 and Q3 (which was below the pre-Brexit predicted 2.1%).

Councillor Fielding spoke on the report.
Councillor Judd spoke on the report.

RESOLVED that the update on the European Union Referendum be noted.

18 **CIVIC APPRECIATION NOMINATION**

Consideration was given to a report of the Chief Executive which sought approval for the nomination of Alan Noble and Trevor Warren to receive the Council's Civic Appreciation Award.

The nomination was in recognition of Mr. Noble's and Mr. Warren's significant voluntary contribution and dedication to the borough and community of Oldham.

RESOLVED that:

1. The nomination for Mr. Noble and Mr. Warren to receive the Civic Appreciation Award 2018 be agreed.
2. The ceremony for the award to take place at the Council meeting to be held on 20th March 2019.

19 **YOUTH JUSTICE PLAN**

Council gave consideration to the Youth Justice Strategic Plan which set out the strategy for the Youth Justice Service (YJS) for 2018/19. It was a statutory duty that the Local Authority produce an annual plan. The strategy also set out an outline action plan which set out how the Youth Justice Service would achieve its primary functions and key objectives. The service was overseen by the Youth Justice Management Board which included representatives from the Local Authority and other statutory

partners. The Board held the service to account for the achievement of performance targets, provided challenge where required and endorsed the strategic direction and operational delivery of the service.

Councillor Chadderton spoke on the report.

RESOLVED that the Youth Justice Service Plan 2018/19 be approved.

20 **GAMBLING POLICY REVIEW**

Council gave consideration to the revised Gambling Policy.

The Gambling Act 2005 created a new system of licensing and regulation for commercial gambling. The Act gave local authorities new and extended responsibilities for licensing premises for gambling and associated permissions. The Council must show how it sought to promote the licensing objectives under the Act. The role of the licensing authority was outlined in the report.

The current policy was adopted in January 2016 and had to be reviewed every 3 years. Most gambling policies issued by Councils would use the same template issued by the Local Government Association based on best practice and to ensure a consistent approach nationally

RESOLVED that the Gambling Policy be approved.

21 **A- BOARDS POLICY STATEMENT UPDATE**

Consideration was given to a report which identified issues caused by the inappropriate placing of 'A' boards on the highway and pavements and a policy response as part of the Council's 'Who Put That There' street charter.

RESOLVED that the advertising 'A' Board and Signage policy be approved.

22 **TREASURY MANAGEMENT STRATEGY**

Council gave consideration to a report of the Director of Finance which advised of the performance of the Treasury Management function of the Council for the first half of 2018/19 and provided a comparison of performance against the 2018/19 Treasury Management Strategy and Prudential Indicators.

The Council was required to consider the performance of the Treasury Management function in order to comply with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management (revised 2017). The report set out key Treasury Management issues for members' information and review and outlined:

- An economic update for the first six months of 2018/19;
- A review of the Treasury Management Strategy Statement and Annual Investment Strategy;

- The Council's capital expenditure, as set out in the Capital Strategy (and prudential indicators);
- A review of the Council's investment portfolio for 2018/19;
- A review of the Council's borrowing strategy for 2018/19;
- Why there had been no debt rescheduling undertaken during 2018/19; and
- A review of compliance with Treasury and Prudential Limits for 2018/19.

The Treasury Management Half-Year Review 2018/19 report had been presented to and approved by Cabinet on 19 November 2018 and commended the report to Council. The Audit Committee will give consideration to the report in January 2019.

RESOLVED that:

1. The Treasury Management activity for the first half of the financial year 2018/19 and the projected outturn position be approved.
2. The amendments to both Authorised Limit and Operational Boundary for external debt as set out in the table at Section 2.4.5 of the report be approved.
3. The amendment to the Capital Financing Requirement (CFR) as set out in the table at Section 2.4.5 of the report be approved.
4. The addition to the Treasury Management Strategy 2018/19 with regard to specified investment as presented at Appendix 3 to the report be approved.

23 **ORGANISATIONAL FRAMEWORK**

Consideration was given to a report of the Chief Executive and Head of Paid Service which provided an update to the Pay Policy Statement.

There had been significant changes and developments across a wide range of services and models of delivery since the Greater Manchester Devolution Agreement had been signed in November 2013. In particular, Greater Manchester Health and Social Care devolution had driven changes to arrangements for health and social care structures and modes of delivery. In order to ensure that the organisation delivered against each key plan and continued to respond to its statutory services and its priorities, there was a requirement to ensure the Council continued to have appropriate Executive Leadership arrangements in place.

The Pay Policy Statement 2018/19 had included the re-designation of senior posts, establishment of the role of Strategic Director of Reform and interim arrangements put in place for the statutory role of Director of Children's Services. Approval was sought to appointment to a permanent position of Managing Director, Children's Services with a level of remuneration in excess of £100,000 but not higher than

£120,000 per annum which was in line with benchmark data. Approval was also sought for the role of Strategic Director of Reform to move from an interim arrangement to a permanent basis. The remuneration for the post was £122,000 per annum.

Councillor Chadderton spoke on the report.

RESOLVED that:

1. The Executive Leadership arrangements in place be noted.
2. The post of Managing Director, Children's Services being moved from an interim arrangement to a permanent appointment and to hold the statutory responsibility for Children's Services be agreed.
3. The post of Strategic Director of Reform being moved from an interim arrangement to a permanent appointment be agreed.

The meeting started at 6.00 pm and ended at 9.39 pm

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COUNCIL
27/02/2019 at 6.00 pm

Present: The Mayor – Councillor Iqbal (Chair)

Councillors Ahmad, Akhtar, A. Alexander, Ali, Azad, Ball, M Bashforth, S Bashforth, Briggs, Brownridge, Byrne, Chadderton, Chauhan, Cosgrove, Davis, Dean, Fielding, Garry, C. Gloster, H. Gloster, Goodwin, Haque, Harrison, Heffernan, Hewitt, Hudson, A Hussain, F Hussain, Jabbar, Jacques, Jacques, Judd, Leach, Malik, McLaren, Moores, Murphy, Mushtaq, Phythian, Price, Qumer, Roberts, Salamat, Shah, Sheldon, Shuttleworth, Stretton, Sykes, Taylor, Toor, Ur-Rehman, Williamson and Williams

1 **TO RECEIVE APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillors G. Alexander, Curley, Harkness, Larkin, Rehman and Turner.

2 **TO RECEIVE COMMUNICATIONS RELATING TO THE BUSINESS OF THE COUNCIL**

The Mayor made reference to the recent death of former Councillor Glynis Shaw. Councillors Hudson, Ur-Rehman and Sykes paid tribute to the work of former Councillor Shaw.

Council held a minute's silence.

3 **TO RECEIVE DECLARATIONS OF INTEREST IN ANY MATTER TO BE DETERMINED AT THE MEETING**

The Mayor informed the meeting that the Standards Committee had granted a dispensation to allow members who had an interest arising from ownership or occupation of property in Oldham, to participate and vote on the setting of the Council tax and matters directly related to such decisions including the budget calculations. All members declared a pecuniary interest in Item 4 – Budget Proposals, but the dispensation was applicable allowing Members to participate and vote on Item 4.

In accordance with the Code of Conduct, the following Councillors declared an interest in Item 4 as indicated:

Councillor C. Gloster declared a pecuniary interest by virtue of his employment by Greater Manchester Police.
Councillor H. Gloster declared a pecuniary interest by virtue of her husband's employment by Greater Manchester Police.
Councillor E. Garry declared a pecuniary interest by virtue of her husband's employment by Greater Manchester Police.
Councillor Chauhan declared a personal interest by virtue of his appointment to the MioCare Board.
Councillor Heffernan declared a personal interest by virtue of his appointment to the MioCare Board.
Councillor F. Hussain declared a personal interest by virtue of his appointment to the MioCare Board.

Councillor M. Bashforth declared a personal interest by virtue of her appointment to the MioCare Board.
Councillor Cosgrove declared a personal interest by virtue of her being a tenant of First Choice Homes Oldham.
Councillor Hudson declared a personal interest by virtue of his belng elected to Saddleworth Parish Council.
Councillor Sheldon declared a personal interest by virtue of his belng elected to Saddleworth Parish Council.
Councillor Byrne declared a personal interest by virtue of her belng elected to Saddleworth Parish Council.

4 **TO NOTE THE MINUTES OF THE BUDGET CABINET MEETING HELD ON THE 11TH FEBRUARY 2019 AND TO CONSIDER THE RECOMMENDATIONS OF CABINET IN RELATION TO THE BUDGET FOR 2019/20 FURTHER TO THE FOLLOWING ATTACHED REPORTS:**

The Mayor requested and it was RESOLVED that Council Procedure 10.7 (Rules of Debate) be suspended to enable the Leader of the Council to exceed the time limit for his contribution in moving the Administration Budget to 15 minutes with a 30 second extension and the Leader of the Main Opposition Group in moving the Main Opposition Budget, a time limit of 10 minutes with a 30 second extension. All other speakers would be limited to 4 minutes with a 30 second extension.

The Mayor informed members that regulations had been implemented which required recorded votes on specific decisions at the Budget Council meeting. Members would be advised when a recorded vote was required.

Prior to the consideration of the Budget Proposals, the Mayor asked the Council to note the draft minutes of the Cabinet meeting held on 11th February 2019.

On a vote being taken, the recommendation was CARRIED UNANIMOUSLY.

RESOLVED that the minutes of the Cabinet meeting held on 11th February 2019 be noted.

a) <u>Housing Revenue Account Estimates for 2019/20 to 2023/24 and Proposed Outturn for 2018/19</u>

Councillor Roberts MOVED and Councillor Jabbar SECONDED a joint which report which set out the Housing Revenue Account (HRA) detailed budget for 2019/20 and strategic estimates for the four years 2020/21 through to 2023/24 and the latest outturn estimate for 2018/19. The report also set out the recommended dwelling and non-dwelling rents and service charge increases to be applied from April 2019. It was reported that after taking all relevant issues into account, the projected financial position for 2018/19 was estimated to be a £2.506m positive variance when compared to the original budget forecast for 2018/19

which had been approved at the February 2018 Budget Council meeting. The majority of the variance was attributable to the re-profiling of HRA funded capital schemes in to later years due to revisions to planned spending profiles. The financial position for 2019/20 showed an estimated HRA closing balance of £19.477m which was considered to be sufficient to meet future operational commitments and the potential financial pressures identified in the risk assessment. The 2019/20 position had been presented after allowing for an increase in rent of 3.4%. It was noted that the Government had already advised that PFI properties were exempt from the Central Government's 1% Social Rent Reduction Programme. As all Oldham housing stock was contained within two PFI schemes, then the 2019/20 budget would follow historic rent setting guidance of CPI plus 1%, which resulted in an increase of 3.4% (CPI was taken as at September 2018).

The HRA detailed report had been presented to Overview and Scrutiny Performance and Value For Money Select Committee on 24 January 2019. The Select Committee was content to accept the recommendations in the report but requested a revision so that the Council would, where possible, assist tenants in receipt of Universal Credit impacted by the 53-week rent year. This was included in the report and commended to Cabinet for approval. Cabinet duly considered the report at its meeting on 11th February 2019 and commended the report to Council.

No members spoke on this item.

RESOLVED that:

1. The Forecast HRA outturn for 2018/19, as outlined at Appendix A of the report, be approved.
2. The proposed HRA budget for 2019/20, as outlined at Appendix B of the report, be approved.
3. The strategic estimates for 2019/20 to 2023/24, as outlined at Appendix D of the report, be approved.
4. The proposed increase to dwelling rents for all properties of 3.4% be approved.
5. The proposed increase to non-dwelling rents as per individual contracts be approved.
6. The proposal that PFI 2 and 4 service charges are unchanged be approved.
7. The proposal to set PFI 2 concierge charges inline with actual costs for full recovery be approved.
8. The proposal that the Council takes whatever action within its powers to support tenants in receipt of Universal Credit who are impacted by there being there being 53 rent weeks in 2019/20 be approved.

b) <u>Capital Strategy and Capital Programme 2019/20 to 2023/24</u>

Councillor Jabbar MOVED and Councillor Fielding SECONDED a report of the Director of Finance which set out the Capital Strategy for 2019/20 to 2023/24 and thereby the proposed 2019/20 capital programme which included identified capital investment priorities, together with the indicative capital programme for 2020/21 to 2023/24, having regard to the resources available over the life of the programme.

Capital Strategy

The Council's Capital Strategy and capital programme were set out over a five-year timeframe. The proposed Capital Strategy and programme for 2019/20 to 2023/24 took the essential elements of the 2018/22 and previous years' strategies and programmes and moved them forward in the context of the financial and political environment for 2019/20. The strategy included a longer-term vision, a forward look at those projects that are likely to run beyond the five year strategy and programme period or be initiated subsequently. This covered a timeframe for the 10 years from 2024/25 to 2033/34.

In 2017 the Chartered Institute of Public Finance & Accountancy (CIPFA) issued revised Prudential and Treasury Management Codes whose main requirement was that for 2019/20 all Local Authorities had to prepare an additional report, a capital strategy report. Whilst the Council had traditionally prepared a Capital Strategy, the presentation had been changed to ensure compliance with the new guidance. The strategy was therefore presented so that it provided:

- A high-level long-term overview of how capital expenditure, capital financing and treasury management activity contributed to the provision of services.
- An overview of how the associated risk was managed.
- The implications for future financial sustainability.

The strategy was prepared in 15 sections and ensured that all Council members were presented with the overall long-term capital investment policy objectives and resulting Capital Strategy requirements, governance procedures and risk appetite. The strategy also advised that the Council was proposing to utilise the flexibility provided by the Ministry of Housing, Communities and Local Government (MHCLG) to use capital receipts to fund the revenue cost of transformation. The 2019.20 revenue budget would rely on up to £3m of such funding from capital receipts.

Capital Programme 2018/19 to 2022/23

The 2018/19 Month 8 Capital Monitoring position was approved by Cabinet on 11th February 2019 and the projections included in that report were a key determinant of the 2019/20 programme. As many schemes spanned more than one year, the anticipated level of reprofiling between years set the underlying position.

The People and Place Directorate, which manages all major regeneration projects, constituted the main area of expenditure (£31.265m). Prudential Borrowing provided the main source of financing (£26.995) followed by Grant and Other Contributions £16.068m).
Actual Expenditure to 30 November 2018 was £24.637m. This spending profile was in line with previous years. However, the position would be kept under review and budgets would continue to be managed in accordance with forecasts.

Capital Programme 2019/20 to 2023/24

The Council had set out its capital programme for the 2019/20 to 2023/24 based on the principles of the Capital Strategy. The Capital Programme and Capital Strategy had been influenced by the level of resources considered available.
Anticipated expenditure and matched funding for the period 2019/20 to 2023/24 totalled £262.198m. This incorporated resources expected to be carried forward from 2018/19 and reflected the 2018/19 Month 8 monitoring position together with an enhanced projection of expenditure. The detailed programme was set out at Annex C of Appendix 1.
A review of the capital programme had highlighted that there was already a full range of commitments for the period 2019/20 to 2023/24, but additional funding allocations totalling a net £46.919m had been added to support a number of schemes. The capital programme included proposed expenditure for 2019/20 of £84.332m, with the largest area of expenditure being on schools, development and infrastructure projects within the People and Place Directorate.
As in previous years, the major sources of financing for the capital programme were prudential borrowing and Government grants.
There would be a continued review of capital spending requirements. It was, however, likely that the capital position would change prior to the start of 2019/20 and during the year as:

- There may be further Government funding allocations announced prior to the start of 2019/20.
- The outcome of specific grant bids would be announced during 2019/20.
- There may also be the new initiatives announced later in the financial year.
- There may also be the opportunity to bid for additional funding.
- The Council may identify other funding sources, which included capital receipts, to finance additional capital expenditure.

The overall capital programme position would be kept under review and any new information about funding allocations would be presented to members in future reports.

There had been consultation on the proposed Capital Strategy and Capital Programme for 2019/20 to 2023/2024 which included consideration by the Overview and Scrutiny Performance and Value for Money Select Committee on 24 January 2019 who commended the report to Cabinet. Cabinet duly considered and approved the report on 11 February 2019 and commended the report to Council.

No members spoke on this item.

RESOLVED that:

1. The Capital Strategy for 2019/20 to 2023/24 as detailed at Appendix 1 of the report and summarised at Section 2.1 of the report be approved.
2. The Capital Programme for 2019/20 and indicative programmes for 2020/21 to 2023/24 as detailed at Annex C of Appendix 1 to the report and summarised at Sections 2.2 to 2.6 of the report be approved.
3. The Flexible Use of Capital Receipts Strategy as presented at Annex D of Appendix 1 of the report be approved.

c) <u>Treasury Management Strategy Statement 2019/20</u>

Councillor Jabbar MOVED and Councillor Fielding SECONDED a report of the Director of Finance which presented the strategy for 2019/20 Treasury Management activities which included the Minimum Revenue Provision Policy Statement, the Annual Investment Strategy and Prudential Indicators together with linkages to the Capital Strategy.

The Strategy for 2019/20 covered two main areas of Capital Issues and Treasury Management issues. The report outlined the implications and key factors related to each of the Capital and Treasury Management issues and made recommendations with regard to the Treasury Management Strategy for 2019/20. The Council was required to operate a balanced budget which broadly meant that cash raised during the year would meet cash expenditure. Part of the Treasury Management Strategy was to ensure that the cash flow was adequately planned with cash being available when needed.

The second main function of the Treasury Management Service was the funding of the Council's capital plans. These capital plans provided a guide to the borrowing need of the Council, essentially the longer term cash flow planning which ensured that the Council could meet its capital spending obligations.

The Treasury Management Strategy 2019/20 was based on the current guidance which resulted from revisions to the Ministry of Housing, Communities Local Government (MHCLG) Investment Guidance , the MHCLG Minimum Revenue Provision (MRP) Guidance, the Chartered Institute of Public Finance and Accountancy (CIPFA) Revised 2017 Prudential Code and the CIPFA Treasury

Management Code. These required additional disclosures which were included in the report together within an alignment with the disclosures in the Capital Strategy report (itself prepared in accordance with the revised CIPFA Prudential and Treasury Management Codes).
The report had been given consideration by the Overview and Scrutiny Performance and Value for Money on 24 January 2019 who commended the report to Cabinet.
Cabinet duly considered and approved the report on 11 February 2019 and commended the report to Council.

No members spoke on this item.

RESOLVED that:

1. The Capital Expenditure Estimates as per paragraph 2.1.2 of the report be approved.
2. The Minimum Revenue Provision Policy and method of calculation as outlined at Appendix 1 of the report be approved.
3. The Capital Financing Requirement (CFR) Projections as per paragraph 2.2.4 of the report be approved.
4. The projected treasury position as at 31/03/2019 as paragraph 2.3.4 of the report be approved.
5. The Treasury Limits as par Section 2.4 of the report be approved.
6. The Borrowing Strategy for 2019/20 as per Section 2.6 of the report be approved.
7. The Annual Investment Strategy as per Section 2.10 of the report which included risk management and the creditworthiness policy at Section 2.11 of the report be approved.
8. The level of investment in specified and non-specified investments detailed at Appendix 5 of the report be approved.

d) <u>Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments</u>

Councillor Jabbar MOVED and Councillor Fielding SECONDED a report of the Director of Finance which sought agreement to the level of balances necessary to support the 2019/20 budget underpinned by the agreed policy on Earmarked Reserves, setting a properly balanced budget which included the financing of capital investments within the present investment proposals.
In accordance with Section 25 of the Local Government Act 2003, the Authority's Chief Financial Officer was required to report on the robustness of the estimates made for the purpose of budget calculations and the adequacy of the proposed reserves.
It was reported that Members could be assured that the Council continued to be well placed to meet the difficult financial challenges. The Council had prepared a

detailed revenue budget within a five year Medium Term Financial Strategy (MTFS), a five year capital programme and continued the closure of accounts within an appropriate timeframe which allowed early focus on the coming challenges and a robust financial transformation programme.
Financial resilience depended in part on the Council maintaining an adequate level of reserves which were set out in the report. The Audit Committee at its meeting held in July 2018 considered the policy on earmarked reserves and it was proposed to action the same review again in 2019/20 after the closure of the accounts for 2018/19.
The robustness of the estimates and the adequacy of the reserves were satisfactory. However, this was only the case provided that action was taken to ensure that the balances were set at the level as calculated in the report and that all budget options, or in year alternatives, were delivered as planned and monitored.

No members spoke on this item.

RESOLVED that:

1. The General Balances currently calculated for 2019/20 at £14.250m and that any excess funding in general balances at the financial year-end was to be transferred to the fiscal mitigation reserve to support the financial resilience of the Council be approved.
2. The initial estimate of General Balances to support the Medium Term Financial Strategy which were £14.840m for 2020/21 and £14.136m for the years 2021/22, 2022/23 and 2023/24 respectively be noted.
3. The intended report to the Audit Committee on Earmarked Reserves to ensure this area was subject to appropriate scrutiny be noted.
4. The actions necessary to secure a properly balanced budget as presented in paragraph 3.6 of the report be agreed.
5. The actions necessary to ensure the prudence of the capital investments as noted in paragraph 4.4 of the report be agreed.

e) <u>Council Tax Reduction Scheme 2019/20</u>

Councillor Jabbar MOVED and Councillor Fielding SECONDED a report of the Director of Finance which presented the proposed Council Tax Reduction Scheme for 2019/20 for approval.
It was reported that it was a requirement to have a Council Tax Reduction Scheme to support residents who qualified for assistance in the payment of Council Tax.
The Local Government Finance Act 2012 placed a requirement that each year a billing authority must consider whether to revise its Council Tax Reduction (CTR) Scheme or to replace it with another scheme. Any

change to the scheme must be agreed by Full Council in line with budget setting and no later than 10 March 2019. The Council's CTR scheme had been largely un-amended since April 2015 when the Council introduced the scheme that limited Council Tax to a maximum of 85% of Council Tax for a Band A property and removed second adult discount for those of working age. A full examination of all the changes that might be considered for the 2019/20 scheme was explored by Cabinet in August 2018 which included potential changes to be considered following a wider understanding gained of the impact of Universal Credit (UC) full service on residents. A public consultation was approved which focussed on areas of review that either maintained the status quo or introduced changes that would be beneficial to the claimant. The consultation sought views on the maintenance of the maximum support afforded under the scheme of 85% of a Band A Council Tax property charge, a range of changes to the calculation of CTR for UC claimants and the alignment of some income disregards already in place in the national Housing Benefit scheme with the local CTR scheme.
A public consultation was carried out over the period 12th September 2018 to 24th October 2018. Overall respondents were in favour of the proposals with an average of 77% agreement across the four changes and 71% in favour of maintaining the current 85% scheme. The report had been given consideration by the Overview and Scrutiny Performance and Value for Money on 24 January 2019 who commended the report to Cabinet. Cabinet duly considered and approved the report on 11 February 2019 without amendment and commended the report to Council.

No members spoke on this report.

RESOLVED that proposed Council Tax Reduction Scheme changes for 2019/20 as follows be approved:

i. To continue to limit support to a maximum of 85% of Council Tax of a Band A property.
ii. Treat information received from the Department for Work and Pensions (DWP) about Universal Credit entitlement as a claim for Council Tax Reduction.
iii. Apply earnings disregards for Universal Credit/Council Tax Reduction (UC/CTR) claims as set out below:
    a. Single Claimant £5 per week
    b. Couple £10 per week
    c. Disabled/Carer £20 per week
    d. Lone Parent £25 per week
iv. Incorporate housing costs into the UC/CTR calculation.
v. Apply disregards for Bereavement Support Allowance and post graduate master's degree loan and special support payments in the assessment of Council Tax Reduction.

f) Revenue Budget 2019/20 and Medium Term Financial Strategy 2019/20 to 2023/24

Councillor Fielding MOVED and Councillor Jabbar SECONDED a report of the Director of Finance which set out the proposals for the Council's Revenue Budget for 2019/20 and the Medium Term Financial Strategy for 2019/20 to 2023/24. The report advised of the key financial challenges and issues which would be faced by the Council over the forecast period and set out the Administration's revenue budget proposals for 2019/20 together with updated budget gap estimates for the period 2020/21 to 2023/24.

The report presented the national and regional policy landscape within which the Council operated. The report summarised the UK's economic outlook published alongside the Chancellor's Autumn Budget Statement, key aspects of the Local Government finance system including the Greater Manchester 100% Rates Retention Pilot Scheme and information on the pooling of Business Rates for 2019/20, national and regional policies affecting Local Government including and local strategies and policies relevant to the Medium Term Financial Strategy. The report also highlighted policy announcements and implications arising from the Chancellor's Autumn Budget Statement, the Provisional Local Government Finance Settlement and the final Local Government Finance Settlement published on 29 January 2019.

The Settlement and associated announcements confirmed one-off grants announced in the Autumn Budget for a Winter Pressures Grant of £1.122m and Social Care Support Grant of £1.917m. The Settlement also included £0.013m more grant resources than had been anticipated in the initial budget projections and a £0.978m share of a £180m surplus on the National Rates Levy Account which would be paid in 2018/19 but used to support the 2019/20 budget.

The Settlement confirmed referendum limits for general Council Tax increases. The Government would permit rises of 3% per annum for 2019/20 and the Police element of the Mayoral precept could be increased by up to £24 for 2019/20 without triggering a referendum. In addition, there was no limit on changes to the Mayoral General Precept. The proposed 2019/20 budget reflected a continuation of Oldham Council Tax policy which allowed for a 1.99% general Council Tax increase, which was clearly below the maximum available.

There had been no change to the arrangements for the charging of the Adult Social Care precept. In line with previously approved policy, the Council would charge a precept of 2% in 2019/20.

The Council's total Council tax increase for 2019/20 was proposed at 3.99% which was below the referendum limit of 5%.

Three consultation papers had been published alongside the 2019/20 Settlement. The consultations were in regard to:

- The 2019/20 Provisional Settlement
- Reform of the Business Rate Retention System
- A Review of Local Authorities' relative needs and resources.

The Council had responded to all consultations in line with the required deadlines.

Section 7 of the report detailed key budget adjustments and expenditure pressures which underpinned the forecasts that provided the backdrop for the Council's Medium Term Financial Strategy.

The report also reflected the latest available forecasts for Government Grant income and locally generated income from Retained Business Rates and Council Tax.

Based on the latest estimates, the budget reduction requirement for 2019/20 had increased from the previously reported figure of £17.986m to £21.916m. The increase was due to a range of changes to the estimates which were set out in detail at Section 11 of the report.

Section 12 of the report detailed the Administration's budget reduction proposals. There were a total of 35 proposals which delivered savings of £7.829m in 2019/20. If approved in full, these proposals further reduce the budget reduction requirement to £14.087m for 2019/20. In order to remove the requirement for further spending reductions, the 2019/20 budget would be part financed by using the opportunities provided by the ability to use Capital Receipts to support spending on transformational projects up to a value of £3.000m and from an available Collection Fund Surplus of £2.269m.

Section 13 of the report explained the approach to balancing the 2019/20 budget by using a number of specific and corporate reserves.

It was noted that as the Government had only provided grant funding notifications for 2019/20, the MTFS estimates for 2020/21 to 2023/24 were based on the best information currently available and therefore must be considered indicative at this time.

Other key sections in the report summarised the forecast reserves and balances position which supported the Council's financial resilience, set out the Administration's proposals related to Fees and Charges and detailed the Council's Pay Policy Statement (as required by Sections 38 to 43 of the Localism Act 2011).

On 24 January 2019, the Overview and Scrutiny Performance and Value For Money Select Committee had scrutinised the 2019/20 Budget Report and commended the report to Cabinet. At the Cabinet meeting held on 11 February 2019, the Cabinet accepted the recommendations of the PVFM Select Committee and commended the 2019/20 Revenue Budget to Council. At a further meeting of the PVFM Select Committee on 5 February 2019, consideration was given to the budget

amendment put forward by the Main Opposition Party. The PVFM Select Committee did not accept the budget amendments, however, it did recommend two actions for inclusion within the 2020/21 budget setting process. Cabinet was content to make such recommendation to Council and the information was included at paragraph 19.35 of the report.

AMENDMENT

Councillor C. Gloster MOVED and Councillor Sykes SECONDED the AMENDMENT to the budget as circulated and detailed in the Council Summons. Councillor C. Gloster expressed his thanks to staff who assisted in the preparation of the report.

Councillors S. Bashforth, Shah, Jabbar, Chauhan, Mushtaq, Ahmad and Dean spoke in against the Amendment.

Councillors Roberts and Ur-Rehman spoke on the Amendment.

Councillors H. Gloster, Heffernan, Murphy and Hudson spoke in support of the Amendment.

Councillor C. Gloster exercised his right reply.

Councillor Fielding exercised his right of reply. Councillor Fielding expressed his thanks to staff in Finance and the Executive Management Team for the support provided in the preparation of the Budget.

A recorded vote, in line with the regulations was then taken on the AMENDMENT as follows:

Councillor		**Councillor**	
Ahmad	AGAINST	Hussain, F.	AGAINST
Akhtar	AGAINST	Jabbar	AGAINST
Alexander, A.	AGAINST	Jacques, E.	AGAINST
Alexander, G.	ABSENT	Jacques, P.	AGAINST
Ali	AGAINST	Judd	AGAINST
Azad	AGAINST	Larkin	ABSENT
Ball	AGAINST	Leach	AGAINST
Bashforth, M.	AGAINST	Malik	AGAINST
Bashforth, S.	AGAINST	McLaren	AGAINST
Briggs	AGAINST	Moores	AGAINST
Brownridge	AGAINST	Murphy	FOR
Byrne	FOR	Mushtaq	AGAINST
Chadderton	AGAINST	Phythian	AGAINST
Chauhan	AGAINST	Price	AGAINST
Cosgrove	AGAINST	Qumer	AGAINST
Curley	ABSENT	Rehman	ABSENT
Davis	AGAINST	Roberts	AGAINST
Dean	AGAINST	Salamat	AGAINST
Fielding	AGAINST	Shah	AGAINST
Garry	AGAINST	Sheldon	FOR

Gloster, C.	FOR	Shuttleworth	AGAINST
Gloster, H.	FOR	Stretton	AGAINST
Goodwin	AGAINST	Sykes	FOR
Haque	AGAINST	Taylor	AGAINST
Harkness	ABSENT	Toor	AGAINST
Harrison	AGAINST	Turner	ABSENT
Heffernan	FOR	Ur-Rehman	AGAINST
Hewitt	AGAINST	Williams	AGAINST
Hudson	FOR	Williamson	FOR
Hussain, A.	AGAINST	Iqbal	AGAINST

On a recorded VOTE being taken, 9 VOTES were cast in FAVOUR of the AMENDMENT with 45 cast against and 0 ABSTENTIONS. The AMENDMENT was therefore LOST.

The following Councillors then spoke on the ORIGINAL MOTION.

Councillors Chadderton, Mushtaq, P. Jacques, Leach, Williams, and Chauhan spoke in support of the Original Motion.

Councillors Murphy and Heffernan spoke against the Original Motion.

Councillor Fielding exercised his right of reply.

Councillor Murphy made a point of personal explanation related to the District Executive funding allocations.

A recorded vote, in line with the regulations was then taken on the ORIGINAL MOTION as follows:

Councillor		**Councillor**	
Ahmad	FOR	Hussain, F.	FOR
Akhtar	FOR	Jabbar	FOR
Alexander, A.	FOR	Jacques, E.	FOR
Alexander, G.	ABSENT	Jacques, P.	FOR
Ali	FOR	Judd	FOR
Azad	FOR	Larkin	ABSENT
Ball	FOR	Leach	FOR
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	FOR	McLaren	FOR
Briggs	FOR	Moores	FOR
Brownridge	FOR	Murphy	ABSTENTION
Byrne	AGAINST	Mushtaq	FOR
Chadderton	FOR	Phythian	FOR
Chauhan	ABSENT	Price	FOR
Cosgrove	FOR	Qumer	FOR
Curley	ABSENT	Rehman	ABSENT
Davis	FOR	Roberts	FOR
Dean	FOR	Salamat	FOR
Fielding	FOR	Shah	FOR
Garry	FOR	Sheldon	AGAINST

Gloster, C.	ABSTENTION	Shuttleworth	FOR
Gloster, H.	ABSTENTION	Stretton	FOR
Goodwin	FOR	Sykes	ABSTENTION
Haque	FOR	Taylor	FOR
Harkness	ABSENT	Toor	FOR
Harrison	FOR	Turner	ABSENT
Heffernan	ABSTENTION	Ur-Rehman	FOR
Hewitt	FOR	Williams	FOR
Hudson	AGAINST	Williamson	ABSTENTION
Hussain, A.	FOR	Iqbal	FOR

On a recorded VOTE being taken, 44 VOTES were cast in FAVOUR of the ORIGINAL MOTION with 3 cast against and 6 ABSTENTIONS. The ORIGINAL MOTION was therefore CARRIED.

RESOLVED that:

1. The national and regional policy landscape determining the context in which the Council was setting its revenue budget for 2019/20 and Medium Term Financial Strategy to 2023/24 be approved.
2. The impact of Oldham Council Policies and Strategies on the Council's budget setting process and the development of its Medium Term Financial Strategy be approved.
3. The financial forecasts for 2019/20 to 2023/24 having regard to the Local Government Finance Settlement and associated funding announcements be approved.
4. The key issues to be addressed in continuing to respond to the financial challenges facing the Council be approved.
5. The 2019/20 Budget Reduction Proposals at a value of £7.829m be approved.
6. The proposed use of £4.928m of reserves for specific purposes and £3.890m of corporate reserves to balance the 2019/20 budget be approved.
7. The proposed fees and charges scheduled included at Appendix 4 to the report be approved.
8. The Pay Policy Statement included at Appendix 5 to the report be approved.
9. A proposed Council Tax increase of 3.99% for Oldham Council services resulting in the Band D charges set out at Paragraph 17.3 and Table 22 of the report and in detail at Appendix 9 to the report be approved.
10. A proposed increase to the empty property premium from 50% to the maximum 100% allowed from 1 April 2019 be approved.
11. The proposal to draw on the Collection Fund for major preceptors of £107.695m for Borough Wide services of which £92.090m was for Council services be approved.
12. The proposed expenditure budget for 2019/20 for the Council of £224.112m be approved.

13. Revised estimated budget reduction targets of £22.871m for 2020/21, £10.889m for 2021/22, ££6.859m for 2022/23 and £4.160m for 2023/24.

The Mayor then asked Council if they agreed to the resolutions as detailed in the Summons and, in accordance with the regulations, a recorded vote was taken on resolutions 1, 2, 3 and 5 as follows:

Resolutions 1 and 2 related to the Council Tax Base for the Financial Year 2019/20 as approved by the Cabinet on 17th December 2018 and the Council Tax Requirement for the Council's own purposes for 2019/20

Members who spoke on this item.

A recorded vote, in line with the regulations, was then taken on the Resolutions as follows:

Councillor		**Councillor**	
Ahmad	FOR	Hussain, F.	FOR
Akhtar	FOR	Jabbar	FOR
Alexander, A.	FOR	Jacques, E.	FOR
Alexander, G.	ABSENT	Jacques, P.	FOR
Ali	FOR	Judd	FOR
Azad	FOR	Larkin	ABSENT
Ball	FOR	Leach	FOR
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	FOR	McLaren	FOR
Briggs	FOR	Moores	FOR
Brownridge	FOR	Murphy	FOR
Byrne	FOR	Mushtaq	FOR
Chadderton	FOR	Phythian	FOR
Chauhan	FOR	Price	FOR
Cosgrove	FOR	Qumer	FOR
Curley	ABSENT	Rehman	ABSENT
Davis	FOR	Roberts	FOR
Dean	FOR	Salamat	FOR
Fielding	FOR	Shah	FOR
Garry	FOR	Sheldon	FOR
Gloster, C.	FOR	Shuttleworth	FOR
Gloster, H.	FOR	Stretton	FOR
Goodwin	FOR	Sykes	FOR
Haque	FOR	Taylor	FOR
Harkness	ABSENT	Toor	FOR
Harrison	FOR	Turner	ABSENT
Heffernan	FOR	Ur-Rehman	FOR
Hewitt	FOR	Williams	FOR
Hudson	FOR	Williamson	FOR
Hussain, A.	FOR	Iqbal	FOR

On a recorded VOTE being taken, the RESOLUTION was CARRIED UNANIMOUSLY.

RESOLVED that:

1. It be noted that on 17 December 2018, the following amounts were approved by Cabinet as the Council's Tax Base for the financial year 2019/20 be approved:
   a) 56,693 for the whole Council [Item T in the formula in Section 31B of the Local Government Finance Act 1992, as amended (the "Act")].
   b) 8,627 for dwellings in the Saddleworth Parish area to which a Parish precept related.
   c) 5,438 for dwellings in the Shaw and Crompton Parish area to which a Parish precept related.
2. The Council Tax Requirement for the Council's own purposes for 2019/20 (excluding Parish Precepts) as being £92,089,841 be approved.

Resolution 3 related to the amounts calculated by the Council for the year 2019/20 in accordance with Sections 31A to 36 of the Local Government Finance Act 1992

No members spoke on the item.

A recorded vote, in line with the regulations, was then taken on the RESOLUTION as follows:

Councillor		**Councillor**	
Ahmad	FOR	Hussain, F.	FOR
Akhtar	FOR	Jabbar	FOR
Alexander, A.	FOR	Jacques, E.	FOR
Alexander, G.	ABSENT	Jacques, P.	FOR
Ali	FOR	Judd	FOR
Azad	FOR	Larkin	ABSENT
Ball	FOR	Leach	FOR
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	FOR	McLaren	FOR
Briggs	FOR	Moores	FOR
Brownridge	FOR	Murphy	FOR
Byrne	FOR	Mushtaq	FOR
Chadderton	FOR	Phythian	FOR
Chauhan	FOR	Price	FOR
Cosgrove	FOR	Qumer	FOR
Curley	ABSENT	Rehman	ABSENT
Davis	FOR	Roberts	FOR
Dean	FOR	Salamat	FOR
Fielding	FOR	Shah	FOR
Garry	FOR	Sheldon	FOR
Gloster, C.	FOR	Shuttleworth	FOR
Gloster, H.	FOR	Stretton	FOR
Goodwin	FOR	Sykes	FOR
Haque	FOR	Taylor	FOR
Harkness	ABSENT	Toor	FOR
Harrison	FOR	Turner	ABSENT
Heffernan	FOR	Ur-Rehman	FOR
Hewitt	FOR	Williams	FOR

Hudson	FOR	Williamson	FOR
Hussain, A.	FOR	Iqbal	FOR

On a recorded VOTE being taken, the RESOLUTION was CARRIED UNANIMOUSLY.

RESOLVED that the following amounts calculated by the Council for 2019/20 in accordance with Sections 31A to 36 of the Local Government Finance Act 1992 be approved:

a)	£580,552,436	Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account any Precepts for the Saddleworth and Shaw & Crompton Parish areas.
b)	£488,184,981	Being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
c)	£92,367,455	Being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council, in accordance with Section 31A(4) of the Act, as its Council Tax Requirement for the year (Item R in the formula in Section 31B of the Act).
d)	£1,629.26	Being the amount at 3(c) above, all divided by Item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of its Council Tax for the year (including Parish Precepts).
e)	£277,614	Being the aggregate amount of all special items referred to in Section 34(1) of the Act, being the Saddleworth and Shaw and Crompton Parish precepts.
f)	£1,624.36	Being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by the amount by Item T (1(a) above), calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its council tax for the year for dwellings in those parts of its area to which no special item related.
g)	£1,646.12	Saddleworth Parish Area Being the amounts given by adding to the amount at 3(f) above the amounts of the special item or items related to dwellings in those parts of the Council's area mentioned at 3(e) above divided by the

		amount at 1(b) above, calculated by the Council, in accordance with Section 34(3) of the Act, as the basic amounts in those parts of its area to which one or more special items related.
h)	£1,640.89	Shaw & Crompton Parish Area Being the amounts given by adding to the amount at 3(f) above the amounts of the special item or items related to dwellings in those parts of the Council's area mentioned at 3(e) above divided by the amount at 1(c) above, calculated by the Council, in accordance with Section 34(3) of the Act, as the basic amount of its council tax for the year for dwellings in those parts of its area to which one or more special items related.

Resolution 4 – Relating to Mayoral Police and Crime Commissioner Precept and the Mayor General Precept (including Fire Services)

No members spoke on this item.

On being put to the VOTE, the RESOLUTION was CARRIED UNANIMOUSLY.

RESOLVED that for the year 2019/20 the Mayoral Police and Crime Commissioner Precept and the Mayoral General Precept (including Fire Services) for Greater Manchester issued to the Council in accordance with Section 40 of the Local Government Finance Act 1992, for each category of dwellings in the Council's area as indicated in the summons be noted.

Resolution 5 – Relating to the Setting of the Council Tax for 2019/20

No members spoke on this item.

A recorded vote, in line with the regulations, was then taken on the RESOLUTION as follows:

Councillor		**Councillor**	
Ahmad	FOR	Hussain, F.	FOR
Akhtar	FOR	Jabbar	FOR
Alexander, A.	FOR	Jacques, E.	FOR
Alexander, G.	ABSENT	Jacques, P.	FOR
Ali	FOR	Judd	FOR
Azad	FOR	Larkin	ABSENT
Ball	FOR	Leach	FOR
Bashforth, M.	FOR	Malik	FOR
Bashforth, S.	FOR	McLaren	FOR
Briggs	FOR	Moores	FOR
Brownridge	FOR	Murphy	FOR

Byrne	FOR	Mushtaq	FOR
Chadderton	FOR	Phythian	FOR
Chauhan	FOR	Price	FOR
Cosgrove	FOR	Qumer	FOR
Curley	ABSENT	Rehman	ABSENT
Davis	FOR	Roberts	FOR
Dean	FOR	Salamat	FOR
Fielding	FOR	Shah	FOR
Garry	ABSENT	Sheldon	FOR
Gloster, C.	FOR	Shuttleworth	FOR
Gloster, H.	FOR	Stretton	FOR
Goodwin	FOR	Sykes	FOR
Haque	FOR	Taylor	FOR
Harkness	ABSENT	Toor	FOR
Harrison	FOR	Turner	ABSENT
Heffernan	FOR	Ur-Rehman	FOR
Hewitt	FOR	Williams	FOR
Hudson	FOR	Williamson	FOR
Hussain, A.	FOR	Iqbal	FOR

On a recorded VOTE being taken, the RESOLUTION was CARRIED UNANIMOUSLY.

RESOLVED that the Council, in accordance with Sections 30 to 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts shown in the tables below as the amounts of Council Tax for 2019/20 for each part of its area and for each of the categories of dwellings.

Authority/Parish	**Council Tax Bands (£)**							
	A	B	C	D	E	F	G	H
Oldham Council	1,082.90	1,263.39	1,443.87	1,624.36	1,985.32	2,346.29	2,707.26	3,248.72
Mayoral Police and Crime Commissioner Precept	132.20	154.23	176.27	198.30	242.37	286.43	330.50	396.60
Mayoral General Precept (including Fire Services)	51.29	59.84	68.39	76.95	94.05	111.15	128.24	153.90
Saddleworth Parish Precept	14.50	16.92	19.34	21.76	26.59	31.43	36.26	43.52
Shaw and Crompton Parish Precept	11.02	12.85	14.69	16.53	20.20	23.87	27.55	33.06

Authority/Parish	**Council Tax Bands (£)**							
	A	B	C	D	E	F	G	H
Saddleworth Parish Area	1,280.89	1,494.38	1,707.87	1,921.37	2,348.33	2,775.30	3,202.26	3,842.74
Shaw & Crompton Parish Area	1,277.41	1,490.31	1,703.22	1,916.14	2,341.94	2,767.74	3,193.55	3,832.28
All other parts of the Council's area	1,266.39	1,477.46	1,688.53	1,899.61	2,321.74	2,743.87	3,166.00	3,799.22

The meeting started at 6.00 pm and ended at 8.38 pm

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COUNCIL

Petitions

Portfolio Holder: Various

Officer Contact: Various

Report Author: Elizabeth Drogan, Head of Constitutional Services
Ext. 4705

20th March 2019

Reason for Decision

The decision is for Elected Members to note the petitions received by Council in accordance with the Petitions Protocol.

Petitions Received

People and Place

Reference 2019-01: Petition regarding Kershaw Street area – Access to Chamber Road (Shaw Ward) received on 2 January 2019 with 53 signatures

Reference 2019-02: Petition for Speed Restriction on Den Lane, Springhead (Saddleworth West and Lees Ward) received on 15 January 2019 with 257 signatures.

Reference 2019-03: Petition regarding Limited Waiting Restrictions, North Side, Beal Lane (Shaw Ward) received on 15 January 2019 with 248 signatures

Reference 2019-06: Petition regarding the Condition of the Footpath from Crossley Estate to Dairy Street (Chadderton Central Ward) received on 8 March 2019 with 476 signatures

Recommendations

It is recommended that Council note the petitions received.

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CABINET
19/11/2018 at 6.00 pm

Present: Councillor Fielding (Chair)
Councillors Chadderton, Chauhan, Jabbar, Jacques, Mushtaq, Roberts and Shah

1 **URGENT BUSINESS**

There were no items of urgent business received.

2 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

3 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Ur-Rehman.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF PREVIOUS MEETING**

RESOLVED that the minutes of the Cabinet meeting held on 22nd October 2018 be approved as a correct record.

6 **REVENUE MONITOR AND CAPITAL INVESTMENT PROGRAMME 2018/19 QUARTER 2 - SEPTEMBER 2018**

The Cabinet gave consideration to a report of the Director of Finance which provided them with updates on the Council's 2018/19 forecast revenue budget position and the financial position of the capital programme as at 30 September 2018 (Quarter 2), together with the revised capital programme 2018/22.

With regards to the Revenue position, Members were informed that the current forecast outturn position for 2018/19 was a projected favourable variance of £0.099m after allowing for approved and pending transfers to and from reserves.

The most significant area of concern was the People and Place Portfolio, in the main due to the transfer of Children's Social Care into this area. An update on the major issues driving the projections within this Portfolio was provided.

Cabinet was informed that action was being taken and would continue for the remainder of the financial year to address variances and take mitigating action.

The overall corporate position was being managed by offsetting favourable variances, most noticeably from capital, treasury and corporate accounting budgets, in part caused by the anticipated cost of borrowing and capital financing being lower than budgeted and the availability of additional Treasury

Management income and unringfenced grants not allocated to service budgets.

Members were provided with information on the Quarter 2 position of the Dedicated Schools Grant (DSG), Housing Revenue Account (HRA) and Collection Fund. There were no significant issues of concern in relation to the HRA and Collection Fund, however, the DSG continued to be an area which was facing a financial challenge, with an increase in the projected year end deficit. Action was being taken with the aim of reducing the cumulative deficit and bringing the DSG towards a balanced position.

In relation to the Capital position, the Cabinet was informed of the most up to date capital spending position for 2018/23 for approved schemes. The 2018/19 capital programme budget had been revised to £49.523m at the close of Quarter 2, a net decrease of £40.135m from the original budget of £89.658 and a reduction of £10.499m from the £60.022m reported at Quarter 1. Actual expenditure to 30 September 2018 was £17.915m (36.18% of forecast outturn).

Members noted it was probable that the forecast position would continue to change before the year end with additional re-profiling into future years.

Options/Alternatives considered

Option 1 - to approve the forecast revenue and capital positions presented in the report including proposed changes
Option 2- to approve some of the forecasts and changes included in the report
Option 3 - not to approve any of the forecasts and changes included in the report

RESOLVED That:-

1. The forecast revenue outturn for 2018/19 at Quarter 2 being a £0.099m under spend be approved.
2. The forecast positions for the HRA, Collection Fund and the DSG be approved.
3. The use of up to £5.9m of earmarked reserves to increase the Council's 2018/19 contribution to the Pooled Fund operating under a Section 75 agreement, to facilitate wider benefits to the Oldham Health and Social Care economy be approved.
4. The use of ear marked reserves as detailed in Appendix 1 to Annex 1of the report be approved.
5. The revised capital programme for 2018/19 to the extended period of 2022/23, as at Quarter 2, be approved.

7 **TREASURY MANAGEMENT MID-YEAR REVIEW REPORT 2018**

The Cabinet gave consideration to a report of the Director of Finance which advised them of the performance of the Treasury Management function of
the Council for the first half of 2018/19, and provided a comparison of performance against the 2018/19 Treasury Management Strategy and Prudential Indicators.

The Cabinet were informed that the Council was required to consider the performance of the Treasury Management function in order to comply with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management (revised 2017). The report set out the key Treasury Management issues, for Members' information and review, and
outlined:

- An economic update for the first six months of 2018/19;
- A review of the Treasury Management Strategy Statement and Annual Investment Strategy;
- The Council's capital expenditure, as set out in the Capital Strategy, and prudential indicators);
- A review of the Council's investment portfolio for 2018/19;
- A review of the Council's borrowing strategy for 2018/19;
- Why there has been no debt rescheduling undertaken during 2018/19;
- A review of compliance with Treasury and Prudential Limits for 2018/19.

Options/ Alternatives considered:-
In order that the Council complied with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management, the Council had no option other than to consider and approve the contents of the report. Therefore no options/alternatives were been presented for consideration.

RESOLVED That the following be approved and commended to Council:

1. Treasury Management activity for the first half of the financial year 2018/19 and the projected outturn position
2. Amendments to both Authorised Limit and Operational Boundary for external debt as set out in the table at Section 2.4.5 of the report.
3. Amendments to the Capital Financing Requirement (CFR) as set out in the table at section 2.4.5
4. Addition to the Treasury Management Strategy 2018/19 with regards to specified investments as presented at Appendix 3.

8 **GROWTH DEAL 3 MAJOR SCHEME: OLDHAM TOWN CENTRE REGENERATION AND CONNECTIVITY**

The Cabinet gave consideration to a report of the Principal Officer, Transport and Highways Policy that

- Updated Cabinet on the progress to date in relation to the development and future delivery of the Growth Deal 3 Major Scheme: Oldham Town Centre Regeneration and Connectivity, which is part of the Greater Manchester Transport Capital Programme.
- Advised Cabinet of the Governance process associated with Growth Deal Major Schemes and the implications this has for Oldham, particularly in terms of resources and funding.
- Sought delegated approval for a number of matters to ensure that delivery timescales could be met and grant take-up was maximised.

Cabinet were informed that Oldham Council had been awarded a £6 million Local Growth Deal 3 grant by the Greater Manchester Combined Authority for a major scheme 'Oldham Town Centre Regeneration and Connectivity'. The spend deadline for this funding was March 2021.

The scheme had so far been granted Programme Entry status in the Greater Manchester Transport Capital Programme. The Combined Authority's governance process required the Council to prepare and submit Conditional and Final business cases to TfGM for approval before it could access the grant. Under the GMCA governance process, the scheme contingency would be held centrally by Transport for Greater Manchester (TfGM) in a single pot, rather than at individual scheme level.

Following submission of an outline programme to TfGM in June 2017, work was now underway to finalise the programme of works that would make up the scheme and to develop the Conditional Business case for submission to TfGM for approval. The programme was being designed to complement a final Town Centre Masterplan once agreed.

Cabinet noted that various delegated approvals were being sought which were intended to ensure that the programme could be delivered within the March 2021 spend deadline and grant take-up was maximised. The options available for procuring the works were also set out in the report.

Cabinet asked that their thanks be passed on to the officers involved in putting the bid together.

Cabinet was recommended to note:

- That the Greater Manchester bid to the third round of the Local Growth Fund in July 2016 included a £25 million bid for funding towards the Oldham Town Centre Regeneration and Connectivity scheme (1.1).
- That the Growth Deal 3 Major Scheme Oldham Town Centre Regeneration and Connectivity had been allocated £6 million and gained Programme Entry status in the Greater Manchester Transport Capital Programme on the basis of the Strategic Outline Business Case produced by Oldham Council for the June 2016 bid (1.3).

- That an outline programme for the £6 million was submitted to Transport for Greater Manchester in June 2017 (1.4).
- The GMCA governance process and guidance associated with Major Growth Deal funded schemes (2.1).
- That there were two main gateways to obtaining Full Approval following Programme Entry Status: Conditional Approval and Full Approval and that passing these gateways would be done through the submission of business cases (2.3).
- That TfGM had agreed that a hybrid governance process was more appropriate for this scheme which would involve obtaining Conditional Approval via GMCA for the overall programme under the Major Scheme governance process and subsequent Full Approval for sub-packages of work under the minor works governance process, which was delegated to the GM Transport Strategy Officer Group (2.6).
- That under the GMCA Governance Process, scheme promoters, including Oldham, were required to initially cash-flow their own scheme development and business case preparation costs. Subject to eligibility these would be recoverable on gaining Conditional Approval (3.1).
- That under the GMCA Governance Process, the contingency allowance for Growth Deal 3 schemes would be held centrally by GMCA, not by the scheme promoter, and would be at programme level rather than at individual scheme level (3.2).
- That Unity had been commissioned to progress scheme design, which was required to obtain Conditional Approval, and to ensure that delivery timescales aligned with the wider town centre regeneration programme. This involved spending Council resources which would be recovered from the £6 million Growth Deal 3 allocation on gaining Conditional Approval (4.3).
- That some schemes in the proposed GD3 programme already had scheme design and delivery budgets available in Oldham's transport capital programme, for example King Street Bridge (M0127) and Retiro Street (within M0121), which were being used to develop those schemes to Conditional Approval status. Achieving Conditional Approval status would enable scheme design costs to be reclaimed, which would free up resources in the transport capital programme. Further resources associated with scheme delivery would also be freed up when Full Approval status had been achieved (4.3).
- That delivery of some elements of the package had commenced, for example Middleton Road Bridge, which was providing match-funding (4.5).

Cabinet was recommended to agree:

- That authority was given to the S151 Officer and the Deputy Chief Executive People and Place to sign off the business case for submission to Transport for Greater

Manchester (TfGM) for Conditional Approval of the overall programme (2.8).

- That authority was given to the S151 Officer and the Deputy Chief Executive People and Place to sign off the mini business cases or shift statements for submission to TfGM for Full Approval of sub-packages of work (2.8).
- That Authority was given to the S151 Officer and the Deputy Chief Executive People and Place to sign off any requests to draw down central contingency during scheme delivery (3.2).
- To ringfence any freed up resources to the transport capital programme for delivery of other transport priorities to be agreed by the Cabinet Member for Neighbourhoods in consultation with Capital Investment Programme Board (4.4).
- That authority was given to the relevant Cabinet Member to make any changes to the GD3 programme deemed necessary after Conditional Approval had been attained (ie between Conditional Approval and Final Approval, and potentially during the scheme delivery phase (4.10)).

Options/Alternatives considered:

Option 1 – to proceed with developing and delivering the Growth Deal 3 Major Scheme: Oldham Town Centre Regeneration and Connectivity by approving the recommendations. This would ensure that the project met the GMCA governance requirements and secure the necessary GMCA approvals to enable the development and delivery of the programme by March 2021, and maximise the take-up of the £6 million available.

Option 2 – not to approve the recommendations. This would lead to delays in the development and delivery of the programme, which could result in the loss of grant funding and compromise the Council's reputation at GM level as an authority that delivers, which could impact on its ability to secure grants through other GM bidding opportunities.

RESOLVED that the Cabinet would consider the commercially sensitive information contained at Item 15 of the agenda.

9 **BROADWAY GREEN PHASE 2**

The Cabinet gave consideration to a report of the Principal Surveyor, Strategic Property Partnerships which updated the Council on the progress made with regard to Phase 1 of the Broadway Green development and sought approval to vary the Joint Venture legal agreements in accordance with the grant funding conditions from Homes England for Phase 2 of the Broadway Green Development.

Cabinet noted that The Broadway Green development (previously known as the Foxdenton scheme) was being promoted by a joint venture partnership between Oldham Council, Grasscroft Property and Seddon Construction. The

creation of the joint venture partnership and the terms of the partnership were approved by Cabinet on 16th December 2013.

The site had detailed planning consent for a new link road and for the first phase of 97 family homes. It also had outline consent for up to 700,000 sq.ft of employment space, a further 373 new homes and a new linear park

Members were informed that the Broadway Green development had started on site in June 2017. The extent of the works completed so far included the first phase of the new link road, the creation of a development plateau for the first residential phase and highway improvements to the Eaves Lane/Broadway/Foxdenton Lane junction.

The phase 1 works had been substantially completed, meaning the first third of the link road from Foxdenton Lane was constructed, Redrow Homes were now on site building the first residential phase of the development and the highway works at the Eaves Lane junction had been completed.

In January 2018 the Council had been notified that it had been successful in its bid for £4.9m of Marginal Viability Funding, for Broadway Green Phase 2, on the basis that it would deliver approximately 373 new homes.

Options/Alternatives considered:-

Option 1 - to approve the variation of the joint venture legal agreements. This would enable the works to continue on site.

Option 2 - not to approve the variation of the joint venture legal agreements. This would mean there would be no grant funding from Homes England.

RESOLVED that the Cabinet would consider the commercially sensitive information contained at Item 16 of the agenda.

10 **ACQUISITION OF THIRD PARTY INTEREST IN OLDHAM PROPERTY LLP - ACQUISITION OF FORMER SAINSBURY'S, BLOOM STREET**

The Cabinet gave consideration to a report of the Director of Economy which outlined details of the proposal for the Council to enter into a land swap, which would see the Authority acquire the third party interests held by The Brookhouse Group ('Brookhouse') in the assets owned by Oldham Property LLP ('OPLLP'). A number of surplus, Council-owned assets – which were thought to have an equivalent value – would be used in exchange.

The report also provided details of the proposal for the Council to enter into an agreement with the Department of Education ('DfE') to lease the assets previously held by OPLPP for the purposes of a new secondary school.

The Cabinet were informed that Oldham Property LLP ('OPLLP') was a 50/50 joint venture company involving both the Council and The Brookhouse Group ('Brookhouse'). -The company was formed in February 2013 and originally set up to acquire the former Sainsburys store. Following acquiisition, OPLLP entered into a car parking agreement which generated an income for the company.

In July 2013, OPLLP had acquired a vacant property at 11 Slater Street and demolished the building on it. This area had been left vacant and fenced. In addition OPLLP had exchanged contracts to purchase the Council owned, former Trans-Web property and a landscaped area fronting Manchester Street Contracts for the former Trans-Web site were exchanged in September 2017, however it had not been possible to complete the agreement due to an ongoing delay in receiving final sign off from Homes England who, originally provided the Council with grant funding to complete the initial purchase of the Trans-Web site.

In November 2017, OPLPP secured planning permission (PA/339744/17) for the comprehensive redevelopment of the area, with authority granted for a new;

- A1 retail unit providing up to 90,000sq.ft of floorspace;
- A detached pod unit to provide A1 retail, A3 restaurant or A5 takeaway uses providing up to 2,000sq.ft of floorspace;
- A twelve-level multi-storey car park providing up to 376 parking spaces and associated ground parking (up to 196 spaces).

Following the grant of planning permission, OPLLP had completed the demolition of the former Sainsburys store, which had allowed the amount
of pay and display car parking to be extended.

Cabinet noted that, in recent months, a local education provider had been working with officers to explore options for the possible development of a new, centrally-located secondary free school. Officers had identified a number of sites and offered three potential sites to the education provider, which included Bloom Street.

The land in and around Bloom Street provided the opportunity to provide a development within an existing, centrally located education quarter that benefitted from excellent public transport links. Following the acquisition of any interests held by Brookhouse, the Council would own an area of land measuring 4.64 acres with the further potential to increase this area through road closures.

In addition to the main Bloom Street site, this opportunity would also be able to utilise the facilities at West End Street which provided an additional 2.56 acres of currently underutilised sports and changing facilities, which lie less than 400 metres

away. In view of this, Officers had sought to engage with Brookhouse, with a view to acquiring their third party interest in the properties held by the company.

Options/Alternatives considered:-

Option 1 - Do Nothing
Option 2 - Seek to acquire the Bloom Street site based on Market Value only
Option 3 - Make a cash payment based on the Brookhouse valuation
Option 4 - Dispose of a number of existing Council assets as a cash equivalent to the Brookhouse valuation

RESOLVED that the Cabinet would consider the commercially sensitive information contained at Item 17 of the agenda.

11 **EASTERN GATEWAY AT OLDHAM MUMPS**

The Cabinet gave consideration to a report of the Director of Economy which sought approval for the delivery strategy for the Eastern Gateway development, site A at Mumps.

The Cabinet were informed that The Mumps Area/Eastern Gateway was a key area of opportunity and a catalyst for the regeneration of the Town Centre and the wider area. Development of the TfGM Park and Ride site at Mumps/ Prince Street was the first phase of a wider Masterplan, prepared by BDP in 2014, which set out a vision for a new Town Centre residential neighbourhood and a major new retail development to bolster Oldham's Town Centre retail offer.

In order to release the retail site for development, a replacement TfGM Park & Ride facility was required and Growth Fund 2 money was allocated towards the cost. The replacement car park was completed in January 2017, with the land swap completing mid-March 2017.

An outline proposal had been approved in principle by several interested parties who had provided offers for the site. The offers had been appraised by officers and external consultants. Whilst any agreement would be subject to a number of conditions precedent, the Council was now in a position to decide on the delivery strategy for the Eastern Gateway, site A.

Options/Alternatives considered:
Option 1 - Sell Site A
Option 2 - Do Not Sell Site A

RESOLVED That:

1. The delivery strategy for The Eastern Gateway, site A, be approved.
2. The current proposals in the delivery strategy for the remaining sites, approval of which will be sought subsequent to this report, be noted.

3. The Cabinet would consider the commercially sensitive information contained at Item 18 of the agenda.

12 **CULTURAL QUARTER UPDATE**

The Cabinet gave consideration to a report of the Team Leader, Regeneration, which updated them on the development of the Cultural Quarter project to date and sought approval of the progress of OMA (Oldham Museum and Arts/Archive) into the next phase of contractor procurement. Approval was also sought to the development of feasibility options to consider delivery solutions for high-quality sustainable performance space in the town centre.

Members were informed that the cultural offer for Oldham would provide the widest possible participation and promote excellence in theatre, heritage and the arts. It would foster civic pride, act as a catalyst for economic growth and well-being and promote Oldham as a destination of choice for investors and cultural attenders.

Cabinet noted that the Outline Business Case (OBC) for OMA and OCT (Oldham Coliseum Theatre) was first agreed in April 2013, and then subsequently revised and agreed by Cabinet in April 2017. In August 2016, Gilbert Ash was awarded a pre-construction contract and this pre-construction activity had been concluded. Ellis Williams Architects had been engaged as a replacement for Mecanoo.

In relation to OMA, Members were informed that the designs had been further refined by the architects. The building had been secured and was ready for the next phase of the project. In May 2016 the Council had secured £3,379,000 from the Heritage Lottery Fund (HLF) towards the costs. This was supplemented by a commitment from a private contributor in the sum of £3,934,809 (previously £4,034,809).

An integral element of the OMA project was to provide off-site storage and archiving facilities, to accommodate those archives and collections which could not be accommodated within the refurbished and remodelled former library building and adjacent Gallery Oldham building. The location approved by Cabinet was Prince of Wales Units A & B and Kier had been commissioned to undertake a detailed feasibility study of these units.

Cabinet were informed that, in relation to OCT, the Arts Council for England (ACE) in September 2018 had recognised the increase cost of the project and value for money, and acknowledged the need to revisit proposals and recognise a new vision for the long term sustainability of theatre production. ACE had confirmed their continued support for a Town Centre arts and cultural performance offer.

Members noted that, in order to progress the realisation of the cultural vison for the theatre, a feasibility exercise should be implemented with a focus on cultural and performance solutions

that were sustainable and complimented current regional and national theatre ambitions. ACE were currently consulting on their new 10 year strategy which had a strong focus on diversity, collaboration and sustainability and there was an opportunity to align the theatre project and the cultural offer for Oldham closely to a strategic body for the arts and major funder.

Options/Alternatives considered:-
These were set out in the report in the restricted part of the agenda.

RESOLVED that the Cabinet would consider the commercially sensitive information contained at Item 19 of the agenda.

13 **COUNCIL PERFORMANCE REPORT SEPTEMBER 2018**

The Cabinet gave consideration to a report of the Head of Business Intelligence which provided a review of Council performance to September 2018.

The report provided the Cabinet with an overview of the Council's performance against priorities outlined within the Corporate Plan, which had been monitored in the period July to September 2018.

Options/Alternatives considered
To note the Council performance July to September 2018.

RESOLVED That the Council Performance Report September 2018 be noted.

14 **EXCLUSION OF THE PRESS AND PUBLIC**

RESOLVED that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraph 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

15 **GROWTH DEAL 3 MAJOR SCHEME: OLDHAM TOWN CENTRE REGENERATION AND CONNECTIVITY**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 6 – Growth Deal 3 Major Scheme: Oldham Town Centre Regeneration and Connectivity

RESOLVED That the recommendations as detailed within the report be approved.

16 **BROADWAY GREEN PHASE 2**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 7 – Broadway Green Phase 2.

RESOLVED That the recommendations as detailed within the report be approved.

17 **ACQUISITION OF THIRD PARTY INTEREST IN OLDHAM PROPERTY LLP - ACQUISITION OF FORMER SAINSBURY'S, BLOOM STREET**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 8 – Acquisition of Third Party Interest in Oldham Property LLP - Acquisition of Former Sainsbury's, Bloom Street.

RESOLVED That the recommendations as detailed within the report be approved.

18 **EASTERN GATEWAY AT OLDHAM MUMPS**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 9 – Eastern Gateway at Oldham Mumps.

RESOLVED That the recommendations as detailed within the report be approved.

19 **CULTURAL QUARTER UPDATE**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 10 – Cultural Quarter Update.

Members were informed that Recommendation 4 had been amended to delegate approval of the OMA outline and full business cases to the Cabinet Member for Economy and Enterprise in consultation with the Capital Investment Programme Board.

RESOLVED That the recommendations as amended and detailed within the report be approved.

The meeting started at 6.00 pm and ended at 6.32 pm

CABINET
17/12/2018 at 6.00 pm

Present: Councillor Fielding (Chair)
Councillors Chauhan, Jabbar, Jacques, Mushtaq, Roberts, Shah and Ur-Rehman

1 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Chadderton.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF PREVIOUS MEETING**

RESOLVED - That the minutes of the Cabinet meeting held on 19th November 2018 be approved as a correct record.

6 **SCHOOLS NATIONAL FUNDING FORMULA**

Consideration was given to a report of the Schools Finance Manager which provided an update following the Government announcement at the end of July about School Funding for 2019/20 and subsequent consultation with schools and Schools Forum. The Cabinet was asked to consider the options and agree an approach as to how the funding for Schools and Academies should be distributed in 2019/20.

The report provided a breakdown of the Dedicated Schools Grant (DSG) for 2019/20 and information about the National Funding Formula for Schools and High Needs Blocks for Oldham. It also presented a recommended approach for the distribution of the Schools block of the DSG to schools and academies from 2019/20.

The report highlighted the consultation process that had taken place during October and November in order to consider a means of allocating resources for 2019/20 and a way forward in reducing the cumulative deficit on the DSG.

Options/Alternatives considered:-
Option1 - Continue to use Oldham's formula and move further to the National Funding Formula by providing a minimum per pupil funding level of £3,500 per primary pupil and £4,800 per secondary pupil with an MFG of zero per cent and a cap on gains.
Option 2 - Continue to use Oldham's formula and move further to the National Funding Formula by providing a minimum per pupil funding level of £3,500 per primary pupil and £4,800 per

secondary pupil with Prior attainment, Lump Sum and Basic per Pupil at NFF values and Income deprivation affecting children index (IDACI) bands E and F included at 20% NFF values. This option also includes an MFG of zero per cent and a cap on gains.
Option 3 - Continue to use Oldham's formula and move further to the National Funding Formula by providing a minimum per pupil funding level of £3,500 per primary pupil and £4,800 per secondary pupil, basic per Pupil at NFF values and Income deprivation affecting children index (IDACI) bands E and F included at 50% NFF values. This option also includes an MFG of zero per cent and a cap on gains.
Option 4 - Continue to use Oldham's formula and move further to the National Funding Formula by providing a minimum per pupil funding level of £3,500 per primary pupil and £4,800 per secondary pupil with an MFG of zero per cent and a cap on gains for Primary Schools and move further to the NFF for secondary schools. For secondary schools only bands E and F have been included at 10% NFF values funded by a reduction in basic per pupil entitlement.

The Cabinet was recommended to approve Option 4. This ensured no school would lose funding and there would be additional resources for those with higher needs.

Members noted that most local authorities had insufficient funding and, although there was expected to be additional government funding to help with the DSG recovery plan, it was unlikely this would be sufficient to meet the need.

RESOLVED - That:

1. Option 4 be approved, which would provide a minimum per-pupil funding level of £3,500 per primary pupil, £4,800 per secondary pupil and for secondary schools IDACI (income deprivation affecting children index) was been included at 10% values, together with a 1% transfer of funding between the Schools and the High Needs Blocks.
2. The development of a DSG recovery plan would continue as a means of reducing the cumulative DSG deficit in consultation with Schools Forum, with the option of implementing the reduction to top up funding for mainstream and special schools and over capacity funding in special schools (as outlined in section 2.5) from September 2019 if necessary.

7 **COUNCIL TAX TAX BASE AND NON-DOMESTIC RATES TAX BASE FORECAST 2019/20**

Consideration was given to a report of the Director of Finance which presented to the Cabinet the Council Tax Tax Base and provisional Non-Domestic Rates (NDR) Tax Base forecast for 2019/20, which would underpin the forthcoming Council Budget and Medium Term Financial Strategy scheduled for consideration at Council on 27th February 2019.

The report also sought delegated authority to finalise the 2019/20 Non-Domestic Rates (Business Rates) forecast in order

to reflect the information contained in the Local Government Finance Settlement and up to date Non-Domestic Rates details to be submitted to Central Government by 31st January 2019 via the annual NNDR 1 return.

Approval was sought to delegate the final decision to join in the pooling of Business Rates in 2019/20 with other Greater Manchester Districts, Cheshire East & Cheshire West and Chester Councils. Oldham had pooled Business Rates with neighbouring Authorities since 2015/16. The receipt of the Provisional Local Government Finance Settlement marked the start of a 28 day period for confirming Oldham's membership within the 2019/20 Business Rates Pool and the timing did not align with Cabinet meetings.

The Cabinet were informed that the total number of chargeable properties included in the Council Tax Tax Base calculation in Oldham for 2019/20 was 94,662. This figure was reduced to 85,761 after allowing for discounts and exemptions and translated to the equivalent of 68,018 Band D properties. After applying adjustments for the Local Council Tax Support scheme, the additional charging to empty properties and an anticipated increase in the number of properties to be included in the valuation list over the year, the number of Band D equivalent properties reduced to 58,446. The final Tax Base after the application of the anticipated collection rate of 97% was 56,693 which was an increase of 1,027 over the Council Tax Tax Base for 2018/19.

The 2019/20 Tax Bases for Saddleworth and Shaw and Crompton Parish Councils of 8,627 and 5,438 respectively, had been calculated using the same methodology.

Under the current local government finance system introduced on 1 April 2013, local billing authorities were required to prepare and submit to the Ministry of Housing, Communities and Local Government (MHCLG) a locally determined and approved Business Rates forecast through the NNDR 1 return by January 31 each year. This forecast would be used to determine the 2019/20 "demand" and payment schedule for Business Rates between Oldham Council and the Greater Manchester Combined Authority. Being a participant in the Greater Manchester 100% Rates Retention Pilot Scheme meant the Council no longer paid a share of Business Rates to Central Government. Instead, Oldham currently retained 99% of the income with 1% being paid to the Greater Manchester Combined Authority for Fire and Rescue services.

The estimated rating income for 2019/20 attributable to Oldham Council was currently £53.469m. Delegation was sought to enable the Business Rates forecast to be updated to take account of the Local Government Finance Settlement and up to date Non-Domestic Rates information to be submitted to Central Government by 31 January 2019 via the annual NNDR 1 return.

The Cabinet noted that Oldham had pooled Business Rates revenues with other Greater Manchester districts and the two Cheshire Unitary Authorities since 2015/16 (Cheshire West & Chester joined the pool from 2016/17). The aim of pooling was to retain the benefits of any Business Rates growth within Greater Manchester for the benefit of the region. Approval was sought (subject to the notification of the for Provisional Local Government Finance Settlement (PLGFS)) and the decision of Cheshire East to remain within the pool for the continuation of this arrangement on the basis that no Local Authority should be worse off by pooling than it would be if it did not pool.

Delegation was sought to enable a final decision to be made subject to the PLGFS and the decision of Cheshire East Council.

Options/Alternatives
The Council had little discretion in the calculation of the number of properties incorporated into the Council Tax Tax Base given the legislative framework that was in place. However, there was some discretion over estimating the number of new properties that would be included on the Council Tax register during 2019/20. A prudent view had been taken in this regard. The main area for an alternative approach was over the level of assumed collection rate. An increase in the collection rate would boost the anticipated Council Tax income and a decrease in the rate would decrease income. The Council had chosen to maintain its 2018/19 collection rates at 97%. This decision had been taken in light of a continuing and targeted focus on Council Tax collection rates.

The NNDR1 return generated the figures upon which the Business Rates Tax Base was prepared. It was not therefore appropriate to consider an alternative approach. However, as the figures included on the NNDR1 return on 31 January 2019 may vary from the estimated level, delegation was sought to allow the opportunity to revise the Business Rates forecast and approve a revised and more accurate position for budget setting.

RESOLVED - That:
1. The Council Tax Tax Base for 2019/20 at 56,693 Band D equivalent properties be approved.
2. The latest estimate for 2019/20 Business Rates revenue that is attributable to Oldham Council as being £53.469m be approved.
3. The Tax Bases for Saddleworth and Shaw and Crompton Parish Councils of 8,627 and 5,438 respectively be noted.
4. The decision to vary the final Business Rates forecast and hence the Business Rates Tax Base, if required, be delegated to the Cabinet Member for Finance and Corporate Resources in consultation with the Deputy Chief Executive Corporate and Commercial Services and the Director of Finance.
5. The final decision (subject to the information contained in the Provisional Local Government Finance Settlement and the decision of Cheshire East Council to remain

within the pool) of the Council's membership of the proposed Greater Manchester, Cheshire East & Cheshire West and Chester Councils Business Rates Pool for 2019/20 be delegated to the Cabinet Member for Finance and Corporate Resources in consultation with the Deputy Chief Executive Corporate and Commercial Services and the Director of Finance.

8 **SINGLE USE PLASTICS**

The Cabinet gave consideration to a report of the Principal Policy Officer with regards to the draft Strategy that responded to a motion to the Council on single-use plastics.

At its meeting on 28th March 2018, the Council had received a motion in relation to the elimination of single-use plastic materials to achieve a significant reduction in plastic waste. The Council had resolved to ask the Cabinet to:

- Develop a robust strategy to make Oldham a 'single-use plastic-free' authority by the end of 2018 and encourage the Borough's institutions, businesses and citizens to adopt similar measures;
- End the sale and provision of single use plastic products such as bottles, cups, cutlery and drinking straws in council buildings, or council supported venues, wherever possible; promoting the use of non-plastic recyclable alternatives e.g.paper straws to ensure our venues remain accessible to those with additional needs.
- Encourage traders across the Borough to sell re-usable containers and invite customers to bring their own.
- Consider the merits and practicalities of introducing a 'window sticker' scheme to accredit local businesses that are committed to reducing plastic waste through, for example, offering free water bottle refills.
- Investigate the possibility of requiring pop-up food and drink vendors at council supported events to avoid single use plastics as a condition of their contract; with a view to phasing out all single use plastics at markets and events in the Borough by the end of 2018.
- Work with tenants in commercial properties owned by Oldham Council to encourage them to phase out single use plastic cups, bottles, cutlery and straws.

Members noted that the Council had already been considering how to reduce plastic waste and there was an opportunity to lead by example. The report set out the draft strategy and supporting action plan to address the Council motion.

Four objectives had been identified:-

a) Reduce Council use of single use plastics
b) Engage strategic partners and businesses
c) Engage schools and community groups
d) Engage residents

The Action Plan had actions for each of these objectives, including specific actions on communications for each objective, which formed an overall communications plan.

Members noted that the strategy highlighted the existence of replacement products for those that would cease to be available from 2020. It was recognised that these may be more expensive initially and there would be a need to keep up to date with new products as they came on the market.

The Cabinet noted that small lifestyle changes by everyone could make a significant difference in the amount of plastic re-used and recycled.

Options/Alternatives considered:
Option 1 – Recommend to Council the implementation of the Single-Use Plastics Strategy 2019-2022.
Option 2 – Do not recommend to Council the implementation of the Single-Use Plastics Strategy 2019-2022.

RESOLVED - That the Single-Use Plastics Strategy 2019-2022 be recommended to the Council for approval.

9 **CONTRACT ARRANGEMENTS – RIGHT START SERVICE, BRIDGEWATER COMMUNITY NHS TRUST**

Consideration was given to a report of the Assistant Director of Safeguarding and Partnerships which informed the Cabinet that the current contract for the delivery of Oldham's integrated early years offer – Right Start Service – was due to end on 31st March 2019. This contract had an option to extend for a period of up to two years. The Cabinet noted that the majority of the functions in this service were statutory in nature, applicable to both Public Health and Education.

Cabinet was informed that, on 1st April 2016, the new integrated delivery model for Oldham Early Years Offer – Right Start and School Nursing Service - was brought together from a number of providers into a single service delivered by Bridgewater Community Healthcare NHS Trust. The aim of the service was to tackle a number of key early childhood outcomes through the delivery of a number of functions:-

- Health Visiting (HCP)
- Children's Centres
- Family Nurse Partnership (FNP)
- Oral Health; and
- deliver Oldham's version of the GM 8 stage assessment and intervention model

In addition the School nursing service was also commissioned to Bridgewater and aligned to the Right Start service to create an integrated 0-19 universal child health service.

Overall performance against the contract had been as expected. The rise in safeguarding demands across the whole system locally had an impact on Health Visiting and School Nursing

services and, in responding to this, Bridgewater had seen a negative impact on their ability to deliver the universal element of their roles. This was kept under continual review by Council commissioners.

The Cabinet noted that the SEND inspection of Oldham in October 2017, had highlighted the integrated early years model as a key strength.

The Cabinet was informed that there was encouraging performance in respect of the key ambition around the 'school readiness' agenda, with a higher % of mandated reviews at 2 – 2.5 years being undertaken than regional and national averages. The results of these reviews showed that the percentage of children who were at or above the expected level in all five areas of development was higher than the regional average but it remained a key area of focus as children were tracked through the new model.

The Cabinet noted there was ongoing development and improvement activity overseen by Council commissioners linked to other developments around place-based working and the review of Oldham's preventative offer.

Bridgewater were part of the Alliance under the Oldham Cares arrangements and as such may play a key future role as integrated models for children and young people were developed across the system.

Cabinet noted that Bridgewater NHS Trust had recently been subject to a sustainability review by NHS Improvement as a result of changes across the health and social care system in Wigan which would see a large number of services being transferred from Bridgewater into the new provider arrangement. Such a review was the norm in such circumstances and the outcome was expected in December. The outcome of the review would inform the consideration of the recommended option to extend as would the outcome of the recent CQC inspection.

It was explained that the Council had the ability to extend the contract for up to two years but a one year extension was felt to be appropriate, given that the outcome of the sustainability review was not known and there was a need for the Council to retain flexibility in its ability to commission alternative arrangements from 2020 on the back of new delivery models currently being scoped.

Options/Alternatives considered:
Option 1 – Extend the current arrangements for a period of one year for the period 1st April 2019 – 31st March 2020.
Option 2 – Extend the current arrangement for a period of two years for the period 1st April 2019 – 31st March 2021.

RESOLVED - That the Cabinet would consider the commercially sensitive information contained at Item 12 of the agenda.

10 **OLDHAM HOUSING AND SOCIAL WELFARE ADVICE SERVICES CONTRACT EXTENSION**

The Cabinet considered a report of the Principal Housing Strategy Officer which set out two options for the future procurement arrangements for the services currently provided by First Choice Homes Oldham Ltd. These services included social welfare advice and a range of statutory and non-statutory housing advice and support services for people in Oldham.

The Cabinet was informed that the Oldham Housing and Social Welfare Advice Services (OHSWAS) was procured in December 2015 and was delivered by the lead partner First Choice Homes Oldham Ltd (FCHO). The current contract, approved by Cabinet in August 2015, was for a period of up to 7 years. After an initial 3 year period, a yearly extension could be granted, provided that the term of the contract did not exceed a total of 7 years.

The Cabinet noted that demand for all the services under this contract had created significant challenges. All of the services provided under the current contract had been subject to regular monitoring and performance review and, despite the current challenges and pressures, the contractor had performed relatively well and had delivered the desired outcomes for the people of Oldham over the period of the contract.

The Cabinet were informed that the Council was developing a new Housing Strategy and reviewing its Residential Development Prospectus. There were also a number of important pieces of work underway at Greater Manchester (GM) level, including the development of a GM Housing Strategy, Spatial Framework, Homeless Strategy, exploration of the future options of Supported Accommodation, GM Social Lettings Agency and access to social housing in the GM districts. The outcome of these work-streams and the emerging strategies would need to be reflected in the forthcoming options appraisal. It was anticipated that these strategies and, in particular, the new Housing Strategy would underpin the delivery of new redesigned service.

It was explained that an extension to the contract would enable the Council to undertake a full review, accurately reflecting the impact of the homeless legislation, housing related supply and demand issues, challenges and pressures across other Council services, and carry out a detailed options appraisal. This would allow the Council to fully explore and evaluate a number of different delivery models which best met its strategic objectives and priorities.

Options/Alternatives considered:
Option 1 – Extend the Housing Advice Contract for 12 months at the same terms and conditions as last year.
Option 2 – Do not extend the contract and bring the services in-house.

RESOLVED - That the Cabinet would consider the commercially sensitive information contained at Item 13 of the agenda.

11 **EXCLUSION OF THE PRESS AND PUBLIC**

RESOLVED that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraph 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

12 **CONTRACT ARRANGEMENTS – RIGHT START SERVICE, BRIDGEWATER COMMUNITY NHS TRUST**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 9 – Contract Arrangements – Right Start Service, Bridgewater Community NHS Trust.

RESOLVED - That the recommendation as detailed within the report be approved.

13 **OLDHAM HOUSING AND SOCIAL WELFARE ADVICE SERVICES CONTRACT EXTENSION**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 10 – Oldham Housing and Social Welfare Advice Services Contract Extension

RESOLVED - That the recommendation as detailed within the report be approved.

The meeting started at 6.00 pm and ended at 6.25 pm

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CABINET
28/01/2019 at 6.00 pm

Present: Councillor Fielding (Chair)
Councillors Chadderton, Chauhan, Jabbar, Jacques, Mushtaq, Roberts, Shah and Ur-Rehman

1 **APOLOGIES FOR ABSENCE**

There were no apologies for absence received.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF PREVIOUS MEETING**

RESOLVED that the minutes of the meeting of the Cabinet held on 17th December 2018 be approved as a correct record.

6 **PURSUIT OF ACCREDITATION BY THE LIVING WAGE FOUNDATION TO BE A LIVING WAGE EMPLOYER**

Consideration was given to a report of the Strategy, Partnerships & Policy Manager (Corporate) and the Strategic Reward & Recognition Lead which sought approval to apply for Living Wage Accreditation and to note the cost of becoming and remaining accredited. A further report would come to a future meeting of the Cabinet and would include the proposed milestone plan, and full procurement and future financial implications.

The Cabinet were informed that the ambition for Oldham was to build an inclusive economy, with thriving communities and co-operative services. Oldham would be a place where everyone had a fair and real chance to access opportunities and improve their own lives. It would strive for an ambitious and socially mobile borough through making significant progress in living standards, wages and skills for everyone. As a major local employer, the Council was able to set an example demonstrating its aspirations and values.

The Living Wage Foundation recognised and celebrated the leadership shown by Living Wage employers across the UK. The aim was to increase the number of employers in the UK who were recognised for paying their staff the Living Wage. The Living Wage was an hourly rate set independently and updated annually. This was UK wide and announced in November of each year during Living Wage Week. The current rate for the Living Wage was £9.00 per hour (announced in November

2018). This rate was above the Government's current National Living Wage of £7.83 per hour (£8.21 from April 2019).

Members were informed that improving wages played a significant role in building an inclusive economy, therefore the Living Wage was an important tool because it provided a level of pay that adequately allowed workers to provide for themselves and their families. As such, the Living Wage could help tackle inequality. Paying a Living Wage could also boost the local economy by giving workers more money to spend on goods and services.

Members noted that, if the Council decided to apply for formal accreditation, it would require providers/suppliers to the Council, including sub-contractors, to all pay the Foundation Living Wage, in addition to that rate being paid for directly employed staff.

Phased accreditation recognised that full compliance could not be made at the outset, and the Council would have three years to achieve it, which was in line with the approach that other Councils had taken. The report included roposals to develop a three-year milestone plan with an ambition to secure full compliance within that time.

Options/Alternatives considered:-
Option 1 - Make an application to be a Living Wage employer
Option 2 - Not make an application to be a Living Wage employer (although continue to pay our directly employed staff the appropriate hourly rate from April each year)

RESOLVED - That:

1. Oldham Council's application for Living Wage Accreditation be agreed, and the detailed work would proceed, with a further report to be presented back to Cabinet including the proposed milestone plan, and full procurement and future financial implications.
2. The annual cost of £480 to be paid to the Living Wage Foundation to become and remain accredited be noted. The detail of this would be included in the next Cabinet report as part of the overall implementation proposal.

7 **SCHOOL ADMISSION ARRANGEMENTS 2020-2021**

The Cabinet gave consideration to a report of the Interim Education Provision Manager which

1. Set out the Council's statutory obligations to determine the admission
arrangements for community and voluntary controlled schools in Oldham for the academic year 2020-2021.
2. Informed the Cabinet of the proposed Co-ordinated Scheme for admissions for 2020-2021 and to sought approval for the proposals.
3. Informed the Cabinet of the proposed admission arrangements for admissions to community and voluntary controlled primary and secondary schools for the

academic year 2020-2021 and to sought approval for the proposals.

4. Sought Cabinet approval to continue the current arrangements for appeals to the Independent Appeal Panel.

Options/Alternatives considered:
Option 1 - To approve the proposed Co-ordinated Scheme at Appendix A, the arrangements for admission to community and voluntary controlled primary and secondary schools, as set out in the Appendices B & C and the continuation of existing arrangements for appeals to the Independent Appeal Panel.
Option 2 - To request changes to the proposed admission arrangements.

RESOLVED – That the Co-ordinated Scheme and arrangements for admissions to community and voluntary controlled primary and secondary schools (as set out in Appendices A to C) and the current arrangements for appeals to the Independent Appeal Panel, for the academic year 2020-2021, be agreed.

8 **NORTHERN ROOTS**

Consideration was given to a report of the Head of Strategy, Policy and Partnerships, which sought approval to take forward the development of the Northern Roots project, with the proposed Alexandra Park Eco-Centre being the first phase. Under this project there would be consideration of opportunities to work with local communities to investigate ways that Oldham could celebrate, protect and enhance its green spaces for the benefit of local people, the local economy and the planet.

Members were informed that Northern Roots would initially focus on the 160-acre Snipe Clough site adjacent to Alexandra Park and would investigate ways to enhance the sustainability and biodiversity of the site, to offer even greater opportunities for recreation and leisure for local people, and to promote growing and green enterprise projects.

The Northern Roots Project was an exciting opportunity for both Oldham and Greater Manchester and had become possible due to the work and achievements of the last six years of the co-operative agenda, working with communities and both celebrating and harnessing all the Borough had to offer as a green and growing town.

Members were informed that it would help make real and tangible the ambitions of the Oldham Plan for an inclusive economy, thriving communities and co-operative services; helping create great opportunities for residents, businesses and visitors.

The Cabinet noted that over the past six years, and as a tangible part of the co-operative borough ambition, community growing, horticulture skills and training, renewable energy and

the local food economy had been developing. This was through a series of linked initiatives including Get Oldham Working, Get Oldham Growing, Growing Oldham, Feeding Ambition, Oldham Community Power and, more recently, the work on Thriving Communities.

When combined with proposals for the Alexandra Park Eco-centre, Northern Roots presented a significant opportunity and could be a positive new vehicle for change in Oldham, with the potential to be a powerful brand, pulling together existing and developing new initiatives around food, growing, sustainability and wellbeing in the borough, as well enabling community engagement on opportunities and sites across the Borough.

Options/Alternatives considered:
Option 1 – Agree the recommendations
Option 2 – Do not agree the recommendations

RESOLVED - That the Cabinet would consider the commercially sensitive information contained at Item 11 of the agenda.

9 **ALEXANDRA PARK RE-BUILD OF DEPOT SITE**

The Cabinet gave consideration to a report of the Principal Regeneration Officer which sought approval for funding for the Alexandra Park Depot Site Project.

The report presented a summary of the detailed work carried out to date in bringing forward the Alexandra Park Depot Site Project to ensure effective service delivery and support the Council's ambition to make Oldham a green and growing place. This investment, and the delivery of an eco-centre, marked the first step for Oldham's innovative Northern Roots project which would work with local communities to investigate ways that Oldham could celebrate, protect and enhance its green spaces for the benefit of local people, the local economy and the planet.

Northern Roots would initially focus on the 160-acre Snipe Clough site adjacent to Alexandra Park and would investigate ways to enhance the sustainability and biodiversity of the site, to offer even greater opportunities for recreation and leisure for local people, and to use the space for growing and green enterprise projects.

The report made recommendations for capital funding for the project.

RESOLVED - That the Cabinet would consider the commercially sensitive information contained at Item 12 of the agenda.

10 **EXCLUSION OF THE PRESS AND PUBLIC**

RESOLVED that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraph 3

of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

11 **NORTHERN ROOTS**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 8 – Northern Roots.

RESOLVED - That the recommendation as detailed within the report be approved.

12 **ALEXANDRA PARK RE-BUILD OF DEPOT SITE**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 9 – Alexandra Park Re-Build of Depot Site.

RESOLVED - That the recommendation as detailed within the report be approved.

13 **COMMERCIAL INVESTMENT OPPORTUNITY**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 13 – Commercial Investment Opportunity.

RESOLVED - That the recommendation as detailed within the report be approved.

The meeting started at 6.00 pm and ended at 6.17 pm

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CABINET
25/02/2019 at 6.00 pm

Present: Councillor Fielding (Chair)
Councillors Chadderton, Chauhan, Jabbar, Jacques, Mushtaq, Roberts, Shah and Ur-Rehman

1 **APOLOGIES FOR ABSENCE**

There were no apologies for absence received.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

Councillors Jacques and Roberts declared a personal interest in Items 10, 11, 15 and 16 by virtue of their being Trustees of Positive Steps, Oldham.

4 **PUBLIC QUESTION TIME**

There were no public questions received.

5 **MINUTES OF PREVIOUS MEETINGS**

RESOLVED that the minutes of the meetings held on 29th January and 11th February be approved as a correct record.

6 **SOCIAL HOUSING ALLOCATIONS SCHEME**

Consideration was given to a report of the Team Leader, Housing Strategy which sought approval to implement a new allocations scheme following a comprehensive review of the way social housing is allocated in the borough and consultation with partners, elected members and residents.

Cabinet was informed that Oldham Council's Housing Strategy was in its final stages of development. The new Strategy had a clear focus on providing a good quality Oldham housing offer that met the needs of different sections of the population at different times of their lives. The registered social landlord partners shared in this ambition, and wanted to help achieve and sustain the greatest and fastest possible improvement in the health and wellbeing of Oldham's residents.

The aim was to achieve this by assisting residents to secure the right type of housing at the right time. This approach would see a positive outcome for some of the most vulnerable residents.

To assist with the aspirations of the new Housing Strategy, the current Allocations Scheme had been reviewed. The Allocations Scheme set out how Council-owned properties and nominations to housing association properties within the Borough were let to applicants on the Housing Needs Register.

The Cabinet was informed that the new proposals for the Allocations Scheme would support the Council and its partners in delivering these aspirations by:

- Enabling the Council and its housing association partners to make more efficient use of existing and new resources.
- Providing a clearer and stronger focus on meeting the needs of those households in the greatest housing need.
- Better managing customer expectation.
- Reducing pressure on the homelessness service.

Since the last review, the Council and its housing association partners had seen an unprecedented demand for social housing in the borough. The latest proposals aimed to tackle this issue as well as enable the Council to better manage the expectation of households on its Housing Needs Register.

The Cabinet was informed that there were currently over 24,000 households on the Council's Housing Register, but only around 5,000 of these were in recognised housing need who had been awarded 'reasonable preference' by the Council; in other words, they had been given priority in line with the principles set out in Section 167 of the Housing Act 1996.

The Cabinet noted the new proposals for the Allocations Scheme had a clearer focus on supporting households who had been identified as having a recognised housing need and who fell within the reasonable preference categories as defined. This focus aligned with the new housing strategy by delivering a more sustainable approach to effectively managing resources which in turn could be used to support the more vulnerable residents. The new proposals would also support the Council's co-operative principles in encouraging households to take greater responsibility on the choices they made of where they wanted to live.

Options/Alternatives considered:
Option1 - Amend the Allocations Scheme as detailed in Appendix 1 to ensure it meets all legislative requirements and responds to the current operating environment.
Option 2 - Do nothing. Do not update the Council's Allocations Scheme.

RESOLVED – That:
1. The contents of the new scheme be noted.
2. The new Allocations Scheme for implementation and distribution be approved.

7 **FLEET REPLACEMENT PROGRAMME**

Consideration was given to a report of the Fleet and Workshop Manager which sought approval for the purchase of new vehicles in financial years 2019/20, 2020/21, 2021/22, 2022/23, 2023/24 as part of the Councils existing Fleet Replacement

Programme. The vehicles were required to replace existing vehicles as they came to the end of their economic life.

The Cabinet was informed that the Council introduced the Fleet Replacement Programme (FRP) in 2012/13 in accordance with the strategy approved by Cabinet on 6th February 2012. The objective was to replace leased and hired vehicles gradually with purchased vehicles that would have a useful economical life ranging from 3 to 7 years. Since then Fleet Management had carried out this policy whenever a vehicle was due to be replaced.

The programme was now in its seventh year of operation and the purpose of acquiring vehicles by purchasing rather than leasing had been fully realised. A requirement for hired vehicles still existed but this was restricted to shorter term vehicle needs i.e. normally of six months duration or less. This gave flexibility to the programme of vehicle usage and allowed the service to meet business needs in a dynamic, supportive manner.

The point had now been reached where a significant number of Fleet vehicles needed to be replaced because they had reached the end of their economic useful lives. Replacement was due to begin in 2019/20 and a 5-year vehicle programme and associated funding requirement was proposed. The need for increased capital investment from 2019/20 onwards was highlighted.

Options/Alternatives considered:
Option1 - approval be given to commence procurement of vehicles in 2019/20, 2020/21, 2021/22, 2022/23, 2023/24 in line with the vehicle replacement programme.
Option 2 - Do not approve the report and delay the procurement of vehicles, which would mean no other option than to continue with the current Fleet and to hire in vehicles to cover breakdowns/ downtime at a premium cost to the Council.

RESOLVED – That the proposals be approved and new vehicles be purchased from 2019/20 onwards.

8 **WASTE MANAGEMENT REPLACEMENT VEHICLE FLEET**

The Cabinet gave consideration to a report of the Operations Manager which sought approval to purchase 18 waste collection vehicles. A quote had been obtained from Dennis Eagle Ltd, via a Mini Competition run by St Helens Council under the YPO framework for Specialist Vehicles (00652) (FC0526). This quote best met the specification issued by the Council via the Chest, which had been assessed by Waste Management, Fleet Management and Commercial Services.

The Cabinet was informed that Waste Management Service had been running a fleet of Dennis Eagle (narrow track) vehicles for the last 6 years. This fleet of vehicles would reach their planned 'end of life' in 2019 and a vehicle fleet replacement procurement

process has been undertaken. The Service had been using a narrow track Dennis Eagle vehicle due to access issues when collecting from terrace property and rural village areas. Standard fleet vehicles would significantly increase the amount of 'none access' missed collections experienced. The Service had, during the life-span of the fleet trialled a number of vehicles and lifting machinery (different manufacturers) to challenge their current Dennis Eagle (vehicle) and Terberg (lifting machinery) option. However after considering a number of factors and considerations (cost, vehicle reliability, fleet/repair experience, driver experience and maintaining efficient collections) the Service wished to renew its current vehicle model/option.

A fleet of 18 new vehicles was required to maintain efficient and effective waste collections across the Borough.

Options/Alternatives considered:
Option1 - Delay replacing the vehicle fleet.
Option 2 - Purchase other vehicles options (vehicles & lifting machinery).

RESOLVED - That the proposal to purchase 18 new waste collection vehicles via a Mini Competition run by St Helens Council under the YPO framework for Specialist Vehicles (00652) (FC0526), be approved.

9 **REQUEST FOR AN EXTENSION TO THE SEXUAL HEALTH INTEGRATED SERVICE CONTRACT PROVIDED BY VIRGIN CARE LTD**

The Cabinet gave consideration to a report of the Interim Director of Public Health which sought an extension to the sexual health integrated service contract provided by Virgin Care Ltd.

The Cabinet were informed that the Council was mandated to commission comprehensive open access sexual health services. Virgin Care Ltd held the contract for the delivery of integrated sexual health services across Oldham. The contract was awarded on 19th August 2015 following a collaborative procurement with Rochdale and Bury Councils and the service went live in Oldham on 1st January 2016. Rochdale Council were the lead commissioner of this cluster arrangement and held the contract with Virgin Care Ltd, under a tripartite legal agreement. Oldham and Bury Councils were associates to the contract.

Cabinet noted that the contract was awarded for 3 years and 3 months and would end on 31st March 2019 with an option to activate + 1 years + 1 years extension. The report outlined the proposal to activate a two-year extension once the contract ended, with the intention to re–tender a cluster integrated sexual health service for April 2021. This collaborative approach to the procurement enabled maximum efficiencies and therefore significant savings.

Options/Alternatives considered:
Option1 - Request that Rochdale Council enact a +1 year extension to the contract
Option 2 - Request that Rochdale Council enact a +2 year extension to the contract. This was the recommended option

RESOLVED - That the Cabinet would consider the commercially sensitive information contained at Item 14 of the agenda.

10 **SUPPORT TO VULNERABLE PEOPLE - COMMISSIONED EARLY HELP SERVICES**

The Cabinet gave consideration to a report of the Assistant Director Safeguarding and Partnerships which sought an extension to the Early Help Service contract with Positive Steps contract for one year, to March 2020.

The Early Help Service was established in April 2015. Some of the Early Help delivery was in-house, however a significant element of it was delivered through a contract with Positive Steps. The contract was let for three years (to March 2018), with an option to extend for up to a further additional year. This option was exercised and the contract ends on 31st March 2019.

The Council was close to completing a strategic review of the Council and key partners approach to early intervention and prevention. This review would make recommendations about investment in, commissioning and design of preventative services for both adults and children on a place-based footing that may have direct relevance to this contract(s) and how, going forward, the service provided integrated with other preventative activity taking place in communities. An extension of twelve months to the current contract with Positive Steps would allow the implications of these recommendations to be worked through and implemented.

Options/Alternatives considered:
Option1 - Extend the existing Positive Steps contract.
Option 2 - Allow the contract to end on March 31st 2019.

RESOLVED - That the Cabinet would consider the commercially sensitive information contained at Item 15 of the agenda.

11 **APPROVAL TO EXTEND THE CONTRACT FOR THE DELIVERY OF OLDHAM'S INTEGRATED SUPPORT SERVICES FOR YOUNG PEOPLE PROVISION OF TARGETED YOUTH SERVICES**

Consideration was given to a report of the Assistant Director Safeguarding and Partnerships which sought approval to extend the contract for the delivery of Oldham's Integrated Support Services for Young People with the current provider Positive Steps for the period 1st April 2019 to 31st March 2020.

The Cabinet was informed that the Council currently commissioned Positive Steps to deliver a range of services to support Oldham's young people under the overarching banner of Targeted Youth Services. Whilst Positive Steps had been the provider of some of these services for some considerable time, the current contractual arrangement commenced in April 2015. The service offer consisted of

- support to young people around sexual health and substance misuse;
- services for young carers;
- delivery of missing from home return interviews;
- careers information advice and guidance to vulnerable groups and
- Youth Justice Service.

The Cabinet noted that many of these services had their basis in statutory requirements of the local authority and stakeholders within the Council ranged across public health, education and children's social care.

Contract monitoring and performance data showed overall good performance against the contract, particularly when considered against budget reductions over the four years it had been in place. Both the SEND review in October 2017 and the independently-led review into children's social care in January 2018 highlighted positive aspects of delivery.

An example of the success of the integrated model across Positive Steps was the education, employment and training (EET) outcomes for young people involved in the criminal justice system. The addition of a resettlement and education co-ordinator to the team had continued to evidence a positive impact on outcomes.

The Council was close to completing a strategic review of the approach to early intervention and prevention. This review would make recommendations about investment in, commissioning and design of preventative services for both adults and children on a place-based footing that may have direct relevance to this contract(s) and how, going forward, the range of services currently provided would integrate with preventative activity taking place in communities.

An extension of twelve months to the current contract with Positive Steps would allow the implications of these recommendations to be worked through and implemented.

Options/Alternatives considered:
Option1 - exercise the option to extend the current contract for twelve months.
Option 2 - cease commissioning arrangements with Positive Steps.

RESOLVED - That the Cabinet would consider the commercially sensitive information contained at Item 16 of the agenda.

12 **CORPORATE PERFORMANCE REPORT - DECEMBER 2018**

The Cabinet gave consideration to a report of the Head of Business Intelligence which provided a review of Council performance to December 2018.

The report provided the Cabinet with an overview of the Council's performance against priorities outlined within the Corporate Plan, which had been monitored in the period October to December 2018.

Options/Alternatives considered
To note the Council performance October to December 2018.

RESOLVED – That the Council Performance Report December 2018 be noted.

13 **EXCLUSION OF THE PRESS AND PUBLIC**

RESOLVED that, in accordance with Section 100A(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that they contain exempt information under paragraph 3 of Part 1 of Schedule 12A of the Act, and it would not, on balance, be in the public interest to disclose the reports.

14 **REQUEST FOR AN EXTENSION TO THE SEXUAL HEALTH INTEGRATED SERVICE CONTRACT PROVIDED BY VIRGIN CARE LTD**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 9 – Request for an Extension to the Sexual Health Integrated Service Contract Provided by Virgin Care Ltd

RESOLVED - That the recommendation as set out in the report be approved.

15 **SUPPORT TO VULNERABLE PEOPLE - COMMISSIONED EARLY HELP SERVICES**

The Cabinet gave consideration to the commercially sensitive information in relation to Item 10 – Support to Vulnerable People - Commissioned Early Help Services.

RESOLVED - That the recommendation as set out in the report be approved.

16 **APPROVAL TO EXTEND THE CONTRACT FOR THE DELIVERY OF OLDHAM'S INTEGRATED SUPPORT SERVICES FOR YOUNG PEOPLE PROVISION OF TARGETED YOUTH SERVICES**

The Cabinet gave consideration to the commercially sensitive

information in relation to Item 11 – Approval to Extend the Contract for the Delivery of Oldham's Integrated Support Services for Young People provision of Targeted Youth Services.

RESOLVED - That the recommendation as set out in the report be approved.

17 **AUTO AND CONTRACTUAL ENROLMENT (PENSIONS)**

The Cabinet gave consideration to the commercially sensitive information contained in the report.

Options/Alternatives considered:
Option1 – Agree the recommendations.
Option 2 – Do not agree the recommendations.

RESOLVED - That the recommendations as set out in the report be approved.

The meeting started at 6.00 pm and ended at 6.20 pm

ITEM 3

MINUTES OF THE POLICE AND CRIME PANEL MEETING HELD ON THURSDAY 29 NOVEMBER, 2018 AT CHURCHGATE HOUSE, MANCHESTER

Members Present-

BURY COUNCIL	Councillor Tamoor Tariq
GMCA	Greater Manchester Deputy Mayor (Policing and Crime) Beverley Hughes
MANCHESTER CITY COUNCIL	Councillor Nigel Murphy
OLDHAM COUNCIL	Councillor Stephen Williams
ROCHDALE COUNCIL	Councillor Janet Emsley
SALFORD CITY COUNCIL	Councillor David Lancaster
STOCKPORT COUNCIL	Councillor Elise Wilson
TRAFFORD COUNCIL	Councillor Mike Freeman
INDEPENDENT MEMBER	Angela Lawrence
INDEPENDENT MEMBER	Majid Hussain

Also in attendance-

Carolyn Wilkins	Oldham Council
Richard Paver	GMCA
Gwynne Williams	GMCA
Jayne Owen	GMCA
Lisa Lees	GMCA
Sarah Barnes	GMCA
Steve Annette	GMCA
Jeanette Staley	Salford City Council & GM Police & Crime Policy Lead
Peter Langmead-Jones	GMP

PCP/18/19 APOLOGIES

Apologies were received from Councillor Boshell, Salford City Council, Councillor Ayub, Bolton Council, Councillor Sheila Bailey, Stockport Council, Councillor Allison

Gwynne, Tameside Council, Councillor Kevin Anderson, Wigan Council, Eamonn Boylan, GM Chief Executive, Steven Pleasant, Chief Executive, Tameside Council, Ian Hopkins, Chief Constable, GMP, Clare Monaghan, GMCA and Karen Macrae, GMCA.

PCP/18/20 DECLARATIONS OF INTEREST

None were received.

PCP/18/21 MINUTES OF THE POLICE AND CRIME PANEL MEETING – 30 OCTOBER, 2018 AND MATTERS ARISING

The minutes of the Police and Crime Panel held on 30 October 2018 were submitted for approval. It was noted that Councillor Boshell, Salford City Council was in attendance.

On behalf of the panel the Chair welcomed both Angela Lawrence and Majid Hussain, the newly appointed independent panel members to their first meeting, adding that both were exemplary candidates and that he looked forward to working with them both going forward. He also extended a welcome to Carolyn Wilkins, Lead Chief Executive for police and crime.

Councillor Lancaster reported that there were two matters that were still outstanding in relation to specific training needs for independent members, and the pension fund. In relation to training needs Jeanette Staley reported that she had been liaising with community safety managers and that responses were still awaited. She added that she would provide an update at the panel meeting in January.

RESOLVED/-

1. To approve the minutes of the Police and Crime Panel held on 30 October 2018

PCP/18/22 POLICE PRECEPT SETTING CONSIDERATIONS 2019/20 AND UPDATE ON 2018/19 INVESTMENT AREAS

Jayne Owen, Finance Director, GMCA introduced a report which provided the context within which the Mayor would set the precept for 2019/20. She added that the report presented was the second of a suite of reports brought before the panel with regards to the setting of the police precept and the considerations that needed to be taken into account. Members had previously requested details of the investment areas from the previous precept rise and those details were contained in the report together with the timetable for the setting of the 2019/20 precept.

In terms of the Autumn Statement there had been an expectation that there would be an indication of what would happen in relation to police funding, however that had not been forthcoming. An announcement was however made that there would be extra funding for counter terrorism amounting to £160m, but there are concerns that there will be hidden costs to police forces. It was said that police funding would be considered as part of the future spending review. It was reported that the police grant announcement would not be until 6 December, 2018 and it was incredibly important to

know what the settlement would be as Greater Manchester rely on 80% of the grant for its funding. The report highlighted various pressures and challenges and highlighted particular concerns in relation to pensions, the upgrading of the airways network and top slicing, and the impact this would have on the police grant. It was reported that last year a decision was taken to introduce a flat increase of £12 across all the force areas, conversations were continuing with regards to this year's precept setting and a public consultation exercise would canvass the views of the public on the precept levels. It was noted that the precept proposals would be presented to the next panel meeting on 24 January, 2019.

The Deputy Mayor added that the report summarised the areas that the precept would support in terms of service development and improvements and that the work was substantially on track or delivered. For the benefit of the newly appointed independent members, the Chair highlighted the background to last year's precept setting and how the resources where allocated.

A member expressed concern about the spiralling costs around pensions and asked why the force was not being more radical in relation to professional standards and why police forces were not looking at forming some form of a regional shared service across north-west forces and asked whether this could be explored going forward. In relation to a question about demand and how best to respond to it, the Deputy Mayor said it was important to maintain our commitment as best we can to place-based working and neighbourhood policing, however with the reduction in the number of police officers and PCSO's over the last eight years and the increase in demand is ever stretching available resources. The Deputy Mayor said that she was not aware of any plans to have a regional/ pan north-west service to handle complaints and agreed to take this matter-up with the Chief Constable.

A member said that the lack of clarity from the government on next year's police settlement at this stage would make it very hard to put service delivery plans in place for next year and added that he felt it would be very difficult to raise the precept by £12 next year if this was solely to protect police pensions. He suggested that further representations should be made to the government to say that we do not have enough funding in GM to provide a policing service to protect its citizens. A member added her support and suggested that all members should look at other ways of lobbying government. The Deputy Mayor added that having a three-year settlement would give such clarity and allow for more flexibility within the resources available. It was reported that a lot of work was happening around lobbying government particularly in relation to the pension review.

The Chair added that he had previously written to the government on this very matter and no response had been forthcoming. He added that his local authority had recently passed a motion at its full council meeting condemning the police cuts. He suggested that an urgent communication statement should be sent to government and encouraged that it be shared by members in the respect districts as it was important to get the message out to the public.

RESOLVED/-

1. To note the key issues for consideration by the Mayor and Deputy Mayor when considering the 2019/20 police precept.

2. To note the progress against the investment areas funded in the 2018/19 budget.

3. To note the timetable for the setting of the 2019/20 police precept.

PCP/18/23 PROGRESS UPDATE ON THE DEVELOPMENT OF AN OUTCOMES FRAMEWORK FOR THE STANDING TOGETHER PLAN

The Deputy Mayor briefly introduced the report before inviting officers to provide a detailed update.

A member asked how it was proposed that the business community was going to be consulted in this process. In response Lisa Lees, GMCA confirmed that this particular survey was primarily focussed on the general resident population of GM, however it was recognised that the business community played a key part in the development of the plan and that the business communities' views and experiences would be key in developing and moving forward the outcomes framework.

A member expressed concern about the level of resources available to address the issues raised in the survey.

A member said that it was important to ensure the consultation process reached out to a broad sample of members of the public and that this was done in various ways including using online tools as well as more traditional methods, such as shopping and civic centre gathering points.

The Deputy Mayor added that the ambition was to capture a broad range of views from members of the public across GM and a key aim at the end of the process was to be able to disaggregate that information at the end of the process to reflect and act upon on the views of groups of people as well as individuals.

There was a general discussion about the need to obtain the views of service users, i.e. those that commit crime and to look at solutions.

PCP/18/24 GREATER MANCHESTER POLICE AND CRIME PLAN – FORWARD PLAN 2018/19

The Panel received a report which set out the Forward Plan to inform the business of the Greater Manchester Police and Crime Panel (GMPCP).

Jeanette Staley reported that currently there was only one panel meeting scheduled to take place in the New Year (24 January) and said that the she would add to the forward look training needs for panel members and an update on the 101 call service

and would confirm dates for the forthcoming year. She added that should members wish to include any items to the forward look then to contact her with details.
RESOLVED/-

1. To approve the Forward Plan.

PCP/18/25 ANY OTHER BUSINESS

The Chair reported that he along with Councillors Freeman and Anderson had recently attended the National Police and Crime Panel's Annual Conference which had been very productive with lots of learning from the day. He added that the Association had been running for six years and that currently GM was not a member, and suggested that going forward it would be useful if GM considers becoming a member of the association, not least for it providing a national platform for campaigning, sharing ideas as well as training opportunities for panel members.

It was noted that West Midland Combined Authority was due to visit GM in the near future to understand how the GM model operated.

MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY HELD 30 NOVEMBER 2018 AT BURY TOWN HALL

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Sue Murphy
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OTHER MEMBERS IN ATTENDANCE:

TfGMC	Councillor Mark Aldred
Rochdale	Councillor Sara Rowbotham
Tameside	Councillor Leanne Feeley
Wigan	Councillor Jenny Bullen

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA –Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	
Bury	Geoff Little
Oldham	Carolyn Wilkins
Manchester	Sara Todd
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Laureen Donnan
Tameside	Steven Pleasant
Wigan	Alison McKenzie-Folan
TfGM	Steve Warrener
	Simon Warburton

GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

GMCA 227/18 APOLOGIES

Apologies were noted and received on behalf of:

Councillors Richard Leese (Manchester), Andrea Simpson (Bury), Ebrahim Adia (Bolton) and Paula Boshell (Salford); and

Joanne Roney (Manchester), Donna Hall (Wigan), Tony Oakman (Bolton) and Pam Smith (Stockport).

GMCA 228/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

The GM Mayor referred to the Reform Event held the previous day in Manchester Central in relation to developing GM's Public Service Reform model. This model focused on conveying an integrated, place-based approach that would deliver financial resilience and would prove beneficial given the current restrain on resources. He further reported that the event was supported by a range of GM stakeholders including the voluntary sector. The Mayor expressed his thanks to all GM Districts for their support and work and in particularly to Donna Hall (Wigan) for coordinating the event.

The GM Mayor reminded members that at the rise of the GMCA meeting there would a photo opportunity in support of World Aids Day and to mark GM's commitment to join the FastTrack group of cities. The programme was dedicated to ending transmission of HIV to a new generation and as part of the curriculum, GM has signed-up to the 90-90-90 target which called for a scale-up of HIV testing so that 90% of people with HIV were aware of their infection, 90% of people diagnosed with HIV were linked to antiretroviral treatment (ART) and 90% of those on ART adhere and have undetectable levels of HIV in their blood.

GMCA 229/18 DECLARATIONS OF INTEREST

There were no declarations of interest made in relation to any item on the agenda.

GMCA 230/18 MINUTES OF GMCA MEETING HELD ON 26 OCTOBER 2018

The minutes of the GMCA meeting held on the 26 October 2018 were submitted for consideration.

RESOLVED /-

That the minutes of the GMCA Meeting held on the 26 October 2018 be approved.

GMCA 231/18 GMCA OVERVIEW & SCRUTINY COMMITTEES – MINUTES: NOVEMBER 2018

RESOLVED/-

a) **Housing, Planning and Environment – 15 November 2018**

That the minutes of the Housing, Planning and Environment Overview and Scrutiny Committee held 15 November 2018 be noted.

b) **Economy, Business Growth & Skills – 16 November 2018**

That the minutes of the Economy, Business Growth & Skills Overview and Scrutiny Committee held 16 November 2018 be noted.

c) **Corporate Issues & Reform – 23 October 2018**

That the minutes of the Corporate Issues & Reform Overview and Scrutiny Committee held 23 October 2018 be noted.

GMCA 232/18 MINUTES OF THE TRANSPORT FOR GREATER MANCHESTER COMMITTEE – 9 NOVEMBER 2018

RESOLVED /-

That the minutes of the Transport for Greater Manchester Committee held 9 November be noted.

GMCA 234/18 MINUTES OF THE GREATER MANCHESTER LOCAL ENTERPRISE PARTNERSHIP – 12 NOVEMBER 2018

RESOLVED /-

That the minutes of the Greater Manchester Local Enterprise Partnership held 12 November be noted.

GMCA 235/18 MINUTES OF THE GMCA RESOURCES COMMITTEE – 26 NOVEMBER 2018

RESOLVED /-

That the minutes of the GMCA Resources Committee held 26 November 2018 be noted.

GMCA 236/18 MINUTES OF THE GM WASTE AND RECYCLING COMMITTEE – 15 NOVEMBER 2018

RESOLVED /-

That the minutes of the GM Waste and Recycling Committee held 15 November 2018 be noted.

GMCA 237/18 ASYLUM DISPERSAL CONTRACT

The GM Mayor, Andy Burnham provided a verbal update on the Asylum Dispersal Contract. He reported that he had attended the Home Affairs Select Committee with the support of Steven Pleasant, Chief Executive of Tameside, to persuade Government to discontinue the roll-out of a cost based dispersal system in the new contract and to make GM's case clear as it has neither been fair to the communities or to the individuals seeking asylum in GM.

The Mayor went on to share a letter received from the Home Secretary, which acknowledged that there was an uneven distribution of asylum seekers and re-affirmed Government's commitment to work with GM to ensure an equitable dispersion of asylum seekers across the North West.

The Mayor thanked Councillor Rishi Shori and Steven Pleasant for their input and other colleagues that were involved in developing this case.

Members welcomed the update and thanked the GM Mayor for putting forward GM's case to Government. Members also recognised that there was a need to monitor Government policy to ensure that guidelines are met.

Further concerns were raised around integration and affect high dispersal rates have on essential services, however members acknowledged that it was crucial to develop a more holistic approach as GM needed to consider that over-population was also a result of immigration from EU countries.

The GM Mayor acknowledged the concerns raised and assured members that he would relay comments back to Government. He reiterated that a cost-driven approach was in-humane and that GM would not sign-up should Government fail to deliver their promises.

Through the work on rough sleeping, the GM Mayor concluded that some rough sleepers were failed asylum seekers and were forced to sleep rough due to the absence of recourse to public funds. He further acknowledged that this situation has arisen due to the high dispersal rate of asylum seekers in GM and therefore Government cannot turn their backs on this issue.

In addressing the issues raised around immigration, the GM Mayor reported that an Immigration White paper was due to be published imminently which would

hopefully address the issues of integration and there was a proposal to look at wider immigration, including the introduction of a cap placed on skilled migration. However, this London centric approach was not acceptable.

In conclusion, he assured members that he would continue to work with Government to develop a fair dispersal system, with the GMCA to kept appraised of progress.

RESOLVED /-

1. That the GMCA note the position statement that the GM Mayor gave to the Select Committee in relation to the commitment from Government to work on ensuring the fair and equitable distribution of asylum seekers going forward under the new contract.

2. That the GMCA continue to work constructively with Government to ensure that families and individuals have the support they need whilst their asylum claims are considered.

3. That Councillor Rishi Shori and Steven Pleasant be thanked for their continuing work with the Home Office.

4. That the GMCA be kept updated on the progress of work with Government.

GMCA 238/18 CLEAN AIR PLAN UPDATE

Councillor Alex Ganotis, Portfolio Lead for Green City Region, took the GMCA through a report which provided a briefing on 1) the approval of the GM Clean Air Plan Outline Business Case (OBC); and 2) the rationale for the public conversation that will follow the completion of the OBC.

It was further reported that the production of the OBC was underway and a further update would be submitted to the GMCA meeting on the 14 December 2018. Members were also advised of the consultation phase which would begin at the end of January 2019.

Members acknowledged that there was a need to have clear communication on the aim of the work which was to improve air quality and protect the health of GM residents.

In discussing the challenges faced, members recognised that the most vulnerable and deprived residents would be most impacted by the introduction of a penalty scheme. Members also acknowledged that the majority of non-compliant vehicles would be delivery vehicles and taxis or sole traders who made a valuable contribution to GM's economy. Therefore it was crucial that GM received assistance

from Government in supporting the measures, including car 'swappage' schemes to ensure all engines on the road were compliant with emission standards.

Members noted that the lack of reliable of public transport in GM was a significant factor contributing to air pollution, given GM residents were left with no alternative but to use their cars. In addition the most detrimental areas are at the intersection of motorways which impacted on the air quality and health of residents.

Councillor Alex Ganotis thanked the teams of Officers at TfGM and the GMCA, Public Health colleagues and Local Authority Executive Members for progressing the work to date and going forward.

He assured members that GM would continue to press Government to pressurise Highways England to address and support the Clean Air Plan as most of the hotspot areas were around motorway junctions. He further added that the livelihoods of GM residents would be supported as far as possible through the proposed scrappage scheme and Clean Air fund.

The introduction of a car scrappage scheme was welcomed and members were urged to think of innovative solutions to support the campaign. It was recognised that it was important to provide people with sustainable public transport alternatives and acknowledged that the Clean Air Plan alone would not provide a solution by 2021 and that an integrated approach, including 2040 Transport Strategy Delivery Plan and the GM Spatial Framework, would provide GM with a comprehensive approach to serve the needs of all GM residents.

In summary the Mayor commented on the importance of Capital Investment in GM and acknowledged the importance of working with Highways England to tackle air pollution. He added that 80% cars in GM were complaint however further work was needed to identify and support the 20% non-compliant car owners who would be affected by the penalty scheme.

It was reported a further report to include the projected impact of the Outline Business Case, will be submitted to the December meeting of the GMCA.

RESOLVED/-

1. That the governance of the final draft of the Outline Business Case be noted.

2. That the rationale for the public conversations following the Outline Business Case be noted.

3. That dialogue continue with Government regarding the impact of the motorway network on air quality with a view to ensuring that Highways England are a participant in the delivery of the Clean Air Plan for GM.

4. That further work be undertake to identify the 20% of non-compliant vehicles, together with the options for providing support, including a car 'swappage scheme'.

5. That a further report to include the projected impact of the Outline Business Case, be submitted to the December meeting of the GMCA.

6. That the final draft of the Outline Business Case be submitted to the Special GMCA meeting on 11 January 2018 meeting of the GMCA for commending to the GM Local Authorities for approval.

7. That the GMCA record its thanks to Councillor Alex Ganotis, the teams of Officers at TfGM and the GMCA, Public Health colleagues and Local Authority Executive Members for progressing the work to date and going forward.

GMCA 239/18 GOVERNMENT HOUSING PROGRAMMES – GEOGRAPHICAL TARGETTING

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, updated members on the progress of GM Spatial Framework (GMSF). Members were advised that a statement was issued on the 1 October 2018 asking Government to clarify local housing needs. Following that a consultation would run from 26 October – 7 December 2018 to which the GMCA along with the other 10 GM Local Authorities were invited to respond to. It was reported that the draft GMSF would be submitted to a Special meeting of the GMCA on 11 January 2019 seeking agreement to go out on an 8 week consultation and prior to beginning the second phase of the consultation it would be submitted to each of the GM Local Authority Council meetings for approval.

City Mayor Paul Dennett, further introduced a report that updated members on a recent announcement from Government on national funding for housing using 'geographical targeting' of the following five housing programmes:

- the **Housing Infrastructure Fund (HIF) Forward Fund (FF)** (£500m announced in the Budget, in addition to £5 billion previously announced);
- **Estates Regeneration Fund** (approximately £180m);
- the short term **Home Building Fund** (£4.5bn);
- **Small Sites Fund** (£630m); and
- **Land Assembly Fund** (£1.3bn).

It was reported that the latest announcements demonstrated the increasing regional shift in Government investment in housing, which in general disadvantaged GM, the North West and the broader North and Midlands. As increasing amounts of Government's funding for housing and infrastructure were driven by formulas designed to reward maximum direct or indirect financial return, relatively lower value areas seem likely to continue to lose out.

The GM Mayor thanked Paul Dennett for his work and congratulated Trafford Council for qualifying for Government Investment. He further raised concerns over the effect this policy would have on Greenbelt sites.

Members noted the importance of making Government aware of our concerns and to continue to negotiate a positive outcome for GM's Housing Package in order to make most use of brownbelt sites across GM and to support GMSF.

RESOLVED /-

1. That it be noted that a report would be submitted to the GMCA on 11 January seeking agreement to consult on the GM Spatial Framework, with a second phase of consultation intended to undertaken during the summer 2019.

2. That a GM approach to responding to the Government announcements be agreed, ensuring that the concerns of members regarding the injustice of the methodology be included within the representations.

GMCA 240/18 GREATER MANCHESTER STRATEGY – SIX MONTHLY UPDATE

The GM Mayor introduced a report which provided members a final draft of the GM Strategy Implementation Plan six monthly update and performance dashboard.

It was reported that good progress had been made across the whole range of priorities and in particularly on homelessness as structures were now in place to support individuals.

The GM Mayor thanked colleagues for their work and support on the 'Bed Every Night' campaign. He further reported that as part of the Campaign, 278 individuals have been supported, with 104 now moved to permanent accommodation. He added that early interventions have been made possible through the campaign which in turn had benefited the overall wellbeing of individuals.

RESOLVED /-

1. That the updated GM Strategy Implementation Plan and Performance Dashboard be agreed.

2. That the overall progress towards the achievement of the GMS 2020 ambitions and targets be noted.

3. That the proposed updated process for future iterations of the Implementation Plan and Performance Update be agreed.

4. That the thanks of the GMCA be recorded to the GM Local Authorities for the work undertaken in supporting and implementing the structures to address homelessness and rough sleeping.

GMCA 241/18 TACKLING HATEFUL EXTREMISM AND PROMOTING SOCIAL COHESION COMMISSION:-FINDINGS, RECOMMENDATIONS AND PROPOSED GOVERNANCE ARRANGEMENTS

Councillor Rishi Shori, Portfolio Lead for Young People and Cohesion, introduced a report which provided a brief summary of the findings and recommendations in relation to the Tackling Hateful Extremism and Promoting Social Cohesion Commission recommendations.

The GM Mayor thanked Councillor Rishi Shori and the Cohesion Commission for their work, acknowledging that the report has helped to identify the issues that were hindering the promotion of cohesion in GM particularly around young people.

He added that all voices irrespective of their faith or ethnic background needed to be heard for devolution to succeed. He also recognised that work was still to be progressed in order to achieve complete cohesion and commented that the Cohesion report had proved to be a great tool that had aided many of the initiatives that have begun in GM.

The GM Mayor and Deputy Mayor intended to formally respond to the Kerslake Review, detailing the work undertaken to address their recommendations in March 2019.

RESOLVED /-

1. That the findings and recommendations of the Tackling Hateful Extremism and Promoting Social Cohesion Commission be noted and that the proposed governance arrangements be agreed.

2. That it be agreed that the GMCA receive an annual report on the progress of the implementation of the recommendations of the Cohesion Commission.

3. That the GM Mayor and Deputy Mayor formally respond to the Kerslake Review, detailing the work undertaken to address their recommendations in March 2019.

4. That the thanks of the GMCA be recorded to Councillor Rishi Shori and the Team for the work undertaken to date.

GMCA 242/18 TfGM NON EXECUTIVE DIRECTORS APPOINTMENT

The GM Mayor introduced a report which sought the approval of the extension of the appointments of Mr Edward Pysden and Mr Les Mosco as Non-Executive Directors, and to re-appoint Mr Richard Paver as a Non-Executive Director of

Transport for Greater Manchester following the re-designation of Mr Eamonn Boylan as Interim Director General of TfGM.

The GM Mayor thanked TfGM officers and the Chair and members of TfGMC for ensuring the continuing performance and delivery of services on Metrolink and Leigh Guided Busway during a period of poor performance by the rail industry.

RESOLVED /-

1. That the re-appointment of Mr Richard Paver as a Non-Executive Director of TfGM until 30th June 2019 following the re-designation of Mr Eamonn Boylan from Non-Executive Director to Interim Director General and Chief Executive of TfGM be approved.

2. That the re-appointment of Mr Edward Pysden and Mr Les Mosco as Non-Executive Directors of TfGM until 30th June 2019 be approved.

3. That authority be delegated to the Interim Chief Executive of TfGM to formalise the terms of Mr Pysden's, Mr Mosco's and Mr Paver's re-appointments.

4. That authority be delegated to the GMCA Resources Committee to extend the appointments of the fixed-term members of TfGM's Board, as part of the interim senior management arrangements, if needed.

5. That the GM Mayor's thanks be recorded to TfGM Officers and the Chair and Members of TfGMC for ensuring the continuing performance and delivery of services on Metrolink and Leigh Guided Busway during a period of poor performance by the rail industry.

GMCA 243/18 RAIL STATION PARTNERSHIP UPDATE

The GM Mayor introduced a report which set out the proposed deliverables and timescales for the Greater Manchester Rail Station Alliance.

A detailed update was provided on each of the three workstreams. The GM Mayor recognised that accessibility was a major issue however some progress was being made. It was reported that under DfT's Access for all programme, work was under-way to provide step-free access at Mills Hill station and that a further 10 stations have been put forward to access funding via the programme.

Members welcomed the report and noted the importance of engaging with Government to devolve further funding. It was recognised that there was a case for Government to act faster through complete devolution of powers over transport in GM.

It was suggested that there was further opportunity to coordinate the strategic development and regeneration opportunities with GM local authorities as part of the wider regeneration around station areas and town centre challenge works.

The Chief Executive of GMCA, Eamonn Boylan assured colleagues that at the previous Rail Partnership Board meeting it had been made clear to TfGM and Network Rail that Local Authorities needed to be put at the heart of this programme to ensure decisions were aligned with GM's wider strategies.

RESOLVED /-

1. That the contents of the report be noted and that the proposed deliverables associated with the three established workstreams and timescales for progress be noted and endorsed, as set out in the report.

2. That the GM Mayor's thanks be recorded to Steve Warrener and TfGM colleagues for the progress to date on the three workstreams identified.

3. That a further report be submitted to the GMCA in the spring 2019 providing members with an update on progress against the deliverables contained within the three workstreams.

4. That the opportunity to coordinate the strategic development and regeneration opportunities with GM local authorities as part of the wider regeneration around station areas and town centre challenge works be progressed.

GMCA 244/18 NORTHERN AND TRANSPENNINE EXPRESS PERFORMANCE

The Mayor of GM introduced a report which provided an update on rail performance, alongside the delivery of franchise commitments for Arriva Rail North (trading as Northern) and TransPennine Express.

Members were advised that passengers across GM continued to receive an unacceptably poor level of service; with Northerns performance in Period 7 totalling to a number of full or part cancellations across the four service groups increasing from 1,021 in Period 6 to 1,191. This represented a 17% increase on the previous period and a 45% increase on the corresponding period last year. With the TransPennine Express recording a decline since the start of its franchise from an MAA figure of 86.0% to 77.4% at the end of Period 7 2018. The latest periodic PPM declined to 70.3% and is 16.2% lower than the corresponding period last year. There have been reports of Northern were impacted by increases in Network Rail delay, both as a result of infrastructure failure and external causes. Additional factors affecting performance in Period 7 included track adhesion issues as a result of autumn leaf fall.

He further reported that delays and cancellation on other lines have impacted on the delivery of Northern Services. Therefore it was crucial that all rail companies begin to accept accountability and work towards improving services.

It was further reported that the announcement to increase rail fares by 3.1% was unacceptable in the current conditions and called for a resolution to be agreed by the GMCA to oppose any increase in fares, which was seconded by Councillor Linda Thomas. He added that the performance of Northern Rail had been appalling not just in the past couple of weeks but rather it has been historic and therefore it was important that the decision to increase rail fares should be strongly opposed.

Members commented that the increase would serve as a reward for failure which would be unfair on GM residents given the poor standard of services they received.

Concerns were raised around the levels of service delivered by Northern Rail during peak periods which had resulted in residents using their cars and contributing to congestion and Air Pollution in GM.

Members recognised that the residents of GM were faced with not only a performance but also a financial disincentive. Therefore it was absolutely crucial that Government be pressurised to withdraw the franchise should services not improve.

The GM Mayor acknowledged the issues raised and reported that through TfN he had been working to move forward the dispute of the second member of staff on trains and the issues around no weekend services. He reported that TfN as a whole endorsed the position of having second member of staff on trains and Government had agreed to look at further funding.

The GM Mayor reported that through the TfN Board he had been advised that services should start to improve following the completion of the electrification of the Bolton line and that users should see a much significant improvement in May following the introduction of the new rail timetable. He further confirmed that should services not improve by May 2019, the GMCA should call for the removal of the franchise.

RESOLVED /-

1. That the report be noted.

2. That the work of the GM Mayor, via Transport for the North to resolve the dispute regarding rail guards on trains be endorsed.

3. That it be agreed that the continuing appalling performance by rail operators on northern rail lines be condemned and in light of the unacceptable performance the GMCA opposes the announcement of rail fare increases in the New Year.

4. That the introduction of the May 2019 timetable was the deadline for seeing an improved rail service from the rail operators. In the event that there was not an improved service in the region of high 80/90% performance then Transport for the North and the GMCA would need to call for the removal of the rail franchise.

GMCA 245/18 HS2 PHASE 2B DRAFT ENVIRONMENTAL STATEMENT CONSULTATION - GREATER MANCHESTER RESPONSE (KEY DECISION)

The GM Mayor introduced a report which provided an overview of the proposed approach to responding to the HS2 Working Draft Environmental Statement (WDES) and Working Draft Equality Impact Assessment Report.

It was reported that colleagues at Manchester City Council were engaged with the HS2 design team with regards to Manchester Piccadilly. He added that detailed conversations were being held with regards to the Airport and financing the Airport's station.

RESOLVED /-

1. That the report be noted and authority be delegated to the Head of Paid Service at GMCA / Interim Chief Executive of TfGM, in consultation with the GM Mayor to finalise the response to the consultation.

2. That it be noted that the GMCA will submit a formal response to the Government by the deadline of 21 December 2018, which will be circulated to GMCA members for information.

GMCA 246/18 BREXIT MONTHLY MONITOR (NOVEMBER)

The GM Mayor introduced a report which updated members on the key economic and policy developments of relevance to Greater Manchester in relation to the UK's decision to leave the European Union (EU).

He reported that GM's economy would suffer the most in the event of a no deal Brexit as GM relied heavily on EU for exports. Members were advised that the Immigration White paper should address the issues relating to EU nationals working in various sectors. The GM Mayor raised further concerns around the lack of clarity with regards to the cooperation of security across GM and the EU.

Councillor Sue Murphy, advised that GM needed to push for a deal and to seek clarity on what happens post Brexit especially to address the concerns of business and GM communities. She further added that with the introduction of the registration scheme, would add further burden on Local Authorities given the recent

cuts in resources. Further information regarding the progress of the Shared Prosperity Fund, tied to the Industrial Strategy, was required with GM to push Government in order for the GMCA to have more control over the allocation of funds.

The Deputy Mayor, Baroness Bev Hughes raised concerns over about the serious implications relating to EU data sharing and usage of information systems. It was reported that the proposed transition deal allowed the UK to be a part of the existing policing and security arrangements until December 2020 following which the UK would be locked out of all data-0 bases with the provision of making requests on a case by case basis. The UK heavily relied in the current data sharing process and was an extensive user of these systems and therefore would significantly be affected. It was reported that a National Unit has been set to evaluate the risks and identify non-EU alternatives.

The GM Mayor suggested that a further report be submitted to the GMCA on 14 December 2018, at which point there would be further information available following the outcome of the vote in particular.

RESOLVED /-

1. That the contents of the November Brexit Monthly Monitor be noted.

2. That it be agreed that a further more detailed report on the regional impact of the Brexit scenarios be submitted to the GMCA meeting on the 14 December.

GMCA 247/18 GREATER MANCHESTER INVESTMENT FRAMEWORK APPLICATIONS

The GM Mayor, introduced a report which sought GMCA approval for the change to the commercial terms to James Briggs Ltd.

RESOLVED /-

1. That the changes to the commercial terms in line with the update provided on James Briggs Ltd as set out in the confidential part of the agenda be approved.

2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the update at a) above.

GMCA 248/18 GREATER MANCHESTER INVESTMENT FRAMEWORK APPLICATIONS

Eamonn Boylan, GMCA Chief Executive outlined a report which sought GMCA approval for the investment of £430,000 into NorthWest EHealth.

RESOLVED /-

1. That the investment of £430,000 into NorthWest EHealth as set out in the confidential part of the agenda be approved.

2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the update at a) above.

GMCA 249/18 EXCLUSION OF PRESS AND PUBLIC

RESOLVED /-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

GMCA 250/18 GREATER MANCHESTER INVESTMENT FRAMEWORK APPLICATIONS (KEY DECISION)

CLERK'S NOTE: This item was considered in support of the Part A report at minute 247/18.

RESOLVED /-

That the report be noted.

GMCA 251/18 GREATER MANCHESTER INVESTMENT FRAMEWORK APPLICATIONS (KEY DECISION)

CLERK'S NOTE: This item was considered in support of the Part A report at minutes 248/18.

RESOLVED /-

That the report be noted.

MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY HELD 14 DECEMBER 2018 AT MANCHESTER TOWN HALL

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OTHER MEMBERS IN ATTENDANCE:

TfGMC	Councillor Mark Aldred
Rochdale	Councillor Janet Walmsley
Tameside	Councillor Leanne Feeley

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA –Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Geoff Little
Oldham	Carolyn Wilkins
Manchester	Sara Todd
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Wigan	Rebecca Heron
TfGM	Simon Warburton
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

GMCA 270/18 APOLOGIES

Apologies were noted and received on behalf of:

Cllr Sharon Briggs (Bury), Cllr Jenny Bullen (Wigan), Cllr Catherine Hymes (Trafford), Joanne Roney (Manchester City Council) and Donna Hall (Wigan Council).

Apologies were also received on behalf James Wallace (GMFRS) and Ian Hopkins (GMP).

GMCA 271/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

RESOLVED /-

1. That the GMCA record its thanks all Local Authorities for their work to support the launch of 'A Bed Every Night' which, since its launch in November 2018 had supported 456 rough sleepers, and moved 141 individuals into fixed addresses.

2. That the GMCA recognise this day as a significant day for the unveiling of the Emmeline Pankhurst statue on St Peters Square to mark the centenary year of the women's suffragette movement, and that the GMCA record its thanks to Cllr Andrew Simcock, the Lord Mayor and Cllr Richard Leese and the team at Manchester City Council for organising the unveiling event.

3. That the GMCA also acknowledged the unveiling of the Annie Kenney, Statue, the English working-class suffragette who became a leading figure in the Women's Social and Political Union. The unveiling would be taking place in Oldham this afternoon.

4. That it be noted that the GMCA has produced the DVD 'Making of a Militant' to help raise awareness of equality within Secondary Schools.

GMCA 272/18 DECLARATIONS OF INTEREST

There were no declarations of interest made in relation to any item on the agenda.

GMCA 273/18 MINUTES OF GMCA MEETING HELD ON 30 NOVEMBER 2018

The minutes of the GMCA meeting held on the 30 November 2018 were submitted for consideration.

RESOLVED /-

That the minutes of the GMCA Meeting held on the 30 November 2018 be approved.

GMCA 274/18 GMCA CORPORATE ISSUES & REFORM OVERVIEW & SCRUTINY COMMITTEE – MINUTES: 20 NOVEMBER 2018

RESOLVED/-

That the minutes of the GMCA Corporate Issues and Reform Overview and Scrutiny Committee held 20 November 2018 be noted, and that the resolutions below be approved.

i) **CI54/18 GM RESPONSE TO MINISTRY OF JUSTICE FEMALE OFFENDER STRATEGY**
That the Mayor and GMCA are recommended to consider undertaking an impact assessment to help understand how future funding could be allocated.

ii) **CI54/18 GM RESPONSE TO MINISTRY OF JUSTICE FEMALE OFFENDER STRATEGY**
That the Mayor and GMCA are recommended to consider how a more sustainable funding base could be secured.

GMCA 275/18 MINUTES OF THE GMCA RESOURCES COMMITTEE – 30 NOVEMBER 2018

RESOLVED /-

That the minutes of the GMCA Resources Committee held 30 November be noted.

GMCA 276/18 GREATER MANCHESTER CHILDREN'S PLAN

Councillor Rishi Shori, Portfolio Lead for Young People and Social Cohesion, introduced a report which provided members with an update on progress in respect of the GM Children's work and sought approval of the GM Children's Plan and funding proposals.

He reported that more children in GM live in poverty than the UK average, and many remain not school ready despite work which had been undertaken in this area. Therefore, the need to increase the scale and spread of innovative practice had become increasingly evident, using a collaborative approach to ensure a 'bottom-up' credible Plan.

The GM Mayor thanked all those who have progressed the Plan to this stage, and commented that the Plan would help to improve standards, streamline resources, and deliver the ambitions of the Greater Manchester Strategy. He further added that this work linked very strongly with GM's plans for a Care Leaver Guarantee.

Members commented that there were still gaps of disparity in educational outcomes for those children who have complex needs, highlighting the insufficient funding and

budget pressures across Local Authorities. Local SEND provision in GM was vital to ensure children with complex needs received the education they needed within their own Local Authority. It was noted that there was a national issue in respect of SEND funding and provision, and that GM was looking at potential collaborative commissioning work to improve our offer and service standards.

The GM Mayor confirmed that commissioning out of area was costly, and the role of the GM Health and Social Care Partnership (GMHSCP) and co-commissioning would deliver an improvement in service provision and realise savings. The importance of assisting all young people and more specifically those with challenges was reiterated. He also confirmed that a report on the progress of the establishment a Care Leavers Trust and Care Leavers Guarantee was due to be submitted to a meeting of the GMCA in the New Year.

RESOLVED /-

1. That the final draft GM Children's Plan be approved.

2. That the allocation of £500,000 grant to each GM Local Authority to support their local business cases be agreed.

3. That the allocation of a further £150K for programme and evaluation costs be approved.

4. That delegated authority to the GMCA Treasurer and GMCA Monitoring Officer to agree grant terms and conditions with Districts be approved.

5. That the GMCA record its thanks to Cllr Rishi Shori and GM Local Authority colleagues for their work in developing the plan.

6. That a further report on the work underway to establish a Care Leavers Trust and the establishment of a Care Leavers Guarantee be submitted to a meeting of the GMCA in the New Year.

GMCA 277/18 GREATER MANCHESTER BREXIT ECONOMIC IMPACT ANALYSIS

Councillor Richard Leese, Portfolio Lead for Business and Economy, introduced a report which provided an update on the latest economic analysis undertaken on the possible impacts of Brexit as the UK prepares to leave the EU. The analysis had been undertaken from the latest national and regional analysis published by the Government and used to model the impacts for GM.

He reported that since the report had been circulated there had been a number of changes to the landscape, with no clear direction from Government, suggesting that a 'no deal' option may be a potential outcome. The GMCA does not have a formal position on Referenda, however if there was a choice between a 'no deal' Brexit and

a 2nd Referendum, then a 2nd Referendum was the only option available in his view. If Government and Parliament were not capable of making a decision, then the only option available was for the people to make the decision. With all the focus on Brexit, Government was not progressing its responsibilities, including the introduction of Legislation and Regulation which could make a positive difference to lives of residents in GM. Government should be reflecting on the view they were projecting and ought to be taking urgent actions necessary to act in the interests of the UK. In the meantime GM does need to continue to make its preparations based on the worst case scenarios and if there was no other alternative then the people, either through a General Election or a Referendum, need to have the opportunity to make the decision for themselves.

Members reiterated that a 'no deal' Brexit was not an option, as ultimately it would have a negative effect on the UK economy. However, any form of Brexit would also remove the strength in numbers that the current sovereignty with the EU enables. They urged that GM should be clear that they cannot support Government in any decision that would impact on the economic wealth of the country, and potentially increase the poverty of its residents.

The GM Mayor recognised the clear position of the GMCA on this matter, and added that not having a fully functioning Government had increased the workload of the GMCA and Local Authorities across the piece in the absence of resources. The current Brexit situation is unsatisfactory on every level, and GM must not hold back on making its views known to Government and Parliament.

RESOLVED/-

1. That the updated economic impact analysis be noted.

2. That the GMCA places on record its concern about the current appalling situation in relation to Brexit and were disappointed with the Government's handling of this matter.

3. That it be noted all GM organisations are thinking through resilience planning and preparedness on a worst case scenario basis in order to support GM residents.

GMCA 278/18 GREATER MANCHESTER DISABLED PEOPLES' PANEL

RESOLVED /-

That it be noted that this item was withdrawn for consideration at a future meeting.

GMCA 279/18 CLEAN AIR PLAN UPDATE

Councillor Alex Ganotis, Portfolio Lead for Green City Region, introduced a report which set out the structure of the reports to be consider by the GMCA and individual

GM Local Authorities and the nature of the socio-economic impact information which would accompany the Outline Business Case.

Councillor Ganotis confirmed that the Outline Business Case would be prepared by TfGM on behalf of the GMCA and individual GM Local Authorities early in the New Year. He also clarified that legal responsibility for approving the Outline Business Case remained with individual GM Local Authorities.

He reiterated the importance of ensuring that the Plan meets all the GM objectives and was not just focused on Air Quality, the Plan needs to realise GM's socio-economic ambitions and not negatively impact on GM residents. Therefore the Outline Business Case will include a great deal of emphasis on socio economic impact information. Modelling work was underway on the differing solutions to provide confidence in the approach and the preferred way forward for GM. A further report will be submitted to the GMCA in January which demonstrates consistency and alignment with current GM policies and strategies.

RESOLVED/-

1. That the report be noted and that a further report be submitted to the GMCA in January 2019.

2. That the GMCA record it's thanks to Cllr Alex Ganotis for the work undertaken to date to progress.

GMCA 280/18 MAYORS CYCLING & WALKING CHALLENGE FUND

Andy Burnham, GM Mayor, provided an update on the progress of the Mayor's Cycling and Walking Challenge Fund and sought approval for the third tranche of schemes for programme entry for the Mayor's Cycling and Walking Challenge Fund and associated budgets.

He drew members attention to the three prioritized schemes recommended for programme entry: Trafford Road (Salford), Bridgewater Canal Towpath (Leigh) and Toucan Crossings (Wigan Central).

Members attention was also drawn to recommendation 5 specifically, which sought approval to enable scheme development costs to be claimed from the Fund in advance of full approval once programme had been secured. This course of action was to facilitate the pipeline of schemes coming forward, which also contributed to the Clean Air Plan by encouraging people out of their cars and creating the best cycling provision.

Chris Boardman will be invited to a meeting of the GMCA early in the New Year to provide a more substantial update on progress to date.

RESOLVED /-

1. That the progress of the first 2 tranches previously granted Programme Entry for inclusion in the MCF, as set out in section2 of the report be noted.

2. That the third tranche of cycling and walking schemes, as set out in section 3 of the report, be approved for Programme Entry for inclusion in the MCF.

3. That it be noted that the schemes were to be further developed and would be subject to subsequent approval by the GMCA in early 2019, as appropriate, as set out in section 3 of the report.

4. That the release of £0.6 million, of the previously agreed budget for scheme development and design in 2018/19, be approved and that authority be delegated to the GMCA Treasurer to make appropriate grants to District Councils to facilitate this, as set out in paragraph 3.9 of the report.

5. That it be agreed that scheme promoters (including Local Authorities) be able to claim for Mayor's Challenge Fund (MCF) scheme development costs in advance of full approval once programme entry has been secured, provided that the conditions set out in paragraph 4.2 of the report.

GMCA 281/18 NORTHERN AND TRANSPENNINE EXPRESS RAIL PERFORMANCE

Andy Burnham, GM Mayor introduced a report which provided a summary of rail performance for Network Rail, Arriva Rail North (trading as Northern) and TransPennine Express. He added that there had been some early signs of progress. He also reported that the Manchester-Bolton-Preston line has finally been successfully completed, with trains operating on the line without any problems. He had been assured that Northern would begin to operate new electric trains in early 2019 .

The December timetable was introduced on 9 December and had showed an improvement in reliability for TransPennine Services, however issues remain in relation to the reliability of Northern services.

The dispute between Northern and RMT (The National Union of Rail, Maritime and Transport Workers) regarding Guards on trains remains unresolved. Together with other Northern Leaders, the GM mayor would be appealing to get their negotiations back on track, and had recommended the use of national funding to ensure there is a second member of staff.

It had been reported that Manchester Airport had made serious representations to Network Rail in relation to the cancellation of Sunday services but had yet to receive a response. This was not good enough.

He summarised, that if the acceptable standard of service had not been achieved by the introduction of the new timetable in May 2019, that further action would be undertaken.

RESOLVED /-

1. That the report be noted.

2. That the re-opening of the Manchester, Bolton, Preston line be noted.

3. That the implementation of the new timetable on 9 December be noted.

4. That it be noted that the GM Mayor would continue, via Transport for the North, to resolve the dispute regarding guards on trains.

5. That the introduction of the May 2019 timetable, as the deadline for seeing an improved rail service from operators be reaffirmed.

GMCA 282/18 CREATIVE INDUSTRIES INVESTMENT READINESS PILOT

Councillor Richard Leese, Portfolio Lead for Business and Economy presented a report to the GMCA which sought agreement to act as the accountable body for the Creative Industries Investment Readiness – Greater Manchester Pilot which would be led by the Growth Company on behalf of the GMCA.

He reported that the scheme would bring £1.3m of investment to creative businesses across GM, excluding London, GM had the largest number of people employed in the creative industries than any other city region in the UK.

The GM Mayor added that this was good news for GM and thanked the Government for providing GM with a great opportunity through this funding to strengthen our creative sector and support some of the ambitions of the Industrial Strategy.

RESOLVED /-

1. That the GMCA agree to support the Creative Industries Investment Readiness – GM Pilot.

2. That it be agreed that the GMCA would act as the accountable body for the £1.3million Creative Industries Investment Readiness – GM Pilot.

3. That it be agreed that the GMCA will receive S31 grant funding for the Creative Industries Investment Readiness – GM Pilot from DCMS and in turn will enter into a grant agreement with the Growth Company to deliver the Creative Industries Investment Readiness – GM Pilot, retaining a small amount to cover the cost of undertaking accountable body functions as required by DCMS.

4. That the GMCA record it's thanks to Sir Richard Leese for progressing the GM Pilot.

GMCA 283/18 CITY CENTRE HOUSING DEVELOPMENT & USE OF PROPERTY SURPLUS FUNDS

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure introduced a paper which set out the case for continuing to invest the GM Housing Investment Loans Fund in city centre developments and outlined a proposal for deploying surplus funds generated from the ongoing operation of the GMHIF and the Evergreen Funds.

He reported that the Housing Investment Loan Fund was moving forward following a recent pause on city centre developments with GM but that it now held £2m of surpluses and a potential further £12m over the next three to four years. The proposal was to use the money would be used for innovative work in support of the GM Housing Strategy to be launched early tin the New Year. The Housing Strategy will deliver truly affordable housing, bring back empty homes, address housing standards, especially re temporary accommodation used to discharge duties to address homeless people, and tackling rogue landlords by buying out properties.

The scale of the housing challenge in GM remained significant, with over 85,000 people on the housing waiting list across GM, and many council homes lost under the right to buy scheme. He further recognised that private rental properties are often not affordable, nor effectively managed. The delivery of housing in the urban core will protect some of the spaces within greenbelt areas across GM.

In response to a suggestion that city centre housing was often seen as a financial asset, when in fact they offer homes, and were occupied.

Members agreed that the surplus funds offered a real opportunity to make significant progress on meeting the housing need in GM through our innovative approach created through the opportunity of devolution and was a result of effective fund management. Furthermore, this work could support the ambitions of the Local Authority's to deliver some of the more difficult schemes.

The GM Mayor summarised that this work evidenced that the policy behind the Housing Investment Loans Fund was coming into fruition, creating a story of inclusive growth through the re-direction of surplus funds to create truly affordable housing. This work would also offer the tools to pursue additional aspirations including raising the standards of private rented housing.

RESOLVED /-

1. That the principle of investing further GMHILF into City Centre housing developments be agreed, in principle, with all proposals subject to normal due diligence and approval via the GMCA.

2. That it be noted that the Evergreen Holding Fund will be requested to provide up to £3m of Evergreen surpluses to the GMCA to be spent over the next 3 years as revenue funding to support the development of pipeline projects.

3. That the use of £350k of GMHILF surpluses as revenue to develop affordable housing propositions as set out in this paper be approved.

4. That the ring fencing of the majority of GMHILF surpluses to support affordable housing priorities as identified in the GM Housing Strategy be approved.

5. That The GMCA record it's thanks to City Mayor, Paul Dennett on the work undertaken around the potential options for the use of the property surplus funds.

GMCA 284/18 GREATER MANCHESTER HOUSING INVESTMENT LOANS FUND – 2018/19 HALF YEAR REPORT

City Mayor Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, introduced a report providing members with an update on the position of the GM Housing Investment Loans Fund which had made loans to date of £464m to 51 schemes and had created an additional £2M surplus fund.

RESOLVED /-

1. That the half-year position of the GM Housing Investment Loans Fund be noted.

2. That there has been no requirement for the GM Local Authorities to account for any impairments as a result of the performance of the Fund be noted.

GMCA 285/18 GREATER MANCHESTER INVESTMENT FRAMEWORK APPLICATIONS

Councillor David Molyneux, Portfolio Lead for Investment introduced a report for consideration by the GMCA which sought their approval for an investment into Commercial and Northern LTD (the company) from re-cycled funds.

RESOLVED /-

1. That the funding application by Commercial and Northern Ltd (investment of £250k) be given conditional approval and progress to due diligence.

2. That authority be delegated to the Combined Authority Treasurer and Combined Authority Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the

due diligence information and the overall detailed commercial terms of the transaction, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the investment above.

GMCA 286/18 EXCLUSION OF PRESS AND PUBLIC

RESOLVED /-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

GMCA 285/18 GREATER MANCHESTER INVESTMENT FRAMEWORK APPLICATIONS

CLERK'S NOTE: This item was considered in support of the Part A report at minute GMCA 286/18 refers.

RESOLVED /-

That the report be noted.

MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY (GMCA) HELD ON 25 JANUARY 2019 AT GMPF OFFICES, MANCHESTER

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Sue Murphy
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor Keith Cunliffe

OTHER MEMBERS IN ATTENDANCE:

TfGMC	Councillor Mark Aldred
Bury	Councillor Andrea Simpson
Tameside	Councillor Leanne Feeley
Rochdale	Councillor Janet Emsley
Rochdale	Councillor Sara Rowbottom

OFFICERS IN ATTENDANCE:

GMCA –Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Geoff Little
Oldham	Carolyn Wilkins
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Wigan	Alison McKenzie-Folan
TfGM	Simon Warburton
GMCA	Julie Connor

GMCA Nicola Ward

GMCA 01/19 APOLOGIES

Apologies were noted and received on behalf of:

Councillor Sharon Briggs (Bury), Councillor Richard Leese (Manchester), Councillor Janet Emsley (Rochdale) and Councillor David Molyneux (Wigan).

Apologies for absence were also received from Eamonn Boylan (GMCA) and Donna Hall (Wigan).

GMCA 02/19 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

RESOLVED /-

1. That the GMCA acknowledge the immense contribution made by Councillor Kieran Quinn to Tameside and Greater Manchester as a whole.

2. That the GMCA note the imminent publication of rough sleeping levels, which are anticipated to have reduced thanks to the measures which have been put in place across GM including the 'A bed every night' provision and that thanks be recorded to each Local Authority and partner organisation for their efforts within this programme.

3. That the GMCA note the planned visit of Dame Louise Casey to offer independent advice on homelessness and rough sleeping, and that she will be reporting to the Reform Board in March 2019.

GMCA 03/19 DECLARATIONS OF INTEREST

There were no declarations of interest made in relation to any item on the agenda.

GMCA 04/19 MINUTES OF THE GMCA MEETING HELD ON 14 DECEMBER 2018 AND JOINT GMCA & AGMA EXECUTIVE BOARD HELD ON 11 JANUARY 2019

RESOLVED /-

That the minutes of the GMCA meeting held on 14 December 2018 and Joint GMCA and AGMA Executive Board held on 11 January 2019 be approved.

GMCA 05/19 MINUTES OF THE GMCA RESOURCES COMMITTEE HELD ON 14 DECEMBER 2018

RESOLVED/-

That the minutes of the GMCA Resources Committee held on 14 December 2018 be noted.

GMCA 06/19 MINUTES OF THE GMCA OVERVIEW AND SCRUTINY COMMITTEES – DECMEBER 2018 AND JANUARY 2019

RESOLVED /-

1. That the minutes of the Economy, Business Growth and Skills Overview and Scrutiny Committee held on 7 December 2018 and 11 January 2019 be noted.

2. That the minutes of the Corporate Issues and Reform Overview and Scrutiny Committee held on 11 December 2018 be noted.

3. That the minutes of the Housing, Planning & Environment Overview and Scrutiny Committee held on 10 January 2019 be noted.

GMCA 07/19 MINUTES OF THE TRANSPORT FOR GREATER MANCHESTER (TfGM) COMMITTEE HELD 10 JANUARY 2019

RESOLVED /-

That the minutes of the TfGM Committee held on 10 January 2019 be noted.

GMCA 08/19 MINUTES OF THE GM LOCAL ENTERPRISE PARTNERSHIP (GM LEP) HELD 14 JANUARY 2019

RESOLVED /-

That the minutes of the GM LEP held on 14 January 2019 be noted.

GMCA 09/19 GM YOUTH COMBINED AUTHORITY UPDATE

Councillor Rishi Shori, Portfolio Lead for Young People introduced a report, which provided an update on activities of the Youth Combined Authority and also sought funding to continue its work for the next two years.

The report was supplemented by a presentation by Emily Sykes and Jacob Hirst members of the Tameside Youth Council, which detailed the activities they had undertaken during the past 12 months including their involvement in the development of the 'Work Experience Charter' and the 'Curriculum for Life'.

RESOLVED /-

1. That the update on recent activities of the GM Youth Combined Authority be noted.

2. That the GMCA approve funding of £100,000 from retained business rates to fund two further years of the GM Youth Combined Authority.

3. That the GMCA record it's thanks to the GM Youth Combined Authority for all their work, commitment and achievements to date.

4. That the GMCA and the GM Youth Combined Authority have a future conversation about shared priorities and the Greater Manchester Strategy.

5. That each member of the GMCA be encouraged to meet with representatives from the GM Youth Combined Authority to specifically discuss areas within their portfolio.

6. That the GM Youth Combined Authority be invited to engage with work to develop the Employment Charter and TfGM Opportunity Pass.

GMCA 10/19 2019 BUDGET

Andy Burnham, the GM Mayor, presented a report that set out proposals for the Mayoral General Budget and Precept for 2019-20 for consideration by Members of the GMCA.

The proposals being made were unique amongst Mayoral Combined Authorities and continued to include a significant element for the Fire Service, which had previously fallen to the GM Fire and Rescue (GMFR) Authority to determine. In a parallel process, there would also be a proposal relating to the Police and Crime Commissioner (PCC) precept to the Police and Crime Panel, which was due to meet on 31 January 2019.

The Mayor added that the proposed budget reflected the priorities of the people in GM, for increased levels of policing and an improved bus network.

RESOLVED/-

1. That the GMCA note the Mayor's proposal to set an overall Mayoral General Precept of £76.95 (Band D) comprising of £59.95 for functions previously covered by the Fire and Rescue Authority precept (no change) and £17 (an additional £9 for 2019/20 on the current £8) for other Mayoral General functions, specifically bus reform.

2. That the GMCA note the proposal for the Mayoral General Precept for 2019/20 is the second year of a 2-3 year strategy for setting the Mayoral precept baseline which will be adjusted in future years as further Mayoral functions are covered by the funding raised and that Government has again provided flexibility on the level of the Mayoral (General) precept.

3. That the GMCA agree to allow £5.75 million of Earnback grant to be used to support GMCA costs relating to bus-related activity, including bus reform.

4. That the GMCA note the following:
   i. the overall budget proposed for the Fire and Rescue Service, recognising that detailed proposals in relation to Programme for Change will be considered in the near future;
   ii. the use of the reserves to support the revenue and capital budgets, and the assessment by the Treasurer that the reserves as at March 2020 are adequate;
   iii. the proposed Fire Service capital programme and proposals for funding;
   iv. the medium term financial position for all functions covered by the Mayoral precept.

5. That the GMCA agree the Mayor's proposals to make grants totaling £8.3m to District Councils to support their increased levy costs in relation to Bus Reform and the 16-18 Opportunity Pass:

District	**2019/20**
	£000
Bolton	845
Bury	562
Manchester	1,618
Oldham	693
Rochdale	648
Salford	745
Stockport	863
Tameside	665
Trafford	698
Wigan	963
Total	**8,300**

6. That the GMCA note the detailed budget proposals for other Mayoral functions.

7. That members of the GMCA are invited to submit any written comments to the Mayor in line with the legal process and timetable described in this report.

8. That the GMCA note that at its meeting on 15 February there will be a revised budget submitted, consistent with the precept proposals, to reflect final tax base and collection fund calculations and the final Revenue Support Grant settlement.

9. That the GMCA write to Government expressing their concerns that reduced central funding has resulted in the need to increase the Police and Crime Commissioner (PCC) element of the Mayoral precept.

10. That the GMCA also write to Lord Porter (Local Government Association) regarding the imbalance in the proposed fairer funding calculations and the impact this will have on Local Authorities if levels of deprivation are not considered.

GMCA 11/19 GREAT PLACE PROGRAMME

Councillor Linda Thomas, Portfolio Lead for Culture, presented a report that informed Members of the plans to deliver the Great Place cultural programme, following the GMCA's successful funding bid.

The Cultural Strategy consultation had been extended but was now nearing completion and its implementation would be overseen by the Cultural Steering Group.

RESOLVED /-

1. That the GMCA acknowledge the receipt of Great Place funding

2. That the GMCA note the project approach outlined in section 2 of the report including GMCA co-commissioning activity with project partners and granting funding to *Rochdale* Boroughwide Cultural *Trust*, Link4Life and the University of Manchester to deliver project activity on behalf of GMCA

3. That the GMCA note that the programme will be overseen by the GM Cultural and Heritage Steering Group chaired by the GM Cultural Portfolio Leader and GM Cultural Lead Chief Executive who will report back to the CA

4. That the GMCA approve the budget as set out in paragraph 1.8, including funding of £190k to the University of Manchester Museum and £300k to *Rochdale* Boroughwide Cultural *Trust,* Link4Life

5. That the GMCA approve delegation to the Treasurer and Monitoring officer to enter into funding agreements / contracts as appropriate.

GMCA 12/19 FUNDING FOR RENOVATION AND RECONSTRUCTION OF LESBIAN, GAY, BISEXUAL, TRANSGENDER/TRANSSEXUAL PLUS (LGBT+) CENTRE

Councillor Brenda Warrington, Portfolio Lead for Equalities introduced a report that sought approval of funding to support the redevelopment of the GM LGBT+ Centre. The Centre was established in 1988 and had developed a world wide reputation for being the first publically funded centre in the UK which 30 years later, continued to provide a high level of support for people across the region. However, it was now in a state of dis-repair and in need of a re-build to ensure the facility remained fit for purpose.

RESOLVED /-

1. That the GMCA agree to provide £450,000 funding from retained business rates towards the renovation and reconstruction of the Proud Trust's LGBT Centre.

2. That the GMCA delegate authority to the GMCA Monitoring Officer to complete all necessary legal agreements.

GMCA 13/19 CREATING A 'SMART RESIDENT' DATA EXCHANGE PLATFORM TO SUPPORT REFORM

Councillor Andrew Western, Portfolio Lead for the Digital City-Region, introduced a report, which requested support for a unique and fundamentally important increased digital capability that would provide support to many aspects of reform and service improvement across the city-region.

The initial focus of the programme would be on the Health Visiting Service which currently operated a paper-based process, which through digitalisation had predicted savings of £27m over the next five years.

RESOLVED /-

1. That the GMCA endorse proposals to support reform and service improvement through a new, pan Greater Manchester (GM) Smart Resident data exchange platform which will ultimately enable delivery of several reform priorities and be a foundation upon which digital public services in GM can be built.

2. That the GMCA support its initial application in the priority area of School Readiness to generate a net gain in productivity in Health Visiting (commissioned via Public Services) of more than £27M over five years. Recognising that further benefits will be realised through better understanding of residents needs and commissioning improvements in this area.

3. That the GMCA agree funding of £6.8M for the initial two year build phase, subject to tender responses, by approving the release of £2M from the Reform Investment Fund and a further £4.8M from Retained Business Rates including a contingency of £1.5M. This is being matched by Health & Social Care funding of £8.5M.

4. That the GMCA agree, in principle, to revenue costs of approximately £700k a year in years' three to five to fund ongoing delivery including hosting, security and maintenance. This to be secured from a future GM wide fund and be reviewed at an appropriate time.

5. That the GMCA record its thanks to the Digital Team at the GMCA for all their work on this agenda.

MCA 14/19 CO-PRODUCTION IN GM AND FUNDING OF CO-PRODUCTION PROJECT FROM REFORM INVESTMENT FUND

Andy Burnham GM Mayor, presented a report, which highlighted the range of projects focussed on co-production with citizens that were currently operating in GM, offering significant learning around what constituted effective co-production.

The report proposed that building on a number of forthcoming events there was an opportunity to develop a 'community practice' that would enable learning from different projects to be shared (including examples from elsewhere) and this would help move to a common view and set of principles around what co-production looked like in GM. A pro-active approach to embedding 'good' co-production in Districts would further enable delivery on commitments within the GM Strategy to develop 'communities in control'. The report recognised that GM organisations had a role to play as both a facilitator and participants of co-production activity in the city-region.

RESOLVED /-

1. That the GMCA note the different projects that are already operating in GM focussing on co-production.

2. That the GMCA agree the request from the Reform Investment Fund Panel for the GMCA to match fund the second phase of the 'Elephants' co-production project in partnership with Lankelly Chase Foundation for £150k investment from the Reform Investment Fund.

3. That the GMCA support the participation in the range of co-production events and forthcoming activities that are planned over the next few months in GM as a means to increase knowledge and understanding and help GM move towards a 'community of practice' around co-production.

GMCA 15/19 GM BREXIT MONITOR AND PREPAREDNESS FOR EU EXIT

Andy Burnham, GM Mayor introduced a report that provided the latest update of the GM Brexit Monitor, a recap of the economic analysis undertaken on the possible impacts of Brexit on GM and an overview of the organisational preparedness work underway by GM agencies.

He reported a continuing deteriorating picture for Greater Manchester which still had a number of uncertainties, especially in relation to the Shared Prosperity Fund.

RESOLVED /-

That the GMCA note the updated Brexit monitor and work underway to prepare Greater Manchester for EU exit.

GMCA 16/19 NORTHERN RAIL AND TRANSPENNINE EXPRESS RAIL PERFORMANCE

Andy Burnham, the GM Mayor presented a report that provided a summary of rail performance for Network Rail, Arriva Rail North (trading as Northern) and TransPennine Express. It highlighted a slight improvement in performance since December 2018, but also reported that union discussions impacting weekend services remained ongoing.

RESOLVED /-

That the report be noted and that the GMCA requests that the Mayor shares Members' views in relation to continued overcrowding on short-formed trains at the next meeting of Transport for the North.

GMCA 17/19 GM NATURAL CAPITAL INVESTMENT PLAN

Councillor Alex Ganotis, Portfolio Lead for Green City-Region introduced a report that sought feedback on work undertaken by Eftec Consultants, funded through the Natural Course project, to define what a GM Natural Capital Investment Plan could contain and suggested actions to promote accelerated investment in opportunities that protected and enhanced GM's natural capital.

Subject to agreement, it was proposed to launch the report at the Natural Capital Group Annual General Meeting (AGM) on 30 January 2019, with key recommendations to be considered for inclusion into the 5 Year Environment Plan, prior to the next Green Summit.

RESOLVED /-

That the GMCA note the consultant's report on the development of a Greater Manchester Natural Capital Investment Plan.

GMCA 18/19 GM CO-OPERATIVE COMISSION

Councillor Allen Brett, Portfolio Lead for Community, Co-operatives and Inclusion, presented a report that detailed arrangements and Terms of Reference for the Co-operative Commission for approval.

RESOLVED/-

That the GMCA approve the Terms of Reference for the GM Co-operative Commission.

GMCA 19/19 GM SKILLS CAPITAL 2017 – 2020 PROGRAMME UPDATE

Councillor Sean Fielding, Portfolio Lead for Education, Skills, Work and Apprenticeships presented a report that provided an update on the latest position on the round 2 applications for Skills Capital funding from Bolton College, Learning, Training, Employment (LTE) Group, Wigan and Leigh College, Oldham College and the round 1 application from Bury College.

RESOLVED /-

That the GMCA note the update on the entire Round 2 Skills Capital Programme.

GMCA 20/19 GM SKILLS CAPITAL 2017-2020: LTE (MANCHESTER COLLEGE) APPROVALS IN PRINCIPLE

Councillor Sean Fielding, Portfolio Lead for Education, Skills, Work and Apprenticeships introduced a report, which provided an update on the outcome of the appraisal of the LTE Group full application for Skills Capital funding.

RESOLVED /-

1. That the GMCA agree the funding application for the total project cost of £139,2000 with a skills capital funding request of £25,000 by LTE Group be given conditional approval and progress to due diligence.

2. That the GMCA agree to delegate authority to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the grant above.

GMCA 21/19 GM SKILLS CAPITAL 2017-2020: WIGAN AND LEIGH COLLEGE

Councillor Sean Fielding, Portfolio Lead for Education, Skills, Work and Apprenticeships presented a report that provided an update on the application for Skills Capital funding from Wigan and Leigh College.

RESOLVED/-

1. That the GMCA agree that the funding application for a total project cost is £1,810,000 with a skills capital funding request of £603,000 by Wigan and Leigh College be given conditional approval and progress to due diligence.

2. That the GMCA agree to delegate authority to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the grant above.

GMCA 22/19 AWARD OF CONTRACT FOR GM-WIDE HOUSING FIRST PROGRAMME

This had been withdrawn.

GMCA 23/19 GM HOUSING INVESTMENT LOANS FUND – INVESTMENT APPROVAL REFCOMMENDATION

This had been withdrawn.

GMCA 24/19 GM INVESTMENT FRAMEWORK APPLICATIONS

A report was introduced by Councillor David Molyneux, Portfolio Lead for Investment, which sought GMCA approval for investment into InTech Business Solutions Limited, which would be made from recycled funds.

RESOLVED/-

1. That the GMCA agree that the funding application for InTec Business Solutions Limited (loan of £1,000,000 and equity investment of £350,000) be given conditional approval and progress to due diligence.

2. That the GMCA agree to delegate authority to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the grant above.

GMCA 25/19 EXCLUSION OF THE PRESS AND PUBLIC

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

GMCA 26/19 GM SKILLS CAPITAL 2017-2020: LTE (MANCHESTER COLLEGE) APPROVALS IN PRINCIPLE

RESOLVED/-

That the report be noted.

GMCA 27/19 GM SKILLS CAPITAL 2017-2020: WIGAN AND LEIGH COLLEGE

RESOLVED/-

That the report be noted.

GMCA 28/19 GM HOUSING INVESTMENT LOANS FUND – INVESTMENT APPROVAL RECOMMENDATIONS

This had been withdrawn.

GMCA 29/19 GM INVESTMENT FRAMEWORK APPLICATIONS

RESOLVED/-

That the report be noted.

GMCA 30/19 CREATING A 'SMART RESIDENT' DATA EXCHANGE PLATFORM TO SUPPORT REFORM

RESOLVED/-

That the report be noted.

MINUTES OF THE MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY HELD ON 15 FEBRUARY 2019 AT BOLTON TOWN HALL

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Leanne Feeley
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OTHER MEMBERS IN ATTENDANCE:

Bury	Councillor Sharon Brigg
Bolton	Councillor Ebrahim Adia
Manchester	Councillor Angeliki Stogia
Rochdale	Councillor Janet Emsley
TfGMC	Councillor Mark Aldred

OFFICERS IN ATTENDANCE:

GMCA – Chief Executive	Eamonn Boylan
GMCA - Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Steve Kenyon
Oldham	Carolyn Wilkins
Manchester	Fiona Fedden
Rochdale	Steve Rumbelow
Salford	Ben Dolan
Stockport	Pam Smith
Tameside	Steven Pleasant
Wigan	Donna Hall
TfGM	Simon Warburton
TfGM	Steve Warrener

GMFRS	Jim Wallace
GMFRS	Leon Parkes
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

APOLOGIES:

GMCA 31/19 APOLOGIES

RESOLVED /-

That apologies be received and noted from Deputy Mayor Bev Hughes, Cllr Andrea Simson (Bury), Cllr Sara Rowbotham (Rochdale), Cllr Paula Boshell (Salford), Cllr Brenda Warrington (Tameside) and Cllr Jenny Bullen (Wigan).

Apologies were also received from Geoff Little (Steve Kenyon in attendance) Bury, Jim Taylor (Ben Dolan in attendance) Salford, and Joanne Roney (Fiona Fedden in attendance) Manchester.

GMCA 32/19 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

There were no Chair's announcements or urgent business items.

GMCA 33/19 DECLARATIONS OF INTEREST

There were no declarations of interest made in relation to any item on the agenda.

GMCA 34/19 MINUTES OF THE GMCA MEETING HELD ON 25 JANUARY 2019

RESOLVED /-

That the minutes of the meeting of the GMCA held on 25 January 2019 be approved as a correct record, subject to the amendment of minute 20/19 – to reflect:

'That the GMCA agree the funding application for the total project cost of £139,200,000 with a skills capital funding request of £25,000,000 by the LTE Group be given conditional approval and progressed to due diligence.

GMCA 35/19 MINUTES OF THE GMCA WASTE & RECYCLING COMMITTEE HELD ON 24 JANUARY 2019

RESOLVED/-

That the minutes of the GMCA Waste and Recycling Committee held 24 January 2019 be noted.

GMCA 36/19 MINUTES OF GMCA CORPORATE ISSUES & REFORM OVERVIEW AND SCRUTINY COMMITTEE HELD ON 22 JANUARY 2019

RESOLVED /-

That the minutes of the Corporate Issues & Reform Overview and Scrutiny Committee held on 22 January 2019 be noted.

GMCA 37/19 MAYORAL GENERAL BUDGET OVERVIEW

The GM Mayor, Andy Burnham introduced a report setting out the background to the GMCA general budget, transport levy budget, Waste Budget and Mayoral Budget that were further set out in the accompanying papers that explained the interconnectivity of the various decisions that need to be taken.

Colleagues were reminded that in April 2018, the Mayor had called for a root and branch review of the Fire Service that was now coming towards a conclusion and a report on the next phase of the Fire Service Programme for Change would be submitted to a forthcoming meeting of the GMCA.

In conclusion, the GM Mayor also expressed his disappointment about the fact that GM was being asked to fund essential services exclusively from Council Tax, which was not acceptable given that Government has stated that austerity has ended. He also advised the meeting that a Fair Funding Review was underway, and that GM would collectively be making a submission, which would call for a better and fairer overall funding settlement.

RESOLVED/-

1. That it be noted that the Mayor had submitted a Mayoral General Budget and precept and Fire capital programme report, which would be considered later on the agenda.

2. That it be noted that a report on the Transport budget, to be funded by a levy on District Councils would be considered later on the agenda.

3. That it be noted that the level of the Waste Disposal budget, to be funded by a levy on District Councils and the allocation between the 9 authorities would be considered later on the agenda.

4. That it be noted that the level of the GMCA General budget to be funded through contributions from District Councils and a share of the retained Business Rates would be considered later on the agenda.

5. That it be noted that the projected outturn for the Mayoral General, GMCA and Transport budgets for 2018/19 and the proposed refund of £25m of Retained Business Rates to District Councils would be considered later on the agenda.

6. That it be noted that the draft capital programme relating to Transport, Waste disposal and other GMCA, non- Mayoral functions would be considered later on the agenda.

7. That the intention for GM to make a submission to the Fairer Funding Review of Local Authority Finances requesting a fairer and improved funding settlement be agreed.

8. That the intention to submit a report on the next phase of the Fire Service Programme for Change to a forthcoming meeting of the GMCA be noted.

GMCA 38/19 MAYORAL GENERAL BUDGET AND PRECEPT PROPOSALS

Councillor Richard Leese, Deputy Mayor took the Chair for this item of business, given the GMCA was considering the budget proposal from the GM Mayor.

Councillor Richard Leese, Deputy Chair of the GMCA introduced a report setting out the Mayor's proposals for the Mayoral General Budget (including Fire and Rescue) and seeking approval for the Mayoral General Precept for 2019/20.

The report recommended the setting of the Revenue Budget for 2019/20 as required under Section 42A of the Local Government Finance Act 1992 (updated in the Localism Act 2011) and the precepts and relevant levels of Council Tax required under sections 40, 42B and 47 of the Act.

The meeting was advised that a named vote was required to approve the revised proposals for the Mayoral General Budget. Members voted on the recommendations as follows:

	GMCA Member	
Bolton	Cllr Linda Thomas	Agreed
Bury	Cllr Rishi Shori	Agreed
Manchester	Cllr Richard Leese	Agreed
Oldham	Cllr Sean Fielding	Agreed

Rochdale	Cllr Allen Brett	Agreed
Salford	Mayor Paul Dennett	Agreed
Stockport	Cllr Alex Ganotis	Agreed
Tameside	Cllr Brenda Warrington	Not in attendance
Trafford	Cllr Andrew Western	Agreed
Wigan	Cllr David Molyneux	Agreed

RESOLVED/-

1. That the Mayor of GM's General budget for 2019/20, as set out in this report now submitted, together with the calculation of the precepts and Council Tax rates set out in Appendices 3 to 6, be approved.

2. That the overall Mayoral General Precept of £76.95 (Band D) comprising of £59.95 for functions previously covered by the Fire and Rescue Authority precept (no change) and £17 (an additional £9 for 2019/20 on the current £8) for other Mayoral General functions, specifically bus reform, be approved.

3. That it be noted that the proposal for the Mayoral General Precept for 2019/20 was the 2nd year of a 2-3 year strategy for setting the Mayoral precept baseline, which would be adjusted in future years, as further Mayoral functions were covered by the funding raised and that Government has again provided flexibility on the level of the Mayoral (General) precept.

4. That the use of £5.75 million of Earnback grant to support GMCA costs relating to bus-related activity, including bus reform, be approved.

5. That the following recommendations be approved:

    i. the overall budget for the Fire and Rescue Service, recognising that detailed proposals in relation to Programme for Change would be considered in the near future

    ii. the use of the reserves to support the revenue and capital budgets, and the assessment by the GMCA Treasurer that the reserves as at March 2020 were adequate

    iii. the Fire Service capital programme and proposals for funding

iv. the medium term financial position for all functions covered by the Mayoral precept

6. That the use of grants totalling £8.3m to District Councils to support their increased levy costs in relation to Bus Reform, be approved as follows:

District	**2019/20**
	£000
Bolton	845
Bury	562
Manchester	1,618
Oldham	693
Rochdale	648
Salford	745
Stockport	863
Tameside	665
Trafford	698
Wigan	963
Total	**8,300**

GMCA 39/19 GMCA TRANSPORT REVENUE BUDGET 2019/20

The GM Mayor, Andy Burnham took members through a report that set out the transport related Greater Manchester Combined Authority (GMCA) budget for 2019/20. The proposed Transport Levy to be approved for 2019/20 was included within the report together with the consequent allocations to the District Councils of Greater Manchester.

The GM Mayor thanked the GMCA Treasurer for securing a one-off payment from reserves to relieve pressure on the Transport Levy. He further reported that along with the Mayoral Precept, GM is proposing to use earn-back funding to support the reform of bus services, which will help build GM's case for change.

RESOLVED /-

1. That the issues, which affected the 2019/20 transport budgets, as detailed in the report now submitted, be noted.

2. That the GMCA budget relating to transport functions funded through the levy, as set out in this report now submitted, be approved.

3. That a Transport Levy on the district councils in 2019/20 of £192.473 million, plus an increase of £8.3 million relating to Bus Reform, less a one-off reduction of £5 million, as set on in paragraphs 3.4 – 3.5 of the report,

taking the total Levy proposed to £195.773 million, apportioned on the basis of mid-year population as at June 2017, be approved.

4. That it be noted that as the Transport Order was due to be in place for the 2019/20 financial year, then some £86.7m of monies raised through the levy would be treated as being due as a 'statutory charge' as specified in Part 4 of the draft Order.

5. That it be noted that the GM Mayor had proposed to make grants to districts totalling £8.3 million to offset the levy increase relating to Bus Reform.

6. That the use of £13.067 million of Earnback revenue grant for use on GMCA transport functions be approved.

7. That the use of reserves in 2019/20, as detailed in section 5 of the report now submitted, be approved.

8. That the position on reserves, as identified in the report, be noted and approved.

GMCA 40/19 GMCA REVENUE GENERAL BUDGET 2019/20

Councillor David Molyneux, Portfolio Lead for Resources, introduced a report setting out the GMCA General budget for 2019/20 that included the proposed District Council contributions to be approved for 2019/20, together with the consequent allocations to the District Councils.

RESOLVED /-

1. That the budget relating to the GMCA functions, excluding transport in 2019/20, as set out in section 2 of the report now submitted, be approved.

2. That the District Contributions of £8.848 million, as set out in section 3 of the report now submitted, be approved.

3. That the increases to the level of funding to MIDAS £0.2 million and Marketing Manchester £0.35 million, subject to confirmation that these additional sums would be matched by private sector contributions be approved.

4. That the overall funding to MIDAS and Marketing Manchester of £1.223 million and £0.727 million respectively be approved.

GMCA 41/19 OUTTURN 2018/19 AND BUDGET AND LEVY 2019/20 – WASTE SERVICES

Councillor David Molyneux, Portfolio Lead for Resources introduced a report providing the GMCA with an update on the projected outturn budget for 2018/19 and proposed Budget and Levy 2019/20 for waste and resource management services.

RESOLVED/-

1. That the base budget and levy totalling £174.634m for 2019/20, with the allocation to Districts as set out in paragraph 4.2.4 of the report now submitted, be approved.

2. That the planned levy refunds to Districts for 2018/19, as set at section 3.3 of the report now submitted be noted and that authority be delegated to the GMCA Treasurer to approve the final sums once actual tonnage information has been received.

3. That the 2020/21 Trade Waste rate at £99.50, to allow forward planning by Districts, as set out in paragraph 4.2.5 of the report now submitted, be approved.

GMCA 42/19 GMCA REVENUE UPDATE

Councillor David Molyneux, Portfolio Lead for Resources, took members through a report that informed members of the 2018/19 forecast revenue outturn position as at the end of December 2018.

The GM Mayor reminded members that Government had not yet guaranteed the funding required in response to the Moorland fires and the Arena.

RESOLVED/-

1. That the increase to the Mayoral General Budget of £13.1 million, as detailed in paragraph 3.1 of the report now submitted, be approved.

2. That the Mayoral General revenue outturn position for 2018/19, in line with budget after transfer of £1 million to earmarked reserves, be noted.

3. That the Mayoral General Budget – Fire revenue outturn position for 2018/19 which showed a budgeted underspend of £0.275 million after allowing for a reduction of £8.114m of reserves to support the Capital Programme, as at paragraph 3.3 of the report now submitted, be noted.

4. That the Economic Development and Regeneration revenue outturn position for 2018/19, which showed a balanced budget after transfers to earmarked reserves of £3.982 million, be noted.

5. That the transport revenue outturn position for 2018/19, which showed a balanced budget after transfer to/from earmarked reserves of £12.286 million be noted.

6. That the TfGM revenue outturn position for 2018/19, as at paragraph 4.1 of the report now submitted, be noted.

7. That the amendments to the GMCA General budget of £0.6 million, as detailed in paragraph 3.8 to 3.11, including allocations of ELENA grants, of the report now submitted be approved.

8. That the return of £25 million of Business Rates to GM Districts, as set out in the table detailed in paragraph 3.12 of the report now submitted, be approved.

9. That it be noted that confirmation from Government in relation to the financial support in response to the Moorland fires response was still awaited.

GMCA 43/19 GMCA CAPITAL PROGRAMME

Councillor David Molyneux, Portfolio Lead for Resources, presented an update in relation to the GMCA capital expenditure programme.

The GM Mayor thanked Councillor David Molyneux for his work in putting forward a good set of proposals. He also advised that this would be last budget to be prepared by the current GMCA Treasurer, Richard Paver, who was due to retire later this year, and thanked the GMCA Treasurer for his long years of service to both the GMCA and Manchester City Council.

RESOLVED/-

1. That the revisions to the capital budget as set out in appendix A of the report now submitted, be approved.

2. That the updated 2018/19 capital forecast compared to the previous 2018/19 capital forecast be noted.

3. That the capital programme budget for 2019/20 and the forward commitments as detailed in the report and Appendix A now submitted, be approved.

4. That it be noted that the capital programme was financed from a mixture of grants, external contributions and long-term borrowings.

5. That it be noted that provision had been made in the revenue budget for the associated financing costs of borrowing.

6. That the addition to the 2019/20 Capital Programme of the Local Full Fibre Network (LLFN), to be funded from the £21.3 million grant award by Department of Digital, Culture, Media and Sport (DDCMS) and £3.384 million from long term borrowings, be noted.

7. That it be noted that the capital programme would continue to be reviewed, noting that any new schemes, which have not yet received specific approval but were included within the programme would be the subject of future reports.

8. That the GMCA record its thanks to Councillor David Molyneux, Portfolio Lead for Resources and the GMCA Treasurer, Richard Paver, for all their work to date on the GMCA budget proposals.

GMCA 44/19 TROUBLED FAMILIES FUNDING ALLOCATION

The GM Mayor, Andy Burnham, introduced a report providing the GMCA with an update on the progress made since agreement was reached with MHCLG to re-profile the remainder of GM's allocation of Troubled Families Funding. The report included a recommendation to release the 2018/19's funding from the Reform Investment Fund to all GM Districts in line with the previously agreed process.

Members were reminded the current programme was coming to an end, with lots of families benefitting from the support the fund had provided, demonstrating the direct link between poverty and families with specific issues. It was acknowledged that there was a need to build a strong case to submit to Government with a view to extending the current programme of investment or alternatively to provide additional resources to maintain support to GM residents.

The GM Mayor acknowledged that a lack of funding had seen a considerable increase in the number of homeless people and families that were in temporary accommodation. Despite these challenges, the Bed Every Night scheme had proved to be a success through which 1400 individuals had been assisted. It was further proposed that subject to the necessary approvals being granted that the scheme would be extended from March to the end of April 2019, pending a discussion between stakeholders on securing longer term funding. It was also reported that Dame Louise Casey would be attending the GMCA meeting on 1 March 2019 to report her findings on the work of the GMCA and partner organisations to tackle homelessness and rough sleeping.

RESOLVED/-

1. That the progress that had been made by GM Districts in moving to more sustainable early help models, following the first set of Troubled Families investment plans produced in January 2018, be noted.

2. That the allocation of Troubled Families funding for 2018/19 to all GM districts, in line with the agreed process and as detailed in the table in section 1.5 of the report now submitted, be approved.

3. That it be noted that there would be similar process for the release 2019/20 funding, including a requirement for GM Districts to refresh the investment/implementation plans.

4. That there be further dialogue to consider the extension of the programme of funding in recognition of the continuing issues being faced by families.

5. That the GMCA note the GM Mayor's proposal, subject to the necessary approvals required, to extend the 'a bed every night' scheme until the end of April 2019, and the planned discussions with partner organisations seeking a longer term funding arrangement beyond April 2019.

6. That it be noted that Dame Louise Casey would attending the GMCA meeting on 1 March 2019 to report her findings on the work of the GMCA and partner organisations to tackle homelessness and rough sleeping.

GMCA 45/19 GREATER MANCHESTER DISABLED PEOPLES PANEL

The GM Mayor, Andy Burnham, extended a warm welcome to Caron Blake from the GM Coalition of Disabled People and thanked the Coalition for their work done till date. He further took members through a report setting out a proposal to realise the Mayoral commitment to establish a GM Disabled People's Panel including key principles, remit and required budget.

The GM Mayor advised that there was still much work required to support disabled individuals in the community to live independent, fulfilling and satisfying lives.

RESOLVED/-

1. That the recommended remit and key principles of the GM Disabled People's Panel be approved.

2. That the proposed funding to support the GM Disabled People's Panel of £80,000 from February 2019 until March 2020, subject to final approval of the GMCA budgets, be agreed.

3. That the GMCA records its thanks Caron Blake and the Coalition of Disabled People for the work undertaken in the lead up to the establishment of a permanent GM Disabled People's Panel.

GMCA 46/19 GREATER MANCHESTER BREXIT PREPARDNESS

Councillor Richard Leese, Portfolio Lead for the Economy gave a verbal update in relation to GM's preparedness for Brexit. It was reported that the North West was being represented regularly at meetings with MHCLG, with regular weekly bulletins in circulation to keep GM Districts abreast of ongoing developments.

In terms of Civil Contingency planning, it was reported that a co-ordinated effort by the GM Resilience Forum was underway, with GM Districts working within that framework to carry out District level planning against the known scenarios.

It was reported that Salford City Airport, Manchester Airport and Port Salford were considered as points of entry within GM, therefore measures were being considered through District arrangements. It was further highlighted that there might be severe implications on trading and health standards due to the lack or delay of goods coming into the UK and the potential loss of employment health expertise.

In terms of business support and competiveness the Growth Company, on behalf of the GMCA were having regular dialogue with businesses and have put together an online Brexit Toolkit.

The GM Mayor further reported that a number of Spanish staff working at the Royal Bolton Hospital would be leaving the UK in response to a decision of the Professional Regulator in Spain around their professional practice and informed colleagues that other Service regulators across the EU might develop a similar approach.

Members also noted the potential impact Brexit might have on the Social Care workforce. Concerns were raised around the threshold salary of £30,000 or more given that the average wage of a Social Care Worker and nurses, who were EU citizens would not meet the threshold.

The GM Mayor also raised concerns around the lack of clarity regarding intelligence sharing and security services across GM and the EU.

RESOLVED/-

That the verbal report and the issues raised in relation to the impact on employment, specifically in the health and social care sector and security issues be noted.

GMCA 47/19 GREATER MANCHESTER LOCAL INDUSTRIAL STRATEGY UPDATE

Councillor Richard Leese, Portfolio Lead for Economy, presented a report to the GMCA that updated members on progress with the development of the GM Local Industrial Strategy and the key next steps to ensure that a full strategy was produced by March 2019. He further went on to thank the members of the Independent Prosperity Review Panel for the analysis and evaluation undertaken.

It was reported that the findings provided a refreshed evidence base for future economic planning, whilst identifying gaps and providing ideas on how to stimulate the economy, which would allow for a more robust discussion with Government.

The dysfunction of the education system was also identified as a major obstacle for making progress. However, it was noted that there was a clear aim in the draft Local Industrial Strategy for GM to form a strategic partnership with DfES in order to attain more coherent pattern for education, skills and apprenticeships, which would assist in addressing skills shortages post Brexit.

Members welcomed the report and commented on the need to have a wholly integrated system based on a GM footprint linking to infrastructure. However, it was identified that the challenge moving forward was the delivery of infrastructure requirements.

Councillor Alex Ganotis reported that the 5-Year Environment Plan, due to launched at the next Green Summit was aligned with the Local Industrial Strategy. The Plan would also be submitted to the GMCA on 1 March 2019 for consideration. He added that the plan aimed to make significant reductions in carbon emissions across GM alongside supporting the wider agenda for economic growth.

The GM Mayor thanked Sir Richard Leese for leading on the establishment of the Independent Prosperity Review Panel. He further thanked members of the Independent Prosperity Review Panel for their diligence on this piece of work.

He acknowledged that poor productivity was linked to poor health across the labour market and needed to be addressed through health devolution to bring forward new thinking particularly linked to an ageing population, personalised treatment and assisted living.

He added that the Panel endorsed GM's call for further devolution in the area of Education, Skills, and training alongside supporting GM's case for a more integrated transport system, which was crucial to support the economy. Therefore, in conclusion he stated that both health and regional disparity needs to be the guiding theme for GM's Local Industrial Strategy.

RESOLVED/-

1. That it be noted that the Independent Prosperity Review had released its final report.

2. That it be noted that officers were in the process of developing a paper setting out the proposed response to each of the Panel's recommendations, for submission to the GMCA meeting in June.

3. That the results and key messages from the stakeholder consultation, to be fed into the draft Local Industrial Strategy, be noted.

4. That the overall framework for the GM Local Industrial Strategy, developed in response to the evidence-base and consultation, be agreed.

5. That authority be delegated to the Chief Executive of the GMCA and the GM Portfolio lead officer for Economy/Business, working with the Deputy Mayor for Business/Economy, the GM Mayor, and the Chair of the GM LEP – to agree the full Local Industrial Strategy with Government.

6. That the GMCA record its thanks to the members of the Independent Prosperity Review Panel for their thorough and challenging work.

7. That it be noted that a number of the Review Panel's research papers were due to be published on the 5 March 2019.

8. That it be noted that the 5 Year Environment Plan was aligned with the Local Industrial Strategy and would be submitted to the GMCA on 1 March 2019.

9. That the GMCA record its thanks to Councillor Richard Leese for seeking the establishment of the Independent Prosperity Review to highlight the strengths and weaknesses of GM in advance of the development of the GM Local Industrial Strategy and other key strategies.

GMCA 48/19 GREATER MANCHESTER ROAD ACTIVITY PERMIT SCHEME

The GM Mayor, Andy Burnham, introduced a report which provided an overview of the financial performance and operation of GM Road Activity Permit Scheme (GMRAPS) for 2017/18.

It was reported that the forthcoming periodic review of the scheme was due to be carried out during the summer this year and Districts were encouraged to use the GMRAPS scheme with a view to coordinating roadworks and reducing congestion.

RESOLVED/-

1. That the financial review and forecasts, as set out in Section 2 now submitted, be noted.

2. That it be agreed that, based upon the financial update, actions would be required to ensure the scheme continued to break even on an ongoing basis. Any proposals in this regard would be incorporated within a review of the scheme operation and permit charges to be carried out as part of the comprehensive sixth year performance update in Summer 2019.

GMCA 49/19 GREATER MANCHESTER HOUSING INFRASTRUCTURE FORWARD FUND SCHEME

Salford City Mayor, Paul Dennett, Portfolio Lead for Housing, Homelessness and Infrastructure, provided an update on the GM Housing Infrastructure Forward Fund business cases that were being prepared for submission to the Ministry of Housing, Communities and Local Government (MHCLG) and Homes England.

Members welcomed the report and recognised the impact the scheme would have on improving connectivity and reducing congestion particularly around Bolton and Wigan.

It was noted that the scheme will support the objectives of the GM Spatial Framework of building on Brownfield sites first and whilst seeking to draw additional capital into GM. He further thanked Homes England for their £240,000 investment to support districts.

Members acknowledged that there would be economic impact and that there was a need to have a conversation with Government about the Green Book appraisal and the cost to benefit ratio that the treasury operates around infrastructure money to deliver housing needs rather than meeting the requirement of Government housing figures.

RESOLVED /-

1. That the co-development process undertaken by the GM Districts and GMCA to prepare the GM Housing Infrastructure Forward Fund business cases be noted.

2. That authority be delegated to the GMCA Monitoring Officer, to agree any detail on funding agreements, and to the GMCA Treasurer, to make appropriate transfers of the Homes England business case support grant to the GM Districts, in line with the agreed support plans, upon successful draw down of the grant from Homes England.

3. That authority be delegated to the GMCA Chief Executive in consultation with Portfolio Leader for Housing, Homelessness and Infrastructure to work with the Housing Infrastructure Fund GM District leads to finalise business cases and submit by the 22nd March 2019 deadline.

4. To note that a further report would be submitted to the GMCA once the HIF Forward Funding amounts awarded for each scheme were known.

5. That the GMCA record its thanks to Homes England for their grant to support GM Districts to put forward schemes.

GMCA 50/19 GM SKILLS CAPITAL 2017-2020: WIGAN AND LEIGH COLLEGE

Councillor Sean Fielding, Portfolio Lead for Education, Skills, Work & Apprenticeships, introduced a report that updated the GMCA on the outcome of the appraisal of the Leigh College Strand 3b application.

Members welcomed the report and thanked Councillor Sean Fielding for securing a grant to support education at Leigh College.

RESOLVED /-

1. That that the funding application by Wigan & Leigh College (strand 3b) of total project cost of £805,000 with a skills capital grant funding of £225,000 be given conditional approval and progress to due diligence.

2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the grant at a) above

GMCA 51/19 GREATER MANCHESTER SKILLS CAPITAL 2017 – 2020: BOLTON COLLEGE

Councillor Sean Fielding, Portfolio Lead for Education, Skills, Work & Apprenticeships, took members through a report that provided an update on the outcome of the appraisal of the Bolton College Skills Capital application.

Members welcomed the report and commented on the benefits the college would have on young people attending and recognised that this would also see a boost in the health sector particularly in Royal Bolton Hospital with a significant number of apprenticeships being created.

RESOLVED/-

1. That it be agreed that the funding application by Bolton College of the total project cost £30,000,000 of which a Skills Capital funding request of £10,000,000 be given conditional approval and progress to due diligence.

2. That authority be delegated to the GMCA Treasurer and GMCA Monitoring Officer to review the due diligence information and, subject to their satisfactory review and agreement of the due diligence information and the overall detailed commercial terms of the transactions, to sign off any outstanding conditions, issue final approvals and complete any necessary related documentation in respect of the grant.

GMCA 52/19 PROCUREMENT OF WASTE AND RESOURCE SERVICES

Councillor Alex Ganotis, Portfolio Lead for Green City Region introduced a report which provided an update on the procurement of waste and resource management services.

He thanked members for their support and particularly officers from the waste and finance team at the GMCA, GM District lead Members and Treasurers for their work over the past two years to deliver a model of best practice.

RESOLVED /-

That the report be noted.

GMCA 53/19 DONNA HALL - RETIREMENT

That the GMCA noted that Donna Hall will be retiring as Chief Executive of Wigan MBC at the end of February. The Mayor expressed thanks on behalf of the GMCA for her leadership of the Reform Programme, and Place Based working amongst many roles she has undertaken on behalf of GM including as Secretary to AGMA and Clerk to the Fire Authority.

David Molyneux, Leader of Wigan Council further added his thanks for all her work, in particular the coordination of the Wigan Deal model leading to a transformation of services for the residents of Wigan.

GMCA 54/19 EXCLUSION OF THE PRESS AND PUBLIC

RESOLVED /-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involved the likely disclosure of exempt information, as set out in the relevant paragraphs of Part 1, Schedule 12A of the Local Government Act 1972

and that the public interest in maintaining the exemption outweighed the public interest in disclosing the information.

GMCA 55/19 OUTTURN 2018/19 AND BUDGET AND LEVY 2019/20 – WASTE SERVICES COMMERCIAL CONSIDERATIONS

Councillor David Molyneux, Portfolio Lead for Resources, introduced a report setting out the commercial considerations in respect of the outturn for 2018/19 and budget for 2019/20.

RESOLVED/-

1. That the budget assumptions for 2019/20 and the associated critical judgements be endorsed.

2. That the capital programme, as set out in Appendix A of the report now submitted, be approved.

3. That the commercial risk assessment and forecast General Balances position be noted.

GMCA 56/19 PROCUREMENT OF WASTE AND RESOURCE SERVICES

Councillor Alex Ganotis, Portfolio Lead for Green City Region, provided an update on procurement of waste and resource management services for GM and recommended the appointment of preferred bidders for Lots 1 and 2 based on the Most Economically Advantageous Tender (MEAT).

RESOLVED /-

1. That the appointment of Suez Recycling and Recovery UK Ltd as the preferred bidder in respect of the LOT 1 contract for waste services be approved.

2. That the appointment of Suez Recycling and Recovery UK Ltd as the preferred bidder in respect of the LOT 2 contract for waste services be approved.

3. That authority be delegated to the GMCA Head of Paid Service in consultation with the GMCA Treasurer and the Portfolio Lead for Green City Region, to finalise the commercial and contractual arrangements for the LOT 1 and LOT 2 contracts for waste services.

4. That authority be delegated to the GMCA Head of Paid Service in consultation with the GMCA Treasurer and the Chair of the Waste and Recycling Committee to conclude the procurement and finalise the contractual arrangements for the Bio-waste framework.

5. That authority be delegated to the GMCA Monitoring Officer to complete all necessary legal agreements for the LOT 1 contract, LOT 2 contract and Bio-waste framework agreement.

GMCA 57/19 GREATER MANCHESTER SKILLS CAPITAL 2017 – 2020: WIGAN & LEIGH STRAND 3B

CLERK'S NOTE: This item was considered in support of the report considered in Part A of the agenda (minute 50/19 above refers).

RESOLVED/-

That the report be noted.

GMCA 58/19 GREATER MANCHESTER SKILLS CAPITAL 2017 – 2020: BOLTON COLLEGE

CLERK'S NOTE: This item was considered in support of the report considered in Part A of the agenda (minute 5/19 above refers).

RESOLVED/-

That the report be noted.

MINUTES OF THE MEETING OF THE JOINT GREATER MANCHESTER COMBINED AUTHORITY AND ASSOCIATION OF GREATER MANCHESTER AUTHORITIES EXECUTIVE BOARD HELD 11 JANUARY 2019 AT TRAFFORD COUNCIL

PRESENT:

Greater Manchester Mayor	Andy Burnham (In the Chair)
Greater Manchester Deputy Mayor	Baroness Bev Hughes
Bolton	Councillor Linda Thomas
Bury	Councillor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor Keith Cunliffe

OTHER MEMBERS IN ATTENDANCE:

TfGMC	Councillor Mark Aldred
Bolton	Councillor Ebrahim Adia
Bury	Andrea Simpson
Rochdale	Sara Rowbotham
Salford	Paula Boschell
Tameside	Councillor Leanne Feeley
Wigan	Councillor Jenny Bullen

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA – Monitoring Officer	Liz Treacy
Office of the GM Mayor	Kevin Lee
Bolton	Tony Oakman
Bury	Geoff Little
Oldham	Carolyn Wilkins
Manchester	Joanne Roney
Rochdale	Steve Rumbelow
Salford	Jim Taylor
Stockport	Pam Smith
Tameside	Steven Pleasant
Wigan	Alison McKenzie-Folan

Gm Mayor's Office	Kevin Lee
TfGM	Simon Warburton
GMCA	Simon Nokes
Growth Co	Mark Hughes
GMCA	Clare Norman
GMCA	Julie Connor
GMCA	Sylvia Welsh
GMCA	Nicola Ward

GMCA/AGMA 01/19 APOLOGIES

Apologies were noted and received on behalf of:

Councillor David Molyneux, Councillor Sharon Briggs (Bury), Councillor Janet Emsley (Rochdale) and Donna Hall (Wigan Council).

Apologies were also received on behalf James Wallace (GMFRS) and Ian Hopkins (GMP).

GMCA/AGMA 02/19 DECLARATIONS OF INTEREST

There were no declarations of interest made in relation to any item on the agenda.

GMCA/AGMA 03/19 THE FUTURE OF GREATER MANCHESTER

Andy Burnham, Mayor of Greater Manchester introduced a paper, which set out the wider context for a number of plans being considered later on the agenda for the meeting. He explained the importance of considering the inter-relation of each of the plans to set wider the context for the future ambition for GM. He further added that the reform of Health and Social Care had consistently sat at the heart of the GM reform agenda therefore it was crucial to have a place based approach to ensure efficient delivery of services with the view to improving the overall quality of life for GM residents.

Members welcomed the report and acknowledged the strong narrative that set the course for GM for the next 20 years. The Public Sector White Paper would further clarify how these plans will be interlinked. Members were reminded that the event held on 7 January 2019 was well received, confirming that GM residents were at the heart of the agenda.

In conclusion, the Mayor stressed the importance of working with residents to strengthen decisions and to develop local plans. The radically revised Greater Manchester Spatial Framework and the 2040 Transport Delivery Plan setting out transport proposals would be subject to consultation following consideration today.

RESOLVED /-

That the wider strategic context paper, which demonstrated how all the plans were inter-related, be endorsed

GMCA/AGMA 04/19 GREATER MANCHESTER HOUSING VISION

In introducing the first of the suite of reports to be considered, the Mayor reminded the meeting that the there was a perception that the first iteration of the GM Spatial Framework did not provide plans for affordable housing its residents. In response to those comments a radical review was undertaken and the emerging Housing Vision was much stronger in relation to setting out objectives to address the housing crisis.

City Mayor, Paul Dennett, Portfolio Lead for Housing, Planning & Homelessness, introduced a report which sought approval on the housing vision for GM. He reported that in conjunction with the Mayor he had agreed that a clear, concise statement of GM's vision for tackling the housing crisis should be produced to give a strong public statement about our ambitions for change and steer the developing work on a GM Housing Strategy.

The collaborative work between the GM Local Authority Housing Leads and the GMCA was recognised and he thanked all those involved in producing the GM Vision. He reported, that following the launch of the 'Future of Greater Manchester', 'Shelter' had launched their cross party commission on Social Housing to deliver 3.1 million social homes within the next 20 years. This initiative supported the vision of delivering safe, decent and affordable housing and was inter-dependant upon with the wider GM strategies. A unified GM wide approach with Government was crucial to the successful delivery of the Vision.

The Mayor thanked Paul Dennett for leading this work and acknowledged that it paved the way for a detailed GM Housing Strategy. Building new homes and improving existing stock was key to delivering the GM Housing vision. The role of Private Housing Sector landlords to provide suitable quality housing for tenants, was also highlighted.

Members welcomed the report and noted the importance of having 'Health' at the centre of GM's Housing vision; and it was recognised that good housing will enable GM residents to live healthier and fulfilling lives. In discussing the various provisions available under the Housing Vision, a member highlighted the need to improve the offer on supported housing which provided residents with the opportunity to live a more independent life.

In addressing the concern raised around supported housing, City Mayor, Paul Dennett assured the meeting that Health and Social Care Partnership had been engaged in the development work, with 50k supported housing accommodation units identified. He added that tackling social isolation, improving public realm and

encouraging active living for different sections of community was a key objective which also links with other initiatives, taking place across GM.

The GM Mayor acknowledged that much work was underway, highlighting the importance of building Age Friendly communities, especially as part of the Town Centre Challenge and considerate building processes.

Councillor Brenda Warrington assured members that housing needs of individuals was being considered as part of the Age Friendly agenda.

RESOLVED/-

1. That the draft Vision Statement be approved.

2. That the GMCA record its thanks to all GM Local Authority Teams and Housing Executives in developing the GM Housing Vision.

3. That the GMCA record its thanks to Salford City Mayor, Paul Dennett for all his work on developing the Vision which now paved the way for a detailed GM Housing Strategy.

GMCA/AGMA 06/19 GREATER MANCHESTER SPATIAL FRAMEWORK

In introducing the agenda item, the Mayor informed the meeting that a radical re-write of the GM Spatial Framework, particularly in relation to the use of Green Belt and the development of Brownfield sites had been undertaken. Greater emphasis had been placed on rejuvenating Town Centres, with more focus on increasing residential density in these centres including improved access to public transport and contributing to the overarching objective of reducing GM's Carbon Emission.

City Mayor Paul Dennett, Portfolio Lead for Housing, Planning & Homelessness, presented a report, which updated members on the next stage of the GM Plan for Homes, Jobs and the Environment – the GM Spatial Framework (GMSF) : Revised Draft 2019. The report sought approval to the Framework consultation purposes and for a consultation process, under regulation 18 of the Town and Country Planning (Local Planning) (England) Regulations 2012, with a view to begin on the 21 January 2019 for 8 weeks, ending on 18 March 2019.

The Mayor thanked Paul Dennett for the diligent process of involvement, together with teams from the GMCA and GM Local Authorities for their continuous support on the development work.

Councillor Andrew Western specifically thanked the Mayor for his collaborative work regarding protection for a site in Flixton.

Members also advised the Plan provided the tools to meet housing targets, with local decision makers firmly in charge of the development of community facilities. The Plan also provided for the development of the right homes and employment in the right places seeking to retain local talent and improve the local economies. The Plan would also stimulate development in those more difficult areas to develop.

In discussing the changes in the draft, members noted that the plan had a stronger emphasis on the role of brownfield land and town centres, a reduction in the net loss of Green Belt and stronger protection for important green spaces that were not classified as part of the Green Belt.

Further comments were made on the importance of working together in collaboration between the GMCA, local authorities, residents, developers and other organisations to facilitate social improvement and to deliver sustained economic growth.

Members noted the importance of working together to lobby Government for further funding and to attract investment to the North West. This would in turn result in the creation of new jobs and would aid to re-balance the economy particularly across the Northern Boroughs of GM.

It was further noted that the GMSF was linked very closely with the delivery of the 2040 Transport Strategy.

Councillor Linda Thomas highlighted the investment plan for Bolton Town Centre, which would lead to the development of additional 2k homes on an existing brownfield site.

The Mayor commended Councillor Linda Thomas and Bolton Council for the vision developed for Bolton Town Centre, with a suggestion that the development of Town Centre Challenge bid for Farnworth Town Centre should be encouraged. He further encouraged Councils to bring forward plans to develop secondary and tertiary towns alongside principal town centres.

RESOLVED /-

1. That the GMSF: Revised Draft 2019 and Integrated Assessment be approved for consultation purposes.

2. That authority be delegated to the Lead Chief Executive, Housing, Homelessness and Infrastructure, in consultation with City Mayor, Paul Dennett, Portfolio Leader for Housing, Homelessness and Infrastructure to make final minor amendments to the GMSF: Revised Draft 2019 and background documents.

3. That the publication of the documents for consultation, beginning on 21 January 2019 for 8 weeks, ending on 18 March 2019 be agreed.

4. That the GMCA record its thanks and recognition to Salford City Mayor, Paul Dennett for all his work on developing the Framework.

5. That the GMCA also records its thanks to all the staff within the GMCA and Local Authorities for their collaborative work in developing a compelling vision for the future of GM.

GMCA /AGMA 07/19 STOCKPORT MAYORAL DEVELOPMENT CORPORATION

The Mayor presented a report which set out plans to consult on the establishment of a Mayoral Development Corporation (MDC) covering the Town Centre West area of Stockport. It was explained that this was the next phase of work to complete the ambitious vision for Stockport Town Centre, providing a quality residential offer support by the cultural offer already available. The successful establishment of the Mayoral Development Corporation approach could be a consideration for other parts of GM.

Councillor Alex Ganotis, Leader of Stockport Council, reported that a key part of this challenge was to ensure that a stronger housing and employment offer was developed in GM's Town Centers – as their role as retail centers changes, and to ensure that GM was maximising the opportunity of developing brownfield land in sustainable locations.

He reported that the town centre regeneration required the coordination of public sector powers, a comprehensive approach to master-planning and land assembly, engagement with investors and developers. Members were assured that the proposed Mayoral Development Corporation was not to centralise powers, with planning powers to be retained by the Local Planning Authority, Stockport in this instance. Costs will also be funded by Stockport Council and private developers.

It was proposed that the Mayor would carry out a consultation, to be launched on 11 January 2019 for a period of eight weeks until Friday 8 March 2019, with a further report to come back to the GMCA.

RESOLVED/-

1. That the proposal for the Mayor to undertake a consultation exercise in respect of the designation of a Mayoral Development Corporation in the Town Centre West area of Stockport be endorsed.

2. That officers be requested to submit a further report to a future meeting of the GMCA on the outcome of the consultation for approval.

3. That the general principles which would apply to any GM Mayoral Development Corporation be endorsed.

GMCA/AGMA 08/19 GREATER MANCHESTER INFRASTRUCTURE FRAMEWORK 2040

City Mayor, Paul Dennett, Portfolio Lead for Housing, Planning & Homelessness, introduced a report which provided a background briefing on the GM Infrastructure Framework, and sought endorsement from the GMCA for the establishment of the GM Strategic Infrastructure Board. 11 Key challenges had been developed with Portfolio Leaders, with work underway with the Resilience Team and further work to be progressed on Social Infrastructure.

The Infrastructure Framework was a precursor to the development of the GM Infrastructure Strategy. There was a need for effective infrastructure to be planned and integrated within the GM strategies for housing, economic development and the environment, with delivery via the existing Infrastructure Advisory Group and Combined Authority structures.

Members welcomed the report and agreed that the infrastructure framework needed to be fully resilient to any changes in Government and policies. The work also needed to reflect social infrastructure, in particular to recognition that Child Care and Carers Services were an impediment to employment.

Members also recognised the role of digitisation and envisage how the City-region would be in 2038, including the role of business in future development.

Members acknowledged that there was a need to take a collaborative approach to utilise resources available and to seek further funding from Government to support the reform of existing infrastructure to overcome each of the 11 challenges.

RESOLVED /-

1. That the Draft GM Infrastructure Framework be approved.

2. That the establishment of the Greater Manchester Strategic Infrastructure Board be approved.

3. That the progression of an Infrastructure Strategy that responded to the challenges outlined in the Framework be approved.

4. That the recommendations from the social infrastructure engagement study be noted and that further briefings be submitted to the GMCA during 2019.

GMCA/AGMA 09/19 GREATER MANCHESTER 2040 TRANSPORT DELIVERY PLAN

Andy Burnham, Mayor of GM introduced a report which set out the GM 2040 Transport Draft Delivery Plan, developed in conjunction with the Greater

Manchester Spatial Framework. The report set out the background, purpose of the plan and the timeline for publishing a final version in 2019.

The report explained that the delivery plan sets out practical actions planned to deliver the GM Transport Strategy 2040 and the GM Strategy, and to enable a coordinated approach toward transport investment. The report also contained the schemes and interventions necessary to begin addressing the existing reliability and capacity issues on the transport network, to deliver a more sustainable and integrated transport system, and to deliver housing and employment growth.

The Mayor added that it was important to develop a new place for people to live that provides alternative transport for residents, including an ambitious park and ride offer across GM, in particular around the M60 for commuters to access the regional centre. He also referenced the feasibility study underway on the establishment of a station at Kenyon to serve the Logistics north site and the wider Leigh area.

On behalf of the GMCA, the Mayor thanked TfGM and Simon Warburton, in particular, for producing the Delivery Plan.

Members welcomed the report and acknowledged that there was a need to develop existing infrastructure, including non-commuter stations at Reddish and Denton, in order to service communities underserved by the Rail Industry.

RESOLVED /-

1. That the final draft version of the Draft Delivery Plan (2020-2025) be approved as a statement of GM's transport investment and reform priorities for the next 5 years, which will work towards delivering the vision set out in the Greater Manchester Transport Strategy 2040.

2. That the final draft version of the Draft Delivery Plan (2020-2025) be approved for public consultation alongside GM's Plan for Homes, Jobs and the Environment – Greater Manchester Spatial Framework (GMSF).

3. That authority be delegated to the Interim TfGM Chief Executive in consultation with the Mayor to make minor updates to the Greater Manchester Transport Strategy 2040 Draft Delivery Plan (2020-2025) prior to the public consultation.

4. That the GMCA record its thanks to TfGM and Simon Warburton, in particular, for producing the Delivery Plan.

5. That it be noted that work would be progressed to include Denton and Reddish Stations with in the Delivery Plan.

6. That it be noted that a feasibility study was underway into the establishment of a station at Kenyon to serve the Logistics north site and the wider Leigh area.

GMCA/AGMA 10/19 CLEAN AIR PLAN UPDATE

In introducing the last report in the suite of documents to be discussed, the Mayor reiterated and clarified that the proposals clearly were not a means of implementing a Congestion Charge or revenue raising. The Clean Air Plan was aimed at improving health for GM residents and children and improving the air quality.

Councillor Alex Ganotis, Portfolio Lead for the Green City Region, introduced a report providing the latest update to members on the progress made in preparation for a GM feasibility study into the options available, subject to full funding from Government, to address NO2 exceedances and outlined a broad direction of travel in relation to the next steps.

He further added that this plan takes into account the wider socio-impacts on residents and business and the economy of GM. The submission of the Outline Business Case to Government in the Spring would include a series of 'Asks' including a scrappage scheme and retro-fit of existing vehicles. The Plan would be subject to the full scrutiny of the GM Local Authorities, with a reminder that the 10 GM Local Authorities were individually responsible for delivering the Clean Air Plan.

The Mayor went on to assure members that he would continue to work with the Taxi Industry and to work in partnership with Government to deliver schemes by which taxi drivers could purchase/swap to a compliant vehicle. In conclusion, he stated that it was his overall aim to raise taxi standards and improve the experience for GM residents and visitors.

RESOLVED /-

1. That the report, setting out the implications of work so far led by the GM Clean Air Plan Senior Leadership Steering Group, be noted.

2. That the further work that was now proposed to be undertaken to ensure that the future Clean Air Plan was agreed against a clear understanding of the impacts on growth and inclusion across the city region be noted.

3. That the changes to the Plan development schedule, as a result of the further work to be undertaken, be noted.

MINUTES OF THE MEETING OF THE AGMA EXECUTIVE BOARD HELD 27 JULY 2018 AT ROCHDALE COUNCIL OFFICES

PRESENT:

Greater Manchester Mayor	Andy Burnham
Bolton	Councillor Ebrahim Adia
Bury	Councillor Rishi Shori
Manchester	Councillor Richard Leese
Oldham	Councillor Sean Fielding
Rochdale	Councillor Allen Brett
Salford	City Mayor Paul Dennett
Stockport	Councillor Alex Ganotis
Tameside	Councillor Brenda Warrington
Trafford	Councillor Andrew Western
Wigan	Councillor David Molyneux

OTHER MEMBERS IN ATTENDANCE:

TfGMC	Councillor Mark Aldred
Bury	Councillor Andrea Simpson
Manchester	Councillor Angeliki Stogia
Rochdale	Councillor Sara Rowbotham
Rochdale	Councillor Michael Holly
Salford	Councillor Paula Boshell
Stockport	Councillor Wendy Wild
Wigan	Councillor Jenny Bullen
Wigan	Lord Peter Smith

OFFICERS IN ATTENDANCE:

GMCA Chief Executive	Eamonn Boylan
GMCA –Deputy Chief Executive	Andrew Lightfoot
GMCA – Monitoring Officer	Liz Treacy
GMCA – Treasurer	Richard Paver
Office of the GM Mayor	Kevin Lee
Bolton	Sue Johnson
Bury	Geoff Little
Oldham	Carolyn Wilkins
Manchester	Joanne Roney
Rochdale	Steve Rumbelow

Salford	Ben Dolan
Stockport	Laureen Donnan
Tameside	Sandra Stewart
Trafford	Nikki Bishop
Wigan	Donna Hall
TfGM	Jon Lamonte
GMP	Ian Piling
GMFRS	Dawn Docx
GMCA	Sylvia Welsh
GMCA	Lindsay Dunn
GMCA	Nicola Ward
Cooperative Councils Innovation Network	Nicola Huckleby Councillor Sharon Taylor

APOLOGIES:

Bolton	Tony Oakman
Bury	Pat Jones-Greenhalgh
Manchester	Joanne Roney
Stockport	Pam Smith
Trafford	Theresa Grant
Wigan	Cllr David Molyneux
GMHSC Partnership	Jon Rouse
GMP	Ian Hopkins

AGMA 13/18 APOLOGIES

Apologies were received from Tony Oakman (Bolton), Jim Taylor (Salford), Pam Smith (Stockport), Steve Pleasant (Tameside) and Ian Hopkins (GM Police).

AGMA 14/18 MINUTES OF THE AGMA ANNUAL MEETING HELD ON THE 29 JUNE 2018

The minutes of the AMGA Annual Meeting held on the 29 June 2018 were submitted for approval.

RESOLVED /-

That the minutes of the AGMA Annual Meeting held on the 29 June 2018 be approved, subject to the addition of Councillor Andrea Simpson to the list of attendees.

AGMA 15/18 **GREATER MANCHESTER POLICE AND CRIME PANEL – PANEL ARRANGEMENTS**

Liz Treacy, Monitoring Officer for the GMCA introduced a report which set our proposed amendments to the arrangements for the Greater Manchester Police and Crime Panel to allow constituent authorities to appoint a substitute member.

RESOLVED /-

1. That the amended Panel Arrangements at Appendix 1 be agreed.

2. That it be agreed to refer the amended Panel Arrangements to the individual Greater Manchester constituent authorities for approval.

3. That it be agreed that subject to agreement of the revised arrangements to invite the constituent authorities to appoint a substitute member.

4

GM HEALTH AND CARE BOARD

MINUTES OF THE MEETING HELD ON 9 NOVEMBER 2018 AT SALFORD CIVIC CENTRE, CHORLEY ROAD, SWINTON, SALFORD M27 5AW

Wigan Council	Councillor Peter Smith (Chair)
Bolton MBC	Rachel Tanner
Bury MBC	Councillor Andrea Simpson Geoff Little
Manchester City Council	Bev Craig
Rochdale BC	Andrea Fallon
Salford City Council	Councillor John Merry Charlotte Ramsden
Stockport MBC	Councillor Wendy Wild Laureen Donnan Mark Fitton
Tameside Council	Jess Williams
GM Mayor	Andy Burnham
GMCA	Eammon Boylan Liz Treacy Lindsay Dunn Ninoshka Martins
GM ACCGS	Rob Bellingham
Bolton CCG	Su Long
Manchester H&C Commissioning	Craig Harris
Salford CCG	Anthony Hassall Tom Tasker
Wigan CCG	Caroline Kurzeja
Bridgewater Community Healthcare NHS FT	Dorothy Whitaker
Bridgewater Community Healthcare	Karen Bliss Dorothy Whitaker
GM Mental Health NHS FT	Steph Neville

Pennine Acute NHS Trust	Jim Potter
Tameside NHS	Karen James
Wigan, Wrightington & Leigh NHS FT	Tony Warnis
Primary Care Advisory Group (GP)	Tracey Vell
Primary Care Advisory Group (Pharmacy)	Adam Irvine
Primary Care Advisory Group (Optometry)	Dharmesh Patel
Primary Care Advisory Group (Dental)	Mohsan Ahmad
GM H&SC Partnership Team	Jane Brown Laura Browse Steve Barnard Steve Barnard Julie Cheetam Katie Galvin Warren Heppolette John Herring Terry Manyeh Claire Norman Nicky O'Connor Dr Richard Preece Jon Rouse Vicky Sharrock Steve Wilson Janet Wilkinson Janet Wilkinson Rosie Ryves-Webb
GMCVO	Alex Whinnom
Healthwatch	Jack Firth J Ahmed
TfGM	Stephen Rhodes
NW Boroughs FT	Sandeep Ranote
The Alliance for Learning	Lisa Fathers
Cedar Mount Academy	Mia Bjedov Sam Bamidele
Salford University	Polly Smith

HCB 43/18 WELCOME AND APOLOGIES

The Chair extended a warm welcome to Sandeep Ranote (Medical Director of NW Boroughs FT and co-chair of GM CYP MH Board), Lisa Fathers (Director of Teaching School & Partnerships), Mia Bjedov, Sam Bamidele (Students from Cedar Mount Academy) and Polly Smith (Head of Student Support for Salford University) to the meeting of the Health and Care Board.

Apologies were received from Councillor Rishi Shori, Donna Hall, Tim Dalton, Karen Bliss, Neil Thwaite, Chris Brookes, and Tony Hunter.

HCB 44/18 MINUTES OF THE MEETING HELD 14 SEPTEMBER 2018

Consideration was given the minutes of the meeting held on 14 September 2018.

RESOLVED/-

That the meeting minutes be approved as a correct record.

HCB 45/18 CHIEF OFFICER'S REPORT

Jon Rouse, Chief Officer, Greater Manchester Health and Social Care Partnership (GMHSCP), provided an update on the activities relating to health and care across the Partnership. The report also included key highlights relating to performance, transformation, quality, finance and risk. A summary of the key discussions and decisions of the Partnership Executive Board were also provided.

The following items were highlighted:

- As part of the National Budget the NHS would receive extra funding, and details on how the resources will be deployed will be contained in a combination of the forthcoming10 year plan for the NHS and the 2019 Spending Review.

- The budget did not provide a long term settlement or clarity on the Social Care and Public Health budgets. This is something that GM has frequently made the case for and will continue to so in the run up to the 2019 Spending Review.

- The Board were informed that Government required that the GMHSC Partnership along with all other Sustainability and Transformation Partnerships need to produce a refreshed 5 year plan by next summer.

- The Board received an update on system performance and in particular on cancer. There had been a welcome increase in numbers of patients being diagnosed earlier, leading to improved survival rates. The increased demand in the number of patients being referred and treated had placed some

pressure on waiting times. It was also reported that further work needed to be done on the maturity of transformation programmes at local level.

- Members were advised that the first Q2 assurance meetings had been held in Bury and Wigan with key common areas of focus for Q2 across all districts being Early Years and School Readiness; and post diagnostic support for those with dementia and their carers.

- Members were advised that work with the Provider Federation Board was underway that would seek to develop system efficiency and productivity in terms of organising outpatients and surgery across GM.

The Mayor thanked Jon Rouse and the Partnership for backing A Bed Every Night campaign which so far has supported 92 individuals. He further thanked the Partnership for providing flu-jabs and mental outreach in support of the campaign.

RESOLVED/-

- That the update be noted.

- That the work of the GM HSCP in support of the Bed Every Night Campaign be recognised.

HCB 46/18 SAFETY REPORT

Dr Richard Preece, Executive Lead for Quality and Medical Director, Greater Manchester Health and Social Care Partnership, introduced a report that updated members on GM's refreshed approach to health and care safety. It was further reported that Health and Care safety was a main agenda item on the first ever GM Clinical Leaders' Summit which took place on 2 November 2018.

The Quality Improvement Framework focuses on the key components of Health and Care quality improvement that should be reflected at the whole system level across all Health and Care.

It was reported that the Clinical Leads Summit was a successful event with 150 Clinical Leads in attendance. The event was focused on how to improve care for service users with a key focus on safety.

The Board acknowledged that there is a need to develop a safety matrix that measures improvement and to integrate health and social care into non-hospital settings. Therefore, it is crucial to work together as a whole system to provide the necessary safety and care to all patients. In considering Care Homes CQC ratings, the Chief Officer commented that it was crucial to the Partnership that all Care Homes meet the safety requirements.

Members were advised that a summary on the Clinical Leads Summit will be considered at the Partnership Executive Board and will be brought to the GM Health and Care Board in due course.

RESOLVED/-

- That the Board supports the established health and care safety model
- That the Board supports the development of the model by the Quality Board in consultation with localities, Primary Care Advisory Group, Provider Federation Board, Joint Commissioning Board, and other stakeholders groups
- That a report on the Clinical Leads Summit be considered by the Partnership Executive Board and the GM Health & Care Board.

HCB 47/18 MENTAL AND EMOTIONAL WELLBEING IN EDUCATION SETTINGS PROGRAMME

Warren Heppolette, Executive Lead Strategy and System Development, Greater Manchester Health and Social Care Partnership, provided an update on the progress of the GM Mental and Emotional Wellbeing in Education Settings Programme, including achievements to date, ambitions and ongoing priorities.

The report was supplemented by a presentation by Sandeep Ranote (Medical Director of NW Boroughs FT and co-chair of GM CYP MH Board), Lisa Fathers (Director of Teaching School & Partnerships), Mia Bjedov, Sam Bamidele (Students from Cedar Mount Academy) and Polly Smith (Head of Student Support for Salford University). The presentation provided an overview of the work being undertaken by the pilot in education settings across GM.

In discussing the challenges faced by young people, it was recognised that building resilience at a very young age was key in order to deal with future challenges. The Board also recognised the importance of bringing back creative arts to secondary schools as a resilience building exercise.

In discussing the work of the programme, the Board recognised the need for the programme to link with existing services and resources to provide the required support to young children across GM. The Board also acknowledged the need to establish a one stop shop and a whole system approach to ensure the right support is provided to young people.

The Mayor commented on the importance of physical activity for younger children and suggested that all schools should consider linking with the daily mile challenge. He also reported that he has been working with the Youth Combined Authority to introduce the Curriculum for Life programme to secondary schools and that he recognised the need to link mental health and wellbeing with this programme in order to fully equip young people for life after school and college. In conclusion, he added

that it is vital that the programme does not work in isolation and that schools feedback on how the national curriculum is affecting the mental health and wellbeing of younger people.

The Board were thanked for their input and were reassured that the programme aims to work with different cohorts of young people to ensure that the right support is place.

RESOLVED/-

- That the update on the progress be noted.
- That the approach outlined on the Mental and Emotional Wellbeing in Education Settings Programme be endorsed.

HCB 48/18 UPDATE ON LOCAL PROFESSIONAL NETWORKS

Dharmesh Patel, Primary Care Advisory Group (Optometry), updated the Health and Care Board on the progress of the Local Professional Network (LPN) plans to date and the ambition for the future. The Greater Manchester LPNs continue to implement the plans, working with local clinicians, system leaders, patients and carers and commissioners to deliver the 'fastest and greatest improvement in the health and wellbeing of the 2.8million population of Greater Manchester, creating a strong, safe sustainable health and care system for the future'.

It was reported that over the past year there have been substantial steps forward achieved by the LPNs to improve patient care and experience, whilst developing proposals to develop a sustainable and supportive system, both for providers and commissioners to ensure delivery of services within a culture of patient safety.

Members welcomed the report and noted the progress made by GM's Local Professional Networks. It was further noted that the collaborative approach has supported general health improvement and has enabled transformation of care across GM.

The Mayor thanked the Partnership for delivering a specialist service in providing dental care to homeless people in GM which has received national recognition. Care is provided through a 'pop-up' service delivered in a mobile unit which travels to many different centres run by community groups and charities. This is in addition to a weekly drop in service which is delivered alongside the GM Homeless Medical Service.

It was further reported that the Local Eye Health Network (LEHN) is supporting the Greater Manchester Homelessness and Health Plan with a proposal to significantly expand and support access to NHS sight tests for homeless people and this proposal will be implemented over the next twelve months.

Members acknowledged that there was a need to provide cross professional support to individuals from deprived communities in order to improve their quality of life and

potential for employment. It was further reported that the Partnership has been working with different communities including those who are homeless, with learning disabilities, dementia and their carers to develop a tailored plans for patients.

RESOLVED/-

- That the Health and Care Board continue to support the Local Professional Networks programmes of transformation;

- That the ongoing work of the LPNs embed initiatives locally into the emerging models of care to the benefit of patients.

HCB 49/18 URGENT AND EMERGENCY CARE (UEC): WINTER PREPAREDNESS

Anthony Hassall, Salford CCG, provided the Board with an overview of the UEC plan, the planned implementation process and associated programme governance along with additional detail on the planned improvement and transformation activities within the implementation plan.

It was reported that the focus of the programme was to improve access to Primary Care appointments, developing urgent care services as an alternative to emergency departments and to use a GM single escalation tool to cope with increase in services during peak periods.

Members acknowledged that it was crucial to triage and stream patients away from Emergency Departments and non-admitted pathways to reduce hospital attendances and to connect patients with local services much earlier in the UEC pathway. More importantly this will increase capacity to deal with the higher acuity 999 calls.

The Mayor thanked Anthony Hassall and all colleagues that were involved in this programme. He reported to the Board that discussions were being held with GM's Night Time Tsar, Sasha Lord, around the safety of city town centres over the festive period and proposed that the Partnership consider a using a 'safe haven' approach to create simple provisions to relieve pressure on A&E's.

Members supported the idea and shared initiatives that have begun in their districts.

Members noted the need to ensure urgent care services are configured in the right way to ensure patients are directed to primary care services within their communities and to their GP's rather than to A&E's.

RESOLVED/-

- That the contents of the report be noted;

- That the Greater Manchester Health & Care Board support the winter planning approach outlined in the paper.

HCB 50/18 UPDATE ON HEALTHIER TOGETHER PROGRAMME

Su Long, HT Programme SRO and Chief Officer Bolton CCG, introduced a report that provided an update on the implementation of the Healthier Together programme which covers three frontline hospital services-General Surgery, Acute Medicine and Accident and Emergency services across Greater Manchester (GM).

It was reported that the programme was aimed at improving Greater Manchester patient outcomes in three frontline hospital services – accident and emergency, acute medicine and general surgery and bringing services in line with the best performing hospitals in England.

Dr Jane Eddleston, consultant in Intensive Care Medicine and Anaesthesia, acknowledged that the implementation of Healthier Together forms an integral part of the five-year vision for GM, as articulated in 'Taking Charge Together'. She further reported that since the beginning of the programme there has been considerable progress in acute services across GM along with standardised pathways for ambulatory and emergency general surgery patients. She further advised that there was a need to develop innovation that would support early detection and help hospitals deliver the final phase i.e. surgery.

Members acknowledged that it was absolutely crucial for services to work together to overcome challenges outlined in the report.

RESOLVED/-

- That the contents of the report be noted
- That the achievements of the Healthier Together Programme and the impact of the Business case process for the population of Greater Manchester be noted.

HCB 51/18 WORKFORCE RACE EQUALITY

Terry Manyeh, Chair of the Workforce Race Equality Steering Group, Reclaim and John Herring, Strategic Lead for Organisational Development, Greater Manchester Health and Social Care Partnership, provided the Board with an overview of the work in relation to workforce race equality, why it is critical to our public services across Greater Manchester, how we aim to tackle the critical issues and what the focus of the work will deliver.

It was reported that a number of partners have signed up to this programme with a steering group overseeing the work and that the Board was in the process of securing a lead provider to work with all organisations across GM.

Members noted the need of working with under-represented communities by providing training and apprenticeship opportunities.

The Mayor highlighted that it was essential that GM represents all communities in the decision making process in order to fill gaps in services and provide services to all communities impartially. He further reported that a Caribbean African Health Network had been set up in order to convey where gaps are and better align services to the need of the community.

Members acknowledged that it is important that GM's workforce is a true reflection of GM communities. Therefore, it imperative to uphold ethos of equality and fairness by providing opportunities to all members of the community irrespective of their ethnicity.

RESOLVED/-

- That the contents of the report be noted;
- That the Health and Care Board support and champion the work taking place on workforce race equality, by talking openly about the issues and creating a positive narrative about workforce race equality;
- That the Health and Care Board hold to account the public sector organisations across Greater Manchester who need to deliver to this agenda.

HCB 52/18 STARTING WELL IN SALFORD – OUR APPROACH 0-25

Anthony Hassall and Charlotte Ramsden, Salford CCG introduced a presentation that outlined the work delivered in Salford along with other partners to support young children and their families. The approach was based on people, place and joint commissioning programmes with a focus to improve performance and delivery across all areas. The presentation also highlighted the work done under the early intervention model which has empowered women to have proper choices on maternity care.

Members acknowledged the need to take into account local circumstances and work together with partners to deliver a place based strategy.

RESOLVED/-

That the presentation be noted.

HCB 53/18 DATES OF FUTURE MEETINGS – TBC

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GM HEALTH AND CARE BOARD

MINUTES OF THE MEETING HELD ON 25 JANUARY 2019 AT GMPF OFFICES, DROYLSDEN, MANCHESTER M43 6SF

Bolton Council	Councillor Linda Thomas Tony Oakman Rachel Tanner
Bury Council	Councillor Rishi Shori Councillor Andrea Simpson Geoff Little
Manchester City Council	Councillor Sue Murphy Joanne Roney
Oldham Council	Councillor Sean Fielding Councillor Zahid Chauhan Carolyn Wilkins
Rochdale Council	Councillor Allan Brett Councillor Janet Emsley Councillor Sara Rowbotham
Salford City Council	Mayor Paul Dennett Jim Taylor
Stockport MBC	Councillor Alex Ganotis Pam Smith
Tameside Council	Councillor Brenda Warrington Steven Pleasant
Trafford Council	Councillor Andrew Western
Wigan Council	Councillor Peter Smith (Chair) Councillor Keith Cunliffe Andrea McKenzie-Folan
GM Mayor	Andy Burnham
GM Deputy Mayor	Baroness Beverly Hughes
GMCA	Eammon Boylan Julie Connor Liz Treacy Lindsay Dunn Andrew Lightfoot

	Liz Treacy Nicola Ward
GM Health and Social Care Partnership Team	Warren Heppolette Claire Norman Dr Richard Preece Jon Rouse (Chief Officer) Vicky Sharrock Steve Wilson
GM Health and Care Commissioning	Rob Bellingham
Manchester Health and Care Commissioning	Ian Williamson
Salford CCG	Tom Tasker
Trafford CCG	Sally Johnson
Wigan CCG	Caroline Kurzeja
Bridgewater Community Healthcare NHS FT	Karen Bliss
GM Mental Health NHS FT	Rupert Nichols
Tameside NHS FT	Karen James
The Christie	Roger Spencer
Primary Care Advisory Group (GP)	Tracey Vell
Primary Care Advisory Group (Optometry)	Dharmesh Patel
Primary Care Advisory Group (Pharmacy)	Claire Dickens
GMCVO	Alex Whinnom
Healthwatch	Jack Firth

HCB 01/19 WELCOME AND APOLOGIES

Lord Peter Smith, The Chair, extended a warm welcome to Mari Saeki, Project Lead – GM Autism Consortium and NAS, Tim Nicholls, Head of Policy and Public Affairs, NAS, Rachel Tanner, Director of Adult Social Care, Bolton Council and advisory group members Julie Porter, Joanne Tang, Ben Stone and Peter Baimbridge

Apologies were received from Darren Banks, Alan Dow, Andrew Gibson, Anthony Hassall, Su Long, Christine Outram, Colin Scales, Neil Thwaite and Dorothy Whittaker.

HBC 02/19 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

The Chair commended The Christie on becoming home to the first high energy NHS proton beam therapy (PBT) centre in the UK. Congratulations were extended to Alison McKenzie-Folan who has been appointed as the Chief Executive for Wigan Council and will take up position upon Donna Hall's departure.

RESOLVED/-

1. That the Health and Care Board acknowledge The Christie on becoming the first high energy NHS proton beam therapy (PBT) centre in the UK.
2. That the Health and Care Board welcome Alison McKenzie-Folan on her appointment to the role of Chief Executive for Wigan Council.

HCB 03/19 MINUTES OF THE MEETING HELD 9 NOVEMBER 2018

Consideration was given the minutes of the meeting held on 9 November 2018.

RESOLVED/-

That the meeting minutes be approved as a correct record.

HCB 04/19 CHIEF OFFICER'S REPORT

Jon Rouse, Chief Officer, GM Health and Social Care Partnership (GMHSCP), provided the GM Health and Care Board (the Board) with an update on activity relating to health and care across the Partnership. The update included key highlights relating to performance, transformation, quality, finance and risk. A summary of the key discussions and decisions of the Partnership Board were also provided.

- The Board were provided with an overview of the successful visit from Lord Prior, Chair of NHS England to Greater Manchester on 16 January which had concluded with a meeting with the GM Mayor Andy Burnham.
- It was reported that all ten systems across GM along with NWAS were working extremely hard to maintain patient flow and safety in urgent and emergency care for which thanks was placed on record. It was advised that an urgent care summit had been arranged for 14 February 2019 which would include Chief Executives, Accountable Officers and members of the national team to appraise winter planning.
- Members were advised that the Partnership were entering a period of change due to stronger system maturity and governance, allowing the GM system to take more direct oversight of programmes.

A member of the Board commented that section 3.2 of the report – Quality in Care Homes reinforced the maturity of the system to effectively work together which had resulted in a significant level of improvement in terms of CQC ratings. It was suggested that efforts to intensify improvements in care home quality across all geographies would be required in order to achieve above national performance. The

knock on effect of a reduction in care home beds due to quality in terms of hospital discharge was highlighted to the Board as a risk.

Members supported the comments of the Chief Officer with regards to the visit of Lord Prior and the positive feedback received. The Mayor suggested that GM should champion the achievements and difference that health devolution has made with particular regard to children and young people's mental health. The Partnership team were commended for the ground breaking work being undertaken.

It was acknowledged that without significant capital investment urgent and emergency care performance and capacity would be increasingly constrained despite place based work having already reduced or at least stabilised the number of admissions in some geographies

RESOLVED/-

That Member's comments and the update be noted.

HCB 05/19 GM STRATEGIC PRIORITIES AND THE NHS LONG TERM PLAN

Warren Heppolette, Executive Lead Strategy and System Development, GMHSCP introduced a report, which explained that a wide range of plans on both the future of the NHS and GM would culminate in the early part of 2019. All of the plans were inter-related and it was important to set them in a wider context about the future of GM. It was advised that each would play a vital part in accelerating the delivery of the GM Strategy, Our People, Our Place.

The key messages were noted as:

- In this time of national uncertainty, socially and economically, GM was taking the initiative and setting out bold plans to give people, communities and businesses hope and confidence for the future. This would be expressed through the finalisation of a number of key GM plans in the first few months of 2019 stretching across jobs, transport, housing and the environment.

- For health and care the Partnership would be setting out the next five years for taking charge, of the plan for health and social care transformation. The Partnership would publish a Prospectus for the next five years setting out how GM would meet, and go beyond, the ambitions in the new NHS Long Term Plan, published in January 2019.

- The Prospectus was a key part in the next phase of GM's journey as a devolved system and linked to a number of key pieces of work underway in GM.

The Chair acknowledged that work already being carried out in GM is reflected within the NHS Long Term plan but reiterated that the system should not become complacent. It was recognised that in order to address health inequalities consideration must be provided to the social and economic factors that affect communities. The review carried out by Professor Sir Michael Marmot on health

inequalities was identified and recognised within GM policies with regard to early years and school readiness.

A member identified that the Long Term Plan recognises the significance of Primary Care networks and it was acknowledged that localities in GM have led the way with neighbourhood developments which aligns with place based reform

Mayor Dennett welcomed the report and offered his appreciation to the GMHSC Partnership for the work undertaken in supporting the relationship between health and wellbeing and housing. The prioritisation and resourcing in order to achieve the vision was recognised as a challenge.

It was acknowledged that the VCSE are recognised within both GM strategic priorities and the NHS Long Term Plan as part of the support offer to address the health and wellbeing of communities. It was advised that an update report would be prepared which would articulate the offer of the VCSE sector to further align resources to support to the public sector.

The Chair commended the work of the Directors of Adult Social Care in GM who despite financial pressures continue to further develop and improve the quality of adult social care services.

RESOLVED/-

That the Board note the relationship described between the key emerging GM plans and between the health and social care Prospectus and the NHS Long Term Plan.

HCB 06/19 GM AUTISM FRIENDLY STRATEGY 2019-2022

Consideration was given to the report of Warren Heppolette, Executive Lead Strategy and System Development, GMHSCP that provided a summary of GM's first autism strategy and the work that had taken place to develop it. The strategy had been written by multiple stakeholders including autistic adults and family members of autistic people living in GM. The challenges in the strategy spoke across a number of agendas across public, private and voluntary sectors and sought to bring cross cutting improvements for autistic people and their carers.

The key messages from the report were:

- The strategy was a clear vision to work towards making GM an autism friendly place to live, where people received a timely diagnosis and support, professionals had a good understanding of autism, reasonable adjustments were made when required, where people could feel safe, have aspirations and fulfil their potential, and be a full member of their local community.

- A joint governance structure was now in place to oversee all the autism work in GM and would be accountable for delivery of the strategy. This was the GM Autism Delivery Board (formerly called the GM Combined Authority (GMCA) Steering Group.

- The GM Autism Consortium Project had led on the work working with multiple stakeholders including the two GMCA advisory groups (one for autistic adults and one for family members), professionals, commissioners and service providers.

- The strategy was called Making GM Autism Friendly and to this end there were four priorities identified within the strategy. Some of the work had already been started by the GMCA project and partners and some of the work would look at new areas of work.

- The strategy had already been presented to and supported by GM Directors of Adult Social Services, Clinical Commissioning Group (CCG) Directors of Commissioning and the GMCA Wider Leadership Team (WLT).

- Action plans for each objective were in place or in development and the Partnership would be setting up Task and Finish Groups on the work on the implementation of the strategy.

- A separate GM strategy for learning disabilities had been developed. Implementation of the strategies would be joined up where possible and the leads for the strategies were working closely together to prevent duplication.

The report was supplemented by a presentation by Mari Saeki, Project Lead – GM Autism Consortium and NAS, Tim Nicholls, Head of Policy and Public Affairs, NAS and Rachel Tanner, Director of Adult Social Care, Bolton. Advisory group members Julie Porter, Joanne Tang, Ben Stone and Peter Baimbridge provided members with an overview of their personal experiences of autism and hopes from the GM Autism Strategy.

In discussing the programme of work the Chair recognised that the strategy had been developed and co-produced to ensure the required change is achieved. It was suggested that further update reports are provided to the Board to monitor the experience and progress of the implementation of the strategy for autistic people living in Greater Manchester.

Members offered support of the GM Autism Strategy and thanked the speakers for input and were reassured that working relationships with autistic people and their families will continue. The strategy will be reviewed at the autism summit later in the year with the full support from the Mayor to ensure that the approach becomes a reality.

RESOLVED/-

That the Board review and approve the GM Autism Strategy.

HCB 07/19 GM TEACHING CARE HOMES

A report was presented by Dr Richard Preece, Executive Lead for Quality, GMSCP and Professor Alison Chambers, Pro-Vice-Chancellor, Faculty of Heath, Psychology and Social Care, Manchester Metropolitan University which outlined the proposed

approach to develop a sustainable GM teaching care home (TCH) model, which would lead and embed a culture of collaboration for continuous learning and development, supporting ongoing improvements in the care home sector.

It was explained that the TCHs would be equipped with the ability to support the ever changing requirements and expectations of the ageing population within GM, fully supported by innovative technology and research. Developing a research innovation platform, the programme would support the provision of an environment that enabled student placements, apprenticeships and work experience etc. In doing this, the TCH model would encourage a much needed cohort of new professionals to enter the health and social care sector.

It was reported that by developing strong intergenerational relationships within the community and providing a platform for information and advice sharing, the Partnership would strive to create an environment that lent itself to cultivating, encouraging, supporting and promoting those relationships; in turn, change the perception of living and working within a care home, which would be an integral part of the community.

A GM TCH was not a medical education but a training, innovation and development centre for all health and social care staff and future health care professionals, including student nurses, social workers etc.

It was noted that the report would build on the national TCH pilot. Initially training and developing all health and social care staff within a care home setting, then going forward, developing and ongoing innovative, forward thinking sustainable plan for future generations of both individuals and the workforce.

RESOLVED/-

1. That the Board endorse the testing of the GM Teaching Homes Programme.
2. That the progress made to date in taking this work forward is endorsed.
3. That the current position of the programme is noted.

HCB 08/19 MEDICINES EXCELLENCE

Dr Richard Preece, Executive Lead for Quality, GMSCP introduced a report that updated the Board on the progress of the GM Medicines Excellence Plan. It was explained that the GM health and care system was confirming its strategy to achieve the ‘safe, efficient, effective use of and research into medicines to enable the best possible outcomes’.

The key messages drawn from the report were:

- How the Partnership would deliver medicines excellence across GM. The report acknowledged the work that needed to be addressed across localities and that this might differ across and within sectors. This first phase of implementation would be reviewed a year after it has been agreed.

- The success of reducing variation and improving prescribing, dispensing and administration of medicines would improve outcomes for patients of GM. This was one plan where addressing polypharmacy, de-prescribing, medication reviews, diverting patients away from General Practitioner (GP) practices and accident and emergency (A&E) departments would generate the funding to reinvest in future innovations for medicines.

- Medicines excellence called for a truly integrated and system based approach to medicines with a clear expectation that localities would have the necessary governance mechanisms in place to ensure coordination across the care spectrum of home, primary, community and hospital care settings. All aspects of medicines delivery needed to join up so that the organisations involved worked collaboratively in pursuit of the strategy for the benefit of the patient and value for money for the tax payer.

- Medicines excellence focused on the short-term objectives. For each area an overall objective had been compiled at the end of each intervention which would support the actions that would need to be implemented to achieve this objective. It should be noted that localities of GM would determine, which areas they would focus on depending on the needs of their patients and that successes would be shared across GM.

RESOLVED/-

That the Board support the implementation of the short-term objectives 2018-2021 set out in the Medicines Excellence Plan.

HCB 09/19 WINTER PRESSURES UPDATE

A report which provided the Board with an update on the progress of how the GM system was managing the demand challenges associated with winter was provided for consideration.

The key messages highlighted in the report were:

- The report provided an update on the current winter pressures and progress against the agreed winter plans. It was advised that the primary focus was on ensuring sufficient operational capacity was matched to both non-elective and elective demand. Whilst the additional capacity had been created, there had been significant challenges due to a higher number of sicker patients, which had increased their length of stay in hospital. GM achieved 83.5% against the accident and emergency four hour standard for quarter 3, which was below the national standard. GMHSCP was working with NHS England and NHS Improvement (NHSI/E) and the senior leadership across GM to better understand the root causes for reduced performance. This would include a review of hospital and community bed, social and primary care capacity this winter compared with similar systems in the north and agreed improvement actions.

- Despite the pressures, there was a significant amount of progress being made with delivery of the GM UEC Improvement and Transformation plan. A GM

Acute Frailty model has been agreed with testing being planned for early this year. A specification for a single GM Clinical Assessment Service and locality-based Integrated Urgent Care Services had been developed with testing planned to go live at the end of January 2019. A substantial amount of support was currently being provided to localities and organisations in GM via the GMHSCP, local service improvement support teams and the national Emergency Care Improvement Support Team. The GM flu vaccination campaign had been successful this year with no reported issues on vaccine supplies and some of the highest uptake rates in the country for the majority of at risk patient groups. The GMHSCP continued to hold weekly winter planning meetings where current pressures and performance were reviewed and any required actions were agreed.

RESOLVED/-

That the report be noted.

HCB 10/19 TAMESIDE LOCALITY PRESENTATION

A presentation was provided by Steven Pleasant, Chief Executive, Tameside Metropolitan Borough Council/Accountable Officer, Tameside and Glossop CCG and Karen James, Chief Executive Tameside Foundation Trust which outlined the approach to integrated care within the locality.

The key characteristics of the supportive work programmes including social prescribing, Working Well and Active Tameside were provided to members. The achievements and impact on UEC admissions, emergency bed days and reduction in long stay admissions were detailed for consideration. The future aspirations and next steps to transform Tameside and Glossop to be a great place with a vibrant economy where people start well, live well and age well were outlined to the Board.

RESOLVED/-

That the presentation be noted.

HCB 11/19 DATES AND TIMES OF FUTURE MEETINGS

The following dates and times of future meetings were noted:

- Friday 8 March 2019, 10.00am – 12 noon, Stockport Town Hall
- Friday 31 May 2019, time to be confirmed, Trafford Metropolitan Borough Council.
- Friday 26 July 2019, time and venue to be confirmed.

RESOLVED/-

That the dates and times of future meetings be noted.

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MINUTES OF THE MEETING OF THE TRANSPORT FOR GREATER MANCHESTER COMMITTEE HELD ON 9 NOVEMBER 2018

PRESENT

Bolton	David Chadwick (LAB)
Bolton	Stuart Haslam (CON)
Bury	Noel Bayley (LAB)
Manchester	Naeem Hassan (LAB)
Manchester	Eddy Newman (LAB)
Manchester	Dzidra Noor (LAB)
Manchester	John Leech (LIB DEM)
Oldham	Adrian Alexander (LAB)
Oldham	Howard Sykes (LIB DEM)
Rochdale	Phil Burke (LAB)
Rochdale	Patricia Sullivan (CON)
Salford	Robin Garrido (CON)
Salford	Roger Jones (LAB) **(In the Chair)**
Salford	Barry Warner (LAB)
Stockport	Kate Butler (LAB)
Stockport	John Taylor (LAB)
Stockport	Steve Gribbon (LIB DEM)
Stockport	Annette Finnie (CON)
Tameside	Doreen Dickenson (CON)
Tameside	Peter Robinson (LAB)
Tameside	Warren Bray (LAB)
Trafford	Steve Adshead (LAB)
Trafford	David Hopps (CON)
Wigan	James Grundy (CON)

OFFICERS IN ATTENDANCE

Bob Morris	Chief Operating Officer, TfGM
Simon Warburton	Transport Strategy Director, TfGM

Kate Brown	Director of Corporate Affairs
Nicola Kane	TfGM
Sean Dyball	TfGM
Darren Elliott	TfGM
Sylvia Welsh	GMCA Governance & Scrutiny
Allan Sparrow	GMCA Governance & Scrutiny

Apologies:

Apologies were received and noted from Councillor Mark Aldred (Wigan), Councillor Guy Harkin (Bolton), Councillor Rishi Shori (Bury), Councillor Valarie Leach (Oldham), Councillor Eunice Smethurst (Wigan), Councillor Angeliki Stogia (Manchester), Councillor Neil Emmott (Rochdale), Councillor Michael Cordingly (Trafford) and Jon Lamonte (TfGM)

TfGMC/118/18 Chair's Announcements and Urgent Business (if any) at the discretion of the Chair

Jon Lamonte, Chief Executive, TfGM

The Chair reported that Jon Lamonte would be leaving his position as Chief Executive, TfGM at the end of November to take up the position of Chief Executive of Sydney Metro and requested Members to place on record their thanks for his service to TfGM.

Members were informed that the Greater Manchester Combined Authority had appointed Eamonn Boylan, GMCA Chief Executive, as the Interim Chief Executive of Transport for Greater Manchester for a period of six months till the post was filled permanently.

Greater Manchester Mayor's Announcement – Early Bird Metrolink Fares Offer

The Chair reported that the GM Mayor was to announce the launch of a new cut price Metrolink offer on 12 November 2018 as part of his plans to help tackle congestion. Members highlighted the fact that they were unaware of this announcement and asked officers to report back on the scheme to the next Metrolink and Rail Networks Sub Committee on 7 December 2018.

National Transport Awards

Members were informed that TfGMC had won awards at the National Transport Awards event. TfGMC won the award for City Region Transport Authority of the Year; an award for Excellence in Cycling and Walking and an award for the Oxford Road Traffic Management Scheme.

RESOLVED/-

1. That the thanks of the Transport for Greater Manchester Committee to Jon Lamonte for his service and commitment to Transport for Greater Manchester as its Chief Executive be placed on record.

2. That it be noted that the Greater Manchester Combined Authority had appointed Eamonn Boylan, GMCA Chief Executive, as the Interim Chief Executive of TfGM, for a period of six months till the post was filled permanently.

3. That officers be requested to submit a report that provides more detail on the GM Mayor's cut price Metrolink fare offer to the next Metrolink and Rail Networks Sub Committee on 7 December 2018.

4. That congratulations be forwarded to everyone involved at TfGM for the awards received at the National Transport Award.

TfGMC/119/18 Declarations of Interest in any contract or matter to be discussed at the meeting

No declarations of Interests were received.

TfGMC/120/18 Minutes of the Transport for Greater Manchester Committee meeting held on 14 September 2018

The Minutes of the Transport for Greater Manchester Committee meeting held on 14 September 2018 were submitted for consideration.

RESOLVED/-

That the Minutes of the meeting of the Transport for Greater Manchester Committee held on 14 September 2018 be approved as a correct record.

TfGMC/121/18 Minutes of the Capital Projects & Policy Sub-Committee – 12 October 2018

The proceedings of the Capital Projects and Policy Sub-Committee meeting held on 12 October 2018 were submitted for information.

A member asked if further consideration could be given to allow concessionary passengers to use the GM transport system earlier that the current 9.30am concessionary fare start time. Comments were made that many elderly people were now receiving NHS appointments at times in advance of 9.30am and this was causing some people difficulties to meeting the increased fare costs.

RESOLVED/-

1. That the proceedings of the Capital Projects & Policy Sub-Committee held on 12 October 2018 be noted.

2. That a report be submitted to the next meeting of the Capital Projects & Policy Sub Committee regarding the use of concessionary travel passes before 9.30am.

TfGMC/122/18 Bus Network & TfGM Services Sub-Committee – 5 October 2018

The proceedings of the Bus Network and TFGM Services Sub-Committee held on 5 October 2018 were submitted.

RESOLVED/-

That the proceedings of the Bus Network & TfGM Services Sub-Committee held on 5 October 2018 be noted.

TfGMC/123/18 Metrolink & Rail Networks Sub-Committee – 26 October 2018

That the proceedings of the Metrolink & Rail Networks Sub-Committee held on 26 October 2018 be noted.

A member highlighted the fact that the recent introduction of signage on Metrolink to encourage people to give up priority seats to those that required a seat was not working. He added that the Metrolink operator had promised to do more to encourage people to give up priority seats. This included the 'please offer me a seat' initiative and the possibility of on-board announcements. There was now a need to encourage good civil behaviour on Metrolink.

Bob Morris reported that a publicity campaign was to be launched in January 2019 to positively encourage Metrolink passengers to give up priority seats for those that needed them. TfGM was also investigating taking a harder approach via the use of bye-laws. The Chair asked that this issue be kept under review.

A member highlighted the fact that Northern Rail were often short-forming trains from 4 to 2 carriages and then giving very little notice of this change which was causing significant issues for passenger travelling to work etc. It was added that the reasons given by Northern Rail for short-forming were now wearing thin and this issue had to be addressed.

RESOLVED/-

1. That the proceedings of the Metrolink & Rail Networks Sub-Committee held on 26 October 2018 be noted.

2. That a report be submitted to a future Metrolink and Rail Networks Sub Committee providing information on short-forming trains services on the network by rail operators.

TfGMC/124/18 Greater Manchester Transport Strategy 2040 Progress Report

Consideration was given to a report that updated members on progress made in the delivery of the Greater Manchester 2040 Strategy which was the Local Transport Plan and longer term transport strategy for Greater Manchester. It was also reported that a longer term, draft delivery plan would also be published shortly, aimed at defining Greater Manchester's priorities for the early 2020s.

The following matters were highlighted:

- Members were advised that the process for introducing bus reform in Greater Manchester was impacted by a prescribed process laid down by Government though the work itself was at an advanced stage. It was expected that members would receive a timeline in the early New Year on this issue. Officers reminded the meeting GM was the first city region area to go through this process

- Members requested an update on the timeline for the replacement of diesel units; blockages on the Castlefield Chord and the introduction of more electric trains across the GM rail network

  Bob Morris reported that the progress of the 'Northern Hub' was a factor in seeing real improvements in the network. A full planning process for a whole route improvement programme included the Castlefield Chord and redesign of Oxford Road Station had gone through public enquiry. The Department for Transport had not received the outcome of this and TfGM was supporting the GM Mayor to chase the Secretary of State on this matter. Additional work was also underway to review performance issues through the Castlefield Chord and the challenges being faced.

  In terms of electrification TfGM was continuing pressure to increase capacity. TfGM was looking at the potential in the long term to include tram/train technology and more on this would be reported to members through the 2040 strategy. TfGM would do all it could to move the debate on electrification forward.

- A member raised an issue on the Delivery Plan 1 Scheme regarding the M60 smart motorway. He asked when TfGM would receive the first review of the operation of the smart motorway to see what effect, if any, it had on freeing up the flow of traffic on the M60. A member also highlighted the fact that a section of the M60 running through Worsley no longer had a hard shoulder, just yellow hatch lines which went up against the fencing to residential properties. He asked how this sat with the GM Clean Air Strategy

  Members were informed that TfGM would receive annual reports from the Highways Agency on the performance of the smart motorway. TfGM would refine this information and report back on the performance of the M60 to members. There was also a need to understand the impacts and benefits provided by the smart motorway and the Key Performance Indicator required further refinement. In terms of clean air aspects the latest air quality assessment undertaken by the Highways Agency had indicated that air pollutants were not exceeding required levels and TfGM undertook to monitor the situation with the Highways Agency.

- In terms of the Northern Rail franchise a member felt that it was important that Northern Rail were asked to attend TfGMC meetings. The 2040 Strategy made no mention of northern connect services which would help services across the city region

  It was reported that until Salford Central Station was improved limited progress could be made regarding northern connect services. There were real challenges regarding the development of the Salford Station platforms and TfGM was convinced that the redevelopment would deliver benefits across the network. Salford Central was now a

significant commuter stop and TfGM would be working with Network Rail to ensure GM could make the best use of Growth Deal funding.

- A comment was also made about the potential to extend the platform at Diggle Station and officers were asked to proof check their findings on the proposal

  The Committee was informed that in some cases platform lengthening was needed as train operators were operating longer trains and TfGM would look at where this was needed

- A member referred to the Western Gateway/Port Salford Infrastructure scheme which would alleviate a lot of the congestion issues on the M60 smart motorway and asked what progress had been made with this scheme

  It was reported that TfGM were working closely with Salford and Trafford to understand the set of priorities for the scheme. Port Salford was a defining scheme and would impact on the local highway network as well as develop a freight lane link. Discussions were soon to commence with the Highways Agency and Transport for the North regarding the M60 North West Quadrant Study. TfGM want to understand both the long and short term plans for this scheme

- A member referred to issues being faced by Rochdale regarding the management of bus lanes.

  The Committee was informed that TfGM would work with Rochdale MBC officers regarding bus lane enforcement measures

- A member asked for an update on the implementation of the Stockport Station masterplan

  It was reported that TfGM were working closely with Stockport MBC on the masterplan and it would be reflected in the final 2040 strategy

- A member asked for an update on the Northern Rail driver training programme

- An update was requested on proposals for the introduction of smart bus stops

  Members were informed of a pilot scheme that had taken place as part of the City Verve project. Officers undertook to report back to the Committee on City Verve to a future meeting.

- A member referred to the Key Performance Indicator regarding better access to services and what level 4 accessibility to the public transport network means?

  Officers responded that this Key Performance Indicator needed to be reviewed and that Level 4 was based on accessibility mapping.

- Reference was made to Key Performance Indicator on improved safety and personal security, with only 27 incidents of crime or anti-social behaviour reported in 2015/16 and 29 in 2017/18.

  It was reported that these figures referred to incidents per million and that the Indicator needed to be reviewed and clarified in advance of publication

- A member asked if the development of 'parking space tracking' was expensive

  Members were informed that smart parking technologies were being introduced along the Oxford road Corridor in Manchester, with work underway to identify locations of high demand and potential opportunities to introduce smart parking

- A comment was made regarding the reduced seating and shelter available at rail stations in Tameside to accommodate new ticketing machines

- With regard to the KPIs detailed in the strategy a member commented that most of the indicators were heading in the wrong direction

- A member highlighted the impact of car parking capacity at Metrolink stations and the numbers of individuals then using the car to travel to work. He asked if plans were being made to increase park and ride capacity at Metrolink stops.

  It was reported that GM had seen an uptake in patronage levels on Metrolink and the GM Mayor was also calling for additional park and ride capacity via the Transforming Cities Fund. A paper on park and ride capacity proposals at transport facilities would be reported to a future TfGMC meeting.

The Committee was informed that the 2040 Transport Delivery Plan, to be considered by members in the New Year would look to address the challenges raised in the Strategy.

The Chair thanked officers for the detailed responses given to members' questions on the 2040 Strategy and asked that any further comments on the Strategy be referred to officers by email.

RESOLVED/-

1. That the Greater Manchester Transport Strategy 2040 progress report be approved for publication once a number of minor amendments had been made and that the further refinement of key performance indicators be included in the next progress report.

2. That an update on bus reform be submitted to TfGMC once there was further clarification from Government on the timeline.

3. That it be noted that the 2040 Transport Delivery Plan would be submitted to TfGMC in the New Year.

4. That further work be undertaken with Rochdale MBC regarding bus lane enforcement measures.

5. That it be noted that a report on 'City Verve' be submitted to a future TfGMC meeting.

6. That a report on Park and Ride capacity proposals at transport facilities be submitted to a future TfGMC meeting.

7. That any further comments on the GM Transport Strategy 2040 Progress Report be forwarded to officers by email.

TfGMC/125/18 Rail Station Accessibility – Access for All Funding (Key Decision)

Bob Morris, TfGM Introduced a report that provided an update on work to carry out option selection reports for the top ten stations which will be submitted as part of Greater Manchester's nomination for the next round of Department for Transport's (DfT) Access for All programme.

The Chair reported that TfGMC had agreed in July 2018 that the revised priority list of schemes would be used to develop a number of option selection studies to satisfy the nomination requirement for the Access for All Programme.

A member referred to the decision to leave Broadbottom out of the top 10 ranked stations, with a reminder that the platform was currently inaccessible and the closest accessible stations were Guide Bridge and Glossop.

A member referred to the fact that Daisy Hill Station was ranked behind Swinton Station despite it having not being accessible by the bus network and it having a higher footfall then Swinton.

The Chair reported that Greater Manchester had 40+ stations that needed refurbishment for better accessibility but a decision had been made in July 2018 regarding priorities. It was now important for GM to secure as much funds as possible.

RESOLVED/-

1. That the DfT Access for All funding nomination be endorsed.

2. That authority be delegated to the TfGM Chief Executive, in consultation with the Chair of TfGMC and the GMCA Treasurer, to submit Greater Manchester's joint nomination with Northern Rail.

TfGMC/126/18 Property Transactions

Bob Morris, TfGM introduced a report that sought the approval of the Committee to the proposed property transactions as detailed in this report.

RESOLVED/-

That the property transactions as detailed in this report be approved

TfGMC/127/18 Appointment of a Member to serve on the Board of the Centre for Local Economic Studies

Consideration was given to a report that asked TfGMC to consider appointing one member to serve on the Board of the Centre for Local Economic Studies. The Chair put forward Councillor Mark Aldred as TfGMC's nomination to serve on the Board of the Centre for Local Economic Studies and that he be nominated to act as the substitute member. The Board was also informed that TfGMC's representative on the Board of the Centre for Local Economic Studies would be reviewed at the Annual General Meeting.

RESOLVED/-

1. That Councillor Mark Aldred be nominated as Transport for Greater Manchester Committee's representative to serve on the Board of the Centre for Local Economic Studies.

2. That Councillor Roger Jones be appointed as the substitute member on the Board of the Centre for Local Economic Studies.

3. That annual subscription of £7,000 to Centre for Local Economic Studies be approved.

4. That TfGMC's representative to serve on the Centre for Local Economic Studies Board will be reviewed at the next Annual Meeting.

TfGMC/128/18 Christmas and New Year Services 2018/19

A report was submitted that provided Members with an update on public transport provision during the 2018/19 Christmas and New Year period.

Members discussed the potential impact of the continuing rail strikes would have on the network leading up to Christmas and the New Year. It was also reported that Network Rail had also published details of the engineering works to take place across the network on 27 and 28 December 2018.

Members expressed their disappointment at the fact that both bus and rail services on Christmas Eve and New Year's Eve would finish in the early evening leaving people with no choice but to use their cars. Members were informed that the TfGM 'app' would keep abreast of transport issues across Christmas and New Year and this would include the journey planner page on the website.

A member asked if TfGM through bus franchising process would have powers to ensure operators provided more services over the festive period. In response it was reported that should GM achieve a franchising agreement with Government it would then be in a position to specify the services required.

RESOLVED/-

That the contents of the report in respect of public transport provision during 2018/19 Christmas and New Year period be noted.

TfGMC/129/18 Register of Key Decisions – Transport Items to be considered by the GMCA and TfGM

RESOLVED/-

That the transport items published on the GMCA Register of Key Decisions be noted.

TfGMC/130/18 Exclusion of Press & Public

RESOLVED/-

That, under section 100 (A) (4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following item of business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

TfGMC/131/18 Property Transactions

CLERK'S NOTE: This item was considered in support of the Part A Property Transactions (Minute 126/18 refers).

RESOLVED /-

That the report be noted.

MINUTES OF THE MEETING OF THE TRANSPORT FOR GREATER MANCHESTER COMMITTEE HELD ON 10 JANUARY 2019

PRESENT

Bolton	David Chadwick
Bolton	Stuart Haslam
Bolton	Guy Harkin
Bury	Noel Bayley
Bury	Rishi Shori
Manchester	Naeem Hassan
Manchester	Eddy Newman
Manchester	Dzidra Noor
Manchester	John Leech
Manchester	Angeliki Stogia
Oldham	Howard Sykes
Oldham	Peter Davis
Rochdale	Phil Burke
Rochdale	Neil Emmott
Salford	Roger Jones
Salford	Barry Warner
Stockport	Kate Butler
Stockport	John Taylor
Stockport	Steve Gribbon
Stockport	Annette Finnie
Tameside	Doreen Dickenson
Tameside	Warren Bray
Trafford	Steve Adshead
Trafford	David Hopps
Trafford	Michael Cordingley
Wigan	James Grundy
Wigan	Mark Aldred (**In the Chair)**
Wigan	Eunice Smethurst
GM Mayor	Andy Burnham

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OFFICERS IN ATTENDANCE

Bob Morris	Chief Operating Officer, TfGM
Simon Warburton	Transport Strategy Director, TfGM
Kate Brown	Director of Corporate Affairs, TfGM
Nicola Kane	TfGM
Eamonn Boylan	Interim Chief Executive, TfGM
Sylvia Welsh	GMCA Governance & Scrutiny
Nicola Ward	GMCA Governance & Scrutiny

APOLOGIES:

Apologies were received and noted from Councillor Peter Robinson (Tameside), Councillor Robin Garrido (Salford), Councillor Lynne Holland (Wigan) and Councillor Patricia Sullivan (Rochdale).

TfGMC/01/19 Chair's Announcements and Urgent Business

RESOLVED/-

1. That the appointment of Councillor Peter Davis (Oldham) to the Transport for Greater Manchester Committee (TfGMC) be noted.

2. That Councillor Peter Davis be appointed as a member of the Capital Projects Sub Committee.

3. That Councillor Peter Davis be appointed as a substitute member of the Bus Network and TfGM Services Committee.

TfGMC/02/19 Declarations of Interest

RESOLVED /-

Councillor James Grundy declared a personal interest relating to HS2 (High Speed 2).

TfGMC/03/19 Minutes of the Transport for Greater Manchester Committee meeting held on 9 November 2018

The minutes of the TfGMC meeting held on 9 November 2018 were submitted for consideration.

RESOLVED/-

That the minutes of the TfGMC be approved subject to the following amendment:

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TfGMC/124/18:

A comment was also made about the potential to extend the platforms at stations along the Diggle line and Officers were asked to proof check their findings on the proposal.

TfGMC/04/19 Minutes of the Bus Network & TfGM Services Sub Committee – 16 November 2018

The proceedings of the Bus Network and TFGM Services Sub Committee held on 16 November 2018 were submitted.

RESOLVED/-

That the proceedings of the Capital Projects & Policy Sub Committee held on 16 November 2018 be noted.

TfGMC/05/19 Minutes of the Capital Projects & Policy Sub Committee – 23 November 2018

The proceedings of the Capital Projects and Policy Sub Committee meeting held on 23 November 2018 were submitted for information.

RESOLVED/-

That the proceedings of the Bus Network & TfGM Services Sub Committee held on 23 November 2018 be noted.

TfGMC/06/19 Minutes of the Metrolink & Rail Networks Sub Committee – 7 December 2018

The minutes of the Metrolink & Rail Networks Sub Committee held on 7 December 2018 were submitted for information.

RESOLVED/-

1. That the proceedings of the Metrolink & Rail Networks Sub Committee held on 7 December 2018 be noted.

2. That a report on the recent thefts from ticket machines at Metrolink stations be submitted to the next meeting of the Committee.

3. That a report on the Metrolink performance and service planning in relation to large scale events in GM be brought to a future meeting of the Committee.

4. That it be noted that Manchester City Football Club season ticket holders do have the option for a 'public transport add on' to use Metrolink on match days and that this option was to be rolled out to Manchester United Football Club season ticket holders.

TfGMC/07/19 Clean Air Plan Update

Simon Warburton, Transport Strategy Director, TfGM took members through a report which provided an update on the progress in preparation for a GM feasibility study into the options available to address NO2 (Nitrogen Dioxide) exceedances, and outlined the broad direction of travel in relation to the next steps for the Plan.

He reported that TfGM have set out their requirements of Government to contribute to the success of this Plan, ensuring that the right policy framework is available to bring about the required level of resource for delivery and support for any introduced schemes.

There are ongoing discussions in relation to potential Clean Air Zone penalty payzone regimes for non-compliant commercial vehicles. However, this will be supported by a study in to the possible socio-economic impact of any such regime before being put in place. The Clean Air Plan will be submitted to Government in spring 2019, slightly later than anticipated to ensure that the required research and studies can be undertaken.

Members of the Committee made the following comments –

- The importance of reducing NO2 levels was well recognised, however, there was also a growing awareness of the impact of smaller particulates on health. It was suggested that to support this evolving knowledge that there should be further data collection and research on the impact of smaller particulates, especially with regards to the effect on the health of the more vulnerable members of society.
- The work on assessing the socio-economic impact of any such penalty schemes was welcomed, especially in relation to the effect on small businesses with commercial vehicles.
- There had been numerous discussions on the options within the Plan, but the final option would ultimately be a decision of each Local Authority (LA) that would not solely focus on NO2 emission data. Through Government engagement with the development of the Plan it was hoped that they would gain a strong understanding of the wider issues and duties of a LA and therefore the required levels of appropriateness of targets for emissions.
- Officers reported that there is growing evidence, and a recognised school of thought that significant NO2 levels do impact on life expectancy.
- The timescale for the final Clean Air Plan was still to be determined, as adjustments were being made following other areas who had already been through the process therefore appropriate milestones for GM were still to be determined.
- To achieve the Government target to reduce NO2 levels by 2021, technological changes in emitters will not be enough, therefore it was important to adopt a broad behaviour change toolkit alongside this.
- Operators of buses, coaches and taxis were already engaged with this work, and their emission levels being addressed through impact modelling. However, it was noted

that there needed to be some acceleration to this work in order for the data to contribute to the draft Plan.

- Further awareness raising in communities was needed to increase the awareness of the link between air pollution and poor health. The recent Clean Air GM campaign was visible, but Members were keen to further understand its impact to date.
- TfGM reported that they were also working with Government Officials to learn from the lessons of other cities across the world as to how they have reduced emissions in their cities and introduced schemes to support their ambitions.
- The contribution to poor air quality from the motorway network was widely recognised, and the importance of Highways England within this agenda. It was reported that they were engaged in the development of the GM Clean Air Plan but that it was the responsibility of Government to determine their specific targets in relation to emissions.
- The vehicle classifications within the Plan would bring about inevitable business change, however Officers were working to engage with businesses at an early stage to ensure a strong understanding of business implications and where schemes would need to be refined. It was important to undertake this work now, and ensure that the Plan was fit for purpose, and able to deliver.
- Information on Clean Air GM was available for community groups, schools and residents via the website, and it was recognised that such tool kits would be vital to ensure the required level of behavioural change.

RESOLVED/-

1. That the report be noted and that a further update on the Clean Air campaign, including performance data, will be submitted a future meeting of TfGMC.

2. That it be noted the outline of the proposed Clean Air Plan will be submitted to TfGMC, which will be considered by individual GM LAs.

3. That Members be invited to promote the availability of https://www.cleanairgm.com/ as a tool kit for individuals and groups wanting to raise the profile of improving air quality.

TfGMC/08/19 Rail Station Improvement Strategy (RSIS) – Change of Policy and Scope

Bob Morris, Chief Operating Officer, TfGM outlined a report which provided an update on the review of policy regarding the provision of safety, security and information improvements at stations across GM, and sought approval of further changes to policy and scope of the RSIS Trance 6 Programme.

Members of the Committee commented –

- That there should be an aspiration for all stations to have tactile strips on their platforms, which (although not a Network Rail standard) was something that TfGM would continue to work towards.

- Stations with the definition of 'high crime' were highlighted through British Transport Police data as hotspots requiring targeted resource.
- It was important that the 'help points' were maintained to a good standard to ensure they remained a way of ensuring passengers felt safe when using rail services.

RESOLVED/-

1. That the removal of tactile strips from RSIS policy be approved.

2. That it be agreed that the removal of the tactile strips from RSIS tranche 6 scope and to approve the installation of customer information screens at Hyde Central station due to a significant increase of footfall.

3. That it be approved that the reallocation of funding for the installation of RSIS scope at RSIS tranche 6 reserve stations based upon current policy and buildability at as many stations that can be afforded within current funding.

TfGMC/09/19 Greater Manchester Transport Strategy 2040 - Five Year Delivery Plan

The Mayor of GM, Andy Burnham introduced the GM Transport Strategy 2040 Five Year Delivery Plan which had been developed in conjunction with the GM Spatial Framework. The report set out the background, purpose of the plan and the timeline for publishing the final version of the Delivery Plan in 2019.

He commented that the transport system in GM remained a barrier to achieving some of the mayoral ambitions for the sub region and that despite the fruition of many schemes becoming evident, continual improvements were vital to manage the scale of the challenge.

It was important to see the Transport Strategy 2040 – Five Year Delivery Plan alongside other major strategy developments for the GMCA, including the GM Spatial Framework (GMSF), Housing Vision and Clean Air Plan as they were all intrinsically linked. For example, the newly developed GMSF focusses on potential development sites which have a strong public transport services. Recognising that new housing can not be seen in isolation in the same way as the Stockport Interchange scheme has brought together housing, regeneration, green space and transport is strongly recognised as this has now been a catalyst for the potential first Mayoral Development Corporation for the Stockport Town Centre West area.

The Mayor added that looking at alternative travel to the car was important to bring GM in line with other major cities, as currently a traditional commuting model was not encouraging commuters to use public transport. New park and ride facilities available at multiple locations in GM would further encourage residents to use a combination of transport modes.

He urged that any transport improvement must be a shared endeavour that is informed by local priorities, and integrated between TfGM and Local Authorities. Together, the introduction and enforcement of a shared set of standards would help to build public confidence regarding the public transport offer.

Members of the Committee made the following observations –

- The introduction of bus lanes had been welcomed to improve journey lengths, but without cameras there was a lack of effective enforcement in place. Furthermore, bus operators were under no restrictions with regards to the removal of services and therefore some communities were being failed by their public transport offer. The Mayor recognised that the bus market was dysfunctional, and that there were many geographical imbalances too. However, it was necessary to have a greater understanding of the financial position before moving any further towards bus reform.
- The plans for potential new rail stations were strongly supported, especially with regards to available stations which were not fully functioning due to minimal services such as Denton and Reddish South. Underserved areas such as Leigh were also discussed, and the potential for stations on the periphery of GM to ensure that residents could have a better commuting offer.
- The recent Williams Review of rail services would offer an opportunity for GM to identify ways to have more control over rail services and make better use of the current infrastructure before making a united case for improvements.
- The recommendations of the 5 Year Delivery Plan had all been costed, those more long term aspirations were given approximate costings as parameters may change. However, the final plan would address these costings more accurately.
- There had been work undertaken regarding the feasibility of a station at Kenyon junction, including the potential to move Local Authority boundaries to bring it within GM, and also the necessary adjustments to Atherleigh Way. This underserved area was critical to the congestion on the East Lancs road as there is currently no public transport alternative for commuters. TfGM have been asked to review the opportunity for Leigh Guided Busway integration and the possibility of park and ride facilities to ensure that the Kenyon area was better served.
- Concern was raised regarding recent bus price increases which has made taxi travel a more attractive alternative. Regular fare increases have also resulted in a wide range of fares across all operators, increasing uncertainty as to the cost of travel, and as a result, a decline in patronage levels. In other cities a flat fare and shared standards make bus travel much more attractive. GM recognise that the bus market is a significant challenge, and are introducing incentives to travel for 16-18 year olds to attempt to change perceptions, encourage regular bus travel and reduce stigmas.
- The potential for effective tram/rail services that would serve Logistics North was considered a feasible option by local Councillors, as possible land had been identified. It was felt that the Williams Review would give GM greater control over the network and open further opportunities for tram/train routes. Consideration was also being given to the location of a metrolink station to serve the Little Houlton area in Bolton to serve Logistics North.
- Levels of congestion between Marple and Stockport remained significant, and Members asked whether consideration could be given to a metrolink extension to serve these communities. It was recognised that the effect of the recent rail collapse had seen road traffic increase by 5% in some areas, and roadworks had further exasperated the pressure on roads. TfGM recognised the Marple corridor as a potential route for improved links to Stockport and Manchester but this will be within long term plans for tram/rail.

- Trust in the public transport system had significantly been effected following Network rail timetable changes, and weekend strike action as there had been a number of last minute changes to services, and increased levels of overcrowding. The Mayor reported that the rail industry remained difficult to deal with, as they are currently unaccountable and performance measures do not give account of passenger experience. Discussions regarding union disputes over a second person on board are still ongoing. Removing the guard would not help improve trust a dysfunctional service however, operators are currently not willing to solve this dispute and keep weekend services running at the required level.
- The cost of introducing new Metrolink lines was recognised as significant, however members felt that the development of third generation trams would have modern technology to reduce the cost of infrastructure. In the same way, radical improvements to bus travel was needed through capital investment. The Mayor agreed that creative thinking and cost effective approaches were needed, balanced by the required subsidy levels from Government as revenue support was vital if delivery was to be achieved.
- Members urged that the transport offer be similar to that of London, where any stigma of public transport is removed due to its attractive, punctual and standardised offer. Currently in GM there is no standard of service, passengers do not know what to expect, passenger experience is not always pleasant and therefore patronage levels remained low.
- The level of infrastructure requirements for an expansion of tram/rail was recognised and therefore the level of realistic delivery was questioned. The Mayor assured Members that delivery can be guaranteed on any element within the gift of TfGM. However some schemes (such as the expansion of Metrolink to the new airport terminal) needs further Government support and ultimately further devolved funding to allow delivery.
- It was felt that cycling and walking provision should be included in all new building and infrastructure developments, the Mayor agreed that this is something that the Cycling and Walking Commissioner would be campaigning for, with the support of Local Planning Authorities.
- Members asked how TfGMC could further support the aims of the GM Mayor and the GMCA to ensure that there is adequate and appropriate investment that can unlock public transport improvements. The Mayor thanked Members of TfGMC and reminded the Committee of the benefits of collaborative working, shared visions and coordination of transport service improvements if all parties are fully engaged. He urged Local Authorities to specifically and clearly articulate how they want to see bus reform in their areas and help TfGMC raise its game and add value to the work of the GMCA.
- The current night time public transport offer did not support those people who work shifts, or those who want to access the night time economy and it was felt that a trial of night time Metrolink services would be useful to identify the level of demand.
- The expansion of the Northern Gateway was anticipated to add further congestion to Sinister Island and surrounding transport infrastructure and Members urged that alternative options for travelling from this area be considered. The Mayor added that no development should be built solely with car travel in mind, and that further consultation regarding these sites within the GMSF may be needed. Officers added that there had already been some good strategic planning around these sites, which

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had suggested improved access from the south and further road links from Birch but that further planning was needed to ensure the best possible infrastructure to support economic growth in this area.

- The Northern Hub development also had the potential to become a pinch point for rail travel and consideration needed to be given to the timetable provision and available trains to ensure that the same issues experienced by the Ordsall Chord were not repeated. The Rail Minister had informed the Mayor that the Northern Hub remained on his agenda, and that Network Rail would be undertaking some work to identify the capacity of the rail system in GM.
- Fare evasion remains a concern, especially on the Oldham/Rochdale metrolink line. It was suggested that TfGM undertake a piece of work in relation to revenue protection and the location of Travel Safe Officers.
- Parking at Metrolink stations was not sufficient in many areas, and resulted in potential passengers driving into the city centre. It was confirmed that expanding carparks at Metrolink stops was a priority for TfGM, and the realtime information regarding available spaces was a further ambition to encourage more passengers to use park and ride facilities.
- The Mayor thanked colleagues at TfGM for their work on the Transport Strategy 2010 – Five Year Delivery Plan which offered a very clear statement for the transport vision for GM.

RESOLVED/-

1. That the report be noted.

2. That it be noted that the GM Mayor had requested TfGM to review Park and Ride facilities with a view to an improved offer being developed to encourage car drivers to use public transport, particularly around the M60 motorway network.

3. That the role of transport in the wider regeneration of town centre development be noted.

4. That the differential bus service offer in the north and south in GM be recognised.

5. That the requirement to develop finance packages to support the aspiration to expand the Metrolink Network be noted.

6. That it be noted that TfGM will progress discussions regarding enhanced bus priority measures, including bus lane enforcement cameras, in the north of GM, recognising the links with the walking and cycling strategy, to ensure there was a joined up approach.

7. That an explanation of the financial parameters be included in the final Delivery Plan.

8. That the progress of the feasibility study into Kenyon junction be welcomed and that the GM Mayor and TfGM work together with Wigan and Warrington colleagues to progress the ambition for Leigh and the surrounding areas in relation to a train service, leigh Guided Busway, park and ride facilities linked to Atherleigh Way.

9. That the increasing costs of bus fares as a barrier to encouraging bus patronage be recognised.

10. That it be noted that the Williams Rail Review into Rail Franchising was underway and could provide the opportunity to raise the issue of local control of the rail network.

11. That the work underway to review the long terms options for providing a rail station in the Logistics North and the Little Hulton areas be noted and that TfGM colleagues discuss the detail of the work with Councillor Haslam.

12. That it be noted that tram/train had been identified as a longer term option to provide a rail link from Marple to Manchester.

13. That Chris Boardman (GM Cycling and Walking Commissioner) be invited to a future meeting of TfGMC to provide an update on the collaborative work underway with GM Local Authorities and its role in new developments.

14. That it be agreed that Government should be lobbied to provide GM with the support, both legislatively and financially to deliver the aspirations of the GM Transport Strategy 2040 - Five Year Delivery Plan.

15. That the role of TfGMC in support the GMCA and the GM Mayor's ambition be recognised and that the Chair of TfGMC and the GM Mayor discuss where the Committee can add most value going forward.

16. That the role of Metrolink in supporting the night time economy be noted and that further consideration be given to a potential trial.

17. That TfGM meet with Councillor Finnie to discuss options in relation to the Marple-Stockport route.

TfGMC/10/19 Register of Key Decisions – Transport Items to be considered by the GMCA and TfGM

RESOLVED/-

That the transport items published on the GMCA Register of Key Decisions be noted.

TfGMC/11/19 Future Meeting Dates

The next meeting of the Transport for Greater Manchester Committee will be held on Friday 15 March 2019.

Peak District National Park Authority
Tel: 01629 816200
E-mail: customer.service@peakdistrict.gov.uk
Web: www.peakdistrict.gov.uk
Minicom: 01629 816319
Aldern House, Baslow Road, Bakewell, Derbyshire. DE45 1AE

MINUTES

Meeting:	**National Park Authority**
Date:	Friday 7 December 2018 at 10.00 am
Venue:	The Board Room, Aldern House, Baslow Road, Bakewell
Chair:	Cllr A McCloy
Present:	Mrs P Anderson, Cllr J Atkin, Mr J W Berresford, Cllr D Birkinshaw, Cllr P Brady, Cllr C Carr, Cllr M Chaplin, Cllr D Chapman, Cllr A R Favell, Cllr C Furness, Mr Z Hamid, Cllr A Hart, Cllr Mrs G Heath, Mr R Helliwell, Cllr H Laws, Cllr Mrs C Howe, Cllr J Macrae, Cllr C McLaren, Cllr J Perkins, Cllr Mrs K Potter, Cllr Mrs L C Roberts, Mr K Smith, Cllr R Walker, Cllr F J Walton and Cllr B Woods
Apologies for absence:	Mr P Ancell and Cllr B Lewis.

38/18 CHAIR'S ANNOUNCEMENTS

The Chair reported that since his latest E-Bulletin to Members he had attended meetings with the following:

- Stanage Forum
- Friends of the Peak District
- Peak District Local Access Forum
- Leader of Chesterfield Borough Council
- Leader of Staffordshire Moorlands District Council

He also reported that he had been invited to two community remembrance events by Parish Councils which he had attended at Dungworth and Holme.

The Chair had attended a National Parks UK Chairs' Forum in Pembrokeshire on 29 - 30 November and had tabled his report on the Forum for Members to read. He had also tabled a copy of the National Parks England response to the Glover Review of Designated Landscapes consultation for Members.

A meeting of the charity Board, which is to be titled the Peak District National Park Foundation, had been held this week and the Chair had attended. This was an opportunity to meet the newly appointed trustees Jen Winthrop, Tomo Thompson, Steve Turner and Alex Waddington. The charity registration forms had been submitted to the Charity Commission and it was hoped that the charity could be launched in Spring 2019.

39/18 MINUTES OF PREVIOUS MEETING OF 5 OCTOBER 2018

The minutes of the last Authority meeting held on 5 October 2018 were approved as a correct record.

40/18 PUBLIC PARTICIPATION

One member of the public was present to make representations to the Authority under the Public Participation at Meetings Scheme.

41/18 MEMBERS DECLARATIONS OF INTEREST

Item 7

Cllr Kath Potter and Cllr Jamie Macrae both declared personal interests as members of CPRE.

Cllr Gill Heath declared a personal interest as the representative of Staffordshire County Council on CPRE.

42/18 LANDSCAPES REVIEW: CALL FOR EVIDENCE PEAK DISTRICT NATIONAL PARK - CONSULTATION RESPONSE (SLF)

The Chief Executive introduced the report which sought Member approval to submit a response to the Landscapes Review – Call for Evidence.

The following spoke under the Public Participation at Meetings scheme:

- Mr J Lambert on behalf of Friends of the Peak District.

Cllr David Chapman reported he had attended a meeting of the National Association of Areas of Outstanding Natural Beauty which Julian Glover had also attended and had given an update on the review so far. Cllr Chapman summarised the issues reported relating to National Parks for Members.

Members then discussed and made comments on the Authority's draft consultation response.

The recommendation to support the consultation response subject to amendments was moved, seconded, put to the vote and carried.

RESOLVED:

1. **Members supported the consultation response shown in Appendix 1 of the report subject to changes being made with regard to comments made at the meeting.**

2. **To delegate the changes needed to the consultation document as a result of the Authority meeting to the Chief Executive in consultation with Chair of the Authority.**

The meeting adjourned at 11.20 for a short break and reconvened at 11.32.

43/18 CORPORATE STRATEGY 2019-24 (SLF)

The Chief Executive introduced the report which sought approval to adopt the Corporate Strategy 2019-24 from 1 April 2019. It was noted that the Strategy built on the National Park Management Plan and set the direction for the Authority and identified the outcomes the Authority would like to achieve. The Strategy may need to be updated to reflect the outcomes of the National Parks Landscape Review, expected in 2019.

Members considered the Strategy and made comments. The recommendation to adopt the Corporate Strategy 2019-24, subject to amendments made with regard to comments from the meeting, was moved, seconded, put the vote and carried.

RESOLVED:

1. **To adopt from 1st April 2019 the Corporate Strategy 2019-24 provided at Appendix 1 of the report.**

2. **To delegate any changes needed in the final Corporate Strategy 2019-24 as a result of the Authority meeting to the Chief Executive.**

3. **To revise the Foreword to take account of the discussion at the Authority meeting, and to delegate the revisions to the Chief Executive in consultation with the Chair of the Authority.**

44/18 PROPOSED GOVERNANCE REVIEW - BRIEF AND MEMBER WORKING GROUP (SLF)

Members considered the report which asked them to approve the brief for the proposed governance review and to appoint a Working Group to work with officers to progress the review.

Expressions of interest for the Member Working Group had been received from four Secretary of State Members, Mr J Berresford, Cllr P Brady, Cllr A McCloy and Mr K Smith, and two Local Authority Members Cllr C Furness and Cllr B Woods. Cllr J Atkin was proposed and seconded as an additional Member to the Working Group. Comment was made regarding the male to female ratio of the Group but unfortunately no other female Members were able to commit to joining the Group.

It was noted that the Working Group had no decision making powers but would make recommendations to the Authority.

Some concern was expressed over the target dates but it was noted that some aspects of the review may be quicker to action whilst others may take longer.

The recommendations as set out in the report, with the membership of the Working Group as stated above, were moved, seconded, put to the vote and carried.

RESOLVED:

1. **To establish a Governance Review Working Group and appoint Mr J Berresford, Cllr P Brady, Cllr A McCloy, Mr K Smith, Cllr J Atkin, Cllr C Furness and Cllr B Woods as Members to the Group.**

2. **To approve the terms of reference and scope as set out in Appendix 1 of the report.**

3. **To confirm that attendance at meetings of the Working Group is an approved duty for the purpose of claiming travel and subsistence allowances.**

Cllr J Atkin left the meeting at 12.52 pm.

45/18 DERBYSHIRE ARMED FORCES COVENANT (SLF)

Members considered the report on the request from the Chair of the Derbyshire Armed Forces Covenant Board for the Authority to become a signatory of the Derbyshire Armed Forces Covenant. It was noted that the Authority would consider the whole of the National Park not just the Derbyshire area when producing a plan of how to honour the Covenant.

The recommendations were moved, seconded, put to the vote and carried.

RESOLVED:

1. **To confirm that the Authority becomes a signatory of the Derbyshire Armed Forces Covenant.**

2. **To authorise the Chair to attend the launch event in March 2019 and to sign the Covenant on behalf of the Authority.**

3. **To note that the lead officer will produce a plan setting out how the Authority will honour the Covenant.**

The following Members left the meeting at 12.56: Cllr C Furness, Cllr Mrs G Heath and Cllr R Walker.

46/18 MANAGING PERFORMANCE OF OFFICERS (CAPABILITY) PROCEDURES (TR)

The recommendation of the report regarding the arrangements in place to manage poor performance of PDNPA employees, with the addition of an extra recommendation regarding delegation of minor amendments to the Head of Human Resources in consultation with the Chair, were moved, seconded, put to the vote and carried.

RESOLVED:

1. **To adopt the Managing Performance (Capability) Procedure and Guidance as set out in Appendix 1 of the report.**

2. **To delegate minor amendments to the Managing Performance of Officers (Capability) Procedures to the Head of Human Resources in consultation with the Chair of the Authority.**

47/18 DISMISSAL OF CERTAIN OFFICERS (TR)

Members considered the report which requested approval of the arrangements in place to deal with allegations regarding the conduct and behaviour of Chief Officers as defined in Part 5 of Standing Orders.

The recommendations, with the addition of an extra recommendation regarding delegation of minor amendments to the Head of Human Resources in consultation with the Chair, were moved, seconded, put to the vote and carried.

RESOLVED:

1. **To adopt the Disciplinary Procedure and Guidance for the Chief Executive, Statutory Officers and Non-Statutory Chief Officers as set out in Appendix 1 of the report.**

2. **To establish an Investigating and Disciplinary Committee comprising of six Members with the terms of reference set out in paragraph 14 of the report.**

3. **To appoint 6 Members to the Investigating and Disciplinary Committee (3 Local Authority and 3 Secretary of State Members).**

4. **To amend the Terms of Reference of the Appeals Panel as set out in paragraph 17 of the report.**

5. **To establish an Independent Panel comprising of the Authority's two Independent Persons appointed in accordance with provisions within the Localism Act 2011 with the terms of reference set out in paragraph 20 of the report.**

6. **To add the following paragraph to the Emergency Delegation in paragraph 7.A-3 of Part 7 of Standing Orders as set out in paragraph 26 of the report.**

7. **To amend Standing Order 1.17 in Part 1 of Standing Orders as set out in paragraph 31 of the report.**

8. **To amend paragraph 5.6 of Part 5 of Standing Orders as set out in paragraph 34 of the report.**

9. **To delegate minor amendments to the Disciplinary Procedure and Guidance to the Head of Human Resources in consultation with the Chair of the Authority.**

48/18 EXEMPT INFORMATION S100(A) LOCAL GOVERNMENT ACT 1972

RESOLVED:

To exclude the public from the meeting during consideration of Agenda Item No. 14 to avoid the disclosure of Exempt Information under S100 (A) (4) Local Government Act 1972, Schedule 12A, Paragraph 1 "Information relating to any individual".

49/18 APPOINTMENT OF DIRECTOR OF COMMERCIAL DEVELOPMENT AND ENGAGEMENT (SLF)

RESOLVED:

1. **To appoint Adrian Barraclough as Director of Commercial Development & Engagement.**

The meeting ended at 1.06 pm

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Peak District National Park Authority
Tel: 01629 816200
E-mail: customer.service@peakdistrict.gov.uk
Web: www.peakdistrict.gov.uk
Minicom: 01629 816319
Aldern House, Baslow Road, Bakewell, Derbyshire. DE45 1AE

MINUTES

Meeting:	**National Park Authority**
Date:	Friday 1 February 2019 at 10.00 am
Venue:	The Board Room, Aldern House, Baslow Road, Bakewell
Chair:	Cllr A McCloy
Present:	Mr P Ancell, Mrs P Anderson, Mr J W Berresford, Cllr D Birkinshaw, Cllr P Brady, Cllr C Carr, Cllr M Chaplin, Cllr A R Favell, Cllr C Furness, Mr Z Hamid, Cllr Mrs G Heath, Mr R Helliwell, Cllr H Laws, Cllr Mrs C Howe, Cllr C McLaren, Cllr J Perkins, Cllr Mrs K Potter, Cllr Mrs L C Roberts, Mr K Smith and Cllr B Woods
Apologies for absence:	Cllr D Chapman, Cllr J Atkin, Cllr A Hart, Cllr J Macrae, Cllr R Walker and Cllr F J Walton.

1/19 CHAIR'S ANNOUNCEMENTS

The Chief Executive reported that following approval by Members of the Corporate Strategy 2019-2024 at the last Authority Meeting in December 2018, a link was now available on the homepage of the National Park Website to both the full and summary versions of the Corporate Strategy. The link will be emailed to all Members so that it can be accessed directly, and we will be discussing how we communicate this with all our partners on our future plans.

The Chair reported that he would be producing an E-Bulletin shortly to Members to update them on meetings he had attended recently, but wanted to bring to the attention of Members the following:

- A meeting with Hardyal Dhindsa, Derbyshire Police & Crime Commissioner to discuss rural and wildlife crime, including birds of prey persecution.
- National Park Management Plan Events Management Workshop, which looked at organised events, how they are co-ordinated and managed, and the impact the events had on local communities.
- 2 members of The Oglesby Charitable Trust, who are based in Manchester covering the North West of England, were taken onto the Great Ridge to thank them for their generous donation of £40,000 towards the BMC Mend Our Mountains Campaign.

2/19 MINUTES OF PREVIOUS MEETING OF 7 DECEMBER 2018

The minutes of the last Authority Meeting held on 7 December 2018 were approved as a correct record.

3/19 URGENT BUSINESS

There was no urgent business to report.

4/19 PUBLIC PARTICIPATION

There were no members of the public to make representations to the Authority.

5/19 MEMBERS DECLARATIONS OF INTEREST

There were no Members Declaration of Interest.

6/19 BUDGET 2019/20 (A137/PN)

The Authority were asked to approve the 2019/20 Budget. It was noted that the budget had been prepared in accordance with the approach to investing in delivery of the Authority's Corporate Strategy presented to Members on 7th December 2018, and workshops during the year.

It was noted that the 2019/20 financial year was the final year of the 4 year current spending review period, and it showed the inflation protection announced by the Chancellor in his Statement of 2015, which was then set out in the settlement letter from DEFRA in 2016. This showed an increase in the National Park Grant in 2018/19 of £113,272.

In discussing the report Members sought and received assurances on the reserve position.

Cllr Jim Perkins left the room at 10:23 and returned at 10:27

Members thanked the Head of Finance for a clear budget report and for making it self-explanatory.

The recommendation was moved, seconded, put to the vote and carried.

RESOLVED:

1. **To approve the base budget for the 2019/20 financial year shown in Appendix 1 and 2 of the report.**

2. **To note the financial position of the Authority in the period up to March 2020 as explained in paragraph 11 of the report.**

7/19 UPDATE ON WORKING TOGETHER ACROSS THE UK NATIONAL PARKS (SF)

The Chief Executive introduced the report and updated Members on what progress had been achieved working collectively together at the England and UK National Park level over the past year, and on some of the future plans.

The application for the National Parks Charity Foundation was now with the Charity Commission.

The Head of Programme for the Discover England's National Parks Project, informed Members of "The English National Park Experience Collection" which would give visitors the opportunity to experience first-hand these living landscapes.

There are currently 75 brand new accessible and bookable experiences across the National Parks, with 10 of them being here in the Peak District working with a wide range of businesses. An official booklet showing all of the experiences that are available has been published and an official launch took place at Haddon Hall on the 31st January. The collection will be available this year. Some of the experiences include:-

- A behind the scenes tour of Haddon Hall.
- Blue John Stone Experience at Treak Cliff Cavern, where you can mine your own piece of blue john and make it into a piece of jewellery.
- Planting sphagnum moss with the Moors for the Future Team.
- Climbing through history at Stanage Edge
- Retro bike hire tour and tea at Tissington Hall
- Aviation History, discovering some of the aircraft wrecks in the Peak District.
- Story of Eyam – Plague Village Tour
- Forest in a bottle experience, foraging botanicals and flavours from the area of Macclesfield Forest to flavour gins.
- Walks/Cycle Hire with a Ranger

A "Discover the UK National Parks" Booklet was distributed to all Members and a video, which showed the experiences that are available throughout the National Park Network, was then shown to the meeting. The Chief Executive informed Members that the video could be shared as well.

Cllr Jim Perkins left the meeting at 10.53 during discussion of this item.

Members congratulated National Parks England and all for the working together across the 15 UK National Parks. The motion to approve the recommendation was moved, seconded, put to the vote and carried.

RESOLVED:

That the report be noted.

The meeting ended at 11.15 am

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MINUTES OF THE GREATER MANCHESTER WASTE AND RECYCLING COMMITTEE, HELD ON 24 JANUARY 2019 AT MANCHESTER TOWN HALL

PRESENT:

Councillor Mohammed Iqbal	Bolton
Councillor Stuart Haslam	Bolton
Councillor Tony Cummings	Bury
Councillor Alan Quinn	Bury
Councillor Rabnawaz Akbar	Manchester
Councillor Shaukat Ali	Manchester
Councillor Susan Emmott	Rochdale
Councillor Robin Garrido	Salford
Councillor David Lancaster	Salford
Councillor Roy Driver	Stockport
Councillor Helen Foster-Grime	Stockport
Councillor Judith Lloyd	Trafford

Officers In attendance:

GMCA – Treasurer	Richard Paver
GMCA – Executive Director, Waste & Resources	David Taylor
GMCA – Deputy Monitoring Officer	Gwynne Williams
GMCA – Waste & Resources	Justin Lomax
GMCA – Waste & Resources	Michelle Whitfield
GMCA – Waste & Resources	Lindsey Keech
GMCA – Waste & Resources	Sarah Mellor
GMCA – Waste & Resources	Steven Foster
GMCA – Waste & Resources	Michelle Lynch
GMCA – Waste & Resources	Richard Booth
GMCA – Governance & Scrutiny	Paul Harris

WRC 18/49 APOLOGIES

Apologies for absence were received and noted from Councillors Sean Anstee (Trafford), Allison Gwynne (Tameside) and Stephen Hewitt (Oldham).
A Member commented that Councillor Anstee had again offered his apologies for absence from the Committee.

WRC 18/50 URGENT BUSINESS

a) Appointment of Chair for the meeting
As Councillor Gwynne, Chair of the Committee was absent, the Clerk sought nominations from the committee for a Member to Chair this meeting. A nomination was received and seconded for Councillor Rabnawaz Akbar.

RESOLVED/-

That, in the absence of Councillor Allison Gwynne, Councillor Rabnawaz Akbar be appointed as Chair of the Waste and Recycling Committee for this meeting.

NOTE: COUNCILLOR RABNAWAZ AKBAR IN THE CHAIR.

WRC 18/51 DECLARATIONS OF INTEREST

There were no declarations of interest made by any Member in respect of any item on the agenda.

The Deputy Monitoring Officer reminded attendees of the confidentiality of the items in the Part B section of the agenda.

WRC 18/52 MINUTES

The minutes of the previous meeting of the Committee, held on 15 November 2018 were submitted.

RESOLVED/-

That the Minutes of the Waste and Recycling Committee, held on 15 November 2018, be approved as a correct record.

WRC 18/53 COMMITTEE WORK PROGRAMME

A report was presented which provided Members with the Waste & Recycling Committee work programme that will provide a forward look of items to focus the work of the Committee during 2018/2019 municipal year.

A Member suggested that the Committee be given an opportunity to interview bidders, as part of the procurement process, to understand their technical capabilities. In response, officers noted that under the terms of the reference for the committee and the GM Combined Authority (GMCA) constitution, the appointment of contractors for provision of waste management services above a value of £10m remained a reserved matter for the GMCA to determine. The Deputy Monitoring Officer noted that a report was to be submitted to GMCA at its meeting on 15 February 2019. It was suggested that any comments or questions made during the consideration of the Procurement of Waste Services item at Part B of the agenda, would be fed in to the report to be considered by GMCA.

RESOLVED/-

That the Waste and Recycling Committee work programme be noted.

WRC 18/54 REGISTER OF GMCA KEY DECSIONS

David Taylor, Executive Director, Waste & Recycling, introduced a report which provided an update on the three key decisions listed on the GMCA Register of Key Decisions which relate to Waste and Recycling functions.

RESOLVED/-

1. That the contents of the Register of Key Decisions, as set out in the report, be noted.

2. That the advice from WRAP not to commence a public consultation exercise until an English Waste Strategy had been agreed, be noted.

WRC 18/55 UPDATE ON PROCUREMENT OF GMCA WASTE SERVICES

David Taylor, Executive Director of Waste and Resources introduced a report which provided Members with an update on the procurement of waste and resource management services for Greater Manchester. The report highlighted the procurement process, the arrangements for the biowaste procurement, the procurement timetable, assurance process and the approval process.

Members noted that in order to maximize the competition and to attract specialist service providers, the procurement was originally divided into 3 Lots based on waste stream and facility type. The 3 Lots identified were: Lot One Waste and Resource Management Services (WRMS), Lot Two Household Waste Recycling Centre Management Services (HWRCMS); and Lot Three Biowaste Management Services (BMS).

Members were reminded that following the cancellation of Lot 3 and the withdrawal of Viridor from the procurement process, the remaining Tenderers for Lots 1 and 2 are Suez and Veolia. In addition, it was also noted that following the cancellation of the Lot 3 procurement, GMCA undertook soft market testing with potential biowaste offtakers, which has confirmed market capacity for the c. 125ktpa of required capacity. Tender documents have now been developed and an OJEU notice published.

Final tender submissions were received from both Suez and Veolia for Lots 1 and 2 on 20th December 2018 in accordance with the procurement programme. Compliance checks have been undertaken and the tender responses are currently being evaluated and scored. This process including moderation is due to complete by 6th February 2019.

In response to an enquiry from a Member it was noted that the GMCA Corporate Issues and Reform Overview and Scrutiny Committee had considered the procurement process.

RESOLVED/-

1. That the progress to date on the procurement of future waste services contracts be noted.

2. That the proposed governance arrangements leading up to the appointment of preferred bidder(s) in February 2019 for Lots 1 and 2 and biowaste contractors, as set out in the report, be noted.

WRC 18/56 INTERIM SERVICES CONTRACT UPDATE

Justin Lomax, Head of Contract Services, Waste and Resources presented a report which updated the Committee on performance of the interim waste management contract. In addition to contract performance, the report also highlighted information relating to health & safety matters and complaints.

In relation to Health and Safety reporting a member enquired as to what constituted a near miss. In response, officers noted that a near miss would involve any hazardous issue. It was also noted that the next reporting period will include observations.

Following a comment from a Member relating to the rejections of kerb-side collections due to contaminated recyclates, officers noted that work was taking place both within GMCA and within districts to get the message across to help residents recycle correctly, which in turn will help to reduce the wrong materials in specific recycling loads.

RESOLVED/-

That the performance of the interim services contract, as set out in the report, be noted.

WRC 18/57 UPDATE ON BUDGET AND LEVY 2019/20 OF GMCA WASTE SERVICES

A report of the, GMCA Treasurer was presented which provided members of the Committee with an update on the proposed Budget and Levy 2019/20 for waste and resource management services for Greater Manchester.

The report set out interim proposals for the 2019/20 budget and Levy and Members noted that these proposals have in the main been prepared by building upon those contract and savings updates presented to GMWDA meetings in 2017/18 and the Waste and Recycling Committee and GMCA meetings during 2018/19. Members further noted that the report

suggested a balanced risk approach be adopted in setting the budget requirements in line with previous indications by the GMWDA.

The impact of the above proposals can be summarised as:

	2019/20 Levy forecast in February 2018 £m	**2019/20 Levy £m**	**Increase / (Decrease) £m**	**%**
Bolton	20.648	20.660	0.012	0%
Bury	14.143	14.209	0.066	0%
Manchester	31.614	31.493	(0.121)	0%
Oldham	17.945	18.109	0.164	1%
Rochdale	15.969	15.879	(0.090)	-1%
Salford	20.477	20.188	(0.289)	-1%
Stockport	21.388	21.427	0.039	0%
Tameside	15.517	15.447	(0.070)	0%
Trafford	16.932	17.224	0.292	2%
Total	**174.633**	**174.636**	**0.003**	**0%**

In terms of the proposed budget, a Member sought clarification in on matters relating to insurance. In response, officers noted that there was currently provision for GMCA to self-insure and that as part of the procurement process, bidders were required to provide insurance.

RESOLVED/-

That the update on the proposed Budget and Levy 2019/20 for waste and resource management services for Greater Manchester and the possible refund to Districts in 2018/19, as set out in the report, be noted.

WRC 18/58 OVERVIEW OF OUR WASTE, OUR RESOURCES: A STRATEGY FOR ENGLAND

Sarah Mellor, Head of Sustainable Consumption and Production, GMCA, introduced a report which provided Members with an overview of the "Our Waste, Our Resources: A Strategy for England" document which was published in December 2018, including Extended Producer Responsibility, where producers bear the full net costs of managing the waste created from their products, consultation regarding proposals for the introduction of a Deposit Return Scheme, Recycling and Landfill Diversion Targets, tackling Waste Crime and Food Waste. The report also presented information on the recent Defra consultation on the proposal to extend the single-use carrier bag charge to all retailers and to increase the minimum charge to 10p and sought Members support to this proposal.

In relation to packaging waste, a Member commented that supermarkets should be made to pay for packaging materials from their products. Clarification was also needed on how the introduction of a Deposit Return Scheme will be funded and weekly collections of food waste, given that Council resources were limited.

Members noted that a Strategic Environmental Assessment has been developed. Food waste continues to be the biggest waste stream across Greater Manchester and that the consultation process will provide a greater picture of GM households.

In response to an enquiry from a Member regarding the Waste Strategy for England document informing the new waste contract, officers noted that the bidding process for the contract closed on 26 November 2018, prior to the publication of the Waste Strategy and for this reason bidders would not have had a chance to comment on the Strategy, but this matter would be picked up as part of the contract discussions.

In response to a comment from a Member relating to anaerobic digestion, officers noted that there were a number of waste facilities across Greater Manchester to serve local areas.

RESOLVED/-

1. That the report be noted.

2. That the proposed response to the consultation, as set out in Appendix B to the report, be agreed.

WRC 18/59 EXCLUSION OF PRESS AND PUBLIC

RESOLVED/-

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraphs 3 Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

WRC 18/60 UPDATE ON PROCUREMENT OF GMCA WASTE SERVICES

David Taylor, Executive Director of Waste and Resources introduced a report which provided an update on the progress of the procurement of Lot 1 Waste and Resource Management Services and Lot 2 Household Waste Recycling Centre Management Services. The report also provided Members with an overview of the evaluation methodology and technical proposals set out in each submission for both Lots and added value proposals.

As the evaluation was ongoing, it was noted that the Tenderers' identities had been anonymised and the Executive Director of Waste and Resources, GMCA reiterated that the details within the report remained subject to confidentiality.

Members raised several questions of a commercial and technical nature regarding the procurement process. In thanking Members for their contribution, officers noted that the matters raised would be included in to the report to GMCA on 15 February 2019.

RESOLVED/-

1. Tenderer technical solutions for Lots 1 and 2, be noted.

2. That the added value proposals set out in the report, be noted.

3. That in addition to those comments made in the pre-amble above, Members were invited to provide details of comments and questions at the earliest opportunity and that these comments, questions and responses were to be appended to the report to GMCA

WRC 18/61 INTERIM SERVICES CONTRACT UPDATE

Justin Lomax, Head of Contract Services, Waste and Resources introduced a report which provided an update on performance of the interim waste management contract.

RESOLVED/-

That the performance details and key risks be noted, as set out in the report.

WRC 18/62 BUDGET AND LEVY 2019/20 AND MEDIUM TERM FINANCIAL PLAN TO 2022/23, COMMERCIAL CONSIDERATIONS

Members considered a report of the GM Treasurer in relation to the GMCA Waste Service which set out the commercial considerations in respect of the outturn for 2018/19 and budget for 2019/20 and beyond. The report also covered the process of scrutiny that the budget approval process will follow.

RESOLVED/-

1. That the budget assumptions for 2019/20 and the associated critical judgements in relation to the Medium Term Financial Plan (MTFP) as set out in the report, be endorsed.

2. That the detailed commercial risk assessment and proposed General Balances position, as set out in the report, be noted.

Minutes

Oldham Leadership Board

15 November 2018, 10 am until 12 noon

Crompton Suite, Civic Centre Oldham

Present:	Cllr Arooj Shah	Deputy Leader, Oldham Council
	Dr Carolyn Wilkins OBE	Chief Executive, Oldham Council
	Mike Barker	Oldham CCG
	Cllr Jenny Harrison	Chair of the Health and Wellbeing Board
	Stuart Lockwood	Oldham Community Leisure
	Rebekah Sutcliffe	Strategic Director for Reform, Oldham Council
	Donna McLaughlin	Alliance Director, Oldham Cares
	Supt Danny Inglis	Greater Manchester Police
	Liz Windsor-Welsh	Chief Executive, Action Together
	Charlotte Stevens	Joint Acting Director for Public Health
	Viv Robinson	Job Centre Plus
	Ray Ward	Deputy Chief Executive, Oldham Council
	Roger Frith	Regeneration and Development, Oldham Council
	Vicky Sugars	Strategy, Partnerships and Policy, Oldham Council
	Also in attendance (for winter item):	
	Carol Brown	Director, Environmental Services
	Jayne Ratcliffe	Adult Social Care
	Karl Dean	Miocare
	Vicky Wood	Strategic Housing
Apologies:	Cllr Sean Fielding	Leader of the Council
	Cllr Zahid Chauhan	Cabinet Member for Health and Social Care
	Vinny Roche	Chief Executive, First Choice Homes
	CS Neil Evans	Greater Manchester Police
	Jon Aspinall	Greater Manchester Fire & Rescue Service
	Alun Francis	Principal, Oldham College
	Helen Lockwood	Executive Director for Economy, Skills and Neighbourhoods
	Dr John Patterson	Chief Clinical Officer, Oldham CCG
	Dave Benstead	Chair of the Economy and Skills Partnership
	Jeremy Broadbent	Business Leader
	Nicola Frith	Royal Oldham Hospital

1	**A whole system approach to winter preparation**

The item was introduced and facilitated by Dr Carolyn Wilkins, OBE.

All partners/attendees were asked to prepare, in advance of the meeting, a short piece to verbally present to the Board on the added pressure that winter brings to their organisation and consider what we need to do at a whole system level.

Board members commented that the approach to bonfire night was a good example of whole system preparation and that those involved be thanked on behalf of the Board.

Health and vulnerable groups

- Over 65s are a key at risk group. Key issues include a low take up of flu vaccinations and messages around eating well and staying warm. It was agreed that we could do more to create a coherent partnership message about winter wellness.
- There is a link between hospital admission rates and flu vaccinations rates but too soon to know impact for this year.
- We could consider a collective leadership challenge to get near to 100% flu workforce vaccination rates for next winter
- The main risks for the hospital are beds and workforce planning
- A system plan is now in place that includes acute and community sector, adult and children's social care
- Progress has been made in preparing the workforce for the '10 days of doom' over Christmas period ensuring staff rotas are in place
- Winter planning needs to happen with other hospitals including Bury and Rochdale
- Key dates for demand include a rise in adult social care referrals at Boxing day

Neighbourhoods, community and infrastructure

- Deaths on the road are highest in Greater Manchester which has an impact across the system
- We have started to see normalisation of drink driving etc as less of a police presence and we need to reinforce zero tolerance messages
- We can reinstate alcohol blood testing in A&E to measure impact
- Some myth busting required about what is best at winter. For example, winter tyres better in all weather, need to grit car parks as a priority due to grid lock, don't put your bin out in your slippers etc
- To promote the Warm Homes initiative through GPs this winter to encourage take up
- Challenges in meeting the Mayoral pledges on a 'bed for a night' but also need to ensure 'help for the morning'
- Need consistent workforce messages for bad weather. For example, take your laptop home tonight!
- Need to consider long term planning for mobile workforce

AGREED/ACTION:

1. For the Council Communications team take the lead in co-ordinating winter messages with partners to include coherent messages on winter wellness and 'zero tolerance' messages for drink driving offences
2. Ray Ward to develop workforce messaging for cold weather and for other leaders to consider
3. For all partners to continue to push flu vaccination take up with staff and

	vulnerable groups 4. Donna McLaughlin to request that the hospital reintroduce alcohol blood testing 5. Mike Barker to encourage GPs to promote the Warm Homes initiative 6. Vicky Sugars to add August Bank holiday preparations to the Forward Plan 7. That a session be added annually to continually build on whole system winter preparation year on year
2	**Youth violence approach**
	Supt Danny Inglis, Greater Manchester Police presented Oldham's plans to take a whole system, public health approach (as opposed to a purely risk approach) to tackling youth violence in the borough. This included considering youth violence as contagious and an epidemic. Board members commented that:- • Concealed weapons, as opposed to knives alone is the issue • Traditional approaches like 'scared straight' have not been an effective deterrent and that we need to understand what drives behaviour and address the negative norms • We have to turn around what has become a community norm and that this can only be done with all agencies and the community. • We need to consider how community views are fed into the planning of this and other key issues (not just at a delivery stage) • We require coherency on the various funding streams available so that we can funding a coherent strategy and for this to be picked up at Greater Manchester • We need a long term plan and a compelling vision for tackling the issue that we can all buy into. • GMP are looking at using resources to recruit a Police School Officer but we also need to understand when the 'teachable' moments are to change behaviour. • That a lot can be learnt as a Partnership from the method being adopted in the strategy. **AGREED/ACTION:** 1. That we consider how community representation can better feed into this Board 2. That Donna McLauglin consider how we can use a public health technique and apply to other partnership problem solving. 3. Carolyn Wilkins to raise the issue of funding at Greater Manchester 4. That partners agree to be contribute to the approach and for Danny Inglis to invite partners to attend the March 2019 conference
3	**Minutes and key area updates/progress since the meeting on 13 September 2018**
	Presented by Dr Carolyn Wilkins, OBE, Chief Executive, Oldham Council and Accountable Officer for Oldham CCG (Chair) The Minutes of the meeting on the 13 September 2018 were agreed as a correct record of proceedings and Board members provided updates on the following key actions

	Holts blockage – The Board was informed that the community protection orders had been served on the property and that they would then follow this up with further enforcement and a police visit. In their shoes and the daily mile – 11 leaders had taken part in the 'in their shoes' programme and the feedback had been overwhelmingly positive. Outcomes included the unblocking of an issue regarding service access for a resident in temporary accommodation and an offer of funding and support to one voluntary organisation. Other leaders who had not yet managed to secure a date to take part were encouraged to do so. Action Together requested a copy of the evaluation so that this could inform future programmes. Likewise, take up of the Daily Mile had also been really positive among partners including the development of a community mile by Action Together. Oldham Plan draft measures – The Board were presented with some focus areas and measures for the Board to own going forward and were requested to come back to Vicky Sugars with any comments by the end of November 2018. GM Scaling up place based integration and reform - The Board noted the direction from Greater Manchester in scaling up public service reform and it was agreed that this be discussed in detail at the January meeting of the Board. Members were also encouraged to attend the 'scaling up public service reform' event on the 29 November. **AGREED/ACTION** 1. The minutes of the meeting on the 13 September 2018 were agreed as a correct record 2. Roger Frith to provide a further update on any progress on the Holts issue to the January Board 3. Vicky Sugars to circulate a copy of the final evaluation for 'in their shoes' to Action Together 4. For partners who have not yet taken part with the 'in their shoes' initiative to secure a date by contacting Vicky Sugars 5. For partners to comment on the draft Oldham Plan measures to Vicky Sugars by the end of November 2018 6. For all partners to encourage attendance at the GM 'scaling up public service reform' event on the 29 November 7. To have an item on place based integration and reform at the 17 January meeting of the Board
6	**Date and time for next meeting**
	17 January 2018 10:00 - 12:00 Crompton Suite, Civic Centre

HEALTH AND WELL BEING BOARD
13/11/2018 at 2.00 pm

Present: Councillor Harrison (Chair)
Councillors Chauhan, Jacques and Sykes

Also in Attendance:

Dr. Zubair Ahmed	Clinical Director, NHS Oldham Clinical Commissioning Group (CCG)
Jill Beaumont	Director of Children's Health and Wellbeing, Oldham Cares
Andrea Entwistle	Principal Policy Officer Health and Wellbeing, OMBC
Majid Hussain	Lay Chair, Oldham CCG
Superintendent Daniel Inglis	Greater Manchester Police
Merlin Joseph	Interim Director of Children's Services
Stuart Lockwood	Chief Executive, Oldham Community Leisure
Donna McLaughlin	Alliance Director, Oldham Cares
Jason Rain	Greater Manchester Fire and Rescue Services
Katrina Stephens	Joint Acting Director of Public Health / Consultant in Public Health, Health and Wellbeing, OMBC
Rebekah Sutcliffe	Strategic Director of Reform, OMBC
Liz Windsor-Welsh	Chief Executive, Acting Together
Mark Warren	Managing Director of Community, Health and Adult Social Care, OMBC
Carolyn Wilkins	Chief Executive, OMBC / Accountable Officer, Oldham Cares
Fabiola Fuschi	Constitutional Services Officer, OMBC

1 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Chadderton, Julie Fairley, Nicola Firth, Dr. Keith Jeffery, Charlotte Stephenson, John Patterson and Julie Daines.

2 **URGENT BUSINESS**

There were no items of urgent business received.

3 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

4 **PUBLIC QUESTION TIME**

The following public question was submitted by Mr. James Allen:
"*To Health and Wellbeing Board,*

On the 17/10/18, I received an email from NHS England on 'NHS set to save £150m by switching to a new version of most costly drug'

I would like to ask:

1) *How many CCGs have started changing to the new drug?*
2) *When savings start to materialis(e), also on what time scale will it be before money from this to start re-investing, to benefit the patients and the care system, who this drug affects?*
3) *a. Is the £150m to be distributed across the whole of England?*
   b. What will each area get in percentage, the whole amount or a share?
4) *How will the re-investing money be used in Oldham?*

For this report as a few good points to be looked in to, as we can get a(n) overall view from all perspectives.

Yours truly,
James Allen

Cc Healthwatch Oldham, Cllr Jenny Harrison"

The following response was provided from the Health and Wellbeing Board:

We assume you are referring to NHS England guidance issued on 16 October concerning Adalimundab, a drug used for hospital treated, serious conditions such as rheumatoid arthritis, inflammatory bowel disease and psoriasis.

Previously Adalimumab has only been available under the brand name Humira. However, the patent on the drug has recently expired opening up the possibility of 'biosimilar' versions of Adalimumab being produced and prescribed in the NHS.

Adalimumab is the single medicine on which hospitals spend the most, at a cost of more than £400 million a year.

The guidance to Trusts and CCGs says that nine out of 10 new patients should be started on the best value medicine within three months of a biosimilar launch. At least 80% of existing patients should be switched to the best value biologic (which could be the originator or a biosimilar) within 12 months.

Biosimilar versions of Adalimumab are expected to be available to NHS patients from December this year, and could help save at least £150 million per year by 2021 depending on the price agreed for the drugs. The ongoing use of Humira may also continue where clinically appropriate and where it is best value.

To answer your questions:

1. ***How many CCGs have started changing to the new drug?***
   None. No biosimilar versions of Adalimundab are available yet.

2. ***When savings start to materialis(e), also on what time scale will it be before money from this to start re-investing, to benefit the patients and the care system, who this drug affects?***
   Once biosimilar versions of Adalimundab are available and necessary arrangements put in place we would anticipate savings starting to be made immediately and be fully realised within 12 months, in line with the guidance.

3. ***a. Is the £150m to be distributed across the whole of England?***
   b. What will each area get in percentage, the whole amount or a share?
   Any funds arising from savings made would be 'owned' by local services. However, we can't know what the amount or percentage of any savings until biosimilars come to market, their cost is agreed with manufacturers, and we understand how prescribing behaviour changes in practice.

4. ***How will the re-investing money be used in Oldham?***
   It is likely that savings made by increasing choice of better value drugs will be used to help make the system more financially sustainable i.e. they will go towards the day to running of existing services.

5 **MINUTES OF PREVIOUS MEETING**

RESOLVED that the minutes of the Health and Wellbeing Board meeting held on 25th September 2018 be approved as a correct record.

6 **MINUTES OF THE HEALTH SCRUTINY SUB-COMMITTEE**

RESOLVED that the minutes of the Health Scrutiny Sub-Group meeting held on 3rd July 2018 be noted.

7 **MEETING OVERVIEW**

RESOLVED that today's meeting overview be noted.

8 **ACTION LOG**

RESOLVED that the action log from the meeting of the Health and Wellbeing Board held on 25th September 2018 be noted.

9 **REFLECTIONS ON PROGRESS ACROSS THE OLDHAM PARTNERSHIP**

The members of the Board took part in a reflective exercise and discussion regarding the progress made across the Oldham Partnership in relation to Health and Wellbeing.

The Board acknowledged the achievements on the following aspects of prevention and care provision in the Borough:

- The percentage of MMR immunisation update for 5 year olds in Oldham was higher than the average in England;
- Oldham is the second highest local authority in Greater Manchester (GM) for percentage of flu vaccination for at risk groups under 65s;
- Decreased levels of children dental decay since 2015. Oldham had made the biggest improvement in Greater Manchester; 5000 children had engaged with the Big Brush campaign last year.
- 35 of the 43 GP surgeries in Oldham had been rated "Good" or "Outstanding" by the Care Quality Commission (CQC).
- 33 of the 41 residential care homes in Oldham had been rated "good" by the CQC;
- 79,100 volunteer hours were performed in Oldham yearly;
- 12,000 children in Oldham accessed the "Daily Mile" programme weekly;
- Smoking prevalence in Oldham had reduced by 5.2% since 2015, this was the biggest reduction in GM.

RESOLVED that the Board consider and reflect upon the achievements, opportunities and challenges in Oldham in the context of the Health and Wellbeing agenda.

10 **SPECIAL EDUCATIONAL NEEDS AND DISABILITIES (SEND) UPDATE**

Consideration was given to a briefing of the Interim Director of Children's Services on the progress made on the Special Educational Needs and Disability (SEND) Services against the Written Statement of Action (WSOA). This document had been jointly developed by the Council and the Oldham Clinical Commissioning Group, following the Ofsted inspection in October 2017. A full progress report would be presented to the Board in January 2019.

The Interim Director of Children's Services presented the information and addressed the enquiries of the Board Members.

The Board was informed that the Department for Education (DfE) and NHS England conducted by-monthly monitoring visits to assess Oldham performance on the five key areas outlined in the WSOA. It was reported that the outcome of the latest review (i.e.: September 2018) had been positive; it had been agreed that four of the five priority areas of the WSOA were RAG (Red, Amber and Green) rated "Green", with recognition of the work being progressed on the remaining "Amber" priority area in relation to Education Health Care Plans.

The DfE and NHS England had acknowledged that there was a clear and accountable ownership of the SEND agenda across the local SEND partnership, with commitment on a continued focus on SEND from senior leaders. It had also be noted the involvement and engagement of parents and carers in the SEND governance structure, in ensuring a truly collaborative and co-productive system.

The DfE would draft a final report on Oldham's progress against the WSOA to submit it to the Minister. The outcomes of this report would be communicated to Oldham Council via letter from the Minister.

The Board was also informed that, last week, the DfE had announced a programme to revisit local areas that had produced a WSOA. The programme would start in December 2018 and, in Oldham, it would run parallel to the current SEND review. Oldham was likely to be visited by the DfE in March 2019.

The Chair of the Board thanked the Interim Director of Children, Oldham CCG and the other partners and stakeholders for the work done so far to bring the SEND agenda forward.

RESOLVED that:

1. The content of the briefing be noted;
2. The positive progress made against the Written Statement of Action (WOSA) since the last update in September 2018 be noted;
3. A detailed update would be provided to the Health and Wellbeing Board once the Minister has provided a response to the report from the Department of Education on Oldham's progress against the WSOA.

11 **LEARNING DISABILITIES STRATEGY**

Consideration was given to a joint report of the Managing Director of Community, Health and Adult Social Care and the Head of Learning Disabilities and Mental Health on the newly developed Greater Manchester (GM) Learning Disability Strategy, with a view to the Oldham locality adopting the policy for local implementation.

The Managing Director of Community, Health and Adult Social Care, accompanied by a representative of the North West Training and Development Partnership and a service user presented the information and addressed the enquiries of the Board Members.

It was explained that a renewed strategy was needed to address the issues concerning the learning disability support. Across GM, the cost associated with the service provision remained high and people with learning difficulties still encountered barriers to live as independently as possible in their communities.

It was reported that, throughout 2017 and 2018, a series of public events and workshops had taken place across GM and people with learning difficulties and their families had actively participated in the development of the new strategy and its objectives. Oldham locality had led on the oversight of a new Learning Disability governance structure for GM on behalf of the ten localities. The new governance structure was outlined. The work had been set in the context of a national programme which

also included the following areas: Transforming Care, Learning Disability Mortality Review, Stopping over Medication of People with a Learning Disability or Autism or Both, Annual Health Checks.

Members were informed that the Learning Disability Strategy had been agreed at Greater Manchester level; ten key objectives had been identified which reflected the 12 pillars of independent living. The challenge for each locality in GM would be to develop its own plans to achieve the ten objectives. In Oldham a £4M state of the art apartments were being built where people with learning difficulties could live independently with 24 hour access to support. Other areas of focus were Transition and support through the Criminal Justice System. Oldham Learning Difficulties Partnership Board would oversee the progress against the ten objectives.

A 100 day challenge which started on 17th September 2018 had been launched: each locality in GM would have to demonstrate what could be done differently in 100 days from the implementation of the new strategy. Oldham opted to focus on two priority areas for the 100 day challenge: Employment and Good Health. Work had already started with four GP practices to increase to 15 the number of people with learning difficulties receiving the annual health check. A figure had not been established for employment as this was a complex area; however, there would be a clear methodology to measure progress.

The challenges linked to these two work streams were outlined as well as the measures to address them.
The Board was also informed of the Small Sparks project. One of the main areas of concern for people with learning difficulties was “belonging” and to tackle loneliness. Small Sparks had received funding to create a dating agency.

Members sought and received clarification / commented on the following points:

- Jobs and communications, to commit to easy read documents and avoiding acronyms. Acknowledged GM targets and request for meaningful employment and people feeling satisfied;
- Most powerful co-produced strategy across GM area, Action Together committed to supporting it. Advocacy needed to be extended at neighbourhood level. Social innovation needed to be explored. Also analysis of layers of inequality (e.g.: people with learning difficulties from BME communities and/or from LGBT groups) – It was explained that some work had already been done on inequality. However, this aspect would be embedded in the new strategy.
- Risk for those at the soft end of the spectrum who did not receive support but who could, at some point, face a crisis – it was explained that although there was a definition of “learning disability”, in Oldham the ethos was to support people at best via an integrated care approach. Addressing “belonging”/ relationships would be key as many people did not look for a social worker.
- To simplify processes and forms for all residents;

- To make Access Oldham more accessible for people with learning difficulties (e.g.: not standing in the queue);
- Developing internship and support people through it.

RESOLVED that:

1. The implementation of the strategy be fully endorsed;
2. The implementation of the strategy at local level be supported;
3. Board Members take ownership of the strategy and individually support its implementation;
4. The Oldham Learning Disability Partnership Board be given delegated responsibility for the implementation of the strategy.

12 **OPERATIONAL LOCAL HEALTH ECONOMY OUTBREAK PLAN**

Consideration was given to a briefing of the Lead Health Protection Nurse on the Operational Local Health Economy Outbreak plan which had been endorsed by Oldham Cares. The Joint Acting Director of Public Health (Consultant in Public Health, Health and Wellbeing) presented the information.

It was explained that this was an agreed joint plan between the Council Health Protection Team and Oldham Clinical Commissioning Group (CCG) to ensure clarity on operational roles and responsibilities for each responding organisation in the event of an outbreak. The document had been developed to supplement the "Greater Manchester Outbreak Plan" to ensure an effective and coordinated approach to the management of outbreaks and of communicable diseases within Oldham.

RESOLVED that the Operational Local Health Economy Outbreak plan be endorsed to support staff to engage in appropriate exercising to embed the multi-agency response to an outbreak and create familiarity over key tasks.

13 **NUTRITION AND HYDRATION IN OVER 65S**

A presentation on nutrition and hydration in over 65s was given by the Greater Manchester Nutrition and Hydration Oldham Programme Manager.

The Board was informed that malnutrition affected over 1M people in UK. One third of those admitted to hospital, presented this condition. It was explained that malnutrition was not a natural part of ageing and the cost to the NHS was superior to obesity. Malnourished people visited their GP twice as often as those who were well nourished and they had three times many hospital admissions.

The GM model to tackle malnutrition mirrored the Salford model; this was based on five principles: raising awareness, working together, identify malnutrition, personalised care, support and treatment and monitoring and evaluating. Through this model, Salford had saved £300,000 on NHS prescribing and had seen a reduction in hospital admissions.

The two year funded pilot project looked at replicating Salford model in five sites: Oldham, Bury, Bolton, Rochdale and

Stockport. Each area had a Public Health lead and a local Age UK partner. The aim was to raise awareness. Training would be offered to different organisation and an e-learning tool would be developed.

It was estimated that in Oldham there were 36,000 people over 65s and about 3,400 of these were at risk of malnutrition. Implementing this model could save £600,000 in prescribing costs per year.

The Board was presented with two of the resources utilised to identify malnutrition: the paperweight hand band tool which was a non-intrusive, non-clinical assessment tool and the one to one "Are You Eating Enough" booklet.

The programme had been in place for six months. So far 876 people had been reached. 98 people had been assessed and two people were found to be at risk. 41 people had been trained. The programme would be evaluated by Manchester University.

Members sought and received clarification / commented on the following points:

- Health Improvement, Thriving Communities and Make Every Contact Count. This new model would link with these work streams.
- Useful tool for Police Community Support Officers;
- How this model could be linked to the Transformation Programme;
- Food as enabler to fight social isolation, links to Ambition for Aging;
- MioCare and DomiCare members of staff could be trained on this model;
- Resources and BMI communities; request for one, inclusive booklet;
- Care at Home delivered by the independent sector – the Provider Forum would be another opportunity for delivering the training on the new model.
- To utilise a video clip to divulge the training – Age UK Salford added a video on their web-site.

RESOLVED that the Board recognise the work of the programme and support the efforts to raise awareness of the issue and to help embed the intervention into everyday interactions of staff and carers with people aged 65 and over who may be at risk of malnutrition and hydration.

14 **DATE OF NEXT MEETING**

RESOLVED that the next date and time of the meeting of the Health and Wellbeing Board to be held on Tuesday 18th December 2018 at 2 p.m. be noted. This would be a development session.

The meeting started at 2.00 pm and ended at 4.00 pm

(MioCare Group CIC, Oldham Care and Support Ltd & MioCare Services Ltd)

Minutes of the Board of Directors' Meeting
12th November 2018
Public Minutes

Present:	**Board Members** Cllr Fida Hussain (Cllr FH) – Chair Peter White – Deputy Chair, Non-Executive Board Member (PW) Jeff Jones – Non Executive Board Member (JJ) Cathy Butterworth – Non Executive Board Member (CB) Cllr Marie Bashforth (MB) Cllr Zahid Chauhan –Elected Member (Cllr ZC) Cllr Derek Heffernan – Elected Member (Cllr DH) Karl Dean – Managing Director (KD)	**In attendance** Valerie Perrins – Associate Director QPC (VP) Mark Warren – Shareholder's Advisor & DASS (MW) Paul Wilkinson – Finance Manager (PWi) Karen Wilson – Business Support Manager (Minutes)
Apologies:		June Rainford – Associate Director OPS & COoH (JR) Diane Taylor – Associate Director LD & MH (DT)

No	Agenda Item	Action
1	**In Confidence Section** There were no items discussed.	
2	**Welcome, Introduction, attendees and apologies** Chair welcomed the Board members and officers joined the meeting. Apologies were noted from DT and JR.	
3	**Declaration of Interest** Cllr Chauhan is the Co-Chair of the Joint Commissioning Board of Oldham. Cllr Heffernan is a customer of Comfort Call and Chair of the Pennine Care NHS Joint Overview and Scrutiny Committee. MW is the DASS for Oldham and the MD for Community Health and Social Care	

	Service	
	For Information	
4	**Minutes of Last Meeting** a) The confidential minutes of the last Board meeting held on 17th September 2018 were agreed as a true and accurate record. b) The public minutes of the last Board meeting held on 17th September 2018 were agreed as a true and accurate record. c) The Board action list was discussed and updated accordingly with acknowledgement of the actions yet to be completed. d) The Operations Committee minutes of the last meeting held on 8th October 2018 were approved. e) The Finance, Audit & Risk Committee minutes of the last meeting held on 15th October were approved.	
5	**Governance Action Plan** The governance action plan was discussed and updated accordingly. KD notified the members that a Board Away Day will be held in February 2019. KD informed members KW will contact them with possible dates. **Action: KW to contact the members with prospective Board Away dates.**	**KW**
6	**MioCare Group Calendar** VP advised of additions to the group calendar that provide an opportunity for the Board members to participate: 19th December the Christmas ring round to Helpline customers. Shared Lives Christmas party is taking place on 7th December 2018. VP advised the Board dates for 2019 are in the calendar and the FAR and Operations Committee dates are yet to be agreed.	
	For Discussion	
7	**MD Update** KD gave an update on the following areas: - KD provided members with an update on health and social care integration in Oldham. - Oldham held a Devolution Difference event on 22nd October. The event was well received and over 350 people attended. It was a good showcase for MioCare. The event went well and has received positive feedback. - The Community Enablement transformation project is nearing implementation phase. Funding of £500k has been agreed. This will be a	

	single point of co-ordination for all referrals, one urgent response service, one intermediate care bed base and one team. - As a Community Interest Company KD recommended to the Board the MioCare Group becomes an Action Oldham Fund partner Gold partner with a £5k investment. All funds to go community groups who work with Oldham's most vulnerable people. **Decision - Board members agreed to a gold level of membership.** - The Extra Care contract for all of Oldham's 6 schemes has now been tendered and the MioCare bid is to be submitted by Monday 3rd December. - GM Health and Social Care Partnership has recently launched a Learning Disability strategy. There are 10 key areas of focus that each locality has agreed to progress through a 100-day challenge. SLT will be supporting this work and look how MioCare Group can deliver this local strategy. A brief discussion was held around the monitoring of progress. It was agreed the Operations Committee would monitor this piece of work. Chair thanked KD for an informative paper.	
8	**Management Accounts** PWi informed the members that the surplus at Month 10 for the consolidated group is £125k against a budget profile of £102k. MioCare Group CIC surplus was £27k, OCS surplus was £69k and MioCare Services £29k. The forecast for year end is a forecast of £58k surplus.	
9	**Draft 2019 Budget** The draft budget at this time shows a consolidated group wide position of a £66k surplus. Members thanked PW for his hard work and diligence.	
10	**Risk Report** KD presented the risk paper to the Board members and advised 1 new risk had been added. A discussion was held around the number of red items in the risk register and it was agreed dedicated time would be made available at January Board meeting to discuss and review the risk register. **Action – KD to assign dedicated time at January Board meeting to discuss and review the risk register.**	**KD**
	For Decision	
11	**Union Recognition** KD presented the paper and recommended to the Board that the MioCare Group should recognise the trade unions across all three companies.	

	Decision: There was agreement to the recommendation and KD was delegated to agree the final agreement and sign on behalf of the MioCare Group.	
12	**Internal Audit Governance Report** KD presented a summary of the internal audits completed to date and required actions **Decision: There was agreement to the recommendations.**	
12	**AOB and Close** No further business. Meeting closed at 11.35am	
13	**Date and Time of next meeting** Monday 14th January 2019, 9.30–11.30am at Ena Hughes Resource Centre, Failsworth.	

Report to COUNCIL

Welfare Reform Update

Portfolio Holder: Cllr A Jabbar MBE, Deputy Leader and Cabinet Member for Finance and Corporate Resources

Officer Contact: Anne Ryans, Director of Finance

Report Authors: Muhammad Ali, Business Intelligence Officer and Caroline Lee, Head of Revenues, Benefits and Business Support

Ext. 4905

20 March 2019

Reason for Decision

This report is for information only and presents a status update on the Government's Welfare Reform programme.

Executive Summary

The Government's Welfare Reforms continue to have an impact on the residents of Oldham. Most of the Government's cuts to the Welfare budget as part of the wider austerity programme have now been implemented. However, Universal Credit is yet to be implemented in full and 2019/20 will see the fourth consecutive year of the freeze on working age benefits. This report looks at the current position placing particular focus on the impact of the roll out of Universal Credit in the borough.

Recommendations

That Members note the contents of the report.

Welfare Reform Update

1 Background

1.1 The Welfare Reform programme was introduced by the Government as part of its wider austerity agenda which aimed to reduce the budget deficit. The changes also had a policy aim of encouraging incentives to work. There have been a large number of amendments to the social security system since 2011, most of which have now been implemented. However, some, including the phased implementation of Universal Credit and the working age benefit freeze (set to continue through 2019/20) are still on-going. The Office of Budget Responsibility[1] (OBR) has noted that these policy changes have resulted in expenditure on welfare benefits has been falling as a share of national income since 2012/13 with this trajectory set to continue.

1.2 This report focusses on the roll out of Universal Credit which is of particular concern to Oldham as one of the early adopter pathfinder authorities for this large-scale welfare benefit change. The report also gives a snapshot of the current position including unemployment levels and the impact of the freeze on working age benefits, set to move into its fourth year in 2019/20.

2 Current Position

2.1 The Welfare Reform dashboard at Appendix 1 sets out the current position. Alongside a snapshot of the current position detailing the number and location of benefit claimants and unemployment levels in the borough, this also includes details of the support provided by the Council to vulnerable residents including awards of Discretionary Housing Payments (DHPs) to support those experiencing difficulty in covering their housing costs and awards made through the Local Welfare Provision (LWP) scheme to support those experiencing extreme financial hardship.

3 Universal Credit

3.1 Universal Credit (UC) is a single monthly payment which replaces six working age benefits (known as legacy benefits). These are Housing Benefit (HB), Income Support (IS), Working Tax Credits (WTC), Child Tax Credit (CTC), Employment and Support Allowance (Income-related) and Job Seekers Allowance (Income-related) (JSA). UC supports residents on low incomes who are both in and out of work.

3.2 Oldham has been a pathfinder for Universal Credit (UC) live service since 2013. The number of residents moving onto UC from 2013 were initially quite low as those eligible to apply for UC were restricted to new claimants and straightforward cases. The roll out of the full service of UC which commenced in Oldham on 26 April 2017, adopted a new entirely online-based system and claimants now have to apply for and manage their UC claim online. From April 2017, the roll out also gathered pace because it brought in a wider range of claimants (including those with more complex circumstances) who were signposted to UC when they made a claim for the first time or had a change in circumstances that meant their existing claim had to be cancelled.

3.3 As at end of December 2018, there were 16,385 UC claimants in Oldham, representing 8% of the total of UC cases in the whole of the North West. Universal Credit has a conditionality regime which means that claimants have to satisfy certain work–related criteria to continue to receive UC. Failure to comply with this conditionality regime can

1.Office for Budget Responsibility An OBR guide to Welfare Spending 4 May 2018 pg 9

result in claimants being sanctioned and their benefits suspended or cancelled. A breakdown of the conditionality regime categories and the number of claimants falling into each category end of December 2018 is set out below: -

Conditionality Regime	Numbers as at December 2018	Definition
Preparing for work	**701**	Expected to start preparing for future work even with limited capability for work at the present time or with a child aged 2. This may include attending work focused interviews
Planning for work	**526**	Expected to work in the future. Lone parent / lead carer of child aged 1. Attendance at periodic interviews is required to plan for a return to work
Working no requirements	**3,220**	Individual or household earnings over the level at which conditionality applies.
No work requirements	**3,375**	Not expected to work at present. Health or caring responsibility prevents claimant from working or preparing for work
Working with requirements	**2,693**	In work but could earn more or not working but has a partner with low earnings
Searching for work	**5,863**	Not working, or with very low earnings. Claimant is required to take action to secure work - or more / better paid work. The Work Coach supports them to plan their work search and preparation activity.
Unallocated conditionality regime	**7**	Not yet allocated to a particular conditionality regime

Unemployment and Claimant Levels

3.4 Historically, claimant count has been used as a good proxy for unemployment levels. However, since the Introduction of Universal Credit Full Service in Oldham, claimant count has ceased to be a good proxy for unemployment, as significantly more benefit claimants are included in the claimant count. As such, Annual Population Survey now presents a clearer picture of true unemployment levels.

3.5 The Claimant Count is the number of people claiming benefits because they are out of work. Before 2013, this was limited to the number of people claiming Job Seekers Allowance (JSA). Following the introduction of UC, the Claimant Count is now measured as the number of people claiming JSA plus the number of UC claimants who are required to look for work. There has been a marked increase in the Claimant Count following the roll out of UC full service and this is more pronounced in areas like Oldham who have been operating UC full service for longer. For example, someone out of work who previously claimed Housing Benefit but not JSA was not required to look for work. Under UC, they are (subject to certain exceptions). Also partners are required to look for work under UC.

3.6 The Claimant Count as of December 2018 was 6,380, an increase of 51.5% since the implementation of UC full service in April 2017. Oldham's claimant count rate currently stands at 4.4% which is higher that both Greater Manchester (GM) (3.2%) and England (3.1%). The Youth Claimant Count as of December 2018 was 1,365, a rise of 10.2% since the implementation of UC full service. The Youth Claimant Count rate is 7%, which is also higher than both the GM (4.2%) and England (3.1%). Oldham is much further along in

terms of the roll out of UC full service which makes comparisons with other areas much more difficult.

3.7 The Annual Population Survey (APS) Unemployment Rate[2] shows that unemployment in Oldham has been falling relatively steadily since the peak of the recession (11%), with the latest rate being 5.2% as of September 2018, somewhat above both GM (4.3%) and England (4.5%). The Youth APS Unemployment Rate in September 2018 was 5.4%, which was lower than the GM (6.7%) and English (7.3%) levels.

Universal Credit - Impacts

3.8 The structure of UC can cause issues for claimants. According to a study conducted by Welfare Conditionality[3] which included longitudinal interviews with Universal Credit service users, some key issues highlighted were that:

- A broader span of people are subject to work requirements and thus also subject to sanctions regimes
- New claimants who are awaiting or appealing Work Capability Assessments (an assessment to determine whether claimants should receive Universal Credit through disability eligibility) are being required to look for work. As an indication of the scale of this issue in Oldham in the first half of 2018 there were 919 completed Work Capability Assessment cases, therefore 919 potentially disabled people would at some point have been required to look for work.
- In-work conditionality can be difficult to comply with as it places further requirements on individuals who are already in work (which may be difficult to meet without giving up the existing work.)
- Working recipients reported struggling to attend Jobcentre Plus appointments and that increasing their hours of work or number of jobs was ineffective in moving them out of poverty or improving the quality of their work.
- The current sanctions regime has widespread and deeply negative impacts on wellbeing whilst failing to improve employment outcomes substantially or enable beneficial in work progression.
- The application and threat of sanctions impacted negatively on in-work and out-of-work UC recipients and did more harm than good in terms of gaining or progressing in work.
- Working recipients experienced financial hardship, were forced to use food banks, accumulated debt or risked losing their homes because of arrears and had worsening physical and mental health.

3.9 Early adoption of UC in Oldham has meant that our residents have been 'test and learn' pilot cases for UC and have not benefited in full financially from some of the later adjustments to UC entitlement and regular pausing of roll out of the benefit made by the government across other areas of the country. The changes to the UC system to date include:

[2] The Annual Population Survey Unemployment rate is the accepted standard unemployment measure as stated by the ILO (International Labour Organisation). This dataset however carries some limitations. For example, it is a quarterly dataset released with a lag of 3-4 months. Secondly, when breaking down the national survey to the Local Authority level, the confidence intervals increase, which decreases the figures reliability. This is why the Claimant Count has previously been used as a proxy measure of unemployment.

[3] Welfare Conditionality Article: http://www.welfareconditionality.ac.uk/wp-content/uploads/2018/05/40414-Universal-Credit-web.pdf.

Date	Changes to Universal Credit
January 2018	Advance payments were increased from 50% of monthly entitlement paid back over 6 months to 100% paid back over 12 months
February 2018	The initial waiting period of 7 days with no entitlement to money at all was abolished
April 2018	A 2 week run on of Housing Benefit was introduced for those moving to UC
April 2018	Help with housing costs for homeless people in short term temporary accommodation for the homeless was returned to HB from UC. UC was not an appropriate fit for this category of tenancy (For the period April 2017 to January 2018, rent arrears for households in temporary accommodation was over £55,000. This was largely attributable to UC. The total amount for the previous four years combined was £36,000.)
January 2019	Those claimants in receipt of a severe disability premium will not move to UC until managed migration

.

3.10 Oldham's largest registered social landlord, First Choice Homes Oldham (FCHO) reported in November 2018 that since UC came into force, arrears have risen by £473k across all their tenants. Whilst it is difficult to link arrears directly to UC, 62% of rent arrears were owed by 2,500 UC customers (from 11,500 properties) FCHO find that it can take up to 18 weeks for people moving to UC to adjust and establish regular payment patterns

3.11 UC claimants apply for and manage their claim online. This can work well for those residents who are IT proficient. However, for those with learning or language difficulties, severe mental health issues, no ready access to mobile phones or the internet, this can cause problems resulting in payments being suspended or stopped. While the online journal works for many claimants, more vulnerable residents can struggle to understand how to access their accounts, reset passwords if they are locked out and understand how to check and update their online 'to do' lists. This can mean that they rely on wider support to manage their claims. The Council's Welfare Rights Team report that difficulties in managing the online journal are one of the biggest problems they encounter with residents on UC.

3.12 The structure of UC assessment periods (assessed and paid monthly) and how this affects people with different pay dates also creates problems. Weekly paid earners for example will have 4 months where they potentially are not entitled to any UC at all because the monthly assessment period covers a 5 week pay period. Even monthly paid earners can find that depending on their payment dates (say if their employer pays earlier than usual at the weekend/bank holiday so their monthly assessment period includes 2 months' pay) that they suddenly find they have no entitlement to UC one month and a higher than normal payment the next.

3.13 The phased introduction of UC has been postponed several times by the Government. Roll out of UC full service was completed across the country on 12 December 2018. This includes transferring residents to UC when they have a new claim or relevant change in their circumstances which means that they can no longer claim legacy benefits such as Housing Benefit. The managed migration programme, which is the final stage of the process when the remaining cases are transferred en bloc from legacy benefits to UC has been delayed. A pilot of managed migration will take place from July 2019 with most areas of the country not starting this process until the end of 2020. The scheduled completion

date for managed migration of UC cases is December 2023. Other changes to UC announced by the Government include:

- Those families with more than two children will now claim UC rather than Housing Benefit
- The two child limit in UC has been removed for children born before April 2017
- Those entitled to a Severe Disability Premium in a legacy benefit will not move to UC until managed migration (and will not be worse off when they do transfer)
- Work allowances in UC will increase by £1,000 p.a. for those with children or with a limited capability for work.
- Universal Credit deductions to repay an advance payment will be reduced from 40% to 30% of the standard allowance of UC. The period over which advance payments can be recovered will also be extended from 12 to 16 months.

Benefit Freeze

3.14 Over the period April 2016 to April 2020, the government introduced a freeze on 'working age' benefits. This means that benefits are not increased (uprated) during this period of no regardless of the inflation rate over this period. Therefore, as the consumer price index (CPI) sees the price of an average basket of goods increase per household, benefits will not be adjusted to compensate for this increase, thus leaving particular benefit claimants worse off.

3.15 The benefits affected are the following:

- Job Seekers Allowance (JSA)
- Income Support (IS)
- Employment Support Allowance (ESA)
- Child Benefit (CB)
- Applicable amounts for the calculation of housing benefit and local housing allowance rates (HB)
- Child and working tax credits (C&WTC)
- Universal Credit (UC)

3.16 The number of individuals and households which could be affected by the benefit freeze in Oldham are in the table below:

Individuals						Households		
Benefit	JSA	IS	ESA	UC	Total	HB	C&WTC	CB
Count	520	891	9,376	16,385	27,127	13,676	23,500	32,280
Date	Dec-18	May-18	May-18	Dec-18		Nov-18	2017	Aug-17

3.17 According to the Institute of Fiscal Studies[4] the cumulative effects of the benefit freeze will see households lose an average of £700 to £800. The impact to date on Universal Credit/JSA claimants alone in Oldham could thus be broadly estimated at £9.3m (£750 x (11,953 UC + approx. 500 JSA households)). This may be an underestimate. IFS estimate that the policy will save £1.6bn nationally in April 2019: If we pro-rata that to Oldham, even taking no account of deprivation, it equates to a loss of £5.6m for that year alone.

3.18 Some benefits have been restricted for longer periods. For example, in 2010/11 Child Benefit for the first child was £20.30 and for each additional child was £13.40 per week. Increases were frozen until 14/15 and then frozen again from 16/17.

[4] https://www.theguardian.com/commentisfree/2018/oct/19/benefits-cuts-poorest-politics-media-cuts

Over a ten-year period, Child Benefit has only been increased in 2014/5 and 2015/16 and 2019/20 rates are £20.70 (an increase of 40p) and £13.70 (an increase of 30p) respectively. Had Child Benefit been updated in line with CPI, these would have increased by an additional £3.20 and £2.10 respectively.

Child Benefit	**2010/11**	**11/12**	**12/13**	**13/14**	**14/15**	**15/16**	**16/17**	**17/18**	**18/19**	**19/20**
1st child	20.30	20.30	20.30	20.30	20.50	20.70	20.70	20.70	20.70	20.70
Each additional child	13.40	13.40	13.40	13.40	13.55	13.70	13.70	13.70	13.70	13.70

Living Wage

3.19 Alongside the detrimental impacts of welfare reform and current economic policy in general for residents is that incomes for low to middle income families are lower in real terms than they were 15 years ago.[5]

3.20 To mitigate this, the Council has made a commitment to seek national accreditation from the Living Wage Foundation with regard to adopting its National Living Wage over a three-year timeframe, as confirmed in the paper approved by Cabinet on 28 January 2019. The first stage in 2019/20 has been to ensure that the Council's wholly owned companies are compliant and appropriate budgetary provision is included in budget estimates. The next stage is ensuring other external service providers pay the higher value wages. The Council will work towards this over 2020/21 and 2021/22. It is likely to have significant financial implications, but these are still being worked though. As a result, such costs will emerge and will be featured in later reports on the financial position of the Council.

4 Options/Alternatives

4.1 For information only. Members are asked to note the content of the report and provide feedback where needed.

5 Preferred Option

5.1 Not applicable

6 Consultation

6.1 No external consultation was undertaken to inform this report.

7 Financial Implications

7.1 There are currently no financial implications associated with the report in terms of Council investment either revenue or capital. Finance may be involved as the work continues and if potential changes to services or investment in new technologies are needed, then finance will provide comments as appropriate.

7.2 It should also be noted that there is likely to be an ongoing impact to Council services in relation to Welfare Reform. The changes could see an increase in Council Tax and rent arrears and a greater reliance on additional financial support. The Council may also face increased expenditure on homelessness services for young people. Any impact to services will be highlighted in the budget monitoring reports.
(Nicola Harrop – Finance Manager)

[5] https://www.resolutionfoundation.org/app/uploads/2018/07/Living-Standards-Audit-2018-3.pdf

8 **Legal Services Comments**

8.1 Legal services comments have been requested.

9. **Co-operative Agenda**

9.1 Welfare reform activity is directly relevant to the achievement of corporate and co-operative objectives, for example through:

- Reducing dependency on public services 'confident communities where everyone does their bit'
- Tackling worklessness 'a productive place where business and enterprise thrive'
- Local Welfare Provision, Discretionary Housing Payments and Council Tax Reduction 'a co-operative council creating responsive and high-quality services'.

10 **Human Resources Comments**

10.1 There are currently no HR implications, although People Services are leading on the Living Wage Foundation accreditation work. It is worth noting that as 68% of the Council's workforce are Oldham residents, they may be affected by welfare reform timelines which are specific to the borough. (Lauren Jones – HR Business Partner)

11 **Risk Assessments**

11.1 None

12 **IT Implications**

12.1 There are no IT implications

13 **Property Implications**

13.1 There are no property implications

14 **Procurement Implications**

14.1 There are no procurement implications

15 **Environmental and Health & Safety Implications**

15.1 There are no Environmental and Health & Safety Implications

16 **Equality, community cohesion and crime implications**

16.1 None as part of this report

17 **Equality Impact Assessment Completed?**

17.1 No

18 **Key Decision**

18.1 No

19 **Key Decision Reference**

19.1 N/A

20 **Background Papers**

20.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

File Ref: Papers are contained in Appendix 1
Officer Name: Caroline Lee Andy Cooper
Contact No: 0161 770 4905

21 **Appendices**

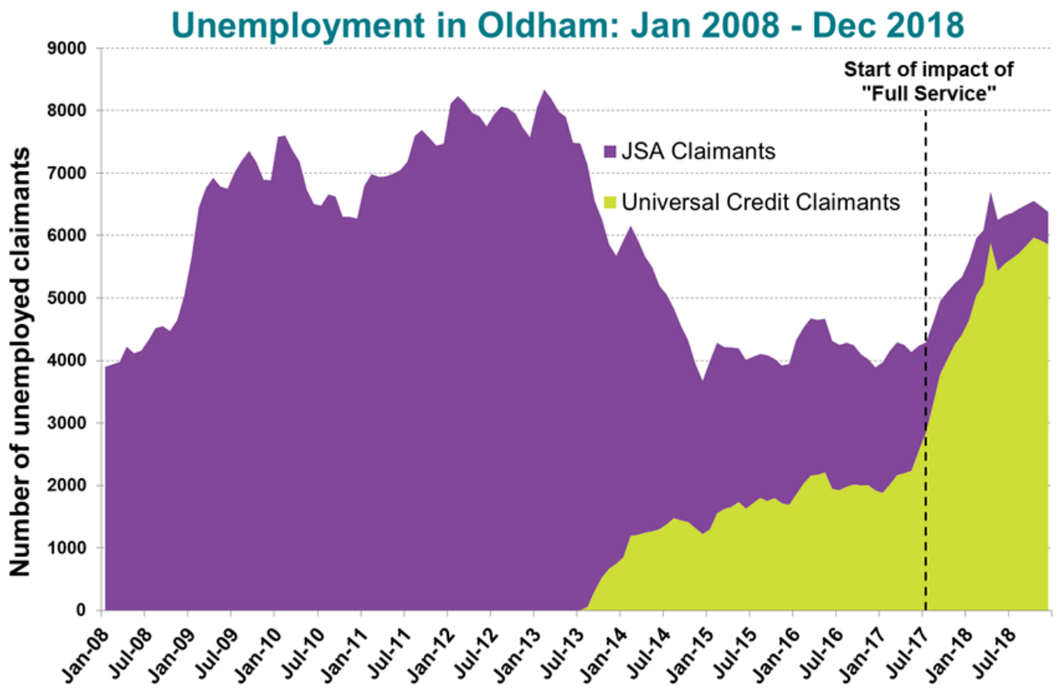
21.1 Appendix 1 Welfare Reform Dashboard – January 2019

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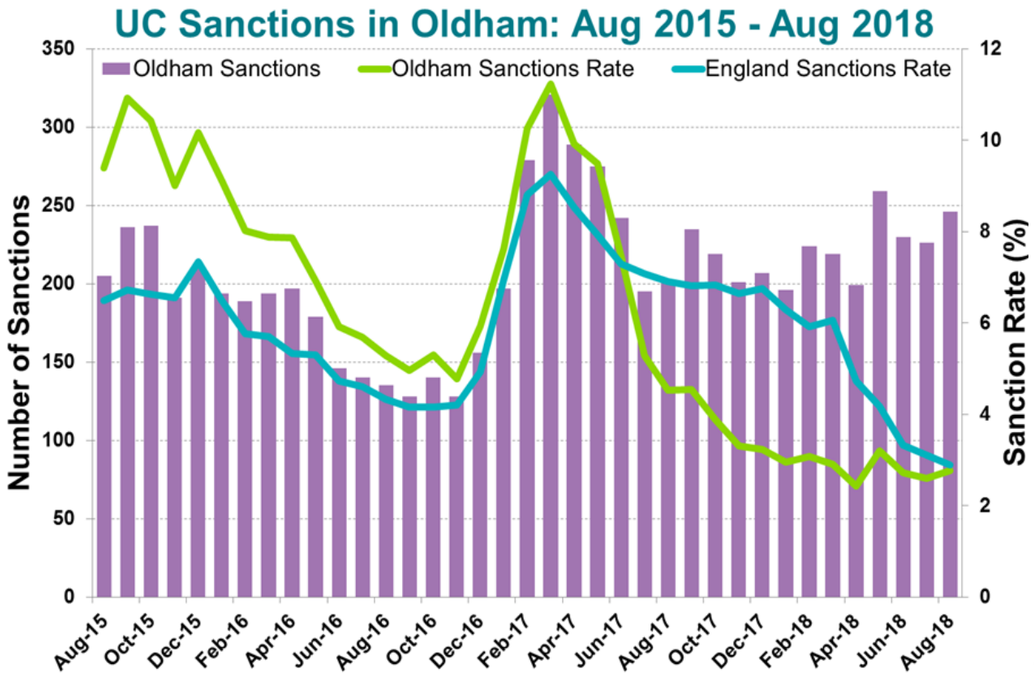
APPENDIX 1

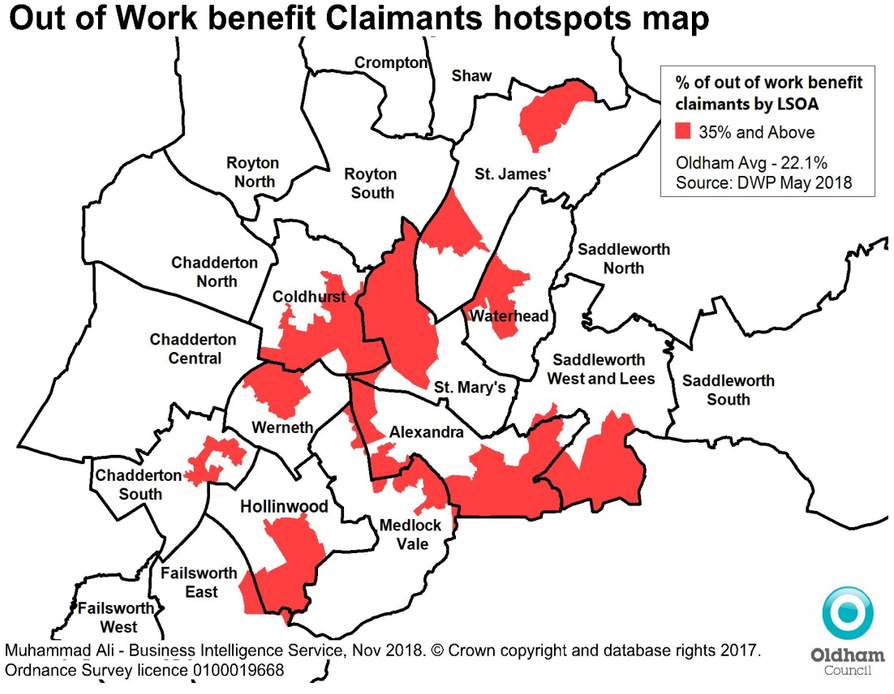
Oldham's Welfare Reform Dashboard– January 2019

Benefit claimants (aged 16-64) - Source: DWP				
	Number of claimants	%	Trend	Date
Job Seekers Allowance (JSA)	520	0.4%	↓	Dec-18
Universal Credit (UC)	16,381	11.4%	↑	Dec-18
UC (Out of Work)	6,475	4.6%	↑	Dec-18
Employment Support Allowance (ESA)	9,364	12.7%	↓	May-18
Number of families impacted by Benefit Cap	282	n/a	↓	Aug-18
Employment Rate	94,500	66.8%	↓	Jun-18



Claimant Count figures have risen sharply because of UC Full-Service. The proportion of residents in receipt of out-of-work benefits has been increasing in Oldham, most likely because of the implementation of UC Full-Service in April 2017. However, ESA figures have now levelled off after previous sustained falls, and may be on the cusp of rising. Oldham has currently 282 families impacted by the benefit cap, 128 of those capped having large families with 4, 5 or more children.

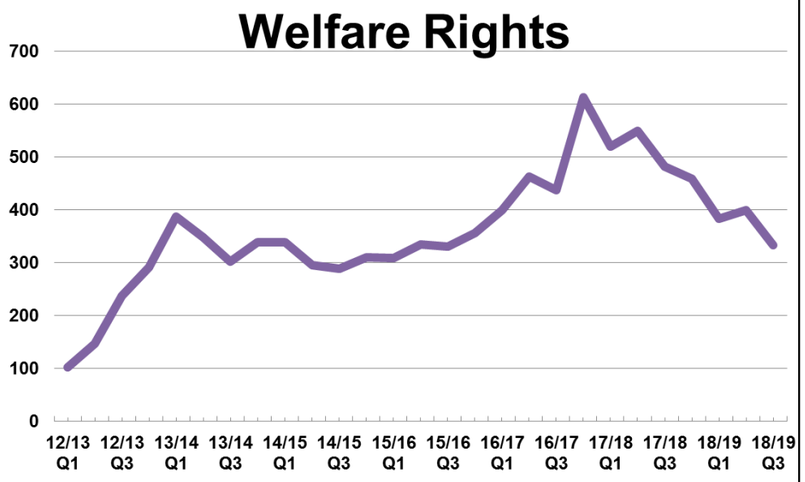


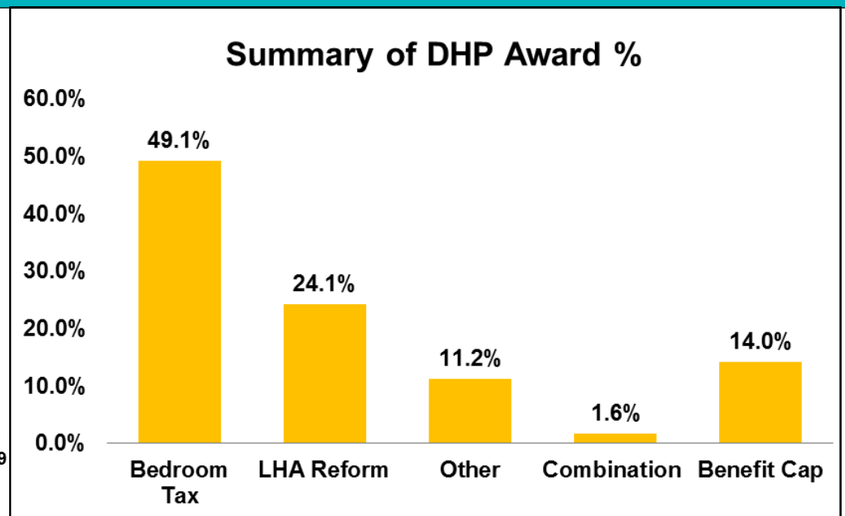


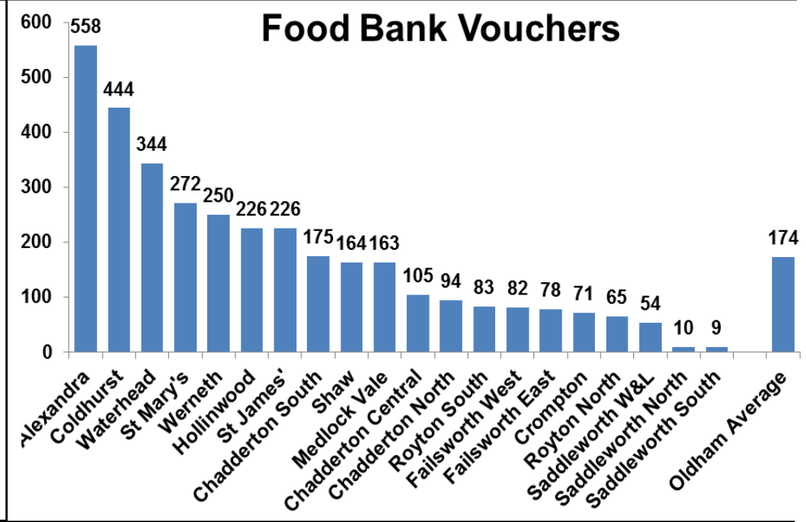
Since the introduction of tougher conditions and rules for the main social security benefits, claimants have been more readily sanctioned. The DWP have stopped delivering statistics for further sanctions breakdowns (such as sanctions severity level) for Full-Service claimants. Sanction numbers in Oldham are rising, yet the sanctions rate has dropped since UC Full-Service began.

The central areas of Oldham are where there is a higher rate of individuals on out of work benefits.

Access to advice and support

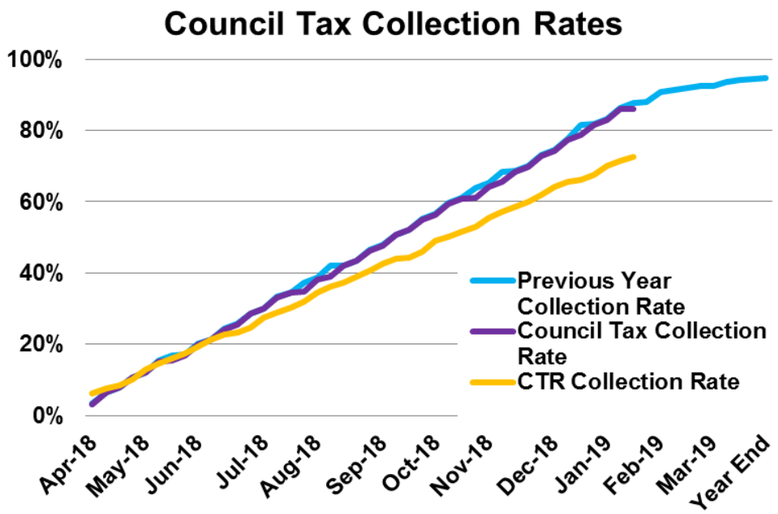






The Welfare Rights team saw steady increases in enquiries over time, until a sudden increase with the introduction of Full Service in Oldham. Levels have since fallen, as would be expected during that one year implementation period. The Welfare Rights team has supported many residents to maximise their income. In 2018/19 a budget of £654,359 was made available for DHP applications, with the majority being allocated to subsidise households impacted by the 'size criteria' ('bedroom tax'). From April 2018, £120,000 was also allocated for LWP with 596 essential items (eg furniture, white goods) delivered. Use of food banks varies greatly by ward, with highest numbers of vouchers in the most deprived wards.

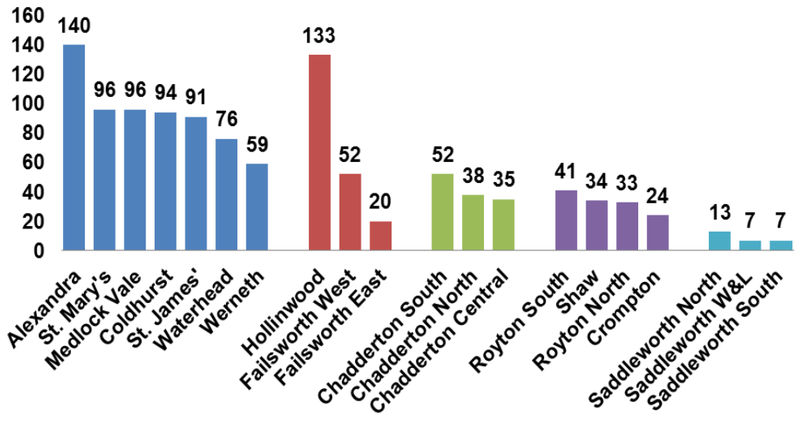
Financial Impact for Council



Collection rates overall are in line with the previous year. As would be expected, those in more challenging circumstances (ie receiving Council Tax Reduction (CTR) find paying Council Tax more difficult.

Housing

Housing Indicators	Number of households affected	Trend	Date
Size Criteria (Bedroom Tax)	1,143	↓	Jan-19
Warm Homes Emergency Credits (Gas and Electric)	82	↑	April-18 to Feb-19



The number of properties impacted by size criteria ('bedroom tax') for Housing Benefit (HB) has reduced from 2,334 in May 2013 to 1,712 in April 2015 and now 1,143 in January 2019. There are currently 932 households under occupying by one room and 211 by two or more, which represent reductions when compared with previous figures. However, this data only represents HB claimants affected by under occupancy restrictions (the number affected on UC is not known). Emergency Credit usage has increased linearly since 2015.

COUNCIL

Update on Actions from Council

Portfolio Holder: Various

Officer Contact: Director of Legal Services

Report Author: Elizabeth Drogan, Head of Constitutional Services
Ext. 4705

20th March 2019

Reason for Decision

The decision is for Elected Members to note the updates to the actions from previous Council meetings.

Executive Summary

1. This report provides feedback to the Council on actions taken at the Council meeting on 12th December 2018.

2. This report also provides feedback on other issues raised at that meeting and previous meetings.

Recommendations

Council are asked to note the actions and correspondence received regarding motions agreed at previous Council meetings.

Update on Actions from Council

1 **Background**

1.1 The report sets out the actions officers have taken on motions of outstanding business and notice of motions approved at the Council meeting held on 12th December 2018.

2 **Current Position**

2.1 The current position from actions as a result of motions is set out in the table at Appendix One. Letters are attached at Appendix Two in response to the actions approved at Council.

3 **Options/Alternatives**

3.1 N/A

4 **Preferred Option**

4.1 N/A

5 **Consultation**

5.1 N/A

6 **Financial Implications**

6.1 N/A

7 **Legal Services Comments**

7.1 N/A

8. **Co-operative Agenda**

8.1 N/A

9 **Human Resources Comments**

9.1 N/A

10 **Risk Assessments**

10.1 N/A

11 **IT Implications**

11.1 N/A

12 **Property Implications**

12.1 N/A

13 **Procurement Implications**

13.1 N/A

14 **Environmental and Health & Safety Implications**

14.1 N/A

15 **Equality, community cohesion and crime implications**

15.1 None

16 **Equality Impact Assessment Completed?**

16.1 No

17 **Key Decision**

17.1 No

18 **Key Decision Reference**

18.1 N/A

19 **Background Papers**

19.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

- Agenda and minutes of the Council meeting held 12th December 2018 are available online at: http://committees.oldham.gov.uk/mgCommitteeDetails

20 **Appendices**

20.1 Appendix 1 – actions taken following the Council meeting held on 12th December 2018

20.2 Appendix 2 – Letters and other information received in response to actions approved at previous Council meetings.

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Actions from Council 12 December 2018

ACTION	RESPONSE	WHO RESPONSIBLE	DATE COMPLETED
Ward Member Question from Cllr Harkness re Tackling Speeding		Councillor Shah	In progress.
Ward Member Question from Cllr Harrison re Boston House	See Note 1 Below.	Councillor Fielding	9 January 2019
Ward Member Question from Cllr Sheldon re Crossroads near Royal George		Councillor Shah	In progress.
Outstanding Business: Air Quality	Work Closely with GMCA to deliver the Clean Air Plan Clarification be sought from the Secretary of State Seek new opportunities to establish Oldham as the region's greenest borough Presentation to be circulated to all members from the session held on 11 December. Letter from DEFRA dated 23 Jan 19 received 28 Jan 19	Councillor Shah Chief Executive Constitutional Services	Report scheduled to Cabinet on 25 March 2019 19 December 2018 8th January 2019
Cabinet Member Question from Cllr H. Gloster re Dog Fouling Signs	Signs were put into place in the relevant area.	Councillor Shah	Signs put into place. Confirmed via email on 28 January 2019.
Administration Motion 1:	Write to the Secretary of State for	Chief Executive	19 December 2018

Universal Credit	Work and Pensions Response from DWP dated 25 Jan 19 received 1 Feb 19		
Administration Motion 2: Gender Based Violence	Comprehensive action plan be produced Raise Awareness of the scale of the violence and resources available Work with community groups	People & Place	See Note 2 below.
Administration Motion 3: Suffrage and Peterloo	Motion to be rolled over to the Council meeting to be held on 20th March 2019	Constitutional Services	20th March 2019
Opposition Motion 1: Improving Public Safety in Oldham's Night Time Economy	O&S Board to examine in conjunction with relevant partners	Overview and Scrutiny Board	At the meeting of Overview and Scrutiny Board held on 22 January 2019, it was proposed that a workshop be held to address the resolutions of the motion.
Opposition Motion 2: Changes to the Planning System to Fast-Track Fracking	Write to the relevant Government minister Copy in the three local Members of Parliament and the Mayor of Greater Manchester Response from J. McMahon OBE MP dated 21 Dec 18 received 2 Jan 19	Chief Executive Chief Executive	19 December 2018 19 December 2018

	Response from Minister of State for Housing dated 15 Jan 2019 received 21 Jan 2019 Response from J. McMahon OBE MP dated 21 Jan 2019 received 23 Jan 2019 covering response from Minister of Housing Response from GM Mayor dated 17 February 2019 received 20 Feb 2019		
Opposition Motion 3: Sustainable Public Health Funding	Continue to support and fund public health initiatives Write to Cancer Research UK Write to Secretary of State for Health Response from DHSC dated 22 Jan 2019 received 24 Jan 19	Cabinet Member Chief Executive Chief Executive	In progress. 19 December 2018 19 December 2018
Update on Actions from Council	**RESOLVED** that the update on actions from Council be noted.	Council	Council noted the report on 7th November 2018
Failsworth East By-Election Result and Political Balance Update	**RESOLVED that:** 1. The result of the Failsworth East By-election held on 29th November 2018 be noted. 2. The new composition of the political groups as outlined in the report be noted. 3. The following Committee	Constitutional Services	Updates completed on 14 December 2018

	changes be agreed: • The two vacancies on Licensing be filled by Councillor Harrison and Councillor Haque • The vacancy on the Charitable Trust be filled by Councillor E. Jacques • Councillor Malik step down as a member of the O&S Performance and Value for Money Select Committee • Councillor Azad step down as an Independent Member on Audit • Councillor Azad be appointed as an Independent Member of O&S Performance and Value for Money Select Committee • Councillor Rehman be appointed as an Independent Member on the Audit Committee. 4. The following substitutes be agreed: • Councillor Davis on Audit Committee • Councillor E. Jacques on Overview and Scrutiny Board.		
Brexit Update	**RESOLVED** that the update on the European Union Referendum be noted.	Council	Council noted the report on 12th December 2018
Civic Appreciation Nomination	**RESOLVED that:** 1. The nomination for Mr. Noble and Mr. Warren to receive the	Council	Council approved the nominations on 12th December 2018

	Civic Appreciation Award 2018 be agreed. 2. The ceremony for the award to take place at the Council meeting to be held on 20th March 2019.		
Youth Justice Plan	**RESOLVED** that the Youth Justice Service Plan 2018/19 be approved.	Council	Council approved the report on 12th December 2018
Gambling Policy Review	**RESOLVED** that the Gambling Policy be approved.	Council	Council approved the report on 12th December 2018
A-Boards Policy Statement Update	**RESOLVED** that the advertising 'A' Board and Signage policy be approved.	Council	Council approved the report on 12th December 2018
Treasury Management Strategy	**RESOLVED that:** 1. The Treasury Management activity for the first half of the financial year 2018/19 and the projected outturn position be approved. 2. The amendments to both Authorised Limit and Operational Boundary for external debt as set out in the table at Section 2.4.5 of the report be approved. 3. The amendment to the Capital Financing Requirement (CFR) as set out in the table at Section 2.4.5 of the report be approved. 4. The addition to the Treasury Management Strategy 2018/19	Council	Council approved the report on 12th December 2018

	with regard to specified investment as presented at Appendix 3 to the report be approved.		
Organisational Framework	**RESOLVED that:** 1. The Executive Leadership arrangements in place be noted. 2. The post of Managing Director, Children's Services being moved from an interim arrangement to a permanent appointment and to hold the statutory responsibility for Children's Services be agreed. 3. The post of Strategic Director of Reform being moved from an interim arrangement to a permanent appointment be agreed.	Council	Council approved the report on 12th December 2018

Note 1: Boston House – Further to the response provided at Council on 12 December 2018, no further action was proposed.

Note 2: The Domestic Violence and Abuse Partnership is taking forward the motion. It has been agreed that, as well as the Council working towards the White Ribbon Award, the Partnership will also do so collectively. The mechanism for achieving accreditation is through delivering a comprehensive action plan. The Partnership's action plan is being expanded to include all the necessary elements, working towards achieving accreditation in time for White Ribbon Day on 25 November. This would then form part of a programme of awareness raising during the 16 days of action from 25 November to 10th December. The Action Plan will include the other elements of the Council motion around awareness raising and the engagement of community and faith groups, some of whom are already involved with the work of the Domestic Violence and Abuse Partnership.

Previous to 12 December 2018 Council:			

ACTION	RESPONSE	WHO RESPONSIBLE	DATE COMPLETED
Leader and Cabinet Member Question Time - Child Poverty (28 March 2018)	Joint meeting with Liberal Democrat to discuss Poverty Strategy	Leader of the Council	Meeting took place on 29 January 2019 with a follow up meeting scheduled on 5 March 2019.
Opposition Business 1 – Making Oldham a 'Single Use Plastic-Free' Local Authority (28 March 2018)	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	Overview and Scrutiny Board	See Note 3 below.
Opposition Business 3 – Restricting new Hot Food Takeaways near Schools (28 March 2018)	Under Council Procedure Rule 8.4(d) the motion was referred to Overview and Scrutiny Board.	Overview and Scrutiny Board	In progress.
Appointment of Independent Persons on the Standards Committee / Independent Remuneration Panel (11 July 2018)	The current vacancy on the Independent Remuneration Panel be re-advertised.	Council	In progress.
Ward Member Question from Councillor Sheldon to Councillor Shah re Stonewalls in need of repair (12 Sept 2018)	To review if funding available	Cabinet Member for Neighbourhood Services	10th January 2018. See Note 4 below
Opposition Business 1: Keeping Our Villages and Rural Areas HGV Free (12 Sept 2018)	Overview and Scrutiny to examine the merits of establishing a lorry watch scheme	O&S Board	See Note 5 Below.

Opposition Business 2: Period Poverty (12 Sept 2018)	Write to the District Co-ordinators	Cabinet Member for Neighbourhoods	Information was provided in the action report to Council on 7 November 2018. Further information has been received and this is provided below.
Ward Member Question from Cllr H. Gloster re Maintenance of Pathways, Roadways and Weeds on social housing estates	Walkabout to be arranged to ensure understanding of work undertaken	Councillor Shah	The walkabout took place on 7th January 2019.
Outstanding Business: Creating a Healthy and Thriving Oldham	A Health Impact Assessment Process be created.	Councillor Chauhan and Director of Public Health	See Note 6 below.
Youth Council: National Exemption on Prescription Charges	Write to the Secretary of State for Health Explore locally funding options Response from DOH dated 19 Dec 18 received 3 Jan 19	Chief Executive Councillor Chadderton	16 November 2018 In progress.
Administration Business 1: Tackling Child Hunger	Additional sources of funding to be investigated and applied for. Different models of tackling holiday funding be researched An Oldham Programme to alleviate child holiday hunger be introduced	Policy	See Note 7 below.

Note 3: Council Motion – Making Oldham a 'Single-Use Plastic Free' Local Authority:

A draft Strategy and Action Plan was presented to Overview and Scrutiny Board in November 2018. A report in response to the motion was presented to Cabinet in December 2018. The report set out a draft strategy and supporting action plan to address the Council motion. Four objectives had been identified which included:

a) Reduce Council use of single use plastics;
b) Engage strategic partners and businesses;
c) Engage schools and community groups; and
d) Engage residents.

The Cabinet approved the Single Use Plastics Strategy 2019-22. The strategy and action plan is attached for information.

Note 4: Ward Member Question from Councillor Sheldon re Stonewalls in need of Repair:
Response to Councillor Sheldon from Councillor Shah dated 10 Jan 2019: At the September council meeting Councillor Sheldon asked a ward question regarding budget available for stone wall repair in Greenfield and other parts of Saddleworth. By way of update, I wanted to let you know that while there isn't dedicated budget that can be used for this, there will be an upcoming opportunity that you may wish to take advantage of. As part of the Highways Improvement Programme, £300,000 has been held for councillors to allocate according to highway improvement priorities in their districts. The Environmental Management team have arranged workshops with members in districts starting next week. The information that will be shared with members at these workshops will be based on the highways condition survey, and the programme doesn't include stone walls. If you feel, however, that in your district stone wall repair should take priority over highways improvements the workshop will be an opportunity for you to raise that and it will be brought to Cllr Shah's portfolio meeting for consideration.

Note 5: Council Motion – Keeping our Villages and Rural Areas HGV Free:
A workshop was held on 8 January 2019 to which O&S Board Members, Trading Standards, Highways Officers and representatives of residents' groups attended. Attendees were informed as to how a scheme could operate if adopted. It was agreed to:

1. Work with residents' associations, starting with one or two pilot schemes in areas with existing weight restrictions in place with six to eight observers who would be trained by Trading Standards. Funding would be an issue for any signage and would need to be addressed.
2. Current weight restriction areas be reviewed with regard to signage.
3. Highways England be approached regarding signage on the M60 to continue through to the M82 and not via Broadway.
4. Diversions signs in the event of any M62 closure be progressed with Highways England.

Note 6: Creating a Health and Thriving Oldham
The Cabinet Member for Health and Social Care had met with colleagues. Public Health Commissioning was exploring what could be done around licensing / planning policy for takeaways, betting, shisha cafes and alcohol. In progress.

Note 7: Tackling Child Hunger

A report was taken to the Health and Wellbeing Board on 29 January 2019. The report contained an update on Holiday Hunger pilots in the Summer and Christmas Holidays in Oldham; provided emerging strategic priorities to help tackle child food poverty; and gave consideration to how members could support future planned activity on Holiday Hunger. The current position was outlined in the report During the summer holidays a pilot was introduced to provide locally sourced healthy food for families and children. A Christmas Holiday pilot had operated over two weeks in December 2018 in a smaller number of sites and included a universal central offer of food and activity available in Oldham Central Library. The next steps would be to develop a wider strategy to address child food poverty in Oldham and to consider links to the Greater Manchester Food Poverty Action Plan, secure sustainable funding towards key priorities and delivery additional and improved provision in the future. The full report can be found at:
https://committees.oldham.gov.uk/documents/s101052/Oldhams%20approach%20to%20Child%20Food%20Poverty.pdf

Department for Environment Food & Rural Affairs

Dr Thérèse Coffey MP
Parliamentary Under Secretary of State
for the Environment

Seacole Building
2 Marsham Street
London
SW1P 4DF

T 03459 335577
defra.helpline@defra.gsi.gov.uk
www.gov.uk/defra

Dr Carolyn Wilkins
Chief Executive
Oldham Council
Level 3, Civic Centre
West Street, Oldham
OL1 1UG

Your ref: Council - Air Quality - 20181212
Our ref: PO2019/00098/DG

23 January 2019

Dear Dr Wilkins,

Thank you for your letter of 19 December 2018 to the Secretary of State about air quality in Oldham. I am replying as the Minister responsible for this policy area.

I welcome your commitment to improve air quality in Oldham and to supporting the work of the GMCA to deliver the Greater Manchester Clean Air Plan (GM CAP). I look forward to receiving the final GM CAP which should include credible measures that would enable compliance with NO2 limit values across the region including Oldham in the shortest possible time.

We remain committed to our ambition for Britain to lead the world in electric vehicle technology and use. Our ambitious plan for all new cars and vans to be effectively zero emission by 2040 was set out in our recently published 'Road to Zero' Strategy, supporting our goal to end the sale of new conventional petrol and diesel cars and vans by the same date, as set out in the 2017 NO_2 plan. This ambition will help ensure we deliver our air quality and greenhouse gas reduction ambitions.

To achieve our ambitions, we are investing nearly £1.5 billion between April 2015 and March 2021. To help put in place early measures to help address air quality, in 2017 Greater Manchester was awarded £3m to support projects to upgrade and expand electric vehicle charging infrastructure across the region.

We continue to offer grants for plug-in cars, vans, taxis and motorcycles until at least 2020. However, we regularly review the rates and criteria of the grant to ensure it is effective and provides good value for money. That is why we are now focussing our support on zero emission models, such as the Nissan Leaf and the BMW i3. The plug-in car grant was designed to kick-start the early market for electric vehicles, which has developed massively since the grant launched in 2011. As prices come down, it is right that Government lowers subsidy to ensure value for money for the taxpayer. The Government will continue to offer other incentives for ultra-low emission vehicles, such as lower car tax.

Yours sincerely,

DR THERESE COFFEY MP

POSITIVE ABOUT DISABLED PEOPLE

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Department for Work & Pensions

Ministerial Correspondence
Caxton House
Tothill Street
LONDON
SW1H 9DA

www.dwp.gov.uk

ministers@dwp.gsi.gov.uk

Dr Carolyn Wilkins OBE
Oldham MBC
Level 3, Civic Centre
West Street
Oldham
OL1 1UG

Your ref: UC-20181212

Our Ref: TO2019/00528

25 January 2019

Dear Dr Wilkins

Thank you for your letter of 19 December to the Secretary of State about Universal Credit. Government Ministers receive a large volume of correspondence and they are unable to reply personally on every occasion. I have been asked to respond.

The rollout of Universal Credit Full Service was completed on schedule in December last year.

The Government announced a £1.5 billion package of improvements to Universal Credit in the Autumn Budget 2017. This package of measures, which are set out below, not only addresses concerns raised around the first assessment period and the budgeting issues faced by some claimants at the start of their claim, but also supports the vast majority of claimants transitioning onto Universal Credit. They include:

- from 3 January 2018, the repayment period of Universal Credit advances has been increased to 12 months and claimants can now get up to 100 per cent of their estimated monthly entitlement upfront. These advances are available to claimants interest-free;

- from 14 February 2018, the seven-day waiting period that some claimants had at the start of their Universal Credit claim was removed; and,

- from 11 April 2018, we have provided an additional payment for claimants already receiving support towards their housing costs of two weeks of their Housing Benefit to support them as they transfer onto Universal Credit. Claimants will not be required to repay this money.

In addition, a further package announced in the 2018 Budget, worth £4.5 billion across the next five years, will support more people as they move onto Universal Credit. The measures include:

- A £1000 annual increase in the Work Allowances from April 2019, strengthening the Universal Credit work incentives even more and providing a boost to the incomes of the lowest paid;

- From October 2019, a reduction in the cap for deductions from 40 per cent to 30 per cent to soften the burden of repayments of debts. Additionally, from October 2021, advances can be repaid over 16 months;

- The creation of a one year grace period from the Minimum Income Floor for people joining Universal Credit who already have an existing business that may have been running for several years. This is to give them time to grow their businesses;

- The introduction of a two week run on of Employment and Support Allowance Income Related (ESA IR), Jobseeker's Allowance Income Based (JSA IB) and Income Support (IS), provides an extra two weeks of benefits for people moving onto Universal Credit from those benefits. This is intended to help them manage in the period up to their first monthly payment of Universal Credit. This extra financial support will not need to be repaid; and

- An extension in the surplus earnings disregard exception for up to £2500 for another year from 2019 to 2020.

Yours sincerely



Robert Watling
Head of the Ministerial Correspondence Team

Jim McMahon OBE MP

HOUSE OF COMMONS
LONDON SW1A 0AA

Dr Carolyn Wilkins
Chief Executive
Oldham Metropolitan Borough Council
Level 3
Civic Centre
West Street
Oldham
OL1 1UG

21 December 2018 Ref: JM23922

Dear Carolyn

Re; Oldham Council Resolution – Fast-Track Planning Rules – Fracking

Further to your letter in response to the debate that took place at Full Council on the 12 December regarding the above.

I agree that the Government proposals to allow automatic permissions totally contradicts everything they have said regarding local democracy and decision making.

I have raised this issue with Kit Malthouse, the Minister for State for Housing and Planning and will get back to you as soon as I receive a response.

I hope my enquiry on the Council's behalf proves helpful

Kind regards

Jim McMahon

Jim McMahon OBE MP
Member of Parliament
Oldham West & Royton

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Ministry of Housing, Communities & Local Government

Kit Malthouse MP
Minister of State for Housing

Ministry of Housing, Communities & Local Government
Fry Building
2 Marsham Street
London
SW1P 4DF

Tel: 0303 444 3430
Email: kit.malthouse@communities.gov.uk

www.gov.uk/mhclg

Our Ref:4000651

15 January 2019

Dr Carolyn Wilkins
Level 3, Room 329
Civic Centre
West Street
Oldham
OL1 1UG

Dear Dr Wilkins,

Thank you for your letter of 19 December regarding Oldham Council's concerns about the proposed planning reforms for shale gas development.

The consultations on permitted development for shale gas exploration development, and the BEIS consultation on the inclusion of shale production projects into the Nationally Significant Infrastructure Projects regime, are now closed. The Government is in the process of considering the responses to the consultations and will publish its responses in due course.

The Government remains fully committed to making planning decisions faster and fairer for all those affected by new development, and to ensure that local communities are fully involved in planning decisions that affect them. That is why the consultation on the principle of a permitted development right for shale gas exploration development sought views on the conditions any permitted development right would be subject to. Conditions can include local consideration of particular planning impacts, and public engagement.

Further to this, on 31 October 2018 we published a separate consultation on whether developers should be required to conduct pre-application community consultation prior to submitting a planning application for shale gas development, and the process of community consultation that could be required. This consultation closed on 7 January 2019 and we are currently considering the responses that we have received.

The Government has been clear that shale gas exploration development must be safe and environmentally sound. The UK has world-class regulation to ensure that shale gas exploration can happen safely, respecting local communities and safeguarding the environment. Independent experts are clear the risks can be managed effectively with an industry that follows best practice enforced through regulation. We are confident we have a robust regulatory framework in place.

Thank you again for your letter. I hope you find the information provided helpful.



KIT MALTHOUSE MP

Jim McMahon OBE MP

HOUSE OF COMMONS

LONDON SW1A 0AA

Dr Carolyn Wilkins
Chief Executive
Oldham Metropolitan Borough Council
Level 3
Civic Centre
West Street
Oldham
OL1 1UG

21 January 2019 Ref: JM23922

Dear Carolyn

Re; Fast Track Planning Rules – Fracking

Further to my previous correspondence; please find enclosed a copy of a reply I have received from the DCLG in response to my enquiry on your behalf.

The reply in my view avoids responding clearly to the question as to how any new permissions will impact on communities because we are all aware that fracking is not popular and it's doubtful that local people will be supportive. If members want to respond to the Minister's reply then please get back to me.

Kind regards

Jim McMahon

Jim McMahon OBE MP
Member of Parliament
Oldham West & Royton

Ministry of Housing,
Communities &
Local Government

Kit Malthouse MP
Minister of State for Housing

Ministry of Housing, Communities & Local Government
Fry Building
2 Marsham Street
London
SW1P 4DF

Tel: 0303 444 3430
Email: kit.malthouse@communities.gov.uk

www.gov.uk/mhclg

Jim McMahon OBE MP
House of Commons
London
SW1A 0AA

Our Ref:4001527

15 January 2019

Dear Jim,

Thank you for your letter of 21 December regarding the concerns raised by Oldham Council about the proposed planning reforms for exploratory shale gas development.

The consultation on permitted development for shale gas exploration development has now closed. The Government is in the process of considering the responses to the consultation and will publish its response in due course.

The Government remains fully committed to making planning decisions faster and fairer for all those affected by new development, and to ensure that local communities are fully involved in planning decisions that affect them. That is why the consultation on the principle of a permitted development right for shale gas exploration development sought views on the conditions any permitted development right would be subject to. Conditions can include local consideration of particular planning impacts, and public engagement.

Further to this, on 31 October 2018 we published a separate consultation on whether developers should be required to conduct pre-application community consultation prior to submitting a planning application for shale gas development, and the process of community consultation that could be required. This consultation closed on 7 January 2019 and we are currently considering the responses that we have received.

Thank you again for your letter. I hope you find this information helpful.

Kit Malthouse

KIT MALTHOUSE MP

ANDY BURNHAM
MAYOR OF GREATER MANCHESTER

Carolyn Wilkins
Chief Executive
Oldham MBC
Level 3, Civic Centre
West Street, Oldham
OL1 1UG

Ref: 12214/ES

17 February 2019

Dear Carolyn,

Thank you for your letter regarding Oldham Council's Resolution around Changes to the Planning System to Fast-Track Fracking. Please accept my apologies for the delay in my response.

As you may be aware I am a strong supporter of these changes to the planning system and it was announced in the Guardian, in January, that Greater Manchester has told fracking firms that they are not welcome in the city region: https://www.theguardian.com/environment/2019/jan/04/greater-manchester-tells-fracking-firms-they-are-not-welcome?CMP=twt_gu.

The Combined Authority has committed to putting in place planning measures that create a "presumption" against fracking for shale gas and this forms part of the work around GM becoming carbon neutral by 2038. It is important that cities like Greater Manchester join the group of leading cities on the world stage that are driving fast towards carbon neutrality.

I am aware that this is a big challenge and it must be embraced wholeheartedly, with a full commitment to renewable energy, if it is to be a success.

Best wishes,

Andy

Andy Burnham
Mayor of Greater Manchester

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Department of Health & Social Care

From Steve Brine MP
Parliamentary Under Secretary of State for Public Health and Primary Care

39 Victoria Street
London
SW1H 0EU

020 7210 4850

Your Ref: Council - Funding - 20181212

PO-1161265

Dr Carolyn Wilkins OBE
Chief Executive
Oldham Council
Level 3, Civic Centre
West Street
Oldham OL1 1UG

22 JAN 2019

Dear Dr Wilkins,

Thank you for your letter of 19 December to Matt Hancock about public health funding.

I note the concerns and suggestions raised by Oldham Council.

The Government fully appreciates the importance of protecting and improving public health. We also believe that reducing the deficit and promoting economic growth is vital to the long-term health of our economy and all public services. We recognise that the funding position for local government is extremely challenging, and understand the huge efforts that local government has made to focus on securing the best value from every pound spent.

The 2015 Spending Review made available £16billion of funding for local authorities (LAs) in England over the five-year period. This is in addition to what the NHS spends on prevention, including over £1billion on immunisation, vaccination and screening and £340million on vaccine stocks in 2016/17, and the world's first national diabetes prevention programme.

Health improvement is about far more than the services funded through the grant. The transfer to local government provides the opportunity to join up public health with decisions on other local services, such as housing and economic regeneration, in the interests of improving the health of the local population.

Whilst working within the conditions and regulations of the grant, it is for LAs to determine how best to invest these resources. We expect LAs to focus on securing value for money and to challenge the way services have historically been delivered.

Many councils have redesigned services, taking a holistic approach, and are demonstrating real innovation, and we welcome this. LAs will decide their own spending, based on assessment of local need, and many local councils are re-tendering contracts and achieving better value for money than in the past.

We believe that LAs are best placed to make decisions about services that best meet the needs of their populations. We see LAs commissioning different kinds of public health services that better fit local circumstances and priorities, and that deliver improved value.

I hope this reply is helpful.



STEVE BRINE

Department of Health & Social Care

From the Lord O'Shaughnessy
Parliamentary Under Secretary of State for Health (Lords)

39 Victoria Street
London
SW1H 0EU

020 7210 4850

Your Ref: Council-Exemption-20181107

PO-1157596

19 DEC 2018

Dr Carolyn Wilkins
Chief Executive, Oldham MBC
Level 3, Civic Centre
West Street
Oldham OL1 1UG

Dear Dr Wilkins

Thank you for your correspondence of 12 November to Matt Hancock about free prescriptions for care leavers.

I appreciate your and the Council's concerns and am grateful to you for taking the time to raise these with me.

The Government has no current plans to change the range of exemptions or the way in which they are administered, but I realise that this issue raises some strong feelings.

It is possible that care leavers may be able to access other help that is available. People on a low income can seek help under the NHS Low Income Scheme, which provides help with health costs on an income-related basis. The level of help available is based on a comparison between a person's income and requirements at the time a claim is received, or at the time a charge was paid if a refund is claimed. Additionally, as you know, a number of Department for Work and Pensions benefits and certain tax credits also provide entitlement to free prescriptions.

People who have to pay NHS prescription charges and need many prescription items could save money with a prescription prepayment certificate (PPC). A three-monthly PPC (costing £29.10) or an annual PPC (costing £104.00) will save people money if they need four or more items in three months or 13 or more items in 12 months. To help spread the cost, people can now pay for an annual PPC by ten monthly direct debits. PPCs can be obtained by calling 0300 330 1341 (local rates), online through

the NHS Business Services Authority's website at www.nhsbsa.nhs.uk, or by asking a pharmacist for an application form (FP95).

More information about the extensive arrangements for providing help with NHS prescription charges and other health costs can be found on the NHS Choices website at www.nhs.uk/healthcosts.

I hope this reply is helpful.

JAMES O'SHAUGHNESSY

Transport for Greater Manchester

2 Piccadilly Place
Manchester M1 3BG

0161 244 1000
www.tfgm.com

Ms C Wilkins
Chief Executive
Oldham MBC
Level 3 Civic Centre
West Street
Oldham
OL1 1UG

24 December 2018

Dear Carolyn

Oldham Council Resolution – Conductors on Trams

Thank you for the letter dated 7 November 2018 in relation to the above resolution.

As detailed within your letter, the Oldham - Rochdale line continues to experience issues with anti-social behaviour and fare evasion.

TfGM takes these issues very seriously and has worked closely with GMP, Oldham and Rochdale Councils, TfGM and KeolisAmey Metrolink over the last few months through the TravelSafe partnership to tackle these issues together, including intensive activity through Operation Infinity in the summer which is referenced in the resolution. Building on this activity, KeolisAmey Metrolink are introducing dedicated route teams to be deployed from January 2019. These teams will be led by a named manager responsible for each line/route with a dedicated team of Customer Service Representatives, (CSR), who will be deployed on each route or to specific hotspot areas when required. The objective is for these staff to gain valuable insight into the specific issues affecting each route and deploy staff to tackle these issues and deter offenders as required. They will get to know the passengers, including the minority causing anti-social behaviour on the Rochdale – Oldham line, and feed intelligence into the TravelSafe Partnership where required.

Clearly, it will be important to evaluate the impact of the introduction of the dedicated CSR route teams to see if this is successful in reducing incidents of anti-social behaviour and fare evasion before any decision is made to trial the Conductors on Trams proposal. I will ensure that these outcomes are brought forward to Metrolink and Rail Networks Sub-Committee in due course.

However, at this stage I think it is important at this stage to highlight some of the complexities and very real challenges that a pilot programme of Conductors on Trams would present.

Firstly, in terms of comparisons with other light rail systems, Nottingham's on-board presence primarily served as a ticket selling function and was phased out in 2014 upon introduction of their 'buy before you board' policy. Birmingham does operate with on tram conductors, although they are often unable to make their way through the carriages to sell or check tickets on trams which are very busy. The conductors themselves have become a target for anti-social behaviour.

We have previously undertaken some high level analysis to assess the feasibility of deploying an on-board presence on each and every tram 'set' across the network (i.e. one conductor per service, regardless of whether the service is operating as a 'single' or a 'double'). The cost of providing this solution would be circa £8 million, which would be significantly in excess of the revenue we might expect to recover from the conductors helping to tackle fare evasion on the network. This significant net cost would have a material adverse impact on Metrolink's net revenues, which are critical.

In relation to the Oldham - Rochdale Line specifically, initial high level calculations suggested that the annualised staffing cost of implementing any trial would require around 115 additional staff to cover each weekday service, at a cost of circa £4.5m, with a need to double the amount of staff in the cases of a double tram unit, given that there is no direct access between tram carriages. If the number of double trams increased to meet a growth in demand then staffing requirements would increase proportionately. These costs exclude any recruitment, training and other ancillary costs, e.g. revenue protection devices, welfare facilities, uniform etc. Also, it is highly likely that Metrolink staff and their unions would oppose any on-tram lone working arrangements, and, therefore, two members of staff would be required on any of tram/set, potentially doubling the anticipated staffing costs.

Subject to your views, it may be helpful for Oldham MBC staff to meet the Metrolink dedicated Route Manager to discuss how the route team will be deployed and outline the initial work plan and methods to tackle anti-social behaviour and fare evasion. If you are in agreement, we will make suitable arrangements.

In the meantime, please give me a call if you would like to discuss further.

Yours sincerely

Bob

Bob Morris
Chief Operating Officer

Department for
Business, Energy
& Industrial Strategy

Department for Business, Energy & Industrial Strategy
1 Victoria Street
London
SW1H 0ET

T +44 (0) 20 7215 5000
E enquiries@beis.gov.uk
W www.gov.uk

Dr Carolyn Wilkins
Oldham MBC
Level 3, Civil Centre
West Street
Oldham
OL1 1UG

Our ref: TOB2018/25464
Your ref: Council Post Office 20181107

20 December 2018

Dear Dr Wilkins,

Thank you for your letter dated 12 November to the Rt Hon Greg Clark MP regarding the franchising of the Oldham Post Office. I have been asked to reply.

I would like to reassure you that this Government values and recognises the important role that the Post Office plays in Oldham and other communities across the UK. This is why we committed in our 2017 Manifesto to safeguarding the Post Office network and protect existing rural services. Between 2010 the Government provided nearly £2 billion to maintain and invest in the Post Office network, leading to the most stable network in generations, with over 11,500 branches across the UK, 93% of the population living within 1 mile and over 99% within three miles of their nearest branch.

I should explain that while the Post Office is publicly owned, it is a commercial business. The Government sets the strategic direction for the Post Office – to maintain a national network accessible to all and to do so more sustainably for the taxpayer – and allows the company the commercial freedom to deliver this strategy as an independent business

Your letter asked a number of questions and I have gained some insight on these from Post Office Limited. Franchising is not a privatisation or closure programme, and the Post Office is not moving from public ownership. The Post Office's proposal to franchise or host its Crown branches are part of its plans to ensure a sustainable network in the face of unprecedented change on our high streets and in consumer trends. Franchising has helped the Post Office's Crown branches move from a £46 million loss in 2012 to break even today, thereby reducing the taxpayer funding that the Post Office requires from Government whilst maintaining, and in some instances improving, customer service levels. With over 11,300 branches (almost 98% of the total network) operating successfully on a franchise or agency basis, franchising is a tried and tested way of delivering key services.

Let me reassure you that, like Oldham Council, WHSmith sees Post Offices as a central hub in the community and takes the social responsibilities that comes with this very seriously. The recent announcement regarding 74 branches brings the total number of Post Offices operated by WHSmith in their stores to over 200, supporting the long-term sustainability of Post Office

branches, bringing longer opening hours and offering 7-day trading for customers in convenient locations.

The Post Office is committed to ensuring that franchised branches offer the full suite of Post Office products and services currently on offer within the Crown branches. The UK Visa and Immigration Biometric Enrolment Service for the Home Office was available in a mix of 99 directly managed and WHSmith branches nationwide. However, the Home Office recently awarded this contract to Sopra Steria, who will now take on the running of this service in new locations.

Regarding the Post Office's consultation, I can reassure you that prior to finalising any relocation, the Post Office Limited runs a 6-week public consultation. This process seeks to inform, and gather views from, opinion formers and local stakeholders of the proposed changes to the network and to allow the public to inform the Post Office's plans for the new branch. The Post Office also runs a customer forum to allow the public to speak to them directly. This process in line with the Post Office's Code of Practice on changes to the network agreed with Citizens Advice. A recent review by the Citizens Advice reported that the Post Office consultation process is increasingly effective, with improvements agreed in most cases, demonstrating that the Post Office listens to the community.

I have been informed by the Post Office that the consultation for the franchising of the Oldham branch will commence in early 2019 and the Post Office will write to you with further details ahead of this.

Finally, you raise concerns regarding the impact of franchising on Post Office staff. I understand that when a branch is franchised, Post Office staff will have the opportunity to transfer to the new franchise under the Transfer of Undertakings (Protection of Employment) regulations (TUPE), be redeployed elsewhere with the business, or leave with compensation. You can rest assured that it is the Post Office's ambition to secure the best outcome for its staff and extensively consult with them to identify their preferred solution.

I thank you for taking the time to bring this matter to the Minister's attention. I encourage you, and residents of Oldham, to engage with the upcoming consultation on the Oldham Crown branch so that the Post Office is fully aware of your views and any concerns.

Yours sincerely



Elizabeth Hennessy
BEIS MINISTERIAL CORRESPONDENCE UNIT

Department for Transport

From the Minister of State
Jesse Norman MP

Great Minster House
33 Horseferry Road
London
SW1P 4DR

Tel: 0300 330 3000
E-Mail: jesse.norman@dft.gov.uk

Web site: www.gov.uk/dft

Our Ref: MC/243983
Your ref: Council - Potholes - 20181107

12 DEC 2018

Dr Carolyn Wilkins OBE
Chief Executive
Oldham MBC
Level 3, Civic Centre
West Street, Oldham
OL1 1UG

Dear Dr Wilkins,

Thank you for your letter, dated 12 November, regarding local highway maintenance.

The Government supports the new Code of Practice, Well-Managed Highway Infrastructure. The Code takes an integrated, risk-based approach to managing highway infrastructure and does not impose any prescriptive or minimum standards for intervention levels. The Code provides local highway authorities such as Oldham with the opportunity to set their own priorities and intervention levels based on their own risk assessment.

I was pleased to note your authority's capital investment programme. At the same time, I hope Oldham Council was pleased to receive over £1 million as its share of the additional £420 million the Chancellor of the Exchequer made available in the Budget, to England's highway authorities for highway maintenance.

Jesse Norman

JESSE NORMAN

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Report to COUNCIL

Statement of Community Involvement 2019

Portfolio Holder:
Councillor Roberts, Cabinet Member for Housing

Officer Contact: Helen Lockwood, Deputy Chief Executive, People and Place

Report Author: Georgina Brownridge
Ext. 1670
20 March 2019

Reason for Decision

To adopt the Statement of Community Involvement (SCI). The SCI sets out how the council will involve the community in the preparation and the revision of the Local Plan and the consideration of planning applications.

Recommendations

To adopt the SCI and make it available to view alongside the schedule of comments and the Equality Impact Assessment (EqIA).

Statement of Community Involvement

1 Background

1.1 The Planning and Compulsory Purchase Act 2004 requires local planning authorities to prepare a Statement of Community Involvement (SCI). Oldham Council first adopted its SCI in April 2007. It identified how the council would involve the community in the preparation and revision of the Local Plan and the consideration of planning applications.

1.2 It was then reviewed in 2010 and 2016 to take account of changes to national planning guidance, legislation and to reflect that the ten Greater Manchester authorities agreed to produce a joint Greater Manchester Spatial Framework (GMSF) in 2015. The GMSF will provide the overarching framework to strategically manage sustainable growth and development across the conurbation over the next twenty years or so.

1.3 Since the SCI was reviewed and adopted in 2016, the Neighbourhood Planning Act 2017, The Town and Country Planning (Local Planning) (England) (Amendment) Regulations 2017 and changes to NPPF and its guidance have been published. These require councils to set out their policies for giving advice or assistance to neighbourhood planning groups and their policies for involving communities and other interested parties in the preliminary stages of plan making. It was also felt that the SCI needed refreshing as we progress the GMSF and the Local Plan review.

1.4 The SCI outlines the techniques that may be used to engage the community at the various stages of preparation of DPDs, Neighbourhood Development Plans (NDPs), Supplementary Planning Documents and Sustainability Appraisal / Strategic Environmental Assessment. It also outlines how the community will be consulted on planning applications.

1.5 In August 2018 approval was given to carry out public consultation on the draft SCI for a period of six weeks. Consultation took place between September and October 2018.

1.6 There were very few comments received on the SCI (five in total), probably due to the nature of the document. Two of the respondents' confirmed that they had no specific comments to make. The other three respondents requested:

- minor changes to the text to make clear that Parish Councils are separate from the District Executives;
- that any comments made specifically on Shaw and Crompton as part of the SCI exercise are sent to Shaw Parish Council (no specific comments were made); and
- additional text to make clear the steps that should be taken to complain about the consultation procedures if it is felt that they are not met (text has been added to sections 3 and 8).

1.7 This decision links to the Corporate Plan as the SCI seeks to promote working with a resident focus through encouraging residents and other stakeholders to be engaged in the planning process. The SCI sets out what methods we will use to engage with people (#ourbit), how people can comment and get involved in the planning process (#yourbit) and the result is a Local Plan / planning decisions that have been influenced together (#result).

2 Current Position

2.1 The SCI has now been updated to reflect the above comments. It has also been updated to reflect that the National Planning Policy Framework has been updated, reflect the updated Oldham Plan 2017-22 and to make clear that the consultation techniques outlined in Table 1 relate to Local Plan documents – not necessarily evidence base documents.

2.2 The EqIA has also been updated.

2.2 The SCI (Appendix 1) now needs to be adopted at full council as it is a local development document. This needs to be made available on the council's website and at public deposit points alongside the schedule of comments made during the consultation period and the council's response to these (Appendix 2) and the updated EqIA (Appendix 3).

3 Options/Alternatives

3.1 Option 1 – Adopt the SCI and make it available to view alongside the Schedule of Comments and the EqIA. The advantage of this option is that it will provide certainty to residents, developers and other key groups and organisations as to the consultation methods the council will use. In addition it will also ensure that planning consultations are carried out in accordance with the most up to date legislation and guidance. There are no disadvantages to this option.

3.2 Option 2 – Not to adopt the SCI and make it available to view alongside the Schedule of Comments and EqIA. There are no advantages to this option. The disadvantages will be that the council will have to rely on an outdated SCI which does not reflect the latest legislation, national planning guidance and the council's Corporate Plan and the Oldham Plan.

4 Preferred Option

4.1 Option 1 – Adopt the SCI and make it available to view alongside the Schedule of Comments and the EqIA. The advantages of this option is that it will provide certainty to residents, developers and other key groups and organisations as to the consultation methods the council will use. In addition it will also ensure that planning consultations are carried out in accordance with the most up to date legislation and guidance. There are no disadvantages to this option.

5 Consultation

5.1 The council consulted on the draft SCI from 13 September to 25 October 2018. The comments received and the council's response to those comments are available to view in Appendix 2.

6 Financial Implications

6.1 Adopting the SCI in line with Regulation 35 will involve making the documents available on the council's website. In addition we will make the SCI and supporting documents available at public libraries and the planning reception at Access Oldham. Therefore the decision will result in no major financial implications. The service will incur small costs for publication and writing out to people on the Local Plan mailing list but is not expected to be more than £150. This will be funded from the Development Control & Planning cost centre 23700 K108. (Sophie Eade / Sadrul Alam)

7 Legal Services Comments

7.1 The SCI is a local development document. Section 23 of the Planning and Compulsory Purchase Act 2004 deals with the adoption of local development documents and it states at section 23(5) that a document is adopted for the purposes of the section if it is adopted by resolution of the authority i.e. by full Council. (A Evans)

8. **Co-operative Agenda**

8.1 The draft SCI links to the Corporate Plan and co-operative agenda as it seeks to promote working with a resident focus through encouraging residents and other stakeholders to be engaged in the planning process. The SCI sets out what methods we will use to engage with people (#ourbit), how people can comment and get involved in the planning process (#yourbit) and the result is a Local Plan / planning decisions that have been influenced together (#result).

9 **Human Resources Comments**

9.1 N/A.

10 **Risk Assessments**

10.1 N/A (Mark)

11 **IT Implications**

11.1 None

12 **Property Implications**

12.1 None.

13 **Procurement Implications**

13.1 N/A

14 **Environmental and Health & Safety Implications**

14.1 The Local Plan is a land use plan and may have environmental impacts, but the SCI, as the document which will set out how the council will involve the community in planning, has no implications.

15 **Equality, community cohesion and crime implications**

15.1 The SCI vision is that “through a co-operative approach we will enable, empower and encourage all residents and stakeholders of the borough to actively participate in the planning process to help achieve our corporate outcome of engaging and resilient communities”. This can only have a positive effect on all residents and stakeholders.

16 **Equality Impact Assessment Completed?**

16.1 Yes

17 **Key Decision**

17.1 No

18 **Key Decision Reference**

18.1 N/A

19 **Background Papers**

19.1 The following is a list of background papers on which this report is based in accordance with the requirements of Section 100(1) of the Local Government Act 1972. It does not include documents which would disclose exempt or confidential information as defined by the Act:

Name of File: Draft Statement of Community Involvement 2018
Records held in Strategic Planning, Room 310, Level 3, Civic Centre
Officer Name: Georgina Brownridge
Contact No: 1670

20 **Appendices**

20.1 Appendix 1: Statement of Community Involvement 2019
Appendix 2: Schedule of Comments made during the consultation period and the council's response to these
Appendix 3: Equality Impact Assessment

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Oldham Local Plan

Statement of Community Involvement 2019

January 2019

Oldham Council

OLDHAM COUNCIL LOCAL PLAN

The council's vision for the Statement of Community Involvement (SCI) is that "through a co-operative approach we will enable, empower and encourage all residents and stakeholders of the borough to actively participate in the planning process to help achieve our corporate outcome of engaging and resilient communities".

If you would like further help in interpreting the SCI please contact the Strategic Planning and Information section on the following telephone numbers: 0161 770 1672/4061.

You can also email the team on spi@oldham.gov.uk.

All documents connected with the Local Plan and the SCI are available on the council's web site.

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1 Introduction

1.1 The Planning and Compulsory Purchase Act 2004 requires Local Planning Authorities (LPAs) to prepare a Statement of Community Involvement (SCI). Oldham Council first adopted its SCI in April 2007. It identified how the council would involve the community in the preparation and revision of the Local Plan and the consideration of planning applications. It was then reviewed in 2010 and 2016 to take account of changes to national planning guidance and legislation. In addition, the ten Greater Manchester authorities agreed to produce a joint Greater Manchester Spatial Framework (GMSF) in 2014. The GMSF will provide the overarching framework to strategically manage sustainable growth and development across the conurbation over the next twenty years or so. This SCI also sets out how the community and other stakeholders will be involved in the preparation of the GMSF.

1.2 Since the SCI was reviewed and adopted in 2016 the Neighbourhood Planning Act 2017, The Town and Country Planning (Local Planning) (England) (Amendment) Regulations 2017 and National Planning Policy Framework (NPPF) (July 2018) have been published. These documents require councils to set out their policies for giving advice or assistance on neighbourhood planning and to set out policies for involving communities and other interested parties in the preliminary stages of plan making.

1.3 It was also felt that the SCI needed refreshing as we progress the GMSF and the Local Plan review.

2 The Planning System and Community Involvement

2.1 A key part of the Local Plan is the SCI, which sets out how the council will involve the community in the preparation and revision of the Local Plan and the consideration of planning applications.

2.2 This SCI defines ‘community’ as all stakeholders with an interest in the future development of the borough, which includes the general public, community and interest groups, organisations, businesses, land owners, developers, consultants and statutory consultees.

2.3 The SCI outlines the techniques that may be used to engage the community at the various stages of preparation of Development Plan Documents (DPDs), Neighbourhood Development Plans (NDPs), Supplementary Planning Documents (SPDs) and Sustainability Appraisal / Strategic Environmental Assessment (SA / SEA) (referred to as the 'Integrated Assessment') (Section 4).

2.4 Opportunities for community involvement on planning applications are outlined in Section 8.

2.5 The SCI was first adopted as council policy in April 2007 after an independent examination and public consultation. It was then reviewed in 2010 and 2016 in light of revised Regulations and Guidance and the commencement of the GMSF.

2.6 The SCI has being updated again to take account of the Neighbourhood Planning Act 2017, The Town and Country Planning (Local Planning) (England) (Amendment) Regulations 2017, the updated NPPF and updates to the Oldham Plan and the Corporate Plan. The review was also felt timely with work progressing on the GMSF and the Local Plan review to ensure that we consider different types of engagement.

2.7 All DPDs, NDPs (relevant stages) and SPDs that are prepared will have to take account of and comply with the SCI. A ‘Statement’ will have to be published for each DPD, showing how it meets the requirements outlined in the SCI when it is submitted to the Secretary of State. All planning applications that are determined by the council must meet the requirements outlined in this SCI.

2.8 This SCI has taken account of the following Government legislation and guidance:

a. The Planning and Compulsory Purchase Act 2004;

b. The Localism Act 2011;

c. The Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended);

d. Neighbourhood Planning Act 2017; and

e. National Planning Policy Framework and Guidance (2018).

2.9 The SCI covers the whole borough except that part which falls within the Peak District National Park.

3 The Council and Community Involvement

OUR AMBITION FOR THE BOROUGH

3.1 The Local Plan is closely related to the strategies that outline the long-term ambition for the borough and the council, which are set out below.

THE OLDHAM PLAN

3.2 The Oldham Plan is a collective action statement for Oldham developed and agreed by the Oldham Partnership. It sets out how we can all best serve the place we love and help its people, districts and businesses thrive. The Plan's ambition is *'To be a productive and cooperative place with healthy, aspirational and sustainable communities'.*



3.3 The model to deliver this ambition is based around three fundamental shifts:

1. Inclusive Economy: Our vision is for Oldham to become Greater Manchester's Inclusive Economy capital by making significant progress in living standards, wages and skills for everyone.

2. Co-operative Services: Our vision is to collaborate, integrate and innovate to improve outcomes for residents and create the most effective and seamless services in Greater Manchester.

3. Thriving Communities: Our vision is for people and communities to have the power to be healthy, happy and able to make positive choice's and both offer and access insightful and responsive support when required.

3.4 These shifts are complemented and supported by a focus on two key enablers - public service reform and empowering people and communities.

3.5 It is imperative that the Local Plan is shaped for the place, people, districts and businesses. By aligning the Local Plan to the Oldham Plan ambitions, we can ensure that it does its bit to enable and support the achievement of these shifts.

THE CORPORATE PLAN

3.6 The Corporate Plan is part of a wider family of strategies which outline how the council will achieve our co-operative ambition for the borough. The Corporate Plan outlines how the council contributes to the Oldham Plan. The corporate ambition '*To deliver a co-operative future where everyone does their bit to create a confident and ambitious borough'* complements the intention in the Oldham Plan to 'build on our co-operative approach' and 'create a borough where everyone does their bit and everyone benefits'.

3.7 The vision is underpinned by three corporate objectives as shown in the image below:



3.8 The Local Plan is critical to the achievement of these objectives for the borough, particularly in terms of creating a inclusive economy where people and enterprise thrive and enabling thriving communities.

OUR VALUES

3.9 The Corporate Plan outlines a clear set of values that show how we will do business. We share these borough-wide values with our residents, partners and businesses:



Our values

To help make this ambition a reality we have developed Co-operative Values. We will encourage our staff, citizens and partners to adopt these values in everything they do:

Fairness
We will champion fairness and equality of opportunity, and ensure working together brings mutual benefits and the greatest possible added value. We will enable everyone to be involved

Openness
We will be open and honest in our actions and communications. We will take decisions in a transparent way and at the most local level possible.

Responsibility
We take responsibility for, and answer to our actions. We will encourage people to take responsibility for themselves and their actions. Mutual benefits go hand-in-hand with mutual obligations.

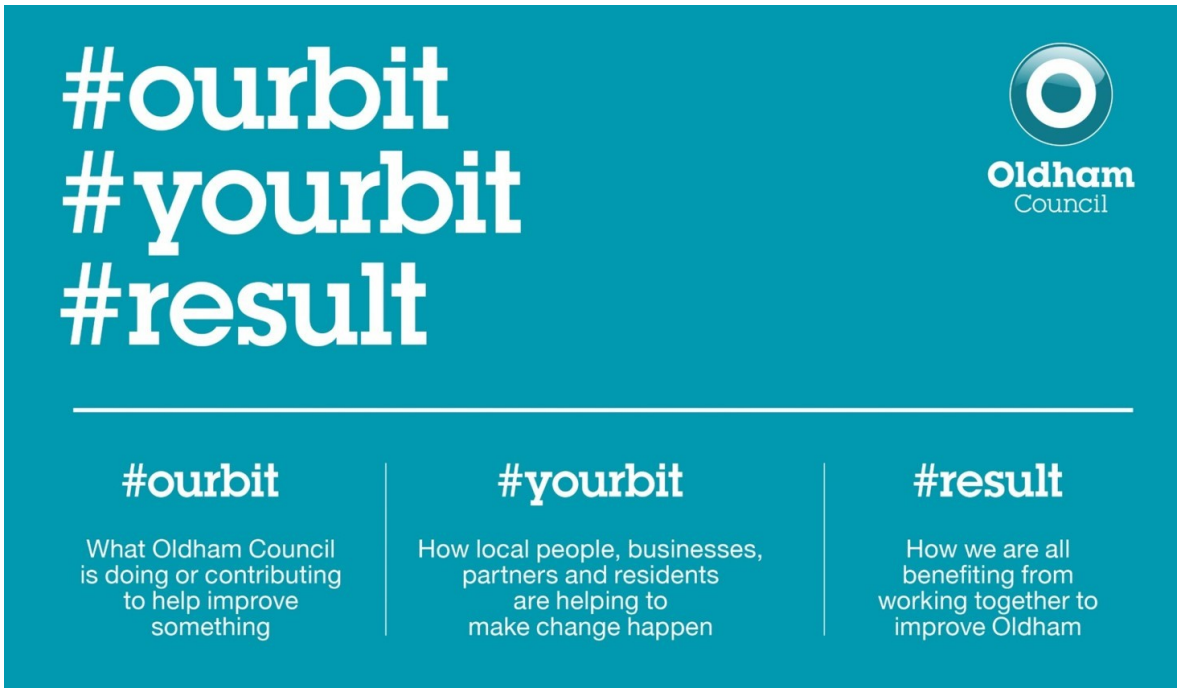
Working together
We will work together and support each other in achieving common goals, making sure the environment is in place for self-help.

Accountability
We recognise and act upon the impact of our actions on others, and hold ourselves accountable to our stakeholders.

Respect
We recognise and welcome different views and treat each other with dignity and respect.

Democracy
We believe and act within the principles of democracy, and promote these across the borough.

3.10 Our approach to community involvement should genuinely embody these values. In terms of community involvement we are particularly keen to promote working with a resident focus through the #ourbit #yourbit #result ethos. The SCI sets out how we will engage communities in the preparation of the Local Plan. For example, residents can get engaged through providing comments and feedback as the Local Plan is prepared and the result will be a Local Plan for the future growth of Oldham that has been prepared together.



CUSTOMER CHARTER

Oldham Council also has a customer charter which sets out our promise to make customer care central to the way we do business. The planning service is part of this promise.

Customer Charter

We will:

- Make our services easy to use and give you choices where possible.
- Be honest, approachable, professional and polite and always put you first.
- Treat you with dignity, respect and let you know how long it will take to deal with your query.
- Deal with your enquiry straight away where possible or make you an appointment with a person who can help.
- Apologise if things go wrong and do our best to put things right quickly.
- Use your views to help us make improvements to services, give good service and provide value for money.

Help us by:

- Giving us all the information we need to help you.
- Letting us know if you have any special needs.
- Telling us how we can improve our services.
- Asking us to explain anything you're not sure of.

Our Customer Service Standards

When dealing with you in person we will:

- Provide easy access to all our public buildings.
- Keep waiting times to a minimum and aim to see you within 5 minutes.
- See you at the time agreed for appointments.
- If you do not have an appointment we will see you within 30 minutes of your arrival.

When dealing with you by phone we will:

- Aim to answer your call within 20 seconds and deal with your enquiry at that point, wherever possible.
- Welcome you and give you our name.
- When dealing with emails sent to service email addresses we will acknowledge the receipt of your email within 24 hours.

- Provide a full response to your enquiry within 5 working days.
- Give the contact details of the person replying to your enquiry.

When dealing with emails sent to named officers we will:

- Provide a full response to your enquiry within 10 working days.
- Give the contact details of the person replying to your enquiry.

When you write to us we will:

- Acknowledge that we've received your letter within 5 working days. Provide a full response to your enquiry within 10 working days.
- Give the contact details of the person replying to your enquiry.

If you have a complaint we will:

- Acknowledge that we've received your complaint within 5 working days.
- Fully investigate your complaint and provide you with a response within 15 days.
- Give the contact details of the person replying to your enquiry.

Information about complaints and feedback to the council can be found on the council's website

THE LOCAL PLAN AND THE OLDHAM PARTNERSHIP

3.11 The Oldham Partnership brings together proactive and engaged public, private, voluntary and community organisations in Oldham. All of these partners share the common vision 'to make Oldham a place of ambition' and are committed to working with each other and with the people of Oldham to create a productive place with healthy, aspirational and sustainable communities. It is more than a partnership of organisations but a body which is responsible for leading and championing Oldham, not just at the borough level but at the city region and beyond.

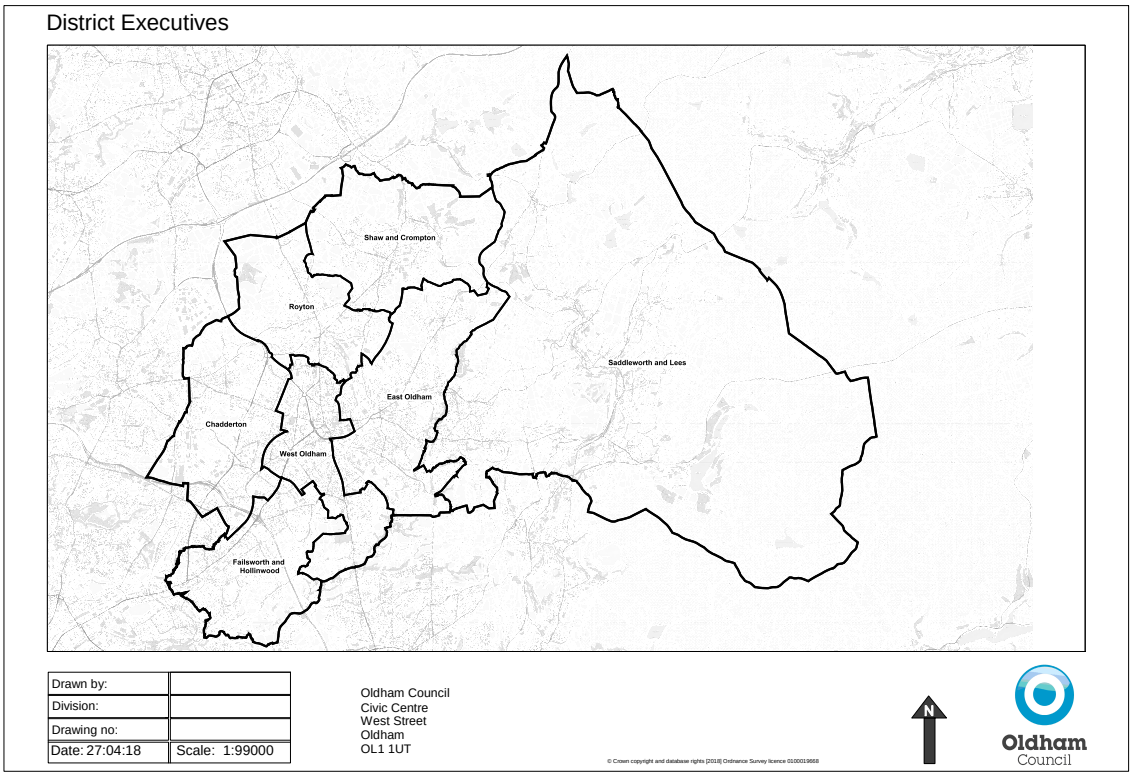
3.12 The Oldham Leadership Board is the governing body of the Oldham Partnership. It comprises of public sector chief executives, key elected members, business and community and voluntary sector leaders.

3.13 The Oldham Partnership will be used as a mechanism to engage with key stakeholders as part of the consultation process for the Local Plan.

3.14 In developing the Local Plan, the council will endeavour to undertake, where appropriate, joint working with organisations represented on the Oldham Partnership, so as to maximise resources and reduce consultation fatigue. The Oldham Partnership has a proven track record in engaging stakeholders and members of the community on a range of social, economic and environmental issues facing local communities.

DISTRICT EXECUTIVES

3.15 The District Executive is made up of the Councillors who represent the areas (or wards) within the Districts.



3.16 The District Executive comes together regularly to make decisions about things that affect local people and to agree the priorities which form the District Plan. The District Executive is led by the Chair who is supported by the Vice Chair. The Chair and Vice Chair champion the interests of the district at a borough-wide level and support many important events and initiatives throughout the district.

3.17 In developing the Local Plan, the council will try to undertake, where appropriate, joint working with the District Executives (and the Parish Council's) so as to maximise resources and reduce consultation fatigue.

3.18 In addition Oldham Council's Stronger Communities Service and District Teams are developing a strategy which is looking at how to best engage with Oldham's newly emerging communities, including recent migrants from a variety of different backgrounds. Funding has been obtained from the Lottery and Government to deliver this work. At an appropriate time we will seek to engage this growing section of our community on planning matters. This SCI recognises that it is important to try to engage new and growing communities.

4 Community Involvement and the Local Plan

WHAT PLANNING POLICY DOCUMENTS ARE THERE?

4.1 There are two types of Local Plan documents and depending on the type of document these may form part of the Local Plan or provide additional guidance for implementing policies. The two types of Local Plan documents are:

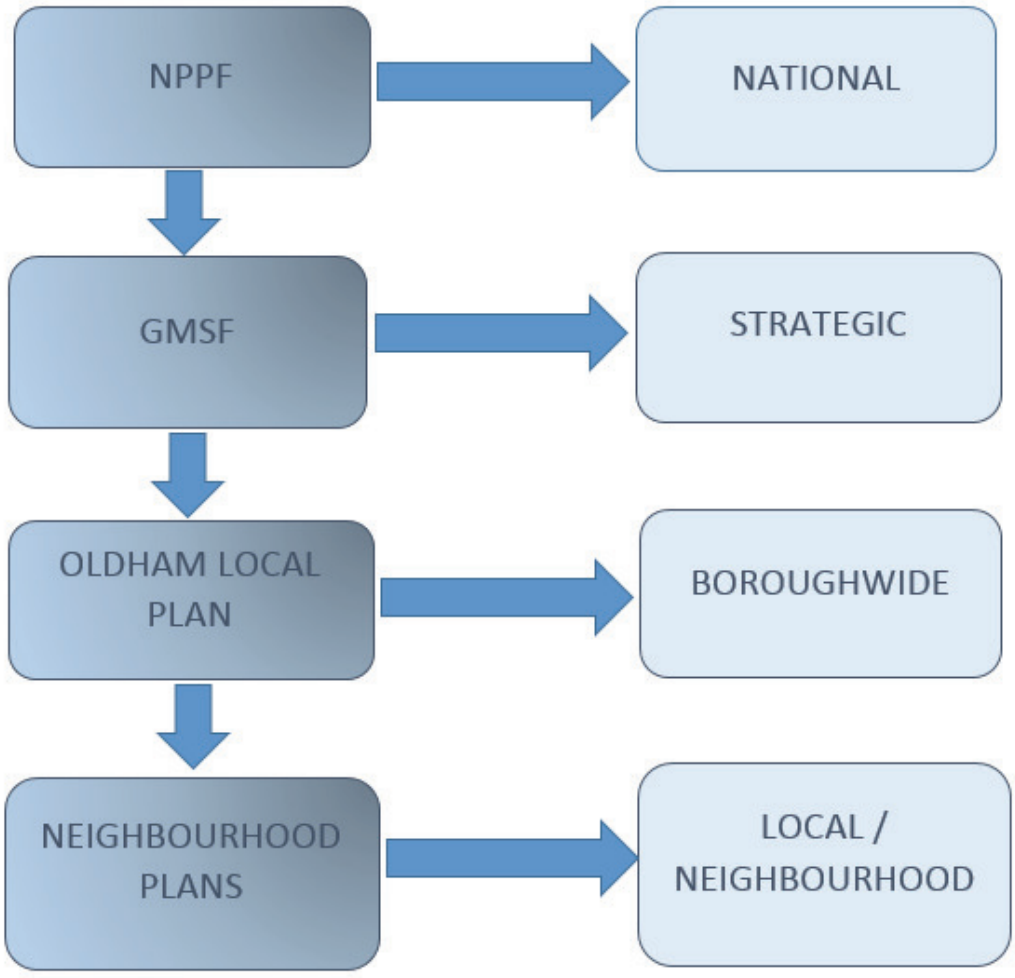
4.2 **Development Plan Documents (DPDs)**, which include documents relating to the development and use of land and which contain the statutory planning policies which guide future development. DPDs form part of the Local Plan. The DPDs we have in place in Oldham are the Joint Core Strategy and Development Management Policies DPD (including some saved Unitary Development Plan policies) (the 'Joint DPD'), Greater Manchester Joint Waste DPD and the Greater Manchester Joint Minerals DPD. DPDs must be in conformity with NPPF.

4.3 We are currently working on a Greater Manchester Spatial Framework (GMSF) and in addition, a Local Plan review which will replace the Joint DPD.

4.4 **Supplementary Planning Documents (SPDs),** which provide greater detail on the policies and proposals in DPDs. SPDs are not part of the Local Plan but support Local Plan policies and are a material consideration in planning decisions.

4.5 In addition, the Localism Act introduced **Neighbourhood Plans**. Further information on Neighbourhood Plans can be found at paragraphs 4.29 - 4.40.

4.6 A diagram of the different tiers of plans is shown below.



4.7 Other documents include:

- Oldham's **Local Development Scheme** (LDS) is the project plan for the Local Plan and sets out details of the planning documents to be prepared and their timescales. This involves timescales for the various stages of plan preparation, including at the early stages of plan making. This early engagement with the community is an important part of the Local Plan. Methods of how we would engage the community are set out in Table 1. The LDS is available on the council's website.

- Oldham's **Monitoring Report** is the main mechanism for assessing the Local Plan's performance and effects. It reports on housing delivery, amongst other policy areas, duty to co-operate and whether the council is meeting key milestones as set out in the LDS.

- **Community Infrastructure Levy** (CIL) is a charge that is levied on new development floorspace and is intended to contribute towards the provision of infrastructure. There are two main stages of statutory consultation: Preliminary Draft Charging Schedule and the Draft Charging Schedule. Oldham Council

consulted on a Preliminary Draft Charging Schedule early 2014. However progress on CIL has been put on hold until the GMSF and Oldham Local Plan review have progressed.

DEVELOPMENT PLAN DOCUMENTS - THE PROCESS

4.8 There are four stages in the preparation of DPDs - Preparation, Publication, Examination and Adoption. These stages are set out by The Town and Country (Local Planning) (England) Regulations 2012 (as amended).

4.9 Preparation – This preliminary stage involves the gathering of baseline information to assist preparation of the Development Plan Document, evidence base gathering and early engagement with relevant consultation bodies (Regulation 18). This stage includes the drafting of the DPD and supporting documents and it includes various stages of consultation to engage the community.

4.10 Publication– The council will then prepare a Publication/Submission DPD and Final Integrated Assessment Report. It will then be published for consultation along with a statement of representations for at least 6 weeks (Regulation 19). Comments will be invited before it is submitted to the Secretary of State.

4.11 Examination – The Publication / Submission DPD will be subject to Independent Examination by a Planning Inspector who will test its “soundness" (Regulation 24).

4.12 Adoption – The Inspector will produce a report that will be binding upon the council should the council adopt the plan. The Inspector’s report will be published. Any recommended changes would have to be incorporated into the DPD before the council formally adopts and publishes it (Regulation 26).

SUPPLEMENTARY PLANNING DOCUMENTS - THE PROCESS

4.13 The Town and Country (Local Planning) (England) Regulations 2012 (as amended) sets out the stages for preparation of a SPD.

4.14 This includes a statutory period of at least four weeks for public consultation on a SPD (Regulation 12), however, the council will normally consult for a minimum of 6 weeks. The community can then make representations on the SPD (Regulation 13).

4.15 The council will consider those representations and prepare a statement setting out who was consulted, the main issues raised and how those issues have been addressed (Regulation 12).

4.16 The council will adopt the final SPD and make the SPD and its adoption statement available to view and send the adoption statement to anyone that asked to be notified of the SPD adoption (Regulation 14).

SUSTAINABILITY APPRAISAL AND STRATEGIC ENVIRONMENTAL ASSESSMENT - THE PROCESS

4.17 A key aim of national planning policy is the delivery of sustainable development. The government's definition of sustainable development is set out in the NPPF. The NPPF states the objective of sustainable development can be summarised as meeting the needs of the present without compromising the ability of future generations to meet their own needs.

4.18 The planning system has three overarching objectives, which are interdependent and need to be pursued in mutually supportive ways (so that opportunities can be taken to secure net gains across the different objectives):

1. an economic objective - to help build a strong, responsive and competitive economy, by ensuring that sufficient land of the right types is available in the right places and at the right time to support growth, innovation and improved productivity; and by identifying and coordinating the provision of infrastructure;

2. a social objective - to support strong, vibrant and healthy communities, by ensuring that a sufficient number and range of homes can be provided to meet the needs of present and future generations; and by fostering a well-designed and safe built environment, with accessible services and open spaces that reflect current and future needs and support communities' health, social and cultural well-being; and

3. an environmental objective - to contribute to protecting and enhancing our natural, built and historic environment; including making effective use of land, helping to improve biodiversity, use natural resources prudently, minimise waste and pollution, and mitigate and adapt to climate change, including moving to a low carbon economy.

4.19 Under the Planning and Compulsory Purchase Act 2004, a Sustainability Appraisal (SA) is mandatory for a DPD. The role of the SA is to promote sustainable development through assessing the emerging DPD against economic, environmental and social objectives.

4.20 The council is also required to carry out a Strategic Environmental Assessment (SEA) under the European Directive 2001/42/EC and the Environmental Assessment of Plans and Programmes Regulations 2004. This assesses the likely significant effects on the environment.

4.21 For both the GMSF and the Oldham Local Plan review the requirements of the SA and SEA will be met and published in an 'Integrated Assessment' (IA). In recognition that there will be linkages across the various assessments that the council is required to carry out, the IA will also incorporate the following:

- Equalities Impact Assessment (EqIA), required by the Equality Act (2011). An EqIA will help to eliminate unlawful discrimination, advance equality of opportunity and foster good relations between people, considering protected characteristics, such as age and disability for example;

- Health Impact Assessment (HIA), recommended by the Department of Health. A HIA assesses the potential effects of the DPD on the health of the borough's population; and

- the findings from the Habitats Regulations Assessment (HRA), which is required by the Habitats Directive (2007). This ensures the protection of the integrity of European protected sites (in Oldham this is the Rochdale Canal and the South Pennine Moors).

4.22 A SA is not required for SPDs, however the council must determine whether a Strategic Environmental Assessment (SEA) is required.

4.23 There are several opportunities for community involvement during the stages of the IA of DPDs. These are explained below.

4.24 Pre-production - The council will carry out evidence gathering at this stage. This may involve engaging with key stakeholders, particularly statutory bodies, to establish relevant policies, plans and programmes and collecting baseline information.

4.25 Consulting on the Scope of the IA - The council is required to consult the following three consultation bodies (or any successor bodies) on the scope and level of detail in the IA Scoping Report for five weeks:

- Historic England;

- Natural England; and the

- Environment Agency.

4.26 The council may also consult other organisations and people in the community to inform this preliminary stage of plan making, however the IA will tend to be targeted at key stakeholders depending on the subject being covered by the DPD or SPD as it is a technical document.

4.27 Preparation - During the preparation of the DPD and IA, an opportunity for community involvement will also be available. This will be during the development of the DPD options and refinement of the plan. The options are essentially the approaches that the DPD could take.

4.28 Publication - The final opportunity for community involvement for the IA is the formal consultation period. For DPDs this is during the publication of the document before it is examined by a Planning Inspector.

NEIGHBOURHOOD PLANS

4.29 The Localism Act introduced the ability for a relevant body (a relevant body means a parish council or an organisation or body which is capable of being designated as a neighbourhood forum) to prepare a Neighbourhood Plan. Neighbourhood Plans, when adopted, form part of the Local Plan.

4.30 Neighbourhood Plans should support the delivery of strategic policies contained in local plans or spatial development strategies and should shape and direct development that is outside of these strategic policies. Neighbourhood Plans are assessed through an independent examination before going to a local referendum.

4.31 If a Neighbourhood Plan is approved at referendum then it immediately becomes part of the development plan and planning applications within the Neighbourhood Area would be assessed against it. Relevant bodies can also produce Neighbourhood Development Orders and Community Right to Build Orders.

4.32 It is the role of the relevant body to prepare and consult the community on the preparation of the Neighbourhood Plan as they see most appropriate up to 'Pre-submission publicity & consultation' stage, where at this stage the regulations set out how the relevant body must consult the community. However, Oldham Council has a role to advise and assist on the preparation of a Neighbourhood Plan and also has a role at key statutory stages.

4.33 Where a Neighbourhood Plan covers another Local Planning Authority, such as the Peak District National Park, a lead authority will be agreed to manage the process, however both authorities will ensure that statutory stages are met.

4.34 Oldham Council's role in relation to Neighbourhood Planning is set out in detail in our Neighbourhood Planning Policy Statement.

4.35 Oldham Council may meet with the neighbourhood group before an application is made to designate a neighbourhood area or forum. Once a neighbourhood area is designated the council would help during the preparation stage of a neighbourhood plan / order through measures such as:

- Providing advice on requirements for neighbourhood planning;
- Providing available relevant evidence;
- Providing the strategic policies in the local plan and emerging GMSF / Local Plan review;
- Signposting to useful websites and resources;
- Providing constructive comments on the draft neighbourhood plan / order and supporting documents; and
- Being available for engagement with the neighbourhood group, including participation in meetings and consultation, where appropriate.

4.36 Oldham Council have responsibility for engaging the community at the following stages of Neighbourhood Planning:

- Publicising an area / neighbourhood forum application;
- Publicising a designation of a neighbourhood area / forum;
- Publicising a plan / order. This would include notifying any consultation bodies referred to in the consultation statement submitted by the relevant body;

- Organising an independent examination;
- Publicising the independent examiners report and plan proposal decisions;
- Organising a public referendum for the neighbourhood area; and
- Publicising the adopted neighbourhood development plan / order.

4.37 The basic process for preparing a Neighbourhood Plan or Neighbourhood Development Order is:

Neighbourhood Plan basic process

1. A relevant body state they wish to produce a Neighbourhood Plan or Neighbourhood Development Order. Oldham Council provides advice and assistance on the designation and preparation process.
2. The relevant body submits a draft Neighbourhood Plan or Neighbourhood Development Order to Oldham Council to determine conformity.
3. Oldham Council publicises the Neighbourhood Plan or Neighbourhood Development order.
4. Independent examination organised by Oldham Council.
5. Independent Examiner's report recommends the draft Plan or Order is submitted to referendum; or modifications need to be made and agreed by both sides then submitted to referendum; or the plan or order is refused.
6. Referendum organised by Oldham Council.
7. If more than 50% of those voting agree, Oldham Council must start using the Neighbourhood Plan or Order as part of the Local Plan immediately for the area and adopt the Plan or Order formally.

4.38 Where Oldham Council is required to carry out consultation on a Neighbourhood Plan this will be in line with The Neighbourhood Planning (General) Regulations 2012 (as amended). This includes:

- publicising on the council's website and other ways [1] to bring the neighbourhood plan document to the attention of people who live, work or carry on business in the area; and
- notifying consultation bodies referred to in the consultation statement submitted by the relevant body that the plan proposal has been received.

1 'other ways' will make use of the methods shown in Table 1, as appropriate

4.39 The timetable for a Neighbourhood Plan and public consultation stages is determined by the relevant body.

4.40 It is likely that a Service Level Agreement between the relevant body and Oldham Council (and adjoining Local Planning Authorities where appropriate) would be prepared to establish the level of assistance provided, as recommended by the Planning Advisory Service.

TALKING TO PEOPLE

4.41 The diverse population of the borough have differing needs that need to be considered when engaging in any consultation exercise. It is recognised that many people and groups that are known about in the borough are marginalised in the planning process. The council's aspiration, as set out in the SCI vision, is that "through a co-operative approach we will enable, empower and encourage all residents and stakeholders of the borough to actively participate in the planning process to help achieve our corporate outcome of safe, strong and sustainable communities". The planning system also places emphasis on community involvement that works to engage with all groups and individuals including those that may not have traditionally been engaged within the planning processes.

4.42 This SCI defines these groups or characteristics, as:

a. Disabled people;

b. Particular ethnic groups;

c. Men or women;

d. People of particular sexual orientation/s;

e. People in a Marriage or Civil Partnership;

f. People who are proposing to undergo, are undergoing or have undergone a process or part of a process of gender reassignment;

g. People on low incomes;

h. People in particular age groups;

i. Groups with particular faiths and beliefs; and

j. Other groups that may be affected e.g. vulnerable residents, homeless people, individuals at risk of loneliness, carers or serving and ex members of the armed forces.

4.43 Engaging with all communities including those sections of the community that have not traditionally participated in the planning process will ensure that the widest range of views are taken into consideration when forming the Local Plan. The council will arrange for the Local Plan documents to be made available in alternative formats (such

as large print, electronically, minority ethnic community languages etc), where appropriate, in order to facilitate understanding of the Local Plan, if requested and resources permitting.

4.44 The council will also comply with appropriate equality legislation when preparing the Local Plan and an Equalities Impact Assessment (EqIA) will be undertaken alongside production of this SCI.

4.45 Equalities Impact Assessments (EqIA) will be undertaken for DPDs and SPDs.

REPRESENTATIONS ON LOCAL PLAN DOCUMENTS - ENGAGING COMMUNITIES ON THE PRELIMINARY STAGES OF PLAN MAKING

4.46 There will be different stages for community involvement in the preparation of Local Plan documents. Representations on a Local Plan document can be made during its preparation stage (Regulation 18).

4.47 The council will encourage `frontloading` consultation, which means that potential participants are to be encouraged to engage as early as possible in the preparation process. This early stage under Regulation 18 will, where appropriate, aim to make more use of consultation methods such as focus groups, social media etc as outlined in Table 1 to attract a wider and more diverse audience to participate in the Local Plan process. By carrying out methods such as focus groups it is hoped that we can draw out issues from people not traditionally involved in the planning process so that the Local Plan reflects Oldham's diverse communities.

4.48 It is also important that statutory consultees, internal colleagues and other stakeholders are engaged early on in the process to help scope out the baseline information on the borough such as physical, economic, social and environmental characteristics, demographics and infrastructure capacity. Much of this will be collected during the Scoping Report of the Integrated Assessment, however it is important that information is kept up to date throughout the Local Plan preparation.

4.49 The council will also aim, where appropriate, to publish evidence that is prepared for the Local Plan review as it becomes available so that communities can view this early on in the plan making process to give greater understanding of the background and justification to the Local Plan as it emerges. The council will also share available evidence with community groups preparing Neighbourhood Plans as soon as it is available.

4.50 The council will ensure that communities are able to view the LDS on the council's website at all times to be kept informed about which planning documents are being prepared and their timescales. When the LDS is updated a new version will become available. The council reports our progress against the LDS project plan in the Monitoring Report published each year.

REPRESENTATIONS AT PUBLICATION STAGE

4.51 At publication stage (Regulation 19) representations must be based on whether the plan is considered:

- Legally compliant;

- Sound - that it is positively prepared, justified, effective and consistent with national policy (this is further explained in NPPF www.gov.uk/government/publications/national-planning-policy-framework--2); and

- Complies with the Duty to Co-operate.

4.52 Representations made at publication stage will be considered by the Inspector during the public examination of the Local Plan. If representations seek changes to the DPD, they should specify the changes being sought to inform the Inspector.

4.53 Any representations made may be considered by the Inspector by way of written representations, although individuals may exercise their right to attend the examination and be heard.

HOW TO COMMENT

4.54 All formal Local Plan consultation documents can now be viewed and comments submitted interactively online during the consultation period via Objective Consultation Portal which respondents will be encouraged to use. To access Objective, please register online at https://oldham-consult.objective.co.uk/portal. The council may also prepare official comment forms for the public participation stages of DPDs. The comment forms will be available in both paper format at all formal deposit points and on the council's website, where used. Comments will also be accepted by email and letter (see Appendix 3 for contact details).

4.55 Details of the public consultation, including the document name, consultation dates and detail on how to respond are set out during consultations in the Statement of Availability (Public Notice), and in the email or letter to individuals and organisations on the Local Plan Mailing List. Details are also set out on the council's website.

Example

Annie Mills is visiting her local library and notices consultation documents displayed about a Local Plan consultation.

She has a look through the document and notices that it identifies a site near her home address. She wants to write to the council to say what type of development she would prefer the site to be developed for.

Annie takes note of the deadline for comments and the consultation website.

Later that evening Annie has a further look at the Local Plan consultation on the council's Consultation Portal (Objective). She registers herself as a new user and submits her comments online.

Annie knows that she will now receive further Local Plan messages and will find out more about the Local Plan as it is prepared.

WHO TO CONSULT

4.56 The Planning and Compulsory Purchase Act 2004 and the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended), outline the types of 'specific',' general' and 'other' consultation bodies that should be consulted on the Local Plan.

4.57 This SCI does not identify all the separate agencies, organisations or individuals that the council will consult during the plan-making process. It does, however, provide guidance on the type of stakeholders that the council will consult. Appendix 1 lists the types of specific, general and Duty to Cooperate bodies that will be consulted, where appropriate. The specific consultation bodies include the borough's two parish councils – Saddleworth and Shaw & Crompton - who will be consulted at all formal consultation stages during the preparation of the Local Plan.

LOCAL PLAN MAILING LIST

4.58 The council has established a mailing list containing details of the specific, general and other consultation bodies and Government Departments specified in the Planning and Compulsory Purchase Act 2004 and the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) that will be consulted on the Local Plan (See Appendix 1 for details of the consultation bodies.)

4.59 The mailing list also contains details of individuals and organisations that have specifically requested to be kept informed about preparation of the Local Plan.

4.60 Anyone can register on our online consultation portal at http://oldham-consult.limehouse.co.uk/portal/oc/planning/spi/

4.61 Anyone can be added to, or removed from, the Local Plan mailing list at any time by contacting the council's Strategic Planning and Information section (See Appendix 3 for contact details).

4.62 DATA PROTECTION

4.63 Information on the collection of personal data and privacy is available via the following link https://www.oldham.gov.uk/info/200148/data_protection_and_freedom_of_information

4.64 The Strategic Planning and Information Privacy Notice and the Development Management Service Privacy Notice can be found via the above link.

CONSULTATION METHODS AND THE LOCAL PLAN

4.65 There are a range of consultation methods that the council could use to engage the community in the preparation of the Local Plan. However, it has to be recognised that different consultation methods may be better suited to engaging different sections of the community. The consultation methods used may also depend on the type of Local Plan document in preparation and the stage it is at.

4.66 As a minimum all draft Local Plan documents[(2)], will at the relevant formal stages for public consultation with the community benefit from the following approaches to community engagement:

2 this does not relate to evidence base documents necessarily

1. Public Notice outlining details of the Local Plan documents will be published;
2. a press release with details of the Local Plan documents will be issued;
3. the Local Plan documents will be published on the council's website;
4. the Local Plan documents will be made available at public libraries; [3]
5. the Local Plan documents will be made available at the council's principal office, i.e. Planning Reception at Access Oldham;
6. the Local Plan documents will be sent to all relevant Statutory Consultees electronically;
7. all Oldham Council Councillors will be sent a copy of the Local Plan documents electronically;
8. the Oldham Partnership will be sent a copy of the Local Plan documents electronically; and
9. a letter or email will be sent to those relevant parties on the Local Plan mailing list explaining that the Local Plan documents are available for consultation.

4.67 Table 1 details the main consultation methods that the council will use as a minimum standard as listed above in paragraph 4.66. It also details the consultation techniques that the council may make use of over and above this minimum, if appropriate and resources permitting. The table provides a summary of the benefits and limitations of each consultation method available to the council and also gives an indication of which section of the community the consultation method could be most appropriate at targeting.

3 For library opening times please visit https://www.oldham.gov.uk/info/200395/find_a_library

Table 1 Types of Consultation Methods

How we get in touch with people	Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Availability of documents	Publication of Draft and Submission documents to allow public participation. Copies available at Oldham Council (Planning Reception) and libraries during opening hours. Other formats available on request.	Information available locally to a wide range of readers.	Limited to office / library hours. Some people may have mobility issues / be unable to read.	General Public, Interested Individuals and Organisations.
Statutory Notice / Letter / email to Statutory Consultees / people and organisations on the Local Plan Mailing List	Notification about document preparation and consultation details. Notice placed in local newspaper, on website, posted or emailed to people on Local Plan mailing list and made available at council office and public libraries.	Notice / letter explains consultation details and how to respond. Individuals and organisations that expressed interest in being informed can be directly notified about document preparation and consultation dates.	Individuals may miss the notice and information. Only people and organisations on the local plan mailing list will receive information directly. May not be aware of the Local Plan mailing list.	Statutory Consultees, General Public, Interested Individuals and Organisations, Agents, Developers and Landowners.

How we get in touch with people	Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Council Website / Objective Consultation Portal	Documents made available electronically.	Documents can be accessed 24 hours a day, at home or work to a wide range of people. Libraries contain computers that can be used to access the documents.	Some people may have poor IT skills. Areas may have poor broadband.	General Public, Interested Individuals and Organisations, Agents, Developers, and Landowners.
Councillors	Local Councillors are emailed copies of the documents. Copies of the documents placed in the Members Rooms.	Community representatives' input and endorsement for the document.	N/A	Councillors.
Press Release	Press release issued.	Notification of document preparation and consultation dates can achieve wide coverage and reach people not on the Local Plan Mailing List.	Press release may not be published.	General Public, Interested Individuals and Organisations
Council Magazines	"Borough Life" produced three times a year. "Staff Matters" magazine (bi-annual) and Team Brief (weekly) email.	Opportunity for articles about Local Plan preparation and consultation dates. Information can cover the whole borough and reach a wide range of readers.	Publication dates may not fit in with local plan consultations.	General Public and Oldham Council staff.

How we get in touch with people	Method	Benefits	Limitations	Groups most likely to benefit from consultation method
		Opportunity for articles about Local Plan preparation and consultation dates. Many of our staff live within the borough so information will reach a wide range of people.		
District Executive Meetings	Exhibition about document can be displayed in venues across the borough to generate publicity. Also an opportunity to present to the meeting and respond to queries, if appropriate.	Opportunity for people and officers to listen to each other and ask questions to officers directly. Can reach a wide range of people. Allows people to engage in the Local Plan without having to read documents. May make use of visual display of information.	May be unawareness about District Executive meetings. People may not be able to make meeting times.	General Public, Interested Individuals and Organisations
Focus Groups	Meetings of specific stakeholders with relevant interest in area / topic invited to provide input into document.	Can gain views from particular groups of people who are under-represented. Can have detailed discussion on particular topics or sites. May be viewed as a more accessible way of engaging people in the planning process.	May need to rely on other organisations to help organise. Relies on people wanting to volunteer time or being able to voice opinions. Minuted discussions rather than written representations.	General Public, organisations, Statutory Consultees. Agents. Developers. Oldham Partnership. Landowners.

How we get in touch with people	Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Public Meetings	Meetings with the community to provide input into the document.	Opportunity for people and officers to listen to each other and ask questions to officers directly. Can reach a wide range of people. Allows people to engage in the Local Plan without having to read documents. May make use of visual display of information.	May be unawareness about public meetings. People may not be able to make meeting times.	General Public, Interested Individuals and Organisations.
Meetings of Interested Parties	Meetings of stakeholders with relevant interest in area/ topic invited to provide input into document.	Can address particular issues in detail.	Would just apply to specific organisations / agents etc.	Statutory Consultees, Interested Individuals and Organisations, Agents, Developers and Landowners.
Survey / Questionnaire	Surveys/ questionnaires of general public and stakeholders with relevant interest in area or topic invited to provide input into document.	Useful in engaging people at early stages. Gathers evidence and information to inform plan preparation. Can be online or postal.	Representations may be non planning related	General Public, Interested Individuals and Organisations.
Exhibition	Exhibition about document can be displayed in venues across the borough to generate publicity.	Opportunity for people and officers to listen to each other and ask questions to officers directly. Can reach a wide range of people.	Not everyone will see exhibitions.	General Public, Interested Individuals and Organisations.

How we get in touch with people	Method	Benefits	Limitations	Groups most likely to benefit from consultation method
		Allows people to engage in the Local Plan without having to read documents. May make use of visual display of information.		
Leaflets / Posters	Leaflets and Posters about document can be prepared and circulated around the community to generate publicity.	Reaches a wide area and range of people.	Limited information.	General Public.
Local Plan Helpline	Telephone numbers of council officers available for people wanting details about document.	Opportunity for people and officers to listen to each other and ask questions to officers directly.	Limited to office hours.	General Public, Interested Individuals and Organisations.
Oldham Partnership	Partnership structure allows relevant stakeholders to be involved in the Local Plan preparation.	Opportunity for people and officers to listen to each other and ask questions to officers directly. Can reach a wide range of people. Allows people to engage in the Local Plan without having to read documents. May make use of visual display of information.	Will only reach those engaged through Oldham Partnership.	Business, Black and Minority Ethnic, Voluntary, Faith and Community groups.

How we get in touch with people	Method	Benefits	Limitations	Groups most likely to benefit from consultation method
Social Media	Where appropriate publicise consultations via the council's Twitter and / or Facebook page.	Can reach a wide geographic area and a wide range of people, particularly young people. Can target particular ages and postcode areas to target people not traditionally involved in the planning process. Social media seen as a modern way of engaging people. Use of videos would help generate interest.	Limited amount of text. Not everyone will use social media.	General Public.
Access Oldham Information Screen	Screen in Access Oldham reception which can promote details of consultation.	Can reach a wide range of people that use Access Oldham to promote details of consultation.	Limited amount of text. Only those visiting Access Oldham will potentially see the screens.	General Public.
Variable Message Signs	Variable message signs located on A roads around the borough can be used to promote Local Plan consultation.	Can reach a wide range of people in different geographic locations to promote details of consultation.	Limited amount of text. Only people passing signs will see details displayed.	General Public.

5 Reporting Back

5.1 The council will acknowledge all comments submitted at public participation stages about Local Plan documents. Any comments submitted cannot be treated as confidential.

5.2 All comments will be summarised in a 'Public Schedule of Representations Report'. Where changes are being sought to the DPD or SPD, a 'Responses Report' will indicate whether any amendments will be made along the lines being suggested before the document is submitted for examination. These two reports may be combined into a single document.

5.3 The Reports will be made available on the council's website as well as in hard copy at the Civic Centre Planning Reception and public libraries as soon as practicable.

5.4 All Local Plan documents will be subject to the approval processes outlined in the Local Plan Scheme of Delegation that has been approved by Full Council.

6 Community Involvement in the Greater Manchester Spatial Framework

6.1 The ten Greater Manchester authorities are working on the production of a joint plan titled 'Greater Manchester's Plan for Homes, Jobs, and the Environment' - the Greater Manchester Spatial Framework (GMSF). The GMSF will provide the overarching framework to strategically manage sustainable growth and development across the conurbation over the next twenty years or so.

6.2 Principally, the GMSF will identify the housing numbers and employment floorspace needs and associated infrastructure requirements as well as identifying the key broad opportunity areas where this growth should be focused. Further information on the preparation process for the GMSF to can be found on the GM Consultation hub page.

6.3 Consultation on the GMSF is carried out on a joint basis and is in line with the Town and Country Planning (Local Planning) (England) Regulations 2012 and the ten districts' Statements of Community Involvement'.

6.4 If you wish to register your interest in being informed of future GMSF consultations please register on the mailing list sign up page or alternatively contact planningandhousing@greatermanchester-ca.gov.uk.

7 Duty to Co-operate

7.1 The Localism Act requires local planning authorities and public bodies to engage constructively, actively and on an on-going basis to maximise the effectiveness of addressing strategic cross boundary matters in local plans. The ‘duty to co-operate’ is a statutory requirement for all local planning authorities in relation to the planning of sustainable development.

7.2 Oldham Council will continue to work collaboratively with other bodies to ensure that strategic priorities across local boundaries are properly coordinated and reflected in the preparation of the Local Plan. The extent to which the council has undertaken this duty will be scrutinised as part of the independent examination of the Local Plan. The bodies that will be consulted on under the 'Duty to Co-operate' are listed in Appendix 1. Specific meetings will take place with public bodies, such as United Utilities, the Environment Agency, Natural England and Historic England and neighbouring authorities as appropriate throughout the Local Plan process.

7.3 The council will prepare a Statement of Common Ground, which is a written record of the progress made to address any strategic cross boundary matters during the local plan preparation. It outlines where effective co-operation is and is not happening, and is a way of demonstrating at examination that plans are deliverable over the plan period, and based on effective joint working across local authority boundaries. It is also evidence that the council has complied with the Duty to Cooperate. This will be maintained and made available on the council's website.

7.4 In relation to the GMSF, GMCA will ensure that the Duty to Cooperate with neighbouring councils and other prescribed bodies is met, as set out in law to ensure effective and deliverable policies on strategic cross boundary matters.

7.5 The Monitoring Report is published annually and outlines any activity relating to Duty to Cooperate.

8 Community Involvement and Development Management

8.1 The council is responsible for the processing of all planning applications within the borough. To ensure that people within the borough are aware of proposals and that they have the chance to be involved in decision-making, notification and engagement is vital.

8.2 As well as setting out the ways in which the council will involve the community in the preparation of the Local Plan, the SCI also sets out the ways in which the council will involve the community in the decision making process for determining planning applications.

8.3 The purpose of this section is to set out what the council's decision-making process involves in relation to planning applications and to explain the council's approach to community involvement.

PRE-APPLICATION DISCUSSIONS

8.4 Developers are currently encouraged to contact the council prior to the submission of a major planning application to discuss a development proposal and any issues that may arise from it. Developers are also encouraged to discuss their proposal with ward councillors and other specific consultation bodies, where appropriate, before submitting a planning application. This has the benefits of allowing relevant issues to be raised and resolved early, providing more time to consider and develop better quality solutions, and removing delay to the formal planning process. The Council is currently preparing its chargeable pre-application advice service.

8.5 Entering into pre-application discussions with potential developers does not indicate endorsement by the council for a particular application. It simply enables effective communication between the developer, the council and interested parties.

8.6 Where the council considers a proposal to be of a scale and/or nature that it is likely to generate significant levels of public interest, the prospective developer will be encouraged to engage with ward councillors, the local community (including Parish Council's) and undertake wider consultation.

8.7 The developer will be expected to submit a statement outlining the extent of the consultation completed with the planning application and to explain how the feedback from the consultation process has influenced the submitted scheme.

HOW LONG DOES IT TAKE TO PROCESS PLANNING APPLICATIONS?

8.8 The council aims to process planning applications within the Government's target periods. For example, at least 60% of major planning applications determined within 13 weeks (16 weeks for applications submitted with an Environmental Statement), 65% of minor planning applications within 8 weeks and 80% of other planning applications within 8 weeks.

METHODS OF PUBLICITY

8.9 Consultation and publicity on planning applications does not just involve the public. The council must also consult the appropriate statutory bodies. In deciding which statutory body is consulted, the council must take into account the nature and location

of the proposal and the relevant legislative context. Statutory consultees have 21 days in which to respond, however, they will be allowed a longer period of time to comment on applications where this is prescribed by legislation. There are also a number of non-statutory bodies, which the council will consult in appropriate circumstances. Consultation periods on planning applications will be time-limited because the council is under a duty to meet the targets outlined in paragraph 8.8.

8.10 The statutory requirements for publicity for all planning applications are laid out in the Town and Country Planning (Development Management Procedure) (England) Order 2015.

8.11 There are several stages following the receipt of, and during the processing of a planning application, where the council will instigate community publicity and involvement and these are described below.

8.12 Planning applications and the accompanying plans are available for inspection at the Planning Reception at Access Oldham. Planning Administration Team should be contacted to arrange to view planning applications and their accompanying plans.

8.13 Copies of new planning applications, including forms and plans, have been available on Oldham Council's website since December 2005.

8.14 A weekly list of all planning applications received by the council is made available and publicised in the following ways:

a. copy emailed to all councillors and groups and individuals who request to be on the mailing list;

b. the council's website (which will seek to continually improve its functionality for users and develop in line with best practice to ensure that it is: more user friendly; up to date; accurate; simple to navigate; and that funding for the required improvements is in place); and

c. printed copies of the weekly list can be provided on request.

8.15 The list will categorise applications by Ward and contain an initial assessment of the level at which the decision will be taken.

8.16 Site Notices are posted on, or near to, the application site where it is considered necessary to do so and appropriate publicity cannot be achieved through direct neighbour notification letters (see below). For example, if the ownership of land which might be affected by the proposed development is unclear, or, if the implementation of the proposed development would have wider reaching implications for the area.

8.17 Where a Site Notice is posted, it will be displayed for not less than 21 days, during which time representations may be made.

8.18 Local press advertisements are undertaken in the following circumstances and normally request that any representations are made within 14 days of their publication:

a. applications with an Environmental Statement;

b. departures from the Local Plan;

c. applications that affect a right of way as defined by the Wildlife and Countryside Act;

d. development affecting the character or appearance of a Conservation Area;

e. development affecting the setting of a Listed Building;

f. applications for Listed Building Consent or Conservation Area Consent; and

g. Major Development.

Major applications are defined as follows:

a. the winning and working of minerals or the use of land for mineral-working deposits;

b. waste development;

c. the provision of dwelling houses where -

i. the number of dwellinghouses to be provided is 10 or more; or

ii. the development is to be carried out on a site having an area of 0.5 hectares or more and it is not known whether the development falls within sub-paragraph (c)(i);

d. the provision of a building or buildings where the floor space to be created by the development is 1,000 square metres or more; or

e. development carried out on a site having an area of 1 hectare or more.

NEIGHBOUR NOTIFICATION LETTERS

8.19 Letters are sent to all ‘adjoining’ occupiers in respect of every planning application within which the development requires planning permission i.e not Lawful Development Certificates, or, necessarily, applications for 'prior notification'.

8.20 ‘Adjoining’ in this sense means, as a minimum:

a. any properties which share a boundary with the application site

b. in the case of proposals that may have a significant impact on neighbours the notification will be extended to include other properties close by.

8.21 The Development Management case officer will make a judgement as to who will be notified.

8.22 If you comment online about a planning application via the council website, you will receive an electronic acknowledgement.

8.23 Site Notices are also displayed where the address details of adjoining properties or land are not known or are unclear.

8.24 Individual occupiers are invited to inspect the application and make written observations within 21 days.

WHEN IS WIDER CONSULTATION NECESSARY?

8.25 In the case of major planning applications, additional methods of publicity may be used to involve the community in the decision making process in addition to the statutory requirements detailed above.

8.26 Government guidance has categorised significant/major developments into three tiers, each of which will require a different level of consultation.

8.27 The categorisation will depend upon the characteristics of the application and its conformity with national and local planning policy.

8.28 The identification of the nature of the planning application allows the council to determine the type and extent of consultation that needs to be undertaken to ensure the residents of the borough are adequately informed and are able to provide comments that inform the decision making process.

8.29 The preparation of the SCI has allowed consideration of the council's current practice for notification and consultation on planning applications. The current practice for many applications is appropriate and will continue.

8.30 The council appreciates that it is very often major planning applications that can, in certain instances, be of concern to the residents in the borough. The SCI seeks to widen its consultation and engagement practices in these instances. However, this needs to be balanced with available resources and be within financial budgets.

8.31 The council will adopt a three-tiered approach in line with Government advice which will set out the framework for those applications that will be subject to wider community involvement. Table 2 intends to set out the approaches to community involvement that may be appropriate in each instance.

Table 2 Approaches to Significant / Major Planning Applications

Approach	TIER 1 - Applications where there are issues of scale and controversy, or are contrary to / out of line with Local Plan policy	TIER 2 - Applications broadly in accordance with the Local Plan but raising controversial issue or detail	TIER 3- Applications of a scale or on a site for which the authority requires local community involvement
Public Meetings	yes	yes	
Public Exhibition	yes	yes	

Approach	TIER 1 - Applications where there are issues of scale and controversy, or are contrary to / out of line with Local Plan policy	TIER 2 - Applications broadly in accordance with the Local Plan but raising controversial issue or detail	TIER 3- Applications of a scale or on a site for which the authority requires local community involvement
Development Briefs	yes		
Design Exercises	yes		
Website	yes	yes	yes
Media / Leaflets	yes	yes	yes

8.32 The tiered approach allows the council to set out which of the planning applications that it receives need wider consultation and what degree of wider consultation is appropriate. This will be determined on a case-by-case basis.

Tier Level 1

8.33 Planning applications will be subject to the widest level of community consultation. Appropriate levels of consultation for this tier may include techniques such as public meetings, design type exercises and more wide scale media.

Tier Level 2

8.34 Planning applications in this level will be given 'medium' level wider consultation. Appropriate levels of consultation at this tier may include methods such as general public meetings or exhibitions. The involvement of the community in the area of the proposal will be more appropriate.

Tier Level 3

8.35 These are major developments, which will only have implications at a local level on a site-by-site basis and therefore only the local community near the proposal site need to be involved through consultation.

PROCESS OF INVOLVEMENT

8.36 Where neighbour notification has taken place, the council will not determine planning applications within 21 days of the date of the notification letter. The results of any such notification will be reported and taken into account in decisions made by, and on behalf of, the council.

8.37 Consideration will be given to all representations received later than 21 days provided the planning application has not been determined.

8.38 All representations need to be made in writing, or by email, giving the name and address of the respondent. Anonymous or verbal representations cannot be given significant weight in the determination of a planning application.

8.39 Planning applications will often generate much public interest and lead to a large number of objections. The negotiation stage will often result in the submission of amendments to overcome some of these objections. Re-notification of neighbours on minor amendments which can significantly delay consideration of an application is left to the discretion of the Executive Director and/or Head of Service. Minor amendments are often made to overcome a particular objection or concern so there may be no need to re-notify in such circumstances.

8.40 More significant alterations will require neighbour re-notification. Those persons re-notified will be given a further minimum seven working days to make representations.

8.41 Once a decision has been made on a planning application, legislation allows for subsequent applications to be made to the Local Planning Authority for both material and non-material changes. Where material changes are proposed full consultation and notification procedures will be applied.

DECISION PROCESS

8.42 More than 90% of all planning applications are determined under delegated powers by the Executive Director and/or Head of Service. However, the Planning Committee determines most of the larger, more complex planning applications.

8.43 When ward councillors, or councillors of adjacent affected wards, require a planning application to be determined by the Planning Committee they must submit their request in writing, either by letter or email, to the Executive Director and/or Head of Service and the Local Authority Development Management Case Officer for the application in question, stating the reasons for referral within 21 days of the date of the relevant list of planning applications registered (i.e. the weekly list). The reason for referral should be a material planning consideration, which would directly affect the proposed development.

8.44 The Planning Committee meets approximately every four weeks in Oldham Civic Centre at 6.00pm. Members of the public can attend if they so wish.

8.45 If a planning application is going to be considered by the Planning Committee, the council inform the applicant/agent, individuals who were notified and anyone else who submitted comments on the proposal.

8.46 The letter will inform them of the date of the meeting and that they can attend and will have a right to speak at. The council allows one objector and one supporter to speak on each planning application, each for a maximum of three minutes.

8.47 An elected ward councillor can also address the Planning Committee but there is no time restriction placed on how long they can speak for.

8.48 Those wishing to speak at Planning Committee must inform the council's Committee Services Section in advance and by no later than noon on the date of the meeting.

8.49 Planning Committee reports are made available on the council's website five working days before the Planning Committee meeting. Copies of the Planning Committee agenda can also be obtained from the Council's Committee Services Section.

8.50 If any further information has been received in connection with an application in the intervening period between the publication of the agenda and the planning committee date, it will be reported to the committee in a 'Late List' document. This is a public document which is placed on the councils website and copies are available at the meeting.

8.51 At the Planning Committee meeting the Chair will introduce each item and will invite those wishing to speak to do so. The Planning Officer in attendance will then bring any necessary information, in addition to that contained in the report, to the Planning Committee's attention.

8.52 A further discussion by Planning Committee Members will follow but members of the public cannot take part in the debate. A decision will then be made and the minutes of the meeting will be agreed at the next available Planning Committee.

POST APPLICATION

8.53 All decisions relating to planning applications are published on the council's website at www.oldham.gov.uk - then click on 'Search for an application'.

8.54 COMPLAINTS

8.55 The council sets out its procedures for making complaints or providing feedback about the council on the council's website under Complaints and feedback about the council

8.56 PLANNING APPEALS

8.57 Only applicants have a right to appeal against a refusal of planning permission, against conditions imposed on a planning approval or after certain time periods against the non-determination of a planning application. There are no third party rights of appeal.

8.58 All individuals and organisations that were notified at the time the planning application was originally submitted and all those who subsequently made comments in relation to the planning application, will be notified in writing of any appeal and of how to make their views known. All letters received by the council will be copied and sent to the Planning Inspectorate.

8.59 Where an appeal is to be heard at a public inquiry the council will also erect a site notice and publicise the details in the press.

Example

Brian Fuller receives a letter from the council telling him that his next door neighbour has applied for planning permission for a side extension.

The letter sets out where to view the planning application, the deadline for comments and the options for sending any comments.

Brian later looks on the council's website at the planning application.

There are a few issues that Brian is not happy with so he registers and submits his comments online.

He writes about the visual impact of the extension, the scale of it and how it will impact on the Conservation Area that the property sits within.

After a period of time Brian checks the decision on the planning application via the council's website, views the decision notice and reads how his comments and the comments from other interested parties were taken into account in the Officer's Report.

9 Resources and Management of Community Involvement in Planning

9.1 There will be resource implications, both financial and staff time, for the council depending on the type of consultation methods used for each Local Plan document. The council's planning policy team will lead on the consultation for Local Plan documents with input from other sections of the council and the Oldham Partnership, as appropriate.

9.2 The planning policy team currently comprises of five planners. However, it has to be recognised that its workload also encompasses other planning and corporate work in addition to the Local Plan. Therefore the staff resources that will be available for public consultation may vary during the preparation of the different Local Plan documents.

9.3 The planning policy team's budget will include an element for consultations on Local Plan documents.

9.4 The council's Development Management section is responsible for managing the public consultation processes on planning applications as outlined in Section 8.

10 Review and Monitoring

10.1 The council will monitor, through Oldham's Monitoring Report, the SCI to see how it is performing in terms of involving the community. As part of this the council will evaluate the consultations undertaken in terms of resources used and response rates. The council will also review the success and effectiveness of the various community involvement techniques used and will use the findings to review the appropriateness of the methods and procedures used. If we need to make significant changes to our consultation techniques and methods, we will prepare a new SCI.

10.2 The Monitoring Report has to be prepared each year and covers the previous financial year period.

Appendix 1 Consultees on Local Plan and Development Management

A1.1 The lists of consultation bodies are as complete as can be reasonably expected at the time of writing this SCI. There may be other organisations and groups that exist, that may be formed in the future or may succeed these organisations - they will not be excluded from involvement simply because they are not named here.

Duty to Co-operate Bodies

- Calderdale Council;
- Civil Aviation Authority;
- Environment Agency;
- Greater Manchester Combined Authority;
- Greater Manchester Health and Social Care Partnership;
- Greater Manchester Local Enterprise Partnership;
- Greater Manchester Local Nature Partnership;
- High Peak Borough Council;
- Historic England;
- Homes and Communities Agency;
- Kirklees Council;
- Manchester City Council;
- Marine Management Organisation;
- Natural England;
- Office of Rail Regulation;
- Oldham Clinical Commissioning Group
- Oldham Council Local Highways Authority / Unity Partnership;
- Peak District National Park Authority;
- Rochdale Borough Council;
- Tameside Metropolitan Borough Council; and
- Transport for Greater Manchester.

Specific Consultation Bodies

A1.2 The following bodies are specific consultation bodies and will be consulted by the council in accordance with the Planning and Compulsory Purchase Act 2004 and The Town and Country Planning (Local Planning) (England) Regulations 2012:

- The Environment Agency;
- Historic England;
- Natural England;
- Highways England;
- Local Planning Authorities, County Councils or Parish Councils, any part of whose area is in or adjoins the borough;
- Any person to whom the electronic communications code applies by virtue of a direction given under Section 106 (3) (a) of the Communications Act 2003;
- Any person who owns or controls electronic communications apparatus situated in any part of the area of the borough;
- Primary Care Trust;

- A person to whom a licence has been granted under the Section 6(1)(b) or (c) of the Electricity Act 1989;
- A person to whom a licence has been granted under Section 7(2) of the Gas Act 1986;
- A sewage undertaker;
- A water undertaker;
- Coal Authority;
- Marine Management Organisation;
- Network Rail Infrastructure Limited; and
- The Homes and Communities Agency.

General Consultation Bodies

A1.3 The following bodies are general consultation bodies and will be consulted by the council, where appropriate, in accordance with the Planning and Compulsory Purchase Act 2004 and The Town and Country Planning (Local Planning) (England) Regulations 2012:

- Voluntary bodies some or all of whose activities benefit any part of the borough;
- Bodies which represent the interests of different racial, ethnic or national groups in the borough;
- Bodies which represent the interests of different religious groups in the borough;
- Bodies which represent the interests of disabled persons in the borough; and
- Bodies which represent the interests of persons carrying out business in the borough.

Other Consultees

A1.4 There are a number of other agencies and organisations that the council will also consult with, where appropriate.

Appendix 2 Glossary of Terms

Community Infrastructure Levy (CIL) - is a charge that is levied on new development floorspace and is intended to contribute towards the provision of infrastructure.

Community Right to Build Order - a form of Neighbourhood Development Order that can be used to grant planning permission for small scale development for community benefit on a specific site or sites in a neighbourhood area.

Core Strategy - A Development Plan Document that sets out a long-term spatial vision and strategic objectives for the borough. It also contains a spatial strategy, core policies and a monitoring and implementation framework.

Development Management Policies – These are criteria based policies that are required to ensure that all development taking place within the borough meets the spatial vision and objectives set out in the core strategy.

Development Plan Document (DPD) - A spatial planning document that is subject to Independent Examination and forms part of the Development Plan. They can include Core Strategy, Site Specific Allocations of Land and Area Action Plans.

Duty to Co-operate - a legal test that requires cooperation between local planning authorities and other public bodies to maximise the effectiveness of policies for strategic matters in Local Plans.

Equalities Impact Assessment (EqIA) - An EqIA will help to eliminate unlawful discrimination, advance equality of opportunity and foster good relations between people, considering protected characteristics, such as age, disability etc.

Greater Manchester Combined Authority (GMCA) - The GMCA is made up of the ten Greater Manchester councils and Mayor, who work with other local services, businesses, communities and other partners to improve the city-region.

Greater Manchester Spatial Framework (GMSF) - A joint plan for Greater Manchester that will provide the land for jobs and new homes across the city region.

Habitat Regulations Assessment (HRA) - is required by the Habitats Directive (2007). This ensures the protection of the integrity of European protected sites.

Health Impact Assessment (HIA) - A HIA assesses the potential effects of the DPD on the health of the borough's population.

Integrated Assessment (IA) - An assessment that incorporates the Sustainability Assessment, Strategic Environmental Assessment requirements, Equalities Impact Assessment, Health Impact Assessment and the findings of the Habitats Regulations Assessment into one single document.

Local Development Document (LDD) – The generic term given to all constituent documents of the Local Plan.

Local Plan – The Development Plan for the borough consists of saved policies in the Oldham Unitary Development Plan, and/or Development Plan Documents that replace the saved policies.

Local Development Scheme (LDS) – A project plan for the preparation of the Local Plan. It is a rolling three year programme which the council should review and update each year.

National Planning Policy Framework (NPPF) - Framework which sets out the Government's planning policies for England and how these are expected to be applied.

Neighbourhood Development Order - An Order which can grant planning permission for specific types of development in a specific neighbourhood area.

Neighbourhood Development Plan (NDP) - Parish and town councils and neighbourhood forums can write a Neighbourhood Development Plan (NDP) for their area. The NDP can set out policies and plans for that area, like a Development Plan Document but on a very local scale.

Saved policies or plans – Existing adopted plans that are saved for three years or until replaced by a more up-to-date replacement plan.

Statement of Community Involvement (SCI) – This sets out the standards that the council will achieve in terms of engaging communities in the preparation of the Local Plan and development management decisions.

Supplementary Planning Document (SPD) – A Supplementary Planning Document provides additional information in respect of policies contained in the Development Plan Documents. It is not subject to Independent Examination and does not form part of the Development Plan, although it can be a material consideration when determining planning applications.

Sustainability Appraisal (SA) and Strategic Environmental Assessment (SEA) - these assessments promote sustainable development through assessing the emerging Local Development Document against economic, environmental and social objectives.

Appendix 3 Contact Details

LOCAL PLAN

If you require further information about the Local Plan, including the Statement of Community Involvement, please:

a. Visit the council's Local Plan webpage

b. Visit the objective consultation portal at https://oldham-consult.objective.co.uk/portal

c. Contact the council's planning policy section at:

Telephone: 0161 770 4061/1672

Email: spi@oldham.gov.uk

DEVELOPMENT MANAGEMENT

If you have any queries relating to planning applications, please contact the Development Management section at:

Telephone: 0161 770 4105

Email: planning@oldham.gov.uk

ADDRESS

The address for the Local Plan team and Development Management is:

Oldham Council

Planning and Infrastructure

Room 310, Level 3

Civic Centre

West Street

Oldham

OL1 1UH

Appendix 4 Useful Contacts and Websites

Table 3 Useful contacts and websites

Contacts	Websites
Oldham Council Strategic Planning	https://www.oldham.gov.uk/info/200585/local_plan
Oldham Council Development Management	https://www.oldham.gov.uk/info/200351/planning
Planning Practice Guidance on Consultation and pre-decision matters	https://www.gov.uk/guidance/consultation-and-pre-decision-matters
Greater Manchester Combined Authority	https://www.greatermanchester-ca.gov.uk/
Planning Inspectorate	https://www.gov.uk/government/organisations/planning-inspectorate
Planning Portal	https://www.planningportal.co.uk/

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Oldham Local Plan

Public Schedule of Representations and Responses for the Statement of Community Involvement

January 2019

Oldham Council

1 Introduction 2
2 Consultation on the Statement of Community Involvement 3
3 Summary of Comment's and the Council's response 4

1 Introduction

1.1 During September and October 2018 the council consulted on the draft Statement of Community Involvement (SCI). The SCI sets out how the council will involve the community in the preparation and the revision of Local Plan documents and the consideration of planning applications.

1.2 This document summarises the comments received as part of the consultation along with the council's response.

1.3 If you would like further help in interpreting this document please contact the Planning Team on the following telephone number: 0161 770 4061.

1.4 You can also email the team at spi@oldham.gov.uk.

1.5 All documents connected with the Local Plan are available on the Council's Local Plan webpage.

2 Consultation on the Statement of Community Involvement

2.1 The SCI was subject to a period of formal consultation from 13th September to 25th October 2018. Consultation included the following:

- A public notice was published in the Oldham Times.
- A press release was prepared.
- The draft SCI was available on the council's website.
- The draft SCI was available at public libraries and at the council's Planning Reception.
- A letter or email was sent to those individuals and organisations on the mailing list explaining that the draft SCI was out to consultation.
- An email was sent to Councillors.
- The draft SCI was available to view and comment on via our Consultation Portal
- The consultation was publicised on Oldham Council's twitter account.

3 Summary of Comment's and the Council's response

3.1 The table below sets out a summary of the main issues raised during consultation on the draft SCI and how these have been addressed.

Table 1

Name	Organisation	Part of the SCI that the comment relates to	Summary of Comments	Council's response
Emily Hrycan	Historic England	All	No comments to make on the document.	Noted.
Jacqui Salt	Natural England	All	Supportive of the principle of meaningful and early engagement of the general community, community organisations and statutory bodies in local planning matters, both in terms of shaping policy and participating in the process of determining planning applications. Unable to comment, in detail, but information on the planning service we offer, can be found here	Noted.
Liz Fryman	District Coordinator Royton and Crompton District Team	3.17 (District executives)	Might be better to say 'and Parish Councils' rather than 'including Parish	The suggested change has been made.

Name	Organisation	Part of the SCI that the comment relates to	Summary of Comments	Council's response
			Councils'. Parish Councils are completely separate from District Executives and wording could imply they are part of them.	
Tony Hilton	Shaw and Crompton Parish Council	Section 5 (Reporting Back) and Section 10 (Review and Monitoring)	Considered the content as acceptable although in large part containing statements and information of a broad, generic nature which is to be expected. Notwithstanding that sections 5 and 10 in the draft SCI cover reporting back and review and monitoring feedback arrangements, it is the Parish Council's wish that specific comments about Shaw and Crompton elicited from this consultation exercise on the draft SCI form the content of a specific report made directly back to the Parish Council in due course.	There are no other comments made specifically in relation to Shaw and Crompton. The Parish Council will be notified of the adopted SCI, which will include this schedule.

Name	Organisation	Part of the SCI that the comment relates to	Summary of Comments	Council's response
Anonymous	Anonymous	Section 8 (Community Involvement and Development Management)	Section 8 does not outline the steps members of the community should follow should they wish to make a complaint should they consider that procedure has not been followed. For example if the council fails to take the correct steps to notify residents in writing and so forth about a planning submission that may directly impact them. It also does not outline how the council will be held accountable for any such failures.	The council's website sets out information on complaints or feedback about the council. A website link has been added to Sections 3 and 8 outlining this.

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Oldham Local Plan

Statement of Community Involvement 2019: Equality Impact Assessment

January 2019

Oldham Council

Click on the symbols to view the guidance for each stage

Stage 1: Initial screening

The Stage One screening is a quick and easy process. It should:

- *identify those projects, policies, and proposals which require a full EIA by looking at the potential impact on any of the equality groups*
- *prioritise if and when a full EIA should be completed*
- *justify reasons for why a full EIA is not going to be completed*

Not all policies will require an EIA: Click on the information symbol to view a set of key questions which will help you to decide whether you need to complete the form. If you do not need to go any further because a full EIA is not required, please ensure that you complete all the questions in Stage 1 and get the EIA signed off by the appropriate person (see Section 5). ***Please note, if you are assessing a budget proposal please complete all the questions. The information in 1e, should be transferred to the Equality Impact Screening section on the budget proposal form.***

Lead Officer:	Georgina Brownridge
People involved in completing EIA:	Georgina Brownridge and Elizabeth Dryden-Stuart
Is this the first time that this project, policy or proposal has had an EIA carried out on it? If no, please state date of original and append to this document for information.	Yes No x Date of original EIA: EqIA completed for draft Statement of Community Involvement (SCI) in June 2018. In 2006 the original SCI was subject to an EqIA. There was an EqIA again in 2015 for the review SCI.

General Information

1a	Which service does this project, policy, or proposal relate to?	Planning and Infrastructure
1b	What is the project, policy or proposal?	Statement of Community Involvement (SCI).
1c	What are the main aims of the project, policy or proposal?	To set out how the council will involve the community in the preparation and revision of the Local Plan and the consideration of planning applications.

1d	Who, potentially, could this project, policy or proposal have a detrimental effect on, or benefit, and how?	It is not expected to have a detrimental impact on any groups. It is expected to have a positive impact on all groups. The aim is to try and help people engage in the planning process. The council will where appropriate organise focus groups or meetings with people to try to engage those not traditionally involved in the planning process. We will also use social media, display boards at access Oldham, council magazines and variable message boards, where appropriate, to try and engage a wider, more diverse audience.

1e. Does the project, policy or proposal have the potential to disproportionately impact on any of the following groups? If so, is the impact positive or negative?				
	None	**Positive**	**Negative**	**Not sure**
Disabled people	☐	☒	☐	☐
Particular ethnic groups	☐	☒	☐	☐
Men or women (include impacts due to pregnancy / maternity)	☐	☒	☐	☐
People of particular sexual orientation/s	☐	☒	☐	☐
People in a Marriage or Civil Partnership	☐	☒	☐	☐
People who are proposing to undergo, are undergoing or have undergone a process or part of a process of gender reassignment	☐	☒	☐	☐
People on low incomes	☐	☒	☐	☐
People in particular age groups	☐	☒	☐	☐
Groups with particular faiths and beliefs	☐	☒	☐	☐
Are there any other groups that you think may be affected negatively or positively by this project, policy or proposal?				
E.g. vulnerable residents, homeless people, individuals at risk of loneliness, carers or serving and ex-serving members of the armed forces	☒	☐	☐	

If the answer is "negative" or "not sure" consider doing a full EIA

1f. What do you think that the overall NEGATIVE impact on groups and communities will be? Please note that an example of none / minimal impact would be where there is no negative impact identified, or there will be no change to the service for any groups. Wherever a negative impact has been identified you should consider completing the rest of the form.	**None / Minimal**	**Significant**
	☒	☐

1g	Using the screening and information in questions 1e and 1f, should a full assessment be carried out on the project, policy or proposal?	Yes ☐ No ☒
1h	How have you come to this decision?	The SCI vision is that "through a co-operative approach we will enable, empower and encourage all residents and stakeholders of the borough to actively participate in the planning process to help achieve our corporate outcome of engaging and resilient communities". It is expected that this can only have a positive effect on all residents and stakeholders.

If you need to complete a full EIA, please go on to Stage 2.

Stage 5: Signature	
Lead Officer: G. Brownridge	**Date: 30.11.2018**
Approver signature: 	**Date: 30.11.2018**
EIA review date: On next review of SCI.	